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CANADA



STATISTICAL REPORT ON THE OPERATION OF THE UNEMPLOYMENT INSURANCE ACT

JANUARY 1960

(Compiled from material supplied by the Unemployment Insurance Commission)

Published by Authority of

The Honourable Gordon Churchill, Minister of Trade and Commerce

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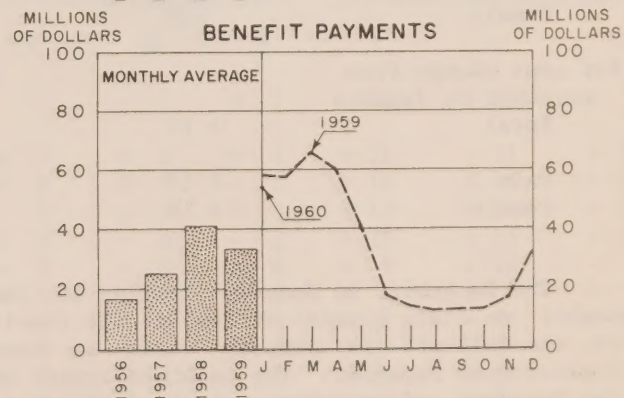
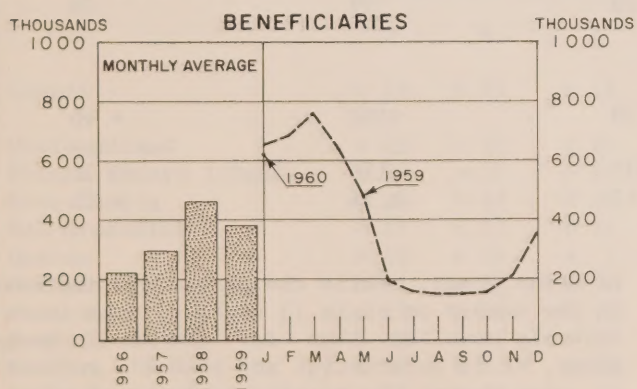
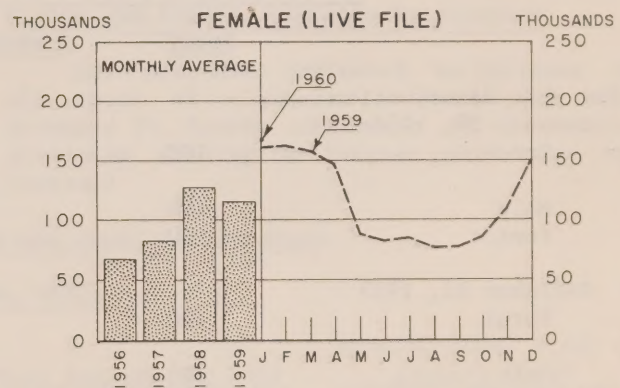
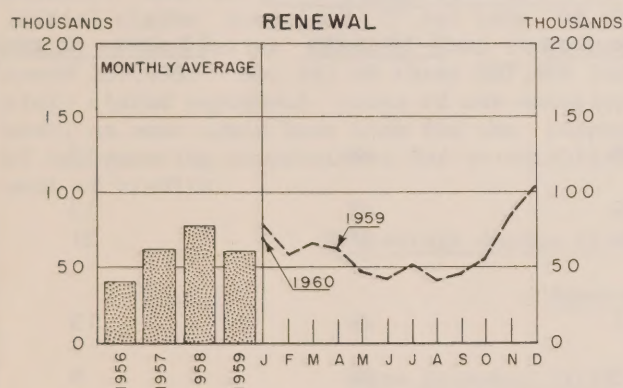
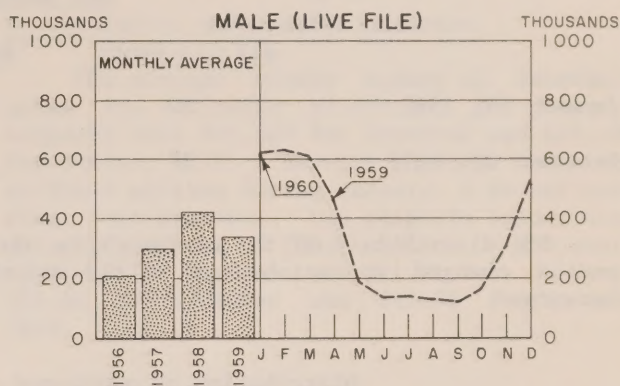
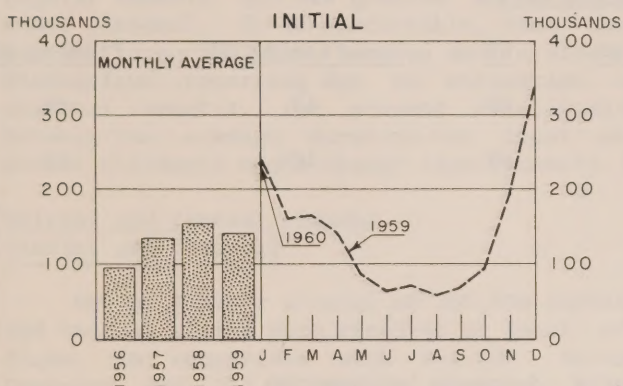
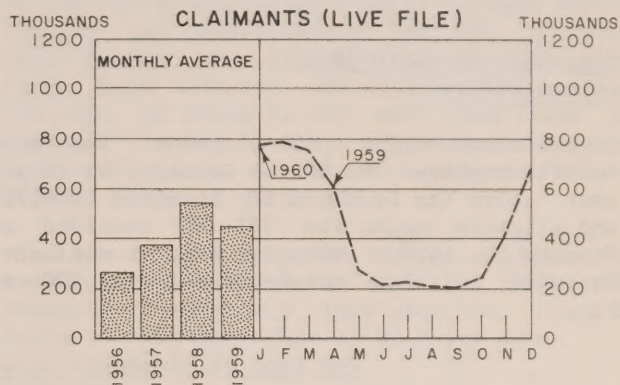
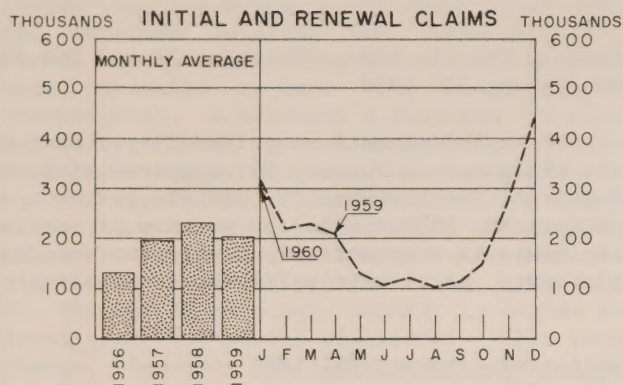


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UNEMPLOYMENT INSURANCE ACTIVITIES



UNEMPLOYMENT INSURANCE CLAIMS AND BENEFIT

January, 1960

Claimants at month-end:
volume and type

January 29, 116,500 on December 31 and 203,000 on January 30, 1959.

Claimants for unemployment insurance benefit numbered 782,500 on January 29, 14 per cent above the December 31 total of 685,700 and slightly under the 785,100 recorded on January 30, 1959. Seasonal benefit claimants included in these totals were: 177,100 on

Postal claimants comprised 39 per cent of the claimants on January 29, compared with 37 per cent for December 31 and 41 per cent on January 30, 1959. The proportion of postal claimants is substantially higher for seasonal claimants, particularly fishing claimants:

Per cent of claimants classed as postal, January 29, 1960
and December 31, 1959

	<u>All Claimants</u>	<u>Regular</u>	<u>SB</u>	<u>Non-Fishing SB</u>	<u>Fishing SB</u>
January 29, 1960	39	36	49	43	88
December 31, 1959	37	35	47	40	85

The distribution of the claimants by duration changed appreciably as of the end of January:

Distribution of month-end count of claimants by duration

	<u>Total</u>	<u>4 weeks or less</u>	<u>5-12 weeks</u>	<u>13 weeks or more</u>
<u>Per cent distribution</u>				
January 29, 1960				
Total	100	38	46	15
Male	100	39	49	12
Female	100	36	37	27
December 31, 1959				
Total	100	61	26	13
Male	100	65	26	9
Female	100	49	27	24
<u>Per cent change from</u>				
December to January				
Total	+ 14	- 29	+102	+ 40
Male	+ 15	- 31	+116	+ 51
Female	+ 11	- 19	+ 54	+ 25

The December to January decline in the number on claim 4 weeks or less is the result of the fall-off in January claims as contrasted with December. The combined impact of the November and December volume of claims is reflected in the marked increase in the 5 to

12 weeks group. While the percentage increase in the number on claim 13 weeks or more is relatively smaller than for the 5-12 weeks group, it is substantial and probably reflects to some extent the re-establishment of eligibility for benefit*, either as regular or seasonal.

* Contiguous benefit periods do not constitute a break in continuity on claim.

As at the end of January, it is estimated that the average local claimant had been continuously on claim about 8 weeks, slightly longer than his postal counterpart whose average duration on claim was estimated at 7 weeks. At the end of December, these averages were estimated to have been 7 and 5 weeks, respectively. A claimant's duration on claim is a function of several variables, including employment opportunities for his particular age and capability. In addition, the amount of entitlement and the number of weeks during which he may receive compensation are also significant. At the present time, the ratio of regular to seasonal benefit is higher for local than for postal claimants. This could change, however, as claimants exhaust their regular benefit and are granted an extension under seasonal. It is conceivable, then, that as job opportunities open up and claimants discontinue reporting due to exhaustion of seasonal benefit, the present relationship between the average duration for local and postal claimants might change significantly.

Initial and renewal claims: receipt and disposal

During January a total of 306,600 initial and renewal claims were received at local offices, in comparison with 441,600 during December and 317,500 during January, 1959. Initial claims comprised 77 per cent of the claim volume during January, when they numbered 237,400. Not all of these 237,400 initial claims represent cases of new unemployment, as some would have been for the purpose of implementing computations for re-establishment of credits.

Benefit periods established under the seasonal benefit provisions are at a lower level this year than last. The total number of persons establishing benefit periods during January was approximately 263,600, of which about 80,000 were eligible for seasonal benefit. Last January the total number was 264,700, of which 92,400 were identified as seasonal benefit. This suggests a somewhat improved pattern of insured employment during 1959 as compared with 1958.

The failure rate on initial claims processed during January was 11.2 per cent, unchanged from January last year but slightly below the December rate of 14.0 per cent.

Beneficiaries and benefit payments

The average weekly number of beneficiaries was estimated at 620,000 for January, compared with 361,500 for December and 653,100 for January 1959. Benefit payments amounted to \$54.3 million during January, a 66 per cent rise over December, but slightly below last January's amount of \$58.7 million. The average weekly payment was \$21.91 for January, \$21.51 for December and \$21.38 for January 1959.

Claims and benefit payments by province

All provinces reflected an increase in the count of claimants on January 29 over December 31, female claimants in the Prairie provinces showing the largest percentage increases:

Percentage change in month-end count of claimants

January 29, 1960

	<u>From December 31/59</u>			<u>From January 30, 1959</u>			<u>From December 31/58 to January 30/59</u>		
	T	M	F	T	M	F	T	M	F
Canada -	+ 14	+ 15	+ 11	-	- 1	+ 3	+ 10	+ 10	+ 8
Newfoundland	+ 23	+ 23	+ 23	+ 5	+ 5	+ 5	+ 21	+ 21	+ 20
Prince Edward Island	+ 17	+ 17	+ 16	+ 6	+ 8	- 5	+ 16	+ 16	+ 22
Nova Scotia	+ 25	+ 25	+ 24	- 1	- 2	+ 4	+ 18	+ 18	+ 19
New Brunswick	+ 17	+ 17	+ 18	- 5	- 6	- 3	+ 15	+ 15	+ 17
Quebec	+ 12	+ 14	+ 2	- 2	- 4	+ 6	+ 9	+ 12	- 3
Ontario	+ 11	+ 11	+ 10	+ 1	- 1	+ 5	+ 4	+ 4	+ 5
Manitoba	+ 19	+ 18	+ 23	-	+ 4	- 12	+ 31	+ 28	+ 39
Saskatchewan	+ 23	+ 21	+ 29	+ 6	+ 6	+ 5	+ 19	+ 17	+ 28
Alberta	+ 25	+ 22	+ 38	+ 2	- 1	+ 11	+ 22	+ 19	+ 34
British Columbia	+ 13	+ 12	+ 14	- 1	-	- 4	+ 4	+ 2	+ 15

Persons establishing the right to seasonal benefit (on a cumulative basis) this year were fewer than last year in all provinces except Newfoundland, Prince Edward Island and Saskatchewan where there was a slight increase. However, since the total number of benefit periods in those provinces was higher,

persons establishing regular benefit also showed an increase. The following table presents the cumulative totals of persons establishing the right to any kind of benefit, during December* and January this year and last, and showing data separately on seasonal benefit:

	Total persons establishing the right to benefit		Persons establishing the right to seasonal benefit			
			(Cumulative December and January)			
	This year	Last year	This year		Last year	
	- 000's -		Number 000's	%	Number 000's	%
Canada -	528.5*	534.2*	197.8	37	224.6	42
Newfoundland	26.4	22.9	16.8	64	14.9	65
Prince Edward Island	6.2	5.9	4.1	66	3.9	67
Nova Scotia	29.0	28.4	14.9	52	15.7	55
New Brunswick	26.3	28.0	14.2	54	16.5	59
Quebec	166.2	169.0	57.9	35	68.0	40
Ontario	158.9	159.9	50.2	32	59.2	37
Manitoba	21.4	20.9	6.7	31	7.3	35
Saskatchewan	17.0	16.3	5.5	32	5.4	33
Alberta	25.1	24.8	7.0	28	7.8	31
British Columbia	52.0	58.1	20.6	40	25.9	45

The last four columns indicate that despite the generally lower level of seasonal benefit claims this year, they still account for more than half of the claims in the Atlantic provinces.

All provinces except Alberta indicated a significant decline in claims filed during January as against December, but in comparison with one year ago, claims filed this January represented little change, except for Newfoundland:

Percentage change in claims filed

	December 1959 to January 1960			January 1959 to January 1960			December 1958 to January, 1959		
	Total	Initial	Renewal	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	- 31	- 30	- 33	- 3	- 1	- 12	- 33	- 33	- 35
Newfoundland	- 50	- 53	- 21	- 23	- 2	- 67	- 28	- 45	+101
Prince Edward Island	- 61	- 63	- 41	- 3	- 2	- 8	- 57	- 58	- 45
Nova Scotia	- 26	- 25	- 33	- 9	+ 4	- 45	- 24	- 30	- 1
New Brunswick	- 38	- 40	- 28	+ 2	- 1	+ 16	- 45	- 44	- 48
Quebec	- 36	- 34	- 42	- 3	- 2	- 5	- 37	- 34	- 45
Ontario	- 27	- 25	- 32	-	+ 2	- 6	- 34	- 31	- 40
Manitoba	- 20	- 20	- 23	- 9	- 6	- 17	- 12	- 10	- 16
Saskatchewan	- 28	- 25	- 38	- 1	+ 2	- 11	- 27	- 23	- 38
Alberta	- 6	- 5	- 12	+ 2	+ 5	- 8	- 13	- 10	- 18
British Columbia	- 26	- 27	- 21	- 7	- 4	- 13	- 35	- 37	- 30

* Include seasonal benefit periods established the latter part of November.
.. Figures not available.

- Nil.

Summary table

Activity	Jan. 1960	Dec. 1959	Jan. 1959	% Change from		Cumulative data			
				Dec. 1959	Jan. 1959	Calendar year		12 months ending January	
						1960	1959	1960	1959
	(Thousands)					(Thousands)		(Thousands)	
Insured population as at month-end	..	4,367	4,257	..	..	..	4,257*	..	4,112*
Initial and renewal claims filed	307	442	318	- 31	- 3	307	318	2,417	2,731
Claimants "live file" (month-end)	783	686	785	+ 14	-	783*	785*	454*	547*
S.B. incl. in above	177	117	203						
Beneficiaries (weekly average)	620	362	653	+ 71	- 5	620*	653*	382*	461*
Weeks compensated	2,480	1,518	2,743	+ 63	- 10	2,480	2,743	18,907	23,079
Benefit paid	\$ 54,345	32,661	58,652	+ 66	- 7	54,345	58,652	401,790	490,793
Average weekly benefit	\$ 21.91	21.51	21.38	+ 2	+ 3	21.91	21.38	21.25	21.27

* Monthly average.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

End of:	Total	Employed	Claimants
1959 - December	4,366,900	3,681,200	685,700
November	4,151,000	3,733,500	417,500
October	4,049,000	3,798,400	250,600
September	4,028,000	3,826,400	201,600
August	4,009,000	3,799,000	210,000
July	3,996,000	3,770,100	225,900
June	3,989,000	3,768,500	220,500
May	3,919,000	3,639,600	279,400
April	4,134,000	3,523,200	610,800
March	4,239,000	3,472,100	766,900
February	4,248,000	3,452,000	796,000
January	4,257,000	3,471,900	785,100

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province. (1)

Prov.	1960 - January - 1959					
	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	306,564	237,387	69,177	317,533	238,642	78,891
Nfld.	10,189	8,785	1,404	13,240	8,995	4,245
P.E.I.	1,824	1,583	241	1,882	1,620	262
N.S.	16,250	13,618	2,632	17,813	13,059	4,754
N.B.	13,150	10,859	2,291	12,900	10,925	1,975
Que.	93,037	73,227	19,810	95,702	74,832	20,870
Ont.	99,811	74,057	25,754	100,199	72,899	27,300
Man.	12,974	10,298	2,676	14,245	11,011	3,234
Sask.	9,566	7,909	1,657	9,630	7,766	1,864
Alta.	17,363	13,213	4,150	17,091	12,577	4,514
B.C.	32,400	23,838	8,562	34,831	24,958	9,873

(1) In addition, revised claims received numbered 54,840.

Table 3. - Claimants having an Unemployment Register in the "Live File" on the Last Working Day of the Month, by Duration, and Showing the Percentage Postal, by Sex and Province.

Prov. and Sex	Total claimants	Duration on the Register (weeks)							Percent- age Postal	January 30, 1959 Total claimants
		2 or Less	3-4	5-8	9-12	13-16	17-20	Over 20		
	January 29, 1960									
CANADA -	782,542	188,848	111,011	257,619	105,080	44,158	23,415	52,411	38.9	785,071
MALE	616,304	149,570	90,647	216,398	85,053	31,431	14,526	28,679	42.6	623,947
FEMALE	166,238	39,278	20,364	41,221	20,027	12,727	8,889	23,732	25.3	161,124
Nfld.	36,693	7,299	5,512	17,652	3,122	1,196	601	1,311	82.5	34,845
Male	34,949	6,921	5,271	17,185	2,947	1,071	514	1,040	84.1	33,181
Female	1,744	378	241	467	175	125	87	271	48.7	1,664
P.E.I.	7,948	1,072	1,042	4,407	845	244	113	225	80.1	7,517
Male	6,818	934	890	3,905	697	198	82	112	82.2	6,331
Female	1,130	138	152	502	148	46	31	113	67.6	1,186
N.S.	42,049	10,352	6,663	14,552	4,850	1,959	1,035	2,638	60.2	42,471
Male	36,474	8,998	5,966	13,160	4,276	1,528	738	1,808	62.9	37,117
Female	5,575	1,354	697	1,392	574	431	297	830	42.7	5,354
N.B.	38,424	8,007	4,905	16,241	4,718	2,026	767	1,760	72.3	40,535
Male	31,907	6,808	4,165	14,028	3,923	1,442	463	1,078	76.0	33,848
Female	6,517	1,199	740	2,213	795	584	304	682	54.4	6,687
Que.	246,599	58,780	33,773	83,156	33,069	14,034	7,641	16,146	38.9	251,682
Male	196,529	47,258	28,403	70,633	26,800	10,180	4,818	8,437	42.4	204,398
Female	50,070	11,522	5,370	12,523	6,269	3,854	2,823	7,709	25.1	47,284
Ont.	232,233	58,692	33,778	68,813	30,426	13,046	7,740	19,738	23.7	230,662
Male	169,838	43,716	25,834	53,550	23,221	8,555	4,428	10,534	25.0	171,039
Female	62,395	14,976	7,944	15,263	7,205	4,491	3,312	9,204	20.2	59,623
Man.	31,613	8,094	4,774	9,797	5,000	1,792	651	1,505	37.1	31,630
Male	24,655	6,044	3,660	8,155	4,155	1,365	379	897	42.6	23,760
Female	6,958	2,050	1,114	1,642	845	427	272	608	17.4	7,870
Sask.	26,085	6,103	3,792	8,828	4,441	1,447	548	926	53.9	24,677
Male	21,338	4,832	3,075	7,699	3,892	1,076	298	466	58.3	20,172
Female	4,747	1,271	717	1,129	549	371	250	460	33.8	4,505
Alta.	38,939	11,757	5,716	10,630	5,988	2,229	930	1,689	33.3	38,362
Male	30,707	9,405	4,656	8,866	4,926	1,479	481	894	35.9	30,979
Female	8,232	2,352	1,060	1,764	1,062	750	449	795	23.6	7,383
B.C.	81,959	18,692	11,056	23,543	12,621	6,185	3,389	6,473	30.9	82,690
Male	63,089	14,654	8,727	19,217	10,216	4,537	2,325	3,413	32.9	63,122
Female	18,870	4,038	2,329	4,326	2,405	1,648	1,064	3,060	24.1	19,568

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.*

Prov.	A d j u d i c a t e d					P e n d i n g	
	Total	Entitled to Benefit		Not Entitled to Benefit		Initial	Renewal
		Initial	Renewal	Initial	Renewal		
J a n u a r y - 1 9 6 0							
Canada -	375,872	250,526	75,765	46,278	3,303	57,407	12,359
Nfld.	16,383	11,637	1,773	2,880	93	2,842	368
P.E.I.	2,781	2,238	274	263	6	172	18
N.S.	21,083	15,689	2,979	2,290	125	2,486	390
N.B.	15,454	10,883	2,152	2,302	117	2,686	666
Que.	117,370	79,893	22,063	14,394	1,020	19,357	3,647
Ont.	119,541	76,536	28,492	13,396	1,117	16,651	3,952
Man.	15,822	10,631	2,998	2,069	124	2,134	538
Sask.	11,395	7,819	1,895	1,610	71	1,952	419
Alta.	19,287	12,535	4,275	2,348	129	3,329	959
B.C.	36,756	22,665	8,864	4,726	501	5,798	1,402

J a n u a r y - 1 9 5 9

Canada -	384,587	250,548	82,700	47,628	3,711	52,785	12,888
Nfld.	16,190	8,571	4,382	3,127	110	3,540	440
P.E.I.	2,639	2,072	290	268	9	274	40
N.S.	22,191	14,283	5,046	2,489	373	2,283	436
N.B.	15,684	10,825	2,140	2,607	112	2,132	435
Que.	121,628	84,612	22,948	13,129	939	16,963	3,442
Ont.	118,446	73,853	27,505	15,801	1,287	14,321	5,086
Man.	15,444	10,398	3,113	1,814	119	2,780	603
Sask.	12,045	8,364	2,051	1,568	62	2,087	276
Alta.	19,120	12,050	4,955	1,903	212	3,995	890
B.C.	41,200	25,520	10,270	4,922	488	4,410	1,240

* In addition 53,391 revised claims were disposed of. Of these, 4,731 were special requests not granted and 1,269 were appeals by claimants. There were 9,137 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during January 1960 and 1959 with Chief Reasons for Non-entitlement.

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Benefit period not established	1960*	33,235	2,098	188	1,807	1,817	10,217	9,600	1,341	1,069	1,577	3,521
	1959	33,506	2,397	208	2,049	2,204	10,047	9,393	1,235	1,067	1,228	3,678
Claimants disqualified	1960	28,212	1,201	166	1,146	1,054	9,309	8,982	1,183	856	1,393	2,922
	1959	28,001	1,139	92	1,140	811	7,836	11,379	1,046	749	1,263	2,546
Not unemployed	1960	1,484	36	27	29	29	606	415	70	114	64	94
	1959	1,803	18	4	227	22	389	799	61	88	72	123
Not capable of and not available for work	1960	8,188	321	49	271	340	2,421	2,911	409	307	432	727
	1959	7,498	154	22	285	250	2,224	2,826	387	247	389	714
Loss of work due to a labour dispute	1960	81	-	-	1	-	22	56	1	-	-	1
	1959	3,199	129	-	3	-	10	2,994	3	2	31	27
Refused offer of work and neglected opportunity to work	1960	1,746	10	1	88	74	711	562	70	48	79	103
	1959	1,782	20	1	58	29	715	635	71	41	63	149
Discharged for misconduct	1960	1,120	12	2	51	24	426	391	21	18	57	118
	1959	1,119	17	3	41	32	409	420	32	16	60	89
Voluntarily left employment without just cause	1960	8,040	446	47	323	322	2,954	1,997	410	209	543	789
	1959	6,314	238	37	252	261	2,108	1,735	355	190	432	706
Other reasons	1960	7,553	376	40	383	265	2,169	2,650	202	160	218	1,090
	1959	6,286	563	25	274	217	1,981	1,970	137	165	216	738

* Previously failed on initial claim but subsequently established on revised claim during January

1960 14,799 812 109 684 851 5,194 4,325 390 399 488 1,547

Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average per week	
	1960 - January - 1959	
	(in thousands)	
Canada -	620.0	653.1
Newfoundland	26.9	23.5
Prince Edward Island	7.9	6.3
Nova Scotia	34.2	33.1
New Brunswick	33.0	32.7
Quebec	195.6	211.9
Ontario	185.0	197.6
Manitoba	24.2	25.4
Saskatchewan	21.3	21.4
Alberta	28.3	30.0
British Columbia	63.6	71.2

Table 7. - Benefit Payments, by Province.

Prov.	1960 - January - 1959			
	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)
Canada -	2,480,108	54,344,674	2,742,907	58,651,915
Nfld.	107,634	2,337,308	98,856	2,074,049
P.E.I.	31,665	649,682	26,343	517,521
N.S.	136,975	2,742,938	139,181	2,740,064
N.B.	132,091	2,743,412	137,288	2,793,095
Que.	782,316	17,243,296	889,808	19,289,908
Ont.	739,900	16,313,859	829,993	17,932,243
Man.	96,941	2,111,179	106,722	2,123,136
Sask.	85,050	1,824,006	89,728	1,851,674
Alta.	112,982	2,579,810	126,131	2,652,041
B.C.	254,554	5,799,184	298,857	6,678,184

Table 8. - Number of Weeks of Benefit, by Province

Province	Complete weeks	Partial Weeks	
		T o t a l	Due to Excess Earnings

<u>J a n u a r y - 1 9 6 0</u>			
Canada -	2,337,944	142,164	85,088
Nfld.	102,740	4,894	2,838
P.E.I.	30,622	1,043	722
N.S.	125,773	11,202	7,952
N.B.	123,854	8,237	5,333
Que.	739,738	42,578	22,757
Ont.	696,614	43,286	26,669
Man.	92,281	4,660	2,854
Sask.	81,050	4,000	2,464
Alta.	106,022	6,960	4,192
B.C.	239,250	15,304	9,307

<u>J a n u a r y - 1 9 5 9</u>			
Canada -	2,565,154	177,753	103,125
Nfld.	94,149	4,707	3,122
P.E.I.	25,439	904	744
N.S.	126,474	12,707	9,317
N.B.	129,278	8,010	5,116
Que.	836,014	53,794	31,372
Ont.	778,828	51,165	31,608
Man.	95,199	11,523	3,629
Sask.	83,507	6,221	2,471
Alta.	114,297	11,834	4,493
B.C.	281,969	16,888	11,253

Seasonal benefit, 1959-60 period

The provisions governing the operation of the seasonal benefit terms are unchanged from last year. Effective November 22, 1959, to May 21, 1960, claims failing the regular statutory requirements are considered for seasonal benefit. Benefit is payable under these provisions for unemployment occurring with the week of December 6*. Only one seasonal benefit period may be established by a claimant during the afore-mentioned interval. As a result, claimants exhausting their right to seasonal benefit and wishing to re-qualify must fulfil the conditions required for regular benefit.

In testing for seasonal benefit, claims are considered first under the terms of class A. To qualify under this class, a minimum of 15 contribution weeks is required since the preceding March 31. It follows, then, that entitlement under class A can be established only during the period November 29 to March 31. The method of calculating entitlement under class A is similar to that used in calculating entitlement under the regular provisions, i.e., total entitlement is a product of the "duration factor" and the "weekly rate". In the case of seasonal benefit, however, the

formula for the duration factor provides five benefit weeks for every six contribution weeks since March 31 whereas in the case of regular benefit it is one benefit week for two contribution weeks during the 104 weeks preceding the claim. The duration factor may not be greater than the number of possible weeks remaining in the seasonal benefit period.

Cases failing under class A are examined further to determine if a regular benefit period terminated in the interval since the closing date of the preceding seasonal benefit period. Where this has happened, a seasonal benefit period class B is automatically established. In this case, the duration factor will be that shown for the regular benefit period or the number of possible weeks to the closing date of the seasonal benefit period, whichever is the lesser. The weekly rate will be that of the preceding regular benefit period, subject to adjustment for a change in dependency status.

Claimants for seasonal benefit must comply with all the provisions of the Act and Regulations excepting as mentioned above.

Fishing claimants

Identification of a fisherman is made by regional contribution offices at the time of computation of initial claim. A claimant with five or more fishing contribution weeks in the 52 weeks preceding his initial claim is regarded as a fisherman. However, in cases where one or more of the contributions required to allow a claimant to qualify for either regular or seasonal benefit are fishing contributions, the claimant's documents are identified by the letter "F". As a result of this procedure, fishing seasonal benefit

claimants (included in table 3a and shown separately in Table 3b) fall into either of the following categories:

- 1) one or more of the contribution weeks required to enable qualification under class A was a fishing contribution.
- 2) the last regular benefit period by virtue of which claimant now qualified for seasonal benefit class B was also designated "F".

* Only those claimants eligible to have their waiting period waived may be paid seasonal benefit for the week commencing November 29.

Table 3a. - Seasonal Benefit Claimants having an Unemployment Register in the "Live File" on the Last Working Day of the Month, by Sex and Province.

Prov.	1960 - January - 1959					
	Total	Male	Female	Total	Male	Female
Canada -	177,129	139,935	37,194	203,025	162,142	40,883
Nfld.	16,767	16,324	443	14,995	14,581	414
P.E.I.	3,062	2,538	524	3,991	3,448	543
N.S.	14,384	12,849	1,535	14,999	13,428	1,571
N.B.	13,906	11,739	2,167	16,385	13,916	2,469
Que.	52,524	41,359	11,165	60,582	48,716	11,866
Ont.	42,639	29,135	13,504	51,282	36,416	14,866
Man.	5,350	4,221	1,129	6,971	4,845	2,126
Sask.	5,058	4,032	1,026	4,868	3,949	919
Alta.	5,953	4,602	1,351	6,264	5,109	1,155
B.C.	17,486	13,136	4,350	22,688	17,734	4,954

Table 3b. - Fishing Seasonal Benefit Claimants included in Table 3a.

Prov.	1960 - January - 1959					
	Total	Male	Female	Total	Male	Female
Canada -	25,985	25,873	112	25,445	25,293	152
Nfld.	9,656	9,656	-	8,240	8,239	1
P.E.I.	1,050	999	51	2,079	2,006	73
N.S.	5,453	5,452	1	5,272	5,263	9
N.B.	3,955	3,921	34	4,121	4,091	30
Que.	1,506	1,500	6	1,433	1,427	6
Ont.	572	567	5	725	719	6
Man.	156	156	-	86	86	-
Sask.	-	-	-	1	1	-
Alta.	21	21	-	3	3	-
B.C.	3,616	3,601	15	3,485	3,458	27

Glossary of Terms

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme.

Claimant population: The count of persons having an unemployment register in the "live file" at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of

unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Unemployment register: A document prepared when the initial claim is taken and providing a means whereby a composite record of the claimant's weekly reports and of other action taken on the claim can be maintained currently. The upper portion of the document contains information on the personal characteristics of the claimant, i.e., name, insurance number, sex, occupation. On receipt of the adjudication, data pertinent to the payment of benefit are recorded, i.e., the type of benefit to which the claimant is entitled, dependency status, weekly rate of benefit authorized, total entitlement in terms of dollars, allowable weekly earnings and the date beyond which benefit may not be paid on this benefit period. Provision is made for recording changes in dependency status or other factors and disqualifications imposed. The lower or ledger portion serves to record information on the claimant's benefit status for each week reported, i.e., claimant is required to make a statement regarding his employment, earnings and unemployment for the week covered by the report, and this is recorded on the register, in addition to payments made.

Live file: The file of unemployment registers for claimants currently reporting to local offices. A claimant's unemployment register is placed in the "live file" at the local office as soon as the claim is filed, and remains in the "live file" so long as the claimant reports as directed to the local office during the currency of the benefit period. It is removed from this file after the claimant fails to report over a certain interval; in the case of a claimant who reports weekly, this interval is ten days, while for one reporting once every two weeks the limit is twenty-one days. Claimants generally report in person once weekly, but the Commission has authority to vary this and does so, for example, when the return cost of ordinary transportation to the local office is excessive, in which case the claimant is directed to report by mail, once in two weeks (postal claimant). There are cases, too, in which the one-week report for claimants calling at local offices may be varied. This would occur during a period when the volume of claims being currently handled is excessive, and claimants would be asked to report, in person, once in two weeks. Due to these administrative procedures and because of cases in which the adjudication has not yet been received or the

waiting period, only, served, the "live file" inevitably contains a number of cases on which no compensated unemployment is shown.

Claimants having an unemployment register in the "live file": A count of all unemployment registers, (regular, seasonal, fishing) in the "live file" at the close of business on the last working day of the month and used as a measure of recorded unemployment among insured persons at a point in time.

Duration on the register: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous unemployment register to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no disqualification imposed and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Failure rate: The number of initial claims on which a benefit period was not established in a month expressed as a per cent of initial claims cleared during that month. During the period when seasonal benefit is effective, the failure rate represents the net cases with insufficient contributions to qualify for either regular, seasonal or

fishing benefit. In some cases additional contributions are located necessitating a recomputation whereby the claimant subsequently establishes a benefit period. No account is taken of such cases.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$13.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$15.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.

Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

Comment on the Terms

Claimants, Beneficiaries and Registrations at N.E.S. Offices

The concept of "claimants" is more comprehensive in scope than beneficiaries. While the majority of claimants at any time are beneficiaries; i.e., actually receiving benefit payments, there is always a certain number not in receipt of compensation. The minimum lag between the date of filing a claim and receipt of a benefit payment is one week, but in the case of initial claims which must be forwarded to Regional offices for processing of contributions, the interval may be longer. Since the average time required to process initial claims is about one week, initial claimants may be directed to make their first report in the second week following that in which the claim was filed. The week during which the initial claim was filed will be credited as the "waiting" week, unless this requirement is waived.

On the other hand, a person reported as a beneficiary **during the month** may not be included in the count of claimants **at the month end** because his claim is no longer active.

The fundamental difference between "claimants" and "registrations at N.E.S. offices" lies in the fact that they represent a count of two different sets of records which are not intended to be identical. Applications for employment are received from claimants and non-claimants, the latter including such groups as persons seeking work who were previously engaged in non-insured employment, persons seeking first jobs and persons who have exhausted their entitlement to benefit. On the other hand, claimants experiencing a regular pattern of short-time employment with the same employer may claim benefit for lost time but such persons are not registered for employment unless they are looking for another job. Claimants receiving compensation in respect of periods of disability are not included in the registration count while disabled. Commencing with the 1958-59 seasonal benefit period, fishing benefit claimants are excluded from the count of registrations during such periods.

The above is only a partial resumé of differences between these series but it indicates the main factors involved.

CATALOGUE No.

73-001

MONTHLY



CANADA

STATISTICAL REPORT ON THE OPERATION OF THE UNEMPLOYMENT INSURANCE ACT FEBRUARY 1960

(Compiled from material supplied by the Unemployment Insurance Commission)



Published by Authority of
The Honourable Gordon Churchill, Minister of Trade and Commerce

DOMINION BUREAU OF STATISTICS

Labour Division

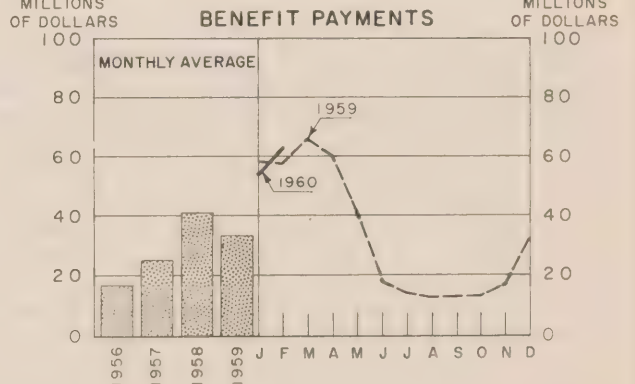
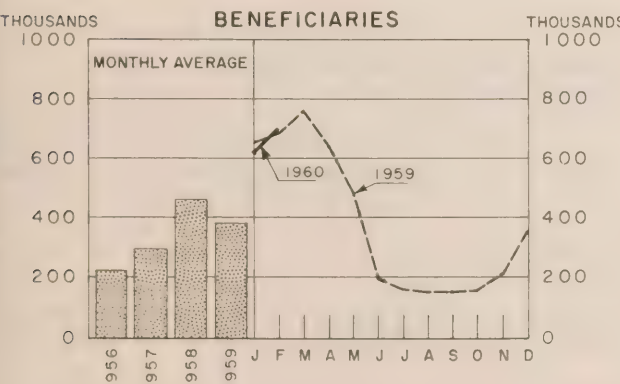
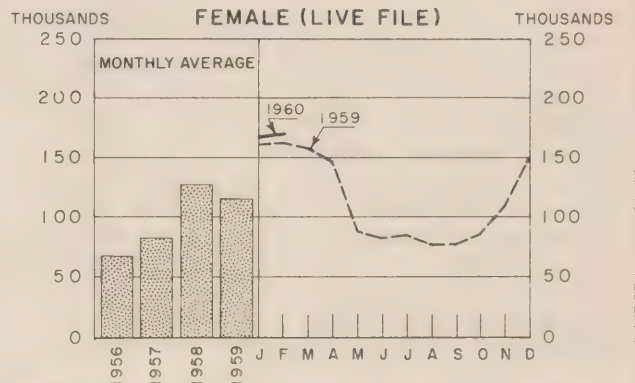
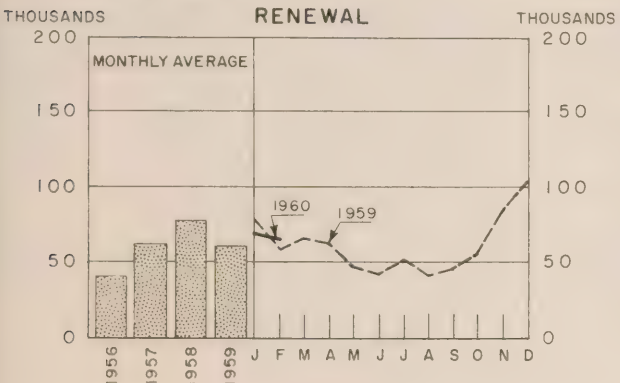
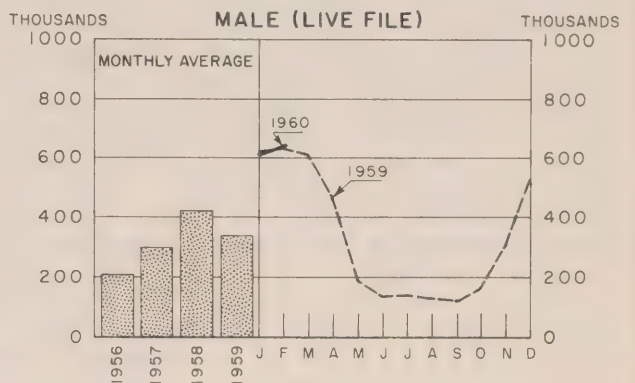
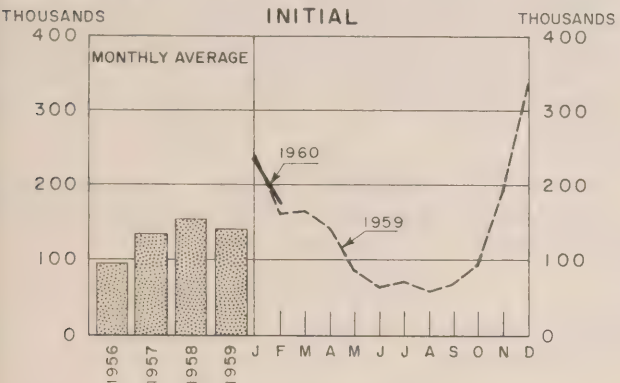
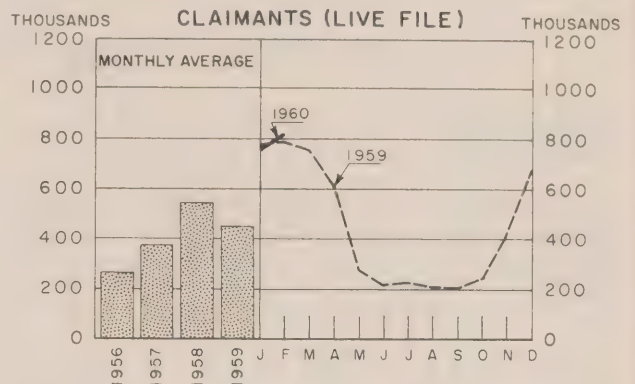
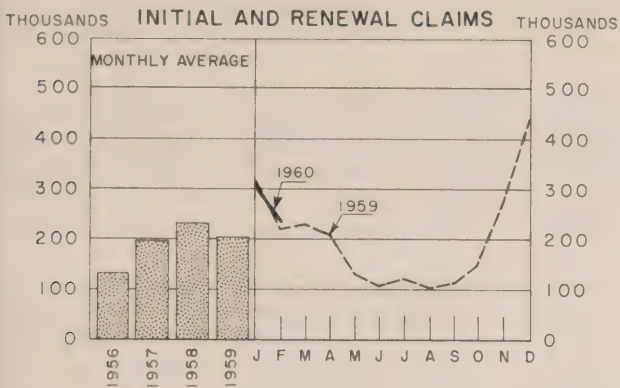
Unemployment Insurance Section

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As of August 1959, separate editions in French and English replace the former bilingual issue.

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UNEMPLOYMENT INSURANCE ACTIVITIES



UNEMPLOYMENT INSURANCE CLAIMS AND BENEFIT

February, 1960

Claimants at month-end:
volume and type

Claimants for unemployment insurance benefit, at 814,200 on February 29, were slightly higher than at the end of January (782,500) and were also above the figure of 796,000 for February 27, 1959.

The breakdown of these data, by type of benefit, is shown in the summary table, page 4. From that table it will be seen that regular claimants were down slightly from January but were eight per cent higher than last February. Claimants identified as "seasonal benefit" were up over January by 40,000 (or 23 per cent), but were 26,000 (or 11 per cent) below the level of last February. The lower level of seasonal benefit this year is associated with improved employment conditions in

1959 over 1958 as well as an increase in the maximum duration in effect since September 1959. Fishing claimants were higher on February 29 than on either of the other dates under review.

Forty per cent of the February 29 claimants were postal. Males were 44 per cent postal, females 26 per cent. These rates are slightly above January, following the usual tendency for the per cent postal to rise with the volume of claimants. They are lower than last year, however, and this is partly due to the increase* in the maximum cost of transportation below which a claimant must report in person.

Postal claimants differ substantially from local claimants, as the following table illustrates:

Month-end count of claimants

	February 1960		January 1960		February 1959	
	Local	Postal	Local	Postal	Local	Postal
Per cent male	74	87	74	86	75	86
Per cent seasonal benefit	22	34	19	29	27	36
Per cent distribution by duration on claim						
4 weeks or less	28	25	38	38		
5 - 12 weeks	45	55	44	50		
13 weeks or over	27	20	18	12		not available
Estimated average weeks duration on continuous claim	10	9	8	7		

Local claimants have a smaller percentage classed as males and on seasonal benefit than is shown for postal. From the standpoint of duration, however, they have a heavier proportion on claim 13 weeks or more. This combination of characteristics is associated with the predominance of males among persons affected by employment cutbacks in less accessible areas in the late fall and early winter and with the opening date of the seasonal benefit provisions.

Initial and renewal claims:
receipt and disposal

A total of 240,300 initial and renewal claims were filed during February, compared with 306,600 in January and 220,900 in February 1959. This is the first month since November that the monthly total of claims filed was in excess of the corresponding month last year. While part of the increase is undoubtedly attributable to economic factors,

* Effective August 1959, raised from 40 to 60 cents.

some of it may also be due to the influence of the longer duration in effect since September* 1959. This extended duration may also be a factor in the lower rate of seasonal benefit this year.

The failure rate on initial claims processed was 9.8 per cent for February, 11.2 per cent in January and 9.6 per cent in February 1959.

Beneficiaries and benefit payments

The average weekly number of beneficiaries was estimated at 677,300 for February, compared with 620,000 for January and 673,400 for February 1959. Benefit payments, at \$62.6 million for February, were 15 per cent above the January total of \$54.3 million and eight per cent higher than the \$58.1 million paid

out in February last year. The average weekly payment was \$22.00 for February, \$21.91 for January and \$21.56 for February last year.

Claims and benefit payments by province

A small month-to-month percentage increase in claimants occurred in all provinces except British Columbia where there was a seven per cent decrease. The increase over last year was less than 5 per cent in Quebec, Ontario and Alberta. Somewhat larger increases were shown over last year in Newfoundland (8 per cent), Prince Edward Island (7 per cent), Manitoba (10 per cent) and Saskatchewan (11 per cent), while small declines were registered in Nova Scotia, New Brunswick and British Columbia. Percentage changes are shown below:

Percentage changes in month-end count of claimants

	January 1960 to February 1960			February 1959 to February 1960			January 1959 to February 1959		
	Total	Male	Female	Total	Male	Female	Total	Male	Female
Canada	+ 4	+ 5	+ 2	+ 2	+ 2	+ 5	+ 1	+ 2	-
Nfld.	+ 5	+ 5	+ 9	+ 8	+ 8	+ 4	+ 3	+ 2	+ 10
P.E.I.	+ 5	+ 5	+ 3	+ 7	+ 9	- 4	+ 3	+ 3	+ 3
N.S.	+ 3	+ 2	+ 6	- 7	- 8	-	+ 9	+ 9	+ 10
N.B.	+ 9	+ 10	+ 2	- 2	- 3	- 1	+ 5	+ 6	-
Que.	+ 8	+ 10	- 1	+ 2	+ 1	+ 7	+ 4	+ 5	- 2
Ont.	+ 3	+ 3	+ 3	+ 3	+ 2	+ 6	-	- 1	+ 1
Man.	+ 8	+ 8	+ 9	+ 10	+ 12	+ 5	- 2	-	- 9
Sask.	+ 4	+ 5	+ 4	+ 11	+ 13	+ 6	- 1	- 2	+ 4
Alta.	+ 3	+ 3	+ 3	+ 2	+ 1	+ 8	+ 2	+ 1	+ 6
B.C.	- 7	- 9	-	- 1	-	- 5	- 7	- 9	+ 1

The month-to-month percentage decline in claims filed was substantial, in all provinces. However, the decline in Quebec and Ontario (less than 20 per cent), was considerably below that for the other provinces, the largest (43 per cent) occurring in Nova Scotia.

Claims filed in Newfoundland, Nova Scotia and British Columbia this month were fewer than during the corresponding month last year, but the reverse was true in all other provinces.

Effective September 27, 1959, the maximum duration on regular benefit was increased from 36 to 52 weeks. This applied not only to new benefit periods established since that date, but to certain ones existing at that date. Of the latter, those on which the original authorization was 36 weeks were examined for possible extension, on the basis of one benefit week for every two contributions in excess of 72 weeks earned during the prescribed two-year interval.

Percentage change in claims filed

	January to February 1960			February 1959 to February 1960			January to February 1959		
	Total	Initial	Renewal	Total	Initial	Renewal	Total	Initial	Renewal
Canada	- 22	- 26	- 6	+ 9	+ 9	+ 9	- 30	- 32	- 25
Nfld.	- 37	- 39	- 20	- 14	+ 14	- 60	- 43	- 48	- 33
P.E.I.	- 40	- 42	- 28	+ 26	+ 29	+ 14	- 54	- 56	- 42
N.S.	- 43	- 47	- 20	- 22	+ 4	- 58	- 33	- 47	+ 6
N.B.	- 24	- 26	- 13	+ 9	+ 8	+ 9	- 28	- 32	- 8
Que.	- 14	- 18	+ 3	+ 13	+ 10	+ 20	- 26	- 28	- 19
Ont.	- 18	- 25	+ 1	+ 14	+ 7	+ 34	- 29	- 28	- 29
Man.	- 22	- 24	- 18	+ 18	+ 18	+ 18	- 40	- 39	- 43
Sask.	- 30	- 33	- 19	+ 19	+ 16	+ 34	- 42	- 41	- 46
Alta.	- 24	- 25	- 19	+ 16	+ 15	+ 17	- 33	- 32	- 36
B.C.	- 34	- 37	- 26	- 6	- 1	- 16	- 34	- 39	- 23

Tables i to iii, pages 13 to 15 present year ended December 31, 1959.
data on a national basis, for the calendar

.. Figures not available.

- Nil.

Summary table

Activity	Feb. 1960	Jan. 1960	Feb. 1959	% Change from		Cumulative data			
				Jan. 1960	Feb. 1959	Calendar year		12 months ending February	
						1960	1959	1960	1959
Insured population as at month-end	..	4,325	4,248	..	..	..	4,253*	..	4,114*
Initial and renewal claims filed	240	307	221	- 22	+ 9	547	538	2,437	2,708
Claimants "live file" (month-end)	814	783	796	+ 4	+ 2	798*	791*	455*	541*
S.B. incl. in above	217	177	243	+ 23	- 11				
Fishing claimants included in S.B.	29	26	28	+ 12	+ 4				
Beneficiaries (weekly average)	677	620	673	+ 9	+ 1	649*	663*	382*	456*
Weeks compensated	2,845	2,480	2,694	+ 15	+ 6	5,325	5,436	19,058	22,830
Benefit paid	\$ 62,586	54,345	58,076	+ 15	+ 8	116,931	116,728	406,299	485,562
Average weekly benefit	\$ 22.00	21.91	21.56	-	+ 2	21.96	21.47	21.32	21.27

* Monthly average.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

End of:	Total	Employed	Claimants
1960 - January	4,325,000	3,542,500	782,500
1959 - December	4,319,000	3,633,300	685,700
November	4,151,000	3,733,500	417,500
October	4,049,000	3,798,400	250,600
September	4,028,000	3,826,400	201,600
August	4,009,000	3,799,000	210,000
July	3,996,000	3,770,100	225,900
June	3,989,000	3,768,500	220,500
May	3,919,000	3,639,600	279,400
April	4,134,000	3,523,200	610,800
March	4,239,000	3,472,100	766,900
February	4,248,000	3,452,000	796,000

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province. (1)

Prov.	1 9 6 0 - F e b r u a r y - 1 9 5 9					
	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	240,271	175,348	64,923	220,942	161,476	59,466
Nfld.	6,465	5,342	1,123	7,506	4,680	2,826
P.E.I.	1,091	917	174	864	712	152
N.S.	9,313	7,205	2,108	12,002	6,941	5,061
N.B.	10,050	8,055	1,995	9,254	7,431	1,823
Que.	80,078	59,772	20,306	71,155	54,258	16,897
Ont.	81,774	55,822	25,952	71,612	52,245	19,367
Man.	10,062	7,872	2,190	8,543	6,692	1,851
Sask.	6,681	5,333	1,348	5,615	4,612	1,003
Alta.	13,262	9,899	3,363	11,450	8,581	2,869
B.C.	21,495	15,131	6,364	22,941	15,324	7,617

(1) In addition, revised claims received numbered 50,484.

Table 3. - Claimants having an Unemployment Register in the "Live File" on the Last Working Day of the Month, by Duration, and Showing the Percentage Postal, by Sex and Province.

Prov. and Sex	Total Claimants	Duration on the Register (weeks)							Percent- age Postal	February 27, 1959 Total claimants	
		2 or Less	3-4	5-8	9-12	13-16	17-20	Over 20			
		February 29, 1960									
CANADA	814,241	143,507	73,573	175,703	225,573	91,531	36,722	67,632	40.0	795,999	
MALE	645,123	114,565	58,382	142,401	190,421	74,281	26,115	38,958	43.8	634,330	
FEMALE	169,118	28,942	15,191	33,302	35,152	17,250	10,607	28,674	25.7	161,669	
Nfld.	38,702	4,269	2,533	8,923	17,186	2,790	1,023	1,978	82.2	35,761	
Male	36,804	4,015	2,373	8,527	16,731	2,617	914	1,627	83.9	33,937	
Female	1,898	254	160	396	455	173	109	351	49.4	1,824	
P.E.I.	8,305	594	351	1,650	4,339	823	202	346	79.3	7,746	
Male	7,137	516	300	1,435	3,831	683	169	203	81.3	6,528	
Female	1,168	78	51	215	508	140	33	143	67.0	1,218	
N.S.	43,144	5,333	3,301	11,686	13,253	4,549	1,605	3,417	60.8	46,419	
Male	37,209	4,499	2,815	10,414	11,939	4,007	1,263	2,272	63.7	40,511	
Female	5,935	834	486	1,272	1,314	542	342	1,145	42.9	5,908	
N.B.	41,719	5,701	3,830	8,434	15,206	4,487	1,727	2,334	73.0	42,670	
Male	35,079	5,000	3,383	7,200	13,155	3,698	1,231	1,412	76.1	35,997	
Female	6,640	701	447	1,234	2,051	789	496	922	56.8	6,673	
Que.	266,287	50,137	25,361	54,922	72,994	29,855	12,058	20,960	41.4	261,305	
Male	216,807	41,296	21,092	46,278	62,864	24,565	8,775	11,937	45.1	215,184	
Female	49,480	8,841	4,269	8,644	10,130	5,290	3,283	9,023	25.5	46,121	
Ont.	238,286	46,473	21,835	50,937	57,170	26,395	10,841	24,635	24.0	230,495	
Male	174,111	34,808	15,913	38,468	44,401	19,962	7,109	13,450	25.2	170,047	
Female	64,175	11,665	5,922	12,469	12,769	6,433	3,732	11,185	20.6	60,448	
Man.	34,096	5,815	3,595	8,178	8,669	4,316	1,528	1,995	36.2	30,900	
Male	26,522	4,426	2,667	6,205	7,219	3,591	1,170	1,244	41.9	23,706	
Female	7,574	1,389	928	1,973	1,450	725	358	751	16.3	7,194	
Sask.	27,222	3,974	2,380	6,525	8,267	3,627	1,149	1,300	54.8	24,426	
Male	22,300	3,186	1,875	5,244	7,239	3,198	841	717	59.2	19,763	
Female	4,922	788	505	1,281	1,028	429	308	583	35.2	4,663	
Alta.	39,941	8,635	4,537	9,499	8,749	4,723	1,670	2,128	33.2	38,995	
Male	31,488	6,869	3,604	7,499	7,343	3,934	1,098	1,141	35.5	31,188	
Female	8,453	1,766	933	2,000	1,406	789	572	987	24.6	7,807	
B.C.	76,539	12,576	5,850	14,949	19,740	9,966	4,919	8,539	29.9	77,282	
Male	57,666	9,950	4,360	11,131	15,699	8,026	3,545	4,955	31.9	57,469	
Female	18,873	2,626	1,490	3,818	4,041	1,940	1,374	3,584	23.9	19,813	

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.*

Prov.	A d j u d i c a t e d					P e n d i n g	
	Total	Entitled to Benefit		Not Entitled to Benefit		Initial	Renewal
		Initial	Renewal	Initial	Renewal		
F e b r u a r y - 1 9 6 0							
Canada -	246,270	152,667	59,378	30,746	3,479	49,342	14,425
Nfld.	7,060	5,125	800	1,085	50	1,974	641
P.E.I.	1,027	734	152	137	4	218	36
N.S.	10,009	6,708	1,943	1,233	125	1,750	430
N.B.	10,946	7,148	2,115	1,578	105	2,015	441
Que.	79,679	51,009	17,597	10,005	1,068	18,115	5,288
Ont.	82,489	47,442	24,279	9,547	1,221	15,484	4,404
Man.	10,563	7,024	2,067	1,319	153	1,663	508
Sask.	7,324	4,943	1,339	965	77	1,377	351
Alta.	13,864	8,646	3,176	1,857	185	2,725	961
B.C.	23,309	13,888	5,910	3,020	491	4,021	1,365
F e b r u a r y - 1 9 5 9							
Canada -	231,003	142,535	56,693	27,487	4,288	44,239	11,373
Nfld.	9,413	5,179	2,771	1,318	145	1,723	350
P.E.I.	1,009	726	173	108	2	152	17
N.S.	12,462	6,295	4,941	1,096	130	1,833	426
N.B.	9,221	6,284	1,702	1,136	99	2,143	457
Que.	74,414	48,093	16,224	9,252	845	13,876	3,270
Ont.	71,608	43,746	17,890	7,691	2,281	15,129	4,282
Man.	10,017	6,562	1,929	1,392	134	1,518	391
Sask.	6,375	4,495	968	864	48	1,340	263
Alta.	12,956	8,291	2,845	1,672	148	2,613	766
B.C.	23,528	12,864	7,250	2,958	456	3,912	1,151

* In addition 51,678 revised claims were disposed of. Of these, 4,824 were special requests not granted and 1,505 were appeals by claimants. There were 7,943 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during February 1960 and 1959 with Chief Reasons for Non-entitlement.

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Benefit period not established	1960*	17,979	703	73	791	1,158	6,030	5,273	681	502	1,045	1,723
	1959	16,327	894	72	763	834	5,592	4,326	729	495	913	1,709
Claimants disqualified	1960	29,833	829	118	1,120	1,078	10,368	9,739	1,201	865	1,576	2,939
	1959	26,735	1,011	66	850	736	8,880	9,425	1,223	663	1,303	2,578
Not unemployed	1960	1,381	26	18	52	31	663	267	64	102	74	84
	1959	1,098	26	1	24	36	507	252	48	65	68	71
Not capable of and not available for work	1960	8,881	219	25	260	320	2,787	3,368	368	267	480	787
	1959	7,493	122	23	232	206	2,223	2,927	460	211	432	657
Loss of work due to a labour dispute	1960	124	-	-	18	-	24	58	17	4	2	1
	1959	2,801	375	-	3	-	671	1,478	-	-	5	269
Refused offer of work and neglected opportunity to work	1960	2,001	19	-	98	65	821	647	87	75	80	109
	1959	2,063	4	2	82	63	766	744	104	58	77	163
Discharged for misconduct	1960	1,404	18	5	57	35	463	585	41	16	66	118
	1959	1,269	16	2	58	30	474	470	39	20	55	105
Voluntarily left employment without just cause	1960	8,523	253	33	285	291	2,943	2,607	442	222	592	855
	1959	6,327	163	22	184	223	2,115	1,931	359	173	466	691
Other reasons	1960	7,519	294	37	350	336	2,667	2,207	182	179	282	985
	1959	5,684	305	16	267	178	2,124	1,623	213	136	200	622
* Previously failed on initial claim but subsequently established on revised claim during February												
	1960	10,623	648	60	486	741	3,939	3,020	214	191	378	946

Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average per week	
	1960 - February - 1959	
	(in thousands)	
Canada -	677.3	673.4
Newfoundland	34.2	29.9
Prince Edward Island	7.4	6.6
Nova Scotia	37.4	35.9
New Brunswick	34.3	35.1
Quebec	215.6	219.8
Ontario	194.1	189.1
Manitoba	29.8	30.7
Saskatchewan	24.1	23.0
Alberta	31.8	33.6
British Columbia	68.6	69.7

Table 7. - Benefit Payments, by Province.

Prov.	1960 - February - 1959			
	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)
Canada-	2,844,711	62,585,967	2,693,527	58,076,106
Nfld.	143,731	3,137,483	119,596	2,572,628
P.E.I.	31,001	633,561	26,405	513,760
N.S.	157,228	3,220,974	143,684	2,928,734
N.B.	144,050	3,017,838	140,542	2,873,314
Que.	905,446	20,202,341	879,227	19,265,633
Ont.	815,113	17,619,146	756,282	16,259,641
Man.	125,321	2,721,726	122,863	2,474,750
Sask.	101,239	2,268,396	91,876	1,974,639
Alta.	133,627	3,078,503	134,446	2,904,565
B.C.	287,955	6,685,999	278,606	6,308,442

Table 8. - Number of Weeks of Benefit, by Province.

Province	Complete weeks	Partial Weeks	
		T o t a l	Due to Excess Earnings
<u>F e b r u a r y - 1 9 6 0</u>			
Canada -	2,709,261	135,450	87,678
Nfld.	138,287	5,444	3,850
P.E.I.	30,284	717	547
N.S.	146,629	10,599	8,326
N.B.	136,719	7,331	4,947
Que.	865,615	39,831	22,280
Ont.	776,688	38,425	24,923
Man.	119,757	5,564	3,955
Sask.	97,035	4,204	2,783
Alta.	125,981	7,646	4,968
B.C.	272,266	15,689	11,099

F e b r u a r y - 1 9 5 9

Canada -	2,552,614	140,913	89,116
Nfld.	114,647	4,949	3,515
P.E.I.	25,591	814	693
N.S.	134,034	9,650	7,455
N.B.	133,784	6,758	4,591
Que.	841,018	38,209	23,899
Ont.	717,765	38,517	26,261
Man.	112,403	10,460	4,390
Sask.	86,630	5,246	2,745
Alta.	122,842	11,604	4,870
B.C.	263,900	14,706	10,697

Seasonal benefit, 1959-60 period

The provisions governing the operation of the seasonal benefit terms are unchanged from last year. Effective November 22, 1959, to May 21, 1960, claims failing the regular statutory requirements are considered for seasonal benefit. Benefit is payable under these provisions for unemployment occurring with the week of December 6*. Only one seasonal benefit period may be established by a claimant during the afore-mentioned interval. As a result, claimants exhausting their right to seasonal benefit and wishing to re-qualify must fulfil the conditions required for regular benefit.

In testing for seasonal benefit, claims are considered first under the terms of class A. To qualify under this class, a minimum of 15 contribution weeks is required since the preceding March 31. It follows, then, that entitlement under class A can be established only during the period November 29 to March 31. The method of calculating entitlement under class A is similar to that used in calculating entitlement under the regular provisions, i.e., total entitlement is a product of the "duration factor" and the "weekly rate". In the case of seasonal benefit, however, the

formula for the duration factor provides five benefit weeks for every six contribution weeks since March 31 whereas in the case of regular benefit it is one benefit week for two contribution weeks during the 104 weeks preceding the claim. The duration factor may not be greater than the number of possible weeks remaining in the seasonal benefit period.

Cases failing under class A are examined further to determine if a regular benefit period terminated in the interval since the closing date of the preceding seasonal benefit period. Where this has happened, a seasonal benefit period class B is automatically established. In this case, the duration factor will be that shown for the regular benefit period or the number of possible weeks to the closing date of the seasonal benefit period, whichever is the lesser. The weekly rate will be that of the preceding regular benefit period, subject to adjustment for a change in dependency status.

Claimants for seasonal benefit must comply with all the provisions of the Act and Regulations excepting as mentioned above.

Fishing claimants

Identification of a fisherman is made by regional contribution offices at the time of computation of initial claim. A claimant with five or more fishing contribution weeks in the 52 weeks preceding his initial claim is regarded as a fisherman. However, in cases where one or more of the contributions required to allow a claimant to qualify for either regular or seasonal benefit are fishing contributions, the claimant's documents are identified by the letter "F". As a result of this procedure, fishing seasonal benefit

claimants (included in table 3a and shown separately in Table 3b) fall into either of the following categories:

- 1) one or more of the contribution weeks required to enable qualification under class A was a fishing contribution.
- 2) the last regular benefit period by virtue of which claimant now qualified for seasonal benefit class B was also designated "F".

* Only those claimants eligible to have their waiting period waived may be paid seasonal benefit for the week commencing November 29.

Table 3a. - Seasonal Benefit Claimants having an Unemployment Register in the "Live File" on the Last Working Day of the Month, by Sex and Province.

Prov.	1 9 6 0 - F e b r u a r y - 1 9 5 9					
	Total	Male	Female	Total	Male	Female
Canada -	217,079	171,593	45,486	242,706	194,234	48,472
Nfld.	19,506	18,970	536	17,795	17,244	551
P.E.I.	4,456	3,870	586	4,316	3,700	616
N.S.	16,620	14,638	1,982	17,188	15,177	2,011
N.B.	17,570	14,852	2,718	19,645	16,647	2,998
Que.	64,089	51,330	12,759	77,221	63,133	14,088
Ont.	52,553	35,624	16,929	59,095	41,553	17,542
Man.	7,426	5,863	1,563	8,024	6,198	1,826
Sask.	6,553	5,226	1,327	6,028	4,815	1,213
Alta.	7,417	5,710	1,707	8,398	6,739	1,659
B.C.	20,889	15,510	5,379	24,996	19,028	5,968

Table 3b. - Fishing Seasonal Benefit Claimants included in Table 3a.

Prov.	1 9 6 0 - F e b r u a r y - 1 9 5 9					
	Total	Male	Female	Total	Male	Female
Canada -	29,225	29,098	127	27,680	27,523	157
Nfld.	10,359	10,357	2	9,263	9,263	-
P.E.I.	2,084	2,035	49	2,171	2,084	87
N.S.	5,785	5,782	3	5,554	5,546	8
N.B.	4,355	4,311	44	4,370	4,343	27
Que.	1,591	1,586	5	1,517	1,510	7
Ont.	568	563	5	720	714	6
Man.	339	339	-	303	303	-
Sask.	1	1	-	1	1	-
Alta.	23	23	-	7	7	-
B.C.	4,120	4,101	19	3,774	3,752	22

Table i. - Estimates of Insured Population, Number of Initial and Renewal Claims Filed, Count of Claimants at month-end, by month, 1959.

Month	Estimate of Insured Population at month-end	Initial and Renewal Claims filed			Count of Claimants at month-end		
		Total	Initial	Renewal	Total	Male	Female
	(1)	(2)	(3)	(4)	(5)	(6)	(7)
	(Thousands)						
January	4,257	318	239	79	785	624	161
February	4,248	221	161	59	796	634	162
March	4,239	230	164	66	767	610	157
April	4,134	207	144	63	611	465	146
May	3,919	134	87	47	279	190	89
June	3,989	107	64	43	221	137	83
July	3,996	122	72	51	226	141	85
August	4,009	102	62	41	210	133	77
September	4,028	115	70	45	202	125	77
October	4,049	151	96	55	251	164	86
November	4,151	279	194	85	418	308	109
December	4,319	442	339	103	686	536	150
Calendar Year	4,112*	2,428	1,691	737	454*	339*	115*

* Average of month-end data.

Table ii. - Disposition of Initial and Renewal Claims, by month, 1959.

Month	C l a i m s A d j u d i c a t e d						Benefit Period Not Established		
	Initial			Renewal			As Reported Each Month	Net(1) (cumulative)	Failure Rate(2)
	Total Entitled	Not Entitled (3)	Total Entitled	Not Entitled	Entitled	Entitled			
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
	(Thousands)								
January	298	251	48	86	83	4	34	19	6.4
February	170	143	27	61	57	4	16	27	5.8
March	161	139	21	64	61	3	12	33	5.2
April	164	137	26	66	62	4	16	44	5.5
May	95	72	24	50	47	3	15	57	6.4
June	66	40	25	42	39	3	17	70	7.3
July	69	44	25	50	46	4	16	84	8.2
August	65	43	22	42	38	4	14	95	8.7
September	68	43	25	44	40	4	16	109	9.4
October	86	51	34	52	48	4	26	131	10.5
November	143	98	45	78	74	4	36	162	11.7
December	302	247	56	99	95	4	42	192	11.4
Calendar Year	1,687	1,308	379	735	691	44	262		11.4

(1) The net figure of "benefit periods not established" is calculated by deducting cases recomputed because additional contributions were located, thus enabling the claimant to fulfil the statutory requirements.

(2) Based on columns 1 and 8.

(3) No adjustment made for cases referred to in footnote (1).

Table iii. - Payment data, by month, 1959.

Month	Average Weekly Estimate of Beneficiaries	Weeks (1) Compensated	Complete Weeks	Amount of Benefit	Average (2) Weekly Rate
	(1)	(2)	(3)	(4)	(5)
	'000	'000	'000	\$'000	\$
January	653	2,743	2,565	58,652	21.38
February	673	2,694	2,553	58,076	21.56
March	763	3,053	2,900	65,868	21.58
April	640	2,817	2,649	59,965	21.29
May	486	1,943	1,810	40,446	20.81
June	197	867	793	18,157	20.95
July	165	725	666	14,531	20.04
August	155	650	598	13,123	20.19
September	155	651	598	13,371	20.54
October	160	671	619	13,766	20.51
November	210	838	750	17,479	20.85
December	362	1,518	1,409	32,661	21.51
Calendar Year	385 ⁽³⁾	19,170	17,910	406,097	21.18

(1) Includes partial weeks.

(2) Based on columns 2 and 4.

(3) Monthly average.

Glossary of Terms

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme.

Claimant population: The count of persons having an unemployment register in the "live file" at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of

unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Unemployment register: A document prepared when the initial claim is taken and providing a means whereby a composite record of the claimant's weekly reports and of other action taken on the claim can be maintained currently. The upper portion of the document contains information on the personal characteristics of the claimant, i.e., name, insurance number, sex, occupation. On receipt of the adjudication, data pertinent to the payment of benefit are recorded, i.e., the type of benefit to which the claimant is entitled, dependency status, weekly rate of benefit authorized, total entitlement in terms of dollars, allowable weekly earnings and the date beyond which benefit may not be paid on this benefit period. Provision is made for recording changes in dependency status or other factors and disqualifications imposed. The lower or ledger portion serves to record information on the claimant's benefit status for each week reported, i.e., claimant is required to make a statement regarding his employment, earnings and unemployment for the week covered by the report, and this is recorded on the register, in addition to payments made.

Live file: The file of unemployment registers for claimants currently reporting to local offices. A claimant's unemployment register is placed in the "live file" at the local office as soon as the claim is filed, and remains in the "live file" so long as the claimant reports as directed to the local office during the currency of the benefit period. It is removed from this file after the claimant fails to report over a certain interval; in the case of a claimant who reports weekly, this interval is ten days, while for one reporting once every two weeks the limit is twenty-one days. Claimants generally report in person once weekly, but the Commission has authority to vary this and does so, for example, when the return cost of ordinary transportation to the local office is excessive, in which case the claimant is directed to report by mail, once in two weeks (postal claimant). There are cases, too, in which the one-week report for claimants calling at local offices may be varied. This would occur during a period when the volume of claims being currently handled is excessive, and claimants would be asked to report, in person, once in two weeks. Due to these administrative procedures and because of cases in which the adjudication has not yet been received or the

waiting period, only, served, the "live file" inevitably contains a number of cases on which no compensated unemployment is shown.

Claimants having an unemployment register in the "live file": A count of all unemployment registers, (regular, seasonal, fishing) in the "live file" at the close of business on the last working day of the month and used as a measure of recorded unemployment among insured persons at a point in time.

Duration on the register: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous unemployment register to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no disqualification imposed and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Failure rate: The number of initial claims on which a benefit period was not established in a month expressed as a per cent of initial claims cleared during that month. During the period when seasonal benefit is effective, the failure rate represents the net cases with insufficient contributions to qualify for either regular, seasonal or

fishing benefit. In some cases additional contributions are located necessitating a recomputation whereby the claimant subsequently establishes a benefit period. No account is taken of such cases.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$13.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$15.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.

Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

Comment on the Terms

Claimants, Beneficiaries and Registrations at N.E.S. Offices

The concept of "claimants" is more comprehensive in scope than beneficiaries. While the majority of claimants at any time are beneficiaries, i.e., actually receiving benefit payments, there is always a certain number not in receipt of compensation. The minimum lag between the date of filing a claim and receipt of a benefit payment is one week, but in the case of initial claims which must be forwarded to Regional offices for processing of contributions, the interval may be longer. Since the average time required to process initial claims is about one week, initial claimants may be directed to make their first report in the second week following that in which the claim was filed. The week during which the initial claim was filed will be credited as the "waiting" week, unless this requirement is waived.

On the other hand, a person reported as a beneficiary **during the month** may not be included in the count of claimants **at the month end** because his claim is no longer active.

The fundamental difference between "claimants" and "registrations at N.E.S. offices" lies in the fact that they represent a count of two different sets of records which are not intended to be identical. Applications for employment are received from claimants and non-claimants, the latter including such groups as persons seeking work who were previously engaged in non-insured employment, persons seeking first jobs and persons who have exhausted their entitlement to benefit. On the other hand, claimants experiencing a regular pattern of short-time employment with the same employer may claim benefit for lost time but such persons are not registered for employment unless they are looking for another job. Claimants receiving compensation in respect of periods of disability are not included in the registration count while disabled. Commencing with the 1958-59 seasonal benefit period, fishing benefit claimants are excluded from the count of registrations during such periods.

The above is only a partial resumé of differences between these series but it indicates the main factors involved.

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MARCH 1960

(Compiled from material supplied by the Unemployment Insurance Commission)

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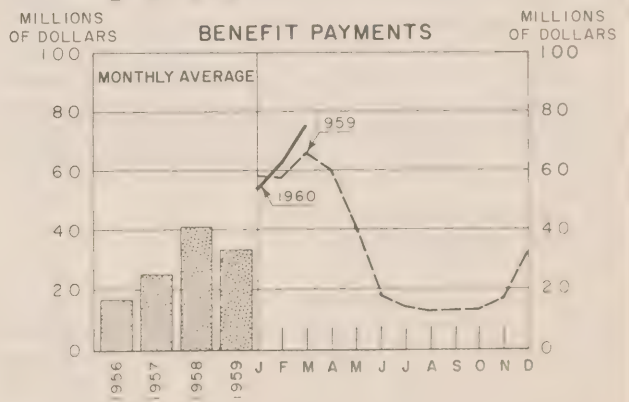
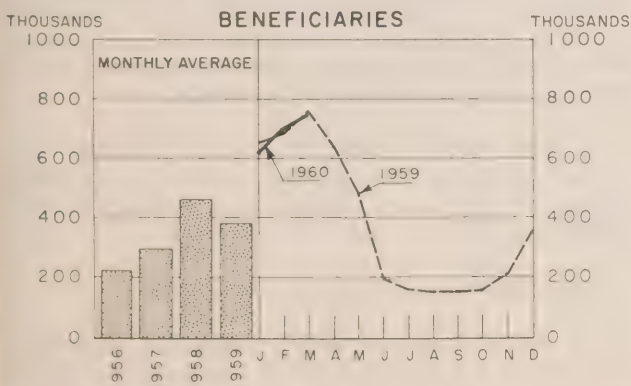
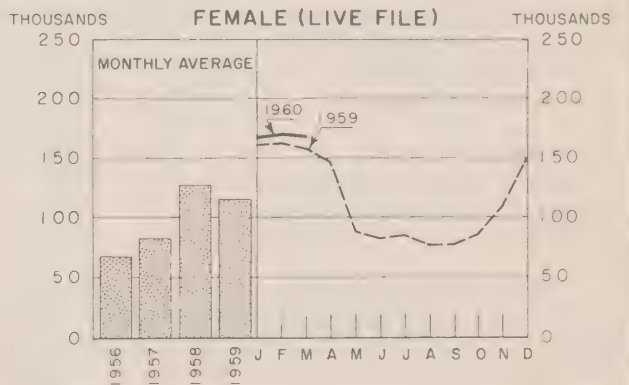
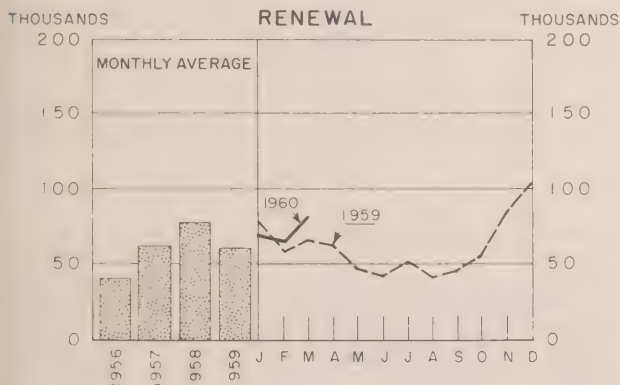
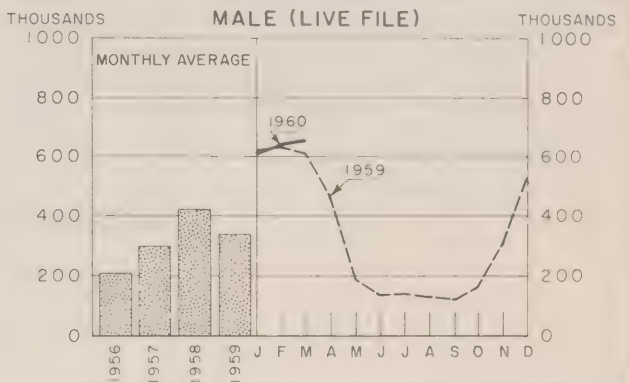
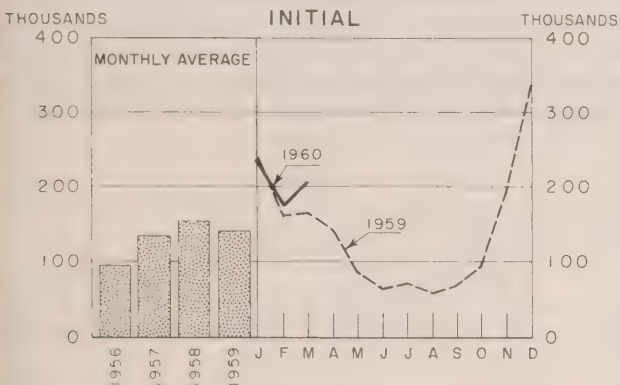
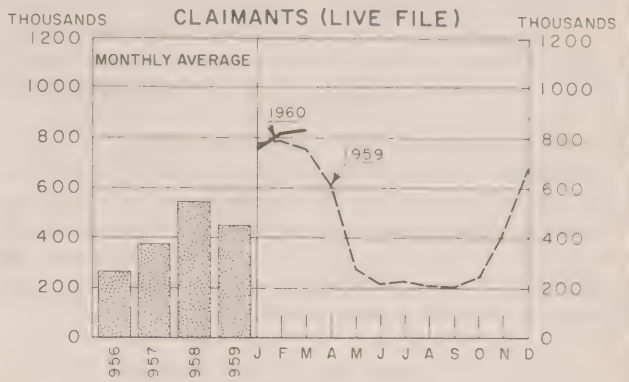
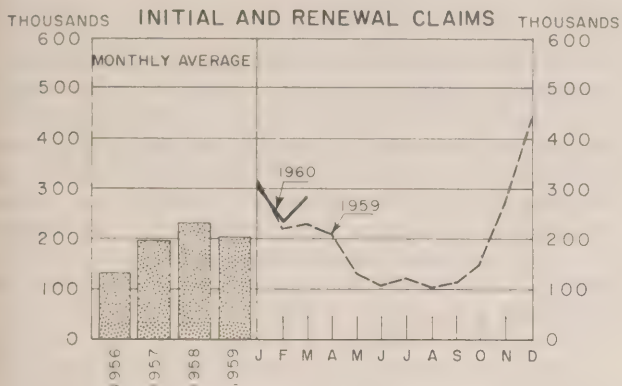
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UNEMPLOYMENT INSURANCE ACTIVITIES



UNEMPLOYMENT INSURANCE CLAIMS AND BENEFIT

Claimants at month-end: volume and type

Claimants for unemployment insurance benefit totalled 823,000 on March 31, slightly above the February 29 total of 814,200 and 7 per cent higher than the 766,900 claimants recorded in March 1959. Seasonal benefit claimants included in these totals were: 248,500 on March 31, 217,100 on February 29 and 258,300 one year ago. Thus, while claimants for regular benefit showed a decline from February to March this year, they were 13 per cent higher than the March 1959 level.

While the number of persons on fishing benefit, at 23,900 on March 31, was virtually unchanged from last year, it declined substantially from the 29,200 persons thus classified at the end of February. This reflects exhaustion of benefit rights. The month-end count of fishing benefit claimants usually declines

between February and March, because, not being eligible for benefit at any other time than December to mid-May, there is no transfer from regular benefit as is the case for non-fishing seasonal benefit claimants. While this latter group loses some of its numbers due to exhaustion after February, this is offset by claimants who terminate their regular benefit and who thus are allowed extended benefit under the seasonal benefit provisions. As a result, the end-of-March count of non-fishing seasonal benefit claimants is generally the peak for the year.

The month-to-month increase in seasonal benefit claimants and the decline in the number on regular benefit brought about an increase in the percentage of seasonal claimants at the end of March. Pertinent changes in the composition of the claimant group as of March 31 are indicated as follows:

Month-end count of claimants

	March 1960			February 1960			March 1959		
	Total	Local	Postal	Total	Local	Postal	Total	Local	Postal
Per cent male	80	74	87	79	74	87	80	75	86
Per cent seasonal benefit	30	25	37	27	22	34	34	30	39
Per cent distribution by duration on claim									
4 weeks or less	25	27	22	27	28	25	Not available		
5 - 12 weeks	31	30	33	49	45	55			
13 weeks or more	44	43	45	24	27	20			
Estimated average weeks duration on continuous claim	12	12	12	10	10	9			

The group of persons on claim 13 weeks or more increased markedly during March, the March 31 total in this class accounting for 44 per cent of the total as against 24 in February. The number on claim 4 weeks or less as of March 31 was only slightly under the February total, but those on claim 5 to 12 weeks declined by more than a third. This pattern is typical for this season of the year, due to the heavy volume of claims filed in December.

Initial and renewal claims: receipt and disposal

Initial and renewal claims filed during March numbered 283,500, an increase of almost 20 per cent over February and close to 25 per cent higher than last March. This is the heaviest volume of initial and renewal claims ever filed in March. Seasonal declines in forestry were accompanied by a retarding of construction work because of cold weather and,

in many parts of Canada, by heavy snow. Part of the month-to-month increase in initial claims is attributable to claims received from persons exhausting their regular benefit and wishing to be considered under the seasonal benefit provisions. Such cases do not constitute new separations from employment during the current month.

The failure rate on initial claims processed during March, at 7.3 per cent, was identical with last March but slightly below February when it was 9.8 per cent.

Beneficiaries and benefit payments

The average weekly number of beneficiaries was estimated at 733 thousand for March, an increase of 8 per cent over February but four per cent below last March, when the estimate was 763,200. Benefit payments, at \$74.8 million, were the highest on record. The

month-to-month increase was 20 per cent, while the increment over last year was 14 per cent. The month-to-month increase in weeks compensated was virtually at the same rate as for payments, but in relation to last March, the percentage increase in weeks compensated was lower (10 per cent). Compared with last year, then, payments in March were relatively higher than the increase in weeks compensated, whereas the average weekly estimate of beneficiaries was lower. The gap between the year-over-year increment in money paid out as against weeks compensated is due partly to the operation of the new benefit rates (\$25-\$27 and \$33-\$36) and partly, also, to the higher proportion of regular claimants for whom the average weekly payment tends to be higher. The relatively lower estimate of beneficiaries this year in contrast to the year-over-year

increase in claimants is explained in part by the fact that the claimant figure reflects the large volume of claims received during March. Not all of these claims would have gone into pay during the month.

Claims and benefit payments, by province

Small month-to-month increases occurred in the month-end count of claimants in Quebec, Ontario and Manitoba. The increment in Alberta was 9 per cent, while the other provinces showed a decline. In relation to last year, however, sizeable increases occurred in the Prairie provinces (18 per cent), while for the other provinces the percentage increases were under 10 per cent. Newfoundland claimants were 12 per cent above last March.

Percentage change in month-end count of claimants

March 31, 1960

	From Feb. 29/60			From March 31/59			From Feb. 27/59 to March 31/59		
	Total	Male	Female	Total	Male	Female	Total	Male	Female
Canada	+ 1	+ 2	- 1	+ 7	+ 8	+ 6	- 4	- 4	- 3
Nfld.	- 8	- 8	- 8	+ 12	+ 12	- 3	- 11	- 12	- 2
P.E.I.	- 13	- 12	- 20	+ 5	+ 8	- 8	- 11	- 10	- 17
N.S.	-	+ 1	- 5	- 3	- 3	- 1	- 4	- 4	- 4
N.B.	- 1	+ 1	- 13	- 1	- 1	- 5	- 2	- 1	- 9
Que.	+ 3	+ 4	- 1	+ 6	+ 6	+ 8	- 1	- 1	- 2
Ont.	+ 3	+ 3	+ 1	+ 8	+ 8	+ 8	- 2	- 2	-
Man.	+ 2	-	+ 7	+ 20	+ 19	+ 21	- 6	- 6	- 7
Sask.	- 3	- 4	- 2	+ 15	+ 16	+ 12	- 7	- 6	- 7
Alta.	+ 9	+ 12	-	+ 18	+ 19	+ 17	- 6	- 5	- 7
B.C.	- 6	- 6	- 6	+ 7	+ 11	- 5	- 13	- 15	- 6

The March volume of initial and renewal claims was up over February by 25 per cent or more in New Brunswick, Alberta and British Columbia. In Prince Edward Island and Nova Scotia the March claim load was between 20 and 25 per cent above February, while for Quebec and Ontario the increase was between 15 and 20

per cent. Claims in Manitoba and Saskatchewan were higher by between 10 and 15 per cent while Newfoundland claims in March were only three per cent above February. Nova Scotia was the only province for which the March claim volume represented a decline over the year previous.

Percentage change in claims filed

	February to March 1960			March 1959 to March 1960			February to March 1959		
	Total	Initial	Renewal	Total	Initial	Renewal	Total	Initial	Renewal
Canada	+ 18	+ 16	+ 25	+ 23	+ 23	+ 23	+ 4	+ 2	+ 11
Nfld.	+ 3	+ 6	- 13	+ 23	+ 25	+ 13	- 28	- 4	- 69
P.E.I.	+ 22	+ 27	- 2	+ 25	+ 24	+ 37	+ 23	+ 32	- 18
N.S.	+ 24	+ 23	+ 29	- 17	+ 25	- 60	+ 16	+ 2	+ 35
N.B.	+ 28	+ 24	+ 45	+ 16	+ 13	+ 26	+ 20	+ 19	+ 26
Que.	+ 18	+ 18	+ 17	+ 25	+ 26	+ 21	+ 6	+ 3	+ 16
Ont.	+ 16	+ 12	+ 24	+ 26	+ 18	+ 45	+ 5	+ 1	+ 15
Man.	+ 11	+ 9	+ 16	+ 28	+ 28	+ 31	+ 1	-	+ 5
Sask.	+ 13	+ 15	+ 6	+ 30	+ 32	+ 26	+ 3	+ 1	+ 14
Alta.	+ 27	+ 24	+ 35	+ 31	+ 42	+ 8	+ 12	+ 1	+ 46
B.C.	+ 25	+ 12	+ 56	+ 30	+ 22	+ 46	- 10	- 9	- 11

.. Figures not available.

- Nil.

Summary table

Activity	Mar. 1960	Feb. 1960	Mar. 1959	% Change from		Cumulative data			
				Feb. 1960	Mar. 1959	Calendar year		12 months ending March	
						1960	1959	1960	1959
	(Thousands)					(Thousands)		(Thousands)	
Insured population as at month-end	..	4,349	4,239	..	..	..	4,248*	..	4,117*
Initial and renewal claims filed	284	240	230	+ 18	+ 23	830	769	2,490	2,684
Claimants "live file" (month-end)	823	814	767	+ 1	+ 7	807*	783*	460*	534*
S.B. incl. in above	249	217	258	+ 15	- 4				
Fish. claimants included in S.B.	24	29	23	- 18	+ 2				
Beneficiaries (weekly average)	733	677	763	+ 8	- 4	677*	697*	380*	452*
Weeks compensated	3,372	2,845	3,053	+ 19	+ 10	8,697	8,489	19,377	22,513
Benefit paid	\$ 74,845	62,586	65,868	+ 20	+ 14	191,775	182,596	415,276	479,048
Average weekly benefit	\$ 22.20	22.00	21.58	+ 1	+ 3	22.05	21.51	21.43	21.28

* Monthly average.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

End of:	Total	Employed	Claimants
1960 - February	4,348,700	3,534,500	814,200
January	4,317,000	3,534,500	782,500
1959 - December	4,319,000	3,633,300	685,700
November	4,151,000	3,733,500	417,500
October	4,049,000	3,798,400	250,600
September	4,028,000	3,826,400	201,600
August	4,009,000	3,799,000	210,000
July	3,996,000	3,770,100	225,900
June	3,989,000	3,768,500	220,500
May	3,919,000	3,639,600	279,400
April	4,134,000	3,523,200	610,800
March	4,239,000	3,472,100	766,900

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province. (1)

Prov.	1 9 6 0 - M a r c h - 1 9 5 9					
	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	283,545	202,589	80,956	230,095	164,049	66,046
Nfld.	6,633	5,655	978	5,376	4,509	867
P.E.I.	1,331	1,161	170	1,062	938	124
N.S.	11,569	8,855	2,714	13,911	7,069	6,842
N.B.	12,844	9,946	2,898	11,102	8,804	2,298
Que.	94,288	70,585	23,703	75,643	55,976	19,667
Ont.	94,534	62,440	32,094	75,030	52,819	22,211
Man.	11,123	8,579	2,544	8,657	6,707	1,950
Sask.	7,570	6,138	1,432	5,804	4,666	1,138
Alta.	16,836	12,311	4,525	12,833	8,644	4,189
B.C.	26,817	16,919	9,898	20,677	13,917	6,760

(1) In addition, revised claims received numbered 46,203.

Table 3. - Claimants having an Unemployment Register in the "Live File" on the Last Working Day of the Month, by Duration, and Showing the Percentage Postal, by Sex and Province.

Prov. and Sex	Total claimants	Duration on the Register (weeks)							Percent- age Postal	March 31, 1959 Total claimants
		2 or Less	3-4	5-8	9-12	13-16	17-20	Over 20		
	March 31, 1960									
CANADA -	823,005	141,666	66,246	113,950	142,497	160,420	97,570	100,656	40.6	766,862
MALE	655,913	114,984	53,554	91,475	114,842	137,024	79,264	64,770	44.5	609,798
FEMALE	167,092	26,682	12,692	22,475	27,655	23,396	18,306	35,886	25.2	157,064
Nfld.	35,484	2,801	1,803	3,976	7,082	12,723	3,970	3,129	81.5	31,818
Male	33,744	2,641	1,699	3,755	6,720	12,454	3,778	2,697	83.2	30,028
Female	1,740	160	104	221	362	269	192	432	49.9	1,790
P.E.I.	7,229	319	238	521	1,270	2,733	1,512	636	78.0	6,869
Male	6,300	268	209	451	1,099	2,503	1,322	448	80.3	5,854
Female	929	51	29	70	171	230	190	188	62.3	1,015
N.S.	43,245	5,610	2,800	4,957	9,606	9,921	5,413	4,938	60.8	44,565
Male	37,611	4,964	2,471	4,167	8,531	9,134	4,751	3,593	63.7	38,874
Female	5,634	646	329	790	1,075	787	662	1,345	41.6	5,691
N.B.	41,203	5,438	2,824	5,691	7,586	9,618	5,812	4,234	71.2	41,777
Male	35,408	4,878	2,546	5,108	6,592	8,579	4,898	2,807	74.1	35,691
Female	5,795	560	278	583	994	1,039	914	1,427	53.3	6,086
Que.	274,492	44,710	23,793	40,858	45,587	54,966	32,281	32,297	43.6	258,793
Male	225,420	36,629	19,915	34,785	38,450	48,030	26,852	20,759	47.6	213,472
Female	49,072	8,081	3,878	6,073	7,137	6,936	5,429	11,538	25.1	45,321
Ont.	244,872	49,074	20,261	32,938	40,380	40,640	27,128	34,451	24.7	226,950
Male	180,018	37,854	15,255	24,045	29,785	32,020	20,452	20,607	26.1	166,695
Female	64,854	11,220	5,006	8,893	10,595	8,620	6,676	13,844	20.7	60,255
Man.	34,651	5,165	2,745	5,521	7,137	6,555	4,014	3,514	36.2	28,974
Male	26,576	3,914	2,071	4,093	5,362	5,346	3,303	2,487	42.3	22,308
Female	8,075	1,251	674	1,428	1,775	1,209	711	1,027	16.3	6,666
Sask.	26,301	3,305	1,715	3,749	5,499	5,975	3,491	2,567	54.7	22,834
Male	21,460	2,698	1,393	2,941	4,439	5,191	3,060	1,738	59.2	18,493
Female	4,841	607	322	808	1,060	784	431	829	34.8	4,341
Alta.	43,636	9,835	4,274	7,288	8,131	6,253	4,324	3,531	34.4	36,846
Male	35,204	8,251	3,521	5,865	6,371	5,332	3,624	2,240	36.8	29,608
Female	8,432	1,584	753	1,423	1,760	921	700	1,291	24.8	7,238
B.C.	71,892	15,409	5,793	8,451	10,219	11,036	9,625	11,359	30.5	67,436
Male	54,172	12,887	4,474	6,265	7,493	8,435	7,224	7,394	32.3	48,775
Female	17,720	2,522	1,319	2,186	2,726	2,601	2,401	3,965	25.0	18,661

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.*

Prov.	A d j u d i c a t e d					P e n d i n g	
	Total	Entitled to Benefit		Not Entitled to Benefit		Initial	Renewal
		Initial	Renewal	Initial	Renewal		
<u>M a r c h - 1 9 6 0</u>							
Canada -	274,772	167,273	74,981	27,679	4,839	56,979	15,561
Nfld.	6,422	4,485	1,170	714	53	2,430	396
P.E.I.	1,231	999	156	68	8	312	42
N.S.	10,673	7,143	2,483	897	150	2,565	511
N.B.	12,390	8,411	2,690	1,160	129	2,390	520
Que.	91,697	57,485	22,261	10,045	1,906	21,170	4,824
Ont.	93,887	53,784	30,090	8,475	1,538	15,665	4,870
Man.	11,231	7,536	2,447	1,071	177	1,635	428
Sask.	7,454	5,205	1,386	778	85	1,532	312
Alta.	15,221	9,495	3,865	1,647	214	3,894	1,407
B.C.	24,566	12,730	8,433	2,824	579	5,386	2,251

M a r c h - 1 9 5 9

Canada -	225,244	139,448	61,252	21,360	3,184	47,480	12,983
Nfld.	5,504	3,945	879	601	79	1,686	259
P.E.I.	859	694	104	58	3	338	34
N.S.	13,364	5,875	6,606	762	121	2,265	541
N.B.	10,514	7,268	2,115	1,037	94	2,642	546
Que.	71,173	45,267	18,307	6,728	871	17,857	3,759
Ont.	77,315	48,261	20,824	7,044	1,186	12,643	4,483
Man.	8,475	5,625	1,782	935	133	1,665	426
Sask.	5,736	3,926	1,103	658	49	1,422	249
Alta.	12,166	7,161	3,685	1,157	163	2,939	1,107
B.C.	20,138	11,426	5,847	2,380	485	4,023	1,579

* In addition 46,602 revised claims were disposed of. Of these, 4,609 were special requests not granted and 1,741 were appeals by claimants. There were 7,544 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during March 1960 and 1959 with Chief Reasons for Non-entitlement.

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Benefit period not established	1960*	14,175	421	37	519	815	5,144	4,085	500	374	786	1,494
	1959	11,788	337	36	466	719	3,980	3,731	458	338	557	1,166
Claimants disqualified	1960	32,888	707	97	1,075	979	12,629	10,583	1,238	830	1,667	3,083
	1959	24,202	594	90	784	776	8,130	8,441	1,034	585	1,202	2,566
Not unemployed	1960	1,350	35	8	31	26	696	289	57	85	64	59
	1959	1,000	51	3	17	38	507	195	31	51	33	74
Not capable of and not available for work	1960	9,555	164	23	304	318	2,913	3,812	405	282	505	829
	1959	7,613	95	24	225	200	2,356	3,149	345	187	365	667
Loss of work due to a labour dispute	1960	1,977	-	-	1	-	1,867	94	14	-	-	1
	1959	374	75	-	2	-	9	95	3	-	3	187
Refused offer of work and neglected opportunity to work	1960	2,244	15	3	123	73	776	820	120	84	122	108
	1959	2,107	8	2	81	100	711	745	145	68	89	158
Discharged for misconduct	1960	1,441	23	2	62	25	512	587	35	19	55	121
	1959	1,174	11	5	39	22	431	472	22	15	53	104
Voluntarily left employment without just cause	1960	8,552	203	20	244	256	2,791	2,754	417	209	657	1,001
	1959	6,287	108	12	187	204	1,968	2,062	306	180	441	819
Other reasons	1960	7,769	267	41	310	281	3,074	2,227	190	151	264	964
	1959	5,647	246	44	233	212	2,148	1,723	182	84	218	557
* Previously failed on initial claim but subsequently established on revised claim during March	1960	7,874	585	41	324	466	2,877	2,361	153	162	283	622

Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average per week	
	1960 - March - 1959	
	(in thousands)	
Canada -	733.0	763.2
Newfoundland	35.9	37.0
Prince Edward Island	7.4	8.6
Nova Scotia	37.3	44.4
New Brunswick	36.6	42.0
Quebec	235.6	252.2
Ontario	226.7	225.5
Manitoba	29.5	28.8
Saskatchewan	23.9	24.1
Alberta	34.4	31.6
British Columbia	65.7	69.0

Table 7. - Benefit Payments, by Province.

Prov.	1960 - March - 1959			
	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)
Canada -	3,371,925	74,844,833	3,052,734	65,868,439
Nfld.	165,082	3,611,179	148,078	3,111,152
P.E.I.	33,968	694,806	34,310	641,738
N.S.	171,540	3,623,359	177,711	3,625,098
N.B.	168,409	3,537,113	168,044	3,438,641
Que.	1,083,903	24,331,050	1,008,907	22,148,465
Ont.	1,042,602	23,082,308	902,174	19,174,934
Man.	135,550	2,983,361	115,202	2,523,274
Sask.	110,118	2,522,069	96,247	2,165,540
Alta.	158,388	3,575,683	126,200	2,925,428
B.C.	302,365	6,883,905	275,861	6,114,169

Table 8. - Number of Weeks of Benefit, by Province

Province	Complete Weeks	Partial Weeks	
		T o t a l	Due to Excess Earnings
<u>M a r c h - 1 9 6 0</u>			
Canada -	3,207,742	164,183	110,482
Nfld.	158,714	6,368	4,613
P.E.I.	32,997	971	722
N.S.	159,489	12,051	9,997
N.B.	160,062	8,347	5,748
Que.	1,038,358	45,545	26,601
Ont.	990,227	52,375	36,191
Man.	128,844	6,706	4,675
Sask.	105,435	4,683	3,111
Alta.	149,400	8,988	5,659
B.C.	284,216	18,149	13,165
<u>M a r c h - 1 9 5 9</u>			
Canada -	2,900,420	152,314	100,450
Nfld.	142,772	5,306	3,705
P.E.I.	33,248	1,062	860
N.S.	166,123	11,588	9,205
N.B.	159,733	8,311	5,641
Que.	967,814	41,093	25,523
Ont.	856,757	45,417	31,266
Man.	106,876	8,326	4,401
Sask.	90,738	5,509	3,280
Alta.	114,648	11,552	6,263
B.C.	261,711	14,150	10,306

Seasonal benefit, 1959-60 period

The provisions governing the operation of the seasonal benefit terms are unchanged from last year. Effective November 22, 1959, to May 21, 1960, claims failing the regular statutory requirements are considered for seasonal benefit. Benefit is payable under these provisions for unemployment occurring with the week of December 6*. Only one seasonal benefit period may be established by a claimant during the afore-mentioned interval. As a result, claimants exhausting their right to seasonal benefit and wishing to re-qualify must fulfil the conditions required for regular benefit.

In testing for seasonal benefit, claims are considered first under the terms of class A. To qualify under this class, a minimum of 15 contribution weeks is required since the preceding March 31. It follows, then, that entitlement under class A can be established only during the period November 29 to March 31. The method of calculating entitlement under class A is similar to that used in calculating entitlement under the regular provisions, i.e., total entitlement is a product of the "duration factor" and the "weekly rate". In the case of seasonal benefit, however, the

formula for the duration factor provides five benefit weeks for every six contribution weeks since March 31 whereas in the case of regular benefit it is one benefit week for two contribution weeks during the 104 weeks preceding the claim. The duration factor may not be greater than the number of possible weeks remaining in the seasonal benefit period.

Cases failing under class A are examined further to determine if a regular benefit period terminated in the interval since the closing date of the preceding seasonal benefit period. Where this has happened, a seasonal benefit period class B is automatically established. In this case, the duration factor will be that shown for the regular benefit period or the number of possible weeks to the closing date of the seasonal benefit period, whichever is the lesser. The weekly rate will be that of the preceding regular benefit period, subject to adjustment for a change in dependency status.

Claimants for seasonal benefit must comply with all the provisions of the Act and Regulations excepting as mentioned above.

Fishing claimants

Identification of a fisherman is made by regional contribution offices at the time of computation of initial claim. A claimant with five or more fishing contribution weeks in the 52 weeks preceding his initial claim is regarded as a fisherman. However, in cases where one or more of the contributions required to allow a claimant to qualify for either regular or seasonal benefit are fishing contributions, the claimant's documents are identified by the letter "F". As a result of this procedure, fishing seasonal benefit

claimants (included in table 3a and shown separately in Table 3b) fall into either of the following categories:

- 1) one or more of the contribution weeks required to enable qualification under class A was a fishing contribution.
- 2) the last regular benefit period by virtue of which claimant now qualified for seasonal benefit class B was also designated "F".

* Only those claimants eligible to have their waiting period waived may be paid seasonal benefit for the week commencing November 29.

Table 3a. - Seasonal Benefit Claimants having an Unemployment Register in the "Live File" on the Last Working Day of the Month, by Sex and Province.

Prov.	1 9 6 0 - M a r c h - 1 9 5 9					
	Total	Male	Female	Total	Male	Female
Canada -	248,541	199,898	48,643	258,292	206,573	51,719
Nfld.	18,237	17,708	529	16,461	15,850	611
P.E.I.	4,064	3,598	466	3,886	3,369	517
N.S.	17,186	15,187	1,999	17,395	15,288	2,107
N.B.	18,709	16,132	2,577	20,245	17,285	2,960
Que.	81,463	67,212	14,251	86,642	71,588	15,054
Ont.	60,779	42,713	18,066	63,392	44,329	19,063
Man.	9,978	7,982	1,996	9,767	7,779	1,988
Sask.	7,824	6,414	1,410	7,019	5,686	1,333
Alta.	9,364	7,372	1,992	8,796	7,111	1,685
B.C.	20,937	15,580	5,357	24,689	18,288	6,401

Table 3b. - Fishing Seasonal Benefit Claimants included in Table 3a.

Prov.	1 9 6 0 - M a r c h - 1 9 5 9					
	Total	Male	Female	Total	Male	Female
Canada -	23,908	23,845	63	23,326	23,247	79
Nfld.	8,473	8,471	2	7,618	7,618	-
P.E.I.	1,565	1,537	28	1,640	1,599	41
N.S.	5,285	5,284	1	5,032	5,029	3
N.B.	3,288	3,275	13	3,490	3,477	13
Que.	1,376	1,374	2	1,298	1,293	5
Ont.	533	529	4	501	495	6
Man.	526	525	1	457	457	-
Sask.	2	2	-	2	2	-
Alta.	23	23	-	9	9	-
B.C.	2,837	2,825	12	3,279	3,268	11

Table i. - Number of initial and renewal claims filed in local offices in each province, by month 1959.

Prov.	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.	Total 1959
'000													
<u>Initial and renewal claims</u>													
Canada -	318	221	230	207	134	107	122	102	115	151	279	442	2,428
fld.	13	8	5	7	4	3	2	2	3	3	9	20	80
E.I.	2	1	1	1	-	-	-	-	-	-	2	5	14
S.	18	12	14	10	11	11	4	4	5	6	10	22	127
B.	13	9	11	11	5	3	3	3	4	5	11	21	100
ue.	96	71	76	67	41	32	36	28	33	45	77	145	747
nt.	100	72	75	63	45	38	52	44	44	52	97	137	818
an.	14	9	9	8	4	3	3	2	3	6	12	16	89
ask.	10	6	6	5	2	2	2	1	2	5	9	13	63
lta.	17	11	13	12	6	4	5	4	5	8	16	19	122
C.	35	23	21	22	14	11	15	13	16	20	35	44	270
<u>Initial claims</u>													
Canada -	239	161	164	144	87	64	72	62	70	96	194	339	1,691
fld.	9	5	5	5	4	1	1	1	1	2	8	19	60
E.I.	2	1	1	1	-	-	-	-	-	-	2	4	12
S.	13	7	7	7	4	4	2	2	3	4	8	18	79
B.	11	7	9	8	4	2	2	2	2	4	8	18	78
ue.	75	54	56	49	29	20	22	17	21	28	54	111	536
nt.	73	52	53	42	28	23	29	27	26	32	62	99	546
an.	11	7	7	6	3	2	2	2	2	4	9	13	66
ask.	8	5	5	4	2	1	1	1	1	3	7	11	49
lta.	13	9	9	9	4	3	3	2	3	5	11	14	85
C.	25	15	14	13	9	7	10	8	10	13	24	33	181
<u>Renewal claims</u>													
Canada -	79	59	66	63	47	43	51	41	45	55	85	103	737
fld.	4	3	1	2	1	1	1	2	2	1	1	2	20
E.I.	-	-	-	-	-	-	-	-	-	-	-	-	2
S.	5	5	7	4	7	6	2	2	2	2	3	4	47
B.	2	2	2	3	1	1	1	1	1	2	3	3	23
ue.	21	17	20	18	12	12	15	11	13	17	22	34	211
nt.	27	19	22	21	17	15	23	17	18	19	34	38	272
an.	3	2	2	2	1	1	1	1	1	2	3	3	23
ask.	2	1	1	1	1	1	1	-	1	1	2	3	14
lta.	5	3	4	3	2	1	2	2	2	3	5	5	37
C.	10	8	7	9	5	4	6	5	6	8	10	11	88

Table ii. - Claimants having an unemployment register in the "live file" on the last working day of each month, 1959.

Prov.	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.	Monthly Ave.
'000													
<u>Male and female</u>													
Canada -	785	796	767	611	279	221	226	210	202	251	418	686	454
Nfld.	35	36	32	25	9	6	5	4	4	6	12	30	17
P.E.I.	8	8	7	4	1	1	1	1	1	1	3	7	4
N.S.	42	46	45	34	14	12	9	9	10	11	17	34	24
N.B.	41	43	42	35	13	9	8	7	7	9	17	33	22
Que.	252	261	259	213	93	73	70	61	62	78	123	221	147
Ont.	231	230	227	176	91	78	89	85	75	86	143	210	143
Man.	32	31	29	22	10	7	6	5	5	9	16	26	16
Sask.	25	24	23	16	6	4	4	4	4	6	13	21	12
Alta.	38	39	37	29	15	10	10	8	9	12	22	31	22
B.C.	83	77	67	56	28	23	25	25	26	33	52	73	47

<u>Male</u>													
Canada -	624	634	610	465	190	137	141	133	125	164	308	536	339
Nfld.	33	34	30	24	8	5	4	3	3	5	11	28	16
P.E.I.	6	7	6	4	1	-	-	-	-	1	2	6	3
N.S.	37	41	39	28	11	9	7	7	7	8	14	29	20
N.B.	34	36	36	30	10	6	6	5	5	7	13	27	18
Que.	204	215	213	170	66	47	43	38	38	51	88	172	112
Ont.	171	170	167	120	56	43	54	53	44	53	103	153	99
Man.	24	24	22	16	6	4	3	3	3	6	12	21	12
Sask.	20	20	18	12	4	2	2	2	2	4	10	18	9
Alta.	31	31	30	23	11	6	6	5	5	7	16	25	16
B.C.	63	57	49	39	18	14	16	17	17	23	39	56	34

<u>Female</u>													
Canada -	161	162	157	146	89	83	85	77	77	86	109	150	115
Nfld.	2	2	2	2	1	1	1	1	1	1	1	1	1
P.E.I.	1	1	1	1	-	-	-	-	-	-	1	1	1
N.S.	5	6	6	5	3	2	2	2	2	3	3	4	4
N.B.	7	7	6	5	3	2	2	2	2	3	4	6	4
Que.	47	46	45	43	27	26	27	24	23	27	35	49	35
Ont.	60	60	60	56	36	34	35	32	30	33	41	57	44
Man.	8	7	7	6	4	3	3	3	3	3	4	6	5
Sask.	5	5	4	4	2	2	2	2	2	2	3	4	3
Alta.	7	8	7	6	4	3	3	3	4	4	6	6	5
B.C.	20	20	19	17	10	9	8	8	9	10	13	17	13

Table iii. - Benefit payments by province and month, 1959.

Prov.	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.	Total 1959
	\$'000												
Canada	58,652	58,076	65,868	59,965	40,446	18,157	14,531	13,123	13,371	13,766	17,479	32,661	406,097
Nfld.	2,074	2,573	3,111	2,664	1,826	737	368	257	273	298	344	723	15,248
P.E.I.	518	514	642	529	267	47	41	45	41	44	56	175	2,919
N.S.	2,740	2,929	3,625	3,379	2,349	1,062	642	566	572	581	665	1,036	20,146
N.B.	2,793	2,873	3,439	3,450	2,493	732	548	457	437	459	580	1,157	19,418
Que.	19,290	19,266	22,148	20,496	14,236	5,871	4,734	3,937	3,856	4,236	5,163	9,906	133,139
Ont.	17,932	16,260	19,175	17,580	11,441	6,005	5,314	5,089	5,355	5,110	6,452	11,477	127,190
Man.	2,123	2,475	2,523	2,221	1,408	584	433	369	346	390	657	1,433	14,962
Sask.	1,852	1,975	2,166	1,737	960	369	268	230	232	266	439	1,041	11,535
Alta.	2,652	2,905	2,925	2,624	1,761	828	610	515	497	563	819	1,578	18,277
B.C.	6,678	6,308	6,114	5,284	3,706	1,922	1,571	1,657	1,762	1,819	2,304	4,136	43,261

Glossary of Terms

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme.

Claimant population: The count of persons having an unemployment register in the "live file" at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of

unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Unemployment register: A document prepared when the initial claim is taken and providing a means whereby a composite record of the claimant's weekly reports and of other action taken on the claim can be maintained currently. The upper portion of the document contains information on the personal characteristics of the claimant, i.e., name, insurance number, sex, occupation. On receipt of the adjudication, data pertinent to the payment of benefit are recorded, i.e., the type of benefit to which the claimant is entitled, dependency status, weekly rate of benefit authorized, total entitlement in terms of dollars, allowable weekly earnings and the date beyond which benefit may not be paid on this benefit period. Provision is made for recording changes in dependency status or other factors and disqualifications imposed. The lower or ledger portion serves to record information on the claimant's benefit status for each week reported, i.e., claimant is required to make a statement regarding his employment, earnings and unemployment for the week covered by the report, and this is recorded on the register, in addition to payments made.

Live file: The file of unemployment registers for claimants currently reporting to local offices. A claimant's unemployment register is placed in the "live file" at the local office as soon as the claim is filed, and remains in the "live file" so long as the claimant reports as directed to the local office during the currency of the benefit period. It is removed from this file after the claimant fails to report over a certain interval; in the case of a claimant who reports weekly, this interval is ten days, while for one reporting once every two weeks the limit is twenty-one days. Claimants generally report in person once weekly, but the Commission has authority to vary this and does so, for example, when the return cost of ordinary transportation to the local office is excessive, in which case the claimant is directed to report by mail, once in two weeks (postal claimant). There are cases, too, in which the one-week report for claimants calling at local offices may be varied. This would occur during a period when the volume of claims being currently handled is excessive, and claimants would be asked to report, in person, once in two weeks. Due to these administrative procedures and because of cases in which the adjudication has not yet been received or the

waiting period, only, served, the "live file" inevitably contains a number of cases on which no compensated unemployment is shown.

Claimants having an unemployment register in the "live file": A count of all unemployment registers, (regular, seasonal, fishing) in the "live file" at the close of business on the last working day of the month and used as a measure of recorded unemployment among insured persons at a point in time.

Duration on the register: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous unemployment register to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no disqualification imposed and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Failure rate: The number of initial claims on which a benefit period was not established in a month expressed as a per cent of initial claims cleared during that month. During the period when seasonal benefit is effective, the failure rate represents the net cases with insufficient contributions to qualify for either regular, seasonal or

fishing benefit. In some cases additional contributions are located necessitating a recomputation whereby the claimant subsequently establishes a benefit period. No account is taken of such cases.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$13.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$15.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.

Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

Comment on the Terms

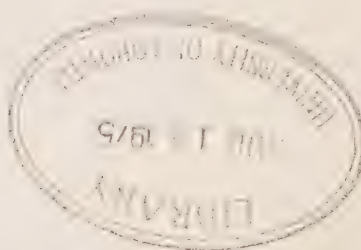
Claimants, Beneficiaries and Registrations at N.E.S. Offices

The concept of "claimants" is more comprehensive in scope than beneficiaries. While the majority of claimants at any time are beneficiaries; i.e., actually receiving benefit payments, there is always a certain number not in receipt of compensation. The minimum lag between the date of filing a claim and receipt of a benefit payment is one week, but in the case of initial claims which must be forwarded to Regional offices for processing of contributions, the interval may be longer. Since the average time required to process initial claims is about one week, initial claimants may be directed to make their first report in the second week following that in which the claim was filed. The week during which the initial claim was filed will be credited as the "waiting" week, unless this requirement is waived.

On the other hand, a person reported as a beneficiary **during the month** may not be included in the count of claimants **at the month end** because his claim is no longer active.

The fundamental difference between "claimants" and "registrations at N.E.S. offices" lies in the fact that they represent a count of two different sets of records which are not intended to be identical. Applications for employment are received from claimants and non-claimants, the latter including such groups as persons seeking work who were previously engaged in non-insured employment, persons seeking first jobs and persons who have exhausted their entitlement to benefit. On the other hand, claimants experiencing a regular pattern of short-time employment with the same employer may claim benefit for lost time but such persons are not registered for employment unless they are looking for another job. Claimants receiving compensation in respect of periods of disability are not included in the registration count while disabled. Commencing with the 1958-59 seasonal benefit period, fishing benefit claimants are excluded from the count of registrations during such periods.

The above is only a partial resume of differences between these series but it indicates the main factors involved.

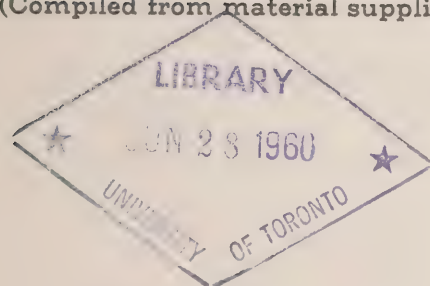




STATISTICAL REPORT ON THE OPERATION OF THE UNEMPLOYMENT INSURANCE ACT

APRIL 1960

(Compiled from material supplied by the Unemployment Insurance Commission)



Published by Authority of

The Honourable Gordon Churchill, Minister of Trade and Commerce

DOMINION BUREAU OF STATISTICS

Labour Division

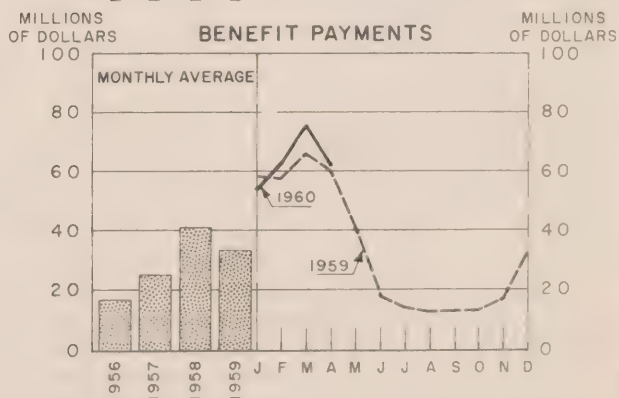
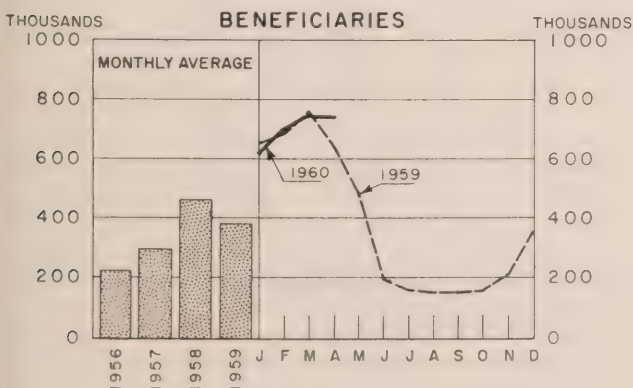
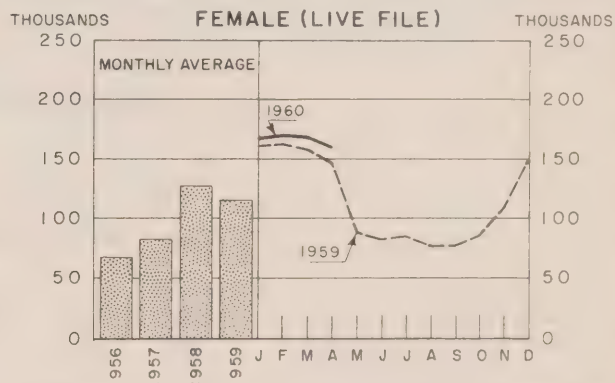
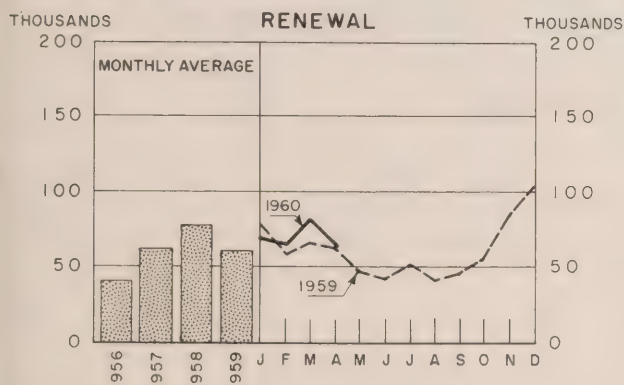
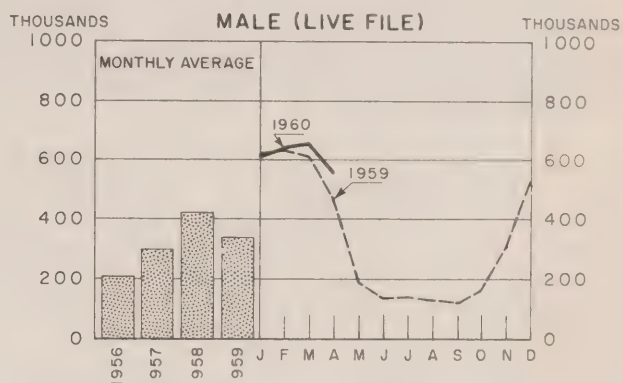
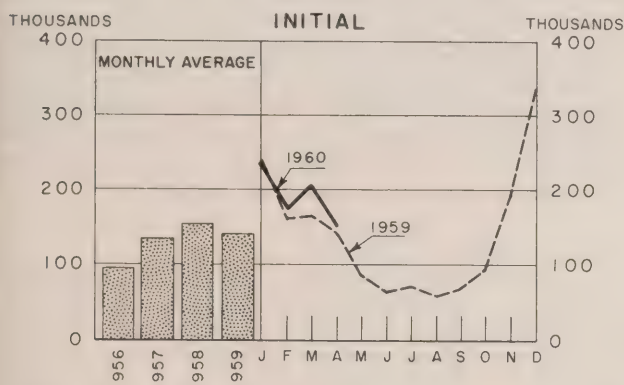
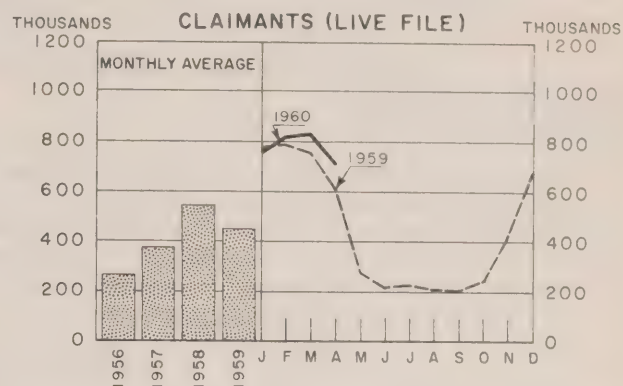
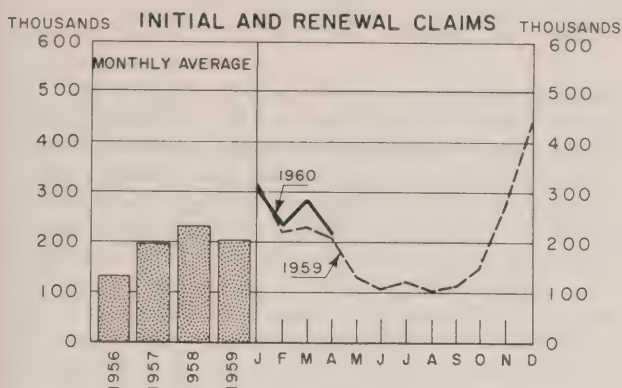
Unemployment Insurance Section

T A B L E O F C O N T E N T S

As of August 1959, separate editions in French and English replace the former bilingual issue.

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UNEMPLOYMENT INSURANCE ACTIVITIES



UNEMPLOYMENT INSURANCE CLAIMS AND BENEFIT

APRIL 1960

Claimants at month-end:
volume and type

Claimants for unemployment insurance benefit numbered 714,900 on April 29, down 13 per cent from the recorded total of 823,000 on March 31, but 17 per cent higher than at the corresponding date last year. Seasonal benefit claimants, at 228,600 on April 29, comprised 32 per cent of the total in comparison with 37 per cent last year and 30 per cent on March 31. Fishing seasonal benefit claimants numbered 13,100 on April 29, substantially under the 23,900 recorded on March 31, but slightly higher than the 11,400 shown as at April 30, last year.

While changes in the level and composition of the claimant group are influenced primarily by changes in the economic climate, the duration provisions as well as the seasonal benefit content are also significant. During the months when seasonal benefit is operative, exhaustion of regular benefit may not be reflected by a decline in the claimant count since this very event provides automatic entitlement to seasonal benefit under class B.

Exhaustions on seasonal benefit could not have taken place before the end of February since the minimum duration for this type of benefit is 12 weeks. During a season when a higher-than-usual proportion of claimants establish under the seasonal benefit provisions early in December, this is likely to be reflected in a relatively larger month-to-month decline, subsequent to February, than would occur if the proportion on seasonal benefit were smaller. This occurs because exhaustion of seasonal benefit generally leaves a claimant with no benefit potential. This is exemplified in the case of fishing seasonal benefit claimants for which the peak count occurs in February. A slight decline in March is followed by a pronounced drop (about 50 per cent) in April thus reflecting the combined impact of resumption of fishing and exhaustion of benefit.

The average duration on claim increased slightly as at the end of April, as the proportion on claim 13 weeks or more rose sharply from 44 per cent on March 31 to 49 per cent on April 29. The increase was more pronounced for postal than for local claimants.

Month-end count of claimants

	<u>April 1960</u>			<u>March 1960</u>			<u>April 1959</u>		
	Total	Local	Postal	Total	Local	Postal	Total	Local	Postal
Per cent male	78	72	86	80	74	87	76	70	84
Per cent seasonal benefit	32	27	39	30	25	37	37	33	42
Per cent distribution by duration on claim									
4 weeks or less	24	27	19	25	27	22			
5 - 12 weeks	27	26	29	31	30	33			
13 weeks or more	49	47	52	44	43	45		Not	
Estimated average weeks duration on continuous claim	13	13	13	12	12	12	available		

The majority of postal claimants (52 per cent) were on claim 13 weeks or more reflecting a higher seasonal benefit content which in turn is associated with the shift from regular to seasonal benefit. Contiguous benefit periods, i.e., regular and seasonal, do not cause a break in the continuous weeks on claim if no actual break occurs in claim.

Initial and renewal claims:
receipt and disposal

The April receipt of claims, at 214,600, was 24 per cent less than in March when 283,500 initial and renewal claims were filed. Last April the total was 206,900. The March-April decline this year is considerably

greater than last year when it was 10 per cent. In the case of initial claims, the month-to-month decrease was 26 per cent this year (12 per cent last year) while for renewals it was 20 per cent as against 5 per cent last year.

Examination of initial claim documents received and processed during April suggests that a rather high proportion (estimated at 45 per cent) were received from persons exhausting one benefit period and wishing to be re-considered for either regular or seasonal benefit. These cases do not constitute new separations from employment during the current month. The great majority (80 per cent) of these cases were eligible for seasonal benefit. This is substantially higher than for March when it was estimated that about a third of the initial claims represented requests for requalification, and of that number slightly under 70 per cent were eligible for seasonal benefit.

The failure rate on initial claims processed during April was virtually unchanged from last April (10 per cent) but was slightly above the 7.3 per cent for March 1960.

Beneficiaries and benefit payments

The average weekly number of beneficiaries was estimated at 732,900 for April, 733,000 for March and 640,200 for April 1959. Benefit payments, at \$61.8 million for April, were substantially lower than for March (\$74.8 million). During April 1959 benefit payments amounted to \$60 million.

Claims and benefit payments, by province

The month-to-month decline in the count of claimants at the month-end was general to all provinces though considerable variation was shown in the rate as between provinces and sexes:

Percentage change in month-end count of claimants

April 29, 1960

	From March 31/60			From April 30/59			From March 31 to April 30/59		
	Total	Male	Female	Total	Male	Female	Total	Male	Female
Canada	- 13	- 15	- 5	+ 17	+ 20	+ 9	- 20	- 24	- 7
Nfld.	- 18	- 19	- 5	+ 15	+ 16	- 2	- 21	- 21	- 6
P.E.I.	- 31	- 33	- 19	+ 14	+ 17	+ 3	- 37	- 38	- 28
N.S.	- 8	- 8	- 8	+ 17	+ 21	- 4	- 24	- 27	- 5
N.B.	- 9	- 10	- 6	+ 6	+ 8	-	- 16	- 17	- 10
Que.	- 11	- 13	- 3	+ 14	+ 16	+ 10	- 18	- 20	- 4
Ont.	- 15	- 18	- 5	+ 19	+ 23	+ 10	- 23	- 28	- 7
Man.	- 15	- 17	- 7	+ 33	+ 38	+ 20	- 23	- 28	- 5
Sask.	- 23	- 25	- 15	+ 27	+ 32	+ 11	- 31	- 34	- 14
Alta.	- 13	- 14	- 10	+ 28	+ 29	+ 24	- 20	- 21	- 16
B.C.	- 12	- 15	- 3	+ 14	+ 19	+ 2	- 18	- 20	- 10

The April volume of initial and renewal claims was between 25 and 30 per cent lower than March for Quebec, Ontario and the Prairies. Claims in Prince Edward Island were down by 22 per cent, while New Brunswick and British Columbia claims were 18 per cent fewer than in March. Nova Scotia claims were up over March by 19 per cent due in large part to temporary shut-downs in coal mines resulting from a reduction in demand. This is reflected in the large proportion of Nova Scotia male claimants (23 per cent) whose duration on claim as at April 29 was two weeks or less (on

a national basis this proportion was 15 per cent and for the other Atlantic provinces it ranged from 5 per cent in Prince Edward Island to 13 per cent in New Brunswick). In comparison with last April, the current intake of claims was higher (less than 10 per cent) in Ontario and the Prairie provinces. Nova Scotia showed a 34 per cent increase while a decline occurred elsewhere in the Atlantic provinces (ranging from 2 per cent in Prince Edward Island to 14 per cent in Newfoundland). The level of claims in Quebec and British Columbia was unchanged from last April.

Percentage change in claims filed

	March to April, 1960			April 1959 to April 1960			March to April, 1959		
	Total	Initial	Renewal	Total	Initial	Renewal	Total	Initial	Renewal
Canada	- 24	- 26	- 20	+ 4	+ 4	+ 3	- 10	- 12	- 5
Nfld.	- 12	- 13	- 6	- 14	- 4	- 45	+ 27	+ 14	+ 94
P.E.I.	- 22	- 27	+ 6	- 2	- 4	+ 12	- 1	- 5	+ 30
N.S.	+ 19	+ 1	+ 80	+ 34	+ 32	+ 38	- 26	- 4	- 48
N.B.	- 18	- 21	- 6	- 5	- 6	- 3	-	- 5	+ 22
Que.	- 29	- 32	- 21	-	- 2	+ 4	- 11	- 12	- 8
Ont.	- 28	- 27	- 31	+ 8	+ 9	+ 6	- 16	- 21	- 5
Man.	- 26	- 29	- 13	+ 4	+ 8	- 7	- 8	- 17	+ 21
Sask.	- 25	- 25	- 22	+ 5	+ 7	- 2	- 7	- 8	-
Alta.	- 25	- 26	- 24	+ 3	+ 3	+ 2	- 5	+ 2	- 19
B.C.	- 18	- 18	- 17	-	+ 3	- 4	+ 6	- 3	+ 27

The sizeable increase which occurred at this time last year in Newfoundland claims was attributable to lay-offs in the iron mines.

.. Figures not available.

- Nil.

Summary table

Activity	April 1960	March 1960	April 1959	% Change from		Cumulative data			
				March 1960	April 1959	Calendar year		12 months ending April	
						1960	1959	1960	1959
Insured population as at month-end	..	4,306	4,134	..	..	..	4,220*	..	4,119*
Initial and renewal claims filed	215	284	207	- 24	+ 4	1,045	976	2,498	2,674
Claimants "live file" (month-end)	715	823	611	- 13	+ 17	784*	740*	469*	524*
S.B. incl. in above	229	249	228	- 8	-				
Fishing claimants included in S.B.	13	24	11	- 45	+ 15				
Beneficiaries (weekly average)	733	733	640	-	+ 15	691*	683*	388*	445*
Weeks compensated	2,785	3,372	2,817	- 17	- 1	11,482	11,306	19,345	22,242
Benefit paid	\$ 61,768	74,845	59,965	- 17	+ 3	253,543	242,561	417,079	472,333
Average weekly benefit	\$ 22.18	22.20	21.29	-	+ 4	22.08	21.45	21.56	21.24

* Monthly average.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act
(Revised) (1)

End of:	Total	Employed	Claimants
1960 - March	4,306,300	3,483,300	823,000
February	4,308,000	3,493,800	814,200
January	4,296,000	3,513,500	782,500
1959 - December	4,295,000	3,609,300	685,700
November	4,131,000	3,713,500	417,500
October	4,032,000	3,781,400	250,600
September	4,019,000	3,817,400	201,600
August	3,990,000	3,780,000	210,000
July	3,975,000	3,749,100	225,900
June	3,974,000	3,753,500	220,500
May	4,072,900	3,630,000	442,900(2)
April	4,134,000	3,523,200	610,800

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province (3)

Prov.	1960 - April - 1959					
	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	214,623	149,886	64,737	206,947	144,232	62,715
Altd.	5,823	4,905	918	6,802	5,123	1,679
P.E.I.	1,034	853	181	1,050	889	161
N.S.	13,820	8,927	4,893	10,317	6,760	3,557
N.B.	10,585	7,868	2,717	11,145	8,334	2,811
Que.	66,981	48,164	18,817	67,282	49,247	18,035
Ont.	67,822	45,599	22,223	62,722	41,706	21,016
Man.	8,260	6,053	2,207	7,961	5,593	2,368
Sask.	5,694	4,579	1,115	5,414	4,281	1,133
Alta.	12,560	9,116	3,444	12,234	8,858	3,376
B.C.	22,044	13,822	8,222	22,020	13,441	8,579

- 1) Revised on the basis of June 1, 1959 book renewal.
- 2) The number of persons reporting to local offices as claimants during the first two weeks of book renewal. For other months, the claimants are as shown in Table 3.
- 3) In addition, revised claims received numbered 36,665.

Table 3. - Claimants having an Unemployment Register in the "Live File" on the Last Working Day of the Month, by Duration, and Showing the Percentage Postal, by Sex and Province

Prov. and Sex	Total Claimants	Duration on the Register (weeks)							Percent- age Postal	April 30, 1959 Total claimants
		2 or Less	3-4	5-8	9-12	13-16	17-20	Over 20		
	April 29, 1960									
CANADA	714,894	110,752	59,376	103,381	89,703	101,347	92,738	157,597	40.7	610,770
MALE	555,885	86,242	46,973	83,344	70,885	79,411	77,549	111,481	45.3	465,108
FEMALE	159,009	24,510	12,403	20,037	18,818	21,936	15,189	46,116	24.8	145,662
Nfld.	28,991	2,181	1,568	2,743	3,507	5,382	7,371	6,239	80.6	25,295
Male	27,345	2,021	1,468	2,595	3,327	5,085	7,181	5,668	82.4	23,620
Female	1,646	160	100	148	180	297	190	571	51.3	1,675
P.E.I.	4,975	247	166	309	440	851	1,322	1,640	75.2	4,347
Male	4,222	201	144	260	375	719	1,202	1,321	78.5	3,614
Female	753	46	22	49	65	132	120	319	57.0	733
N.S.	39,743	8,574	2,092	4,348	3,938	6,485	5,976	8,330	51.8	33,849
Male	34,556	8,009	1,829	3,796	3,287	5,658	5,440	6,537	53.6	28,459
Female	5,187	565	263	552	651	827	536	1,793	39.9	5,390
N.B.	37,428	4,686	2,680	5,307	5,044	5,857	6,686	8,168	68.7	35,163
Male	32,003	4,122	2,444	4,789	4,503	4,944	5,038	6,163	71.7	29,714
Female	5,425	564	236	518	541	913	648	2,005	50.9	5,449
Que.	244,031	32,079	20,018	38,611	33,824	33,956	33,054	52,489	44.3	213,157
Male	196,218	24,061	16,064	32,702	28,757	28,271	28,338	38,025	49.0	169,805
Female	47,813	8,018	3,954	5,909	5,067	5,685	4,716	14,464	24.9	43,352
Ont.	208,962	35,740	18,164	30,277	24,042	28,039	23,167	49,533	25.5	175,799
Male	147,155	25,631	13,056	22,140	16,874	19,810	17,669	31,975	27.4	119,617
Female	61,807	10,109	5,108	8,137	7,168	8,229	5,498	17,558	20.9	56,182
Man.	29,612	4,504	2,149	4,354	4,393	4,961	3,701	5,550	35.2	22,263
Male	22,064	3,372	1,532	3,244	3,148	3,663	2,960	4,145	41.9	15,962
Female	7,548	1,132	617	1,110	1,245	1,298	741	1,405	15.5	6,301
Sask.	20,167	2,986	1,379	2,623	2,712	3,511	3,047	3,909	57.7	15,854
Male	16,042	2,412	1,121	2,112	2,130	2,756	2,560	2,951	63.1	12,137
Female	4,125	574	258	511	582	755	487	958	36.7	3,717
Alta.	37,816	8,416	4,211	5,933	5,323	5,081	3,396	5,456	39.2	29,445
Male	30,238	7,205	3,698	4,872	4,023	3,805	2,790	3,845	42.6	23,352
Female	7,578	1,211	513	1,061	1,300	1,276	606	1,611	25.4	6,093
B.C.	63,169	11,339	6,949	8,876	6,480	7,224	6,018	16,283	30.6	55,598
Male	46,042	9,208	5,617	6,834	4,461	4,700	4,371	10,851	33.6	38,828
Female	17,127	2,131	1,332	2,042	2,019	2,524	1,647	5,432	22.6	16,770

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month *

Prov.	A d j u d i c a t e d					P e n d i n g	
	Total	Entitled to Benefit		Not Entitled to Benefit		Initial	Renewal
		Initial	Renewal	Initial	Renewal		
A p r i l - 1 9 6 0							
Canada -	232,894	139,747	64,810	24,838	3,499	42,280	11,989
Nfld.	6,527	4,840	1,006	638	43	1,857	265
P.E.I.	1,227	950	192	73	12	142	19
N.S.	12,830	6,859	4,862	934	175	3,699	367
N.B.	10,631	6,772	2,690	1,083	86	2,403	461
Que.	75,922	48,416	19,057	7,507	942	13,411	3,642
Ont.	72,297	41,019	21,870	8,112	1,296	12,133	3,927
Man.	8,615	5,497	2,048	953	117	1,238	470
Sask.	5,993	4,147	1,056	719	71	1,245	300
Alta.	14,306	8,675	3,591	1,857	183	2,478	1,077
B.C.	24,546	12,572	8,438	2,962	574	3,674	1,461
A p r i l - 1 9 5 9							
Canada -	229,999	137,332	62,401	26,389	3,877	27,991	9,420
Nfld.	6,919	4,304	1,457	1,061	97	1,444	384
P.E.I.	1,293	1,005	171	104	13	118	11
N.S.	11,433	6,756	3,558	971	148	1,298	392
N.B.	12,576	8,283	2,869	1,309	115	1,384	373
Que.	76,504	49,135	18,165	8,206	998	9,763	2,631
Ont.	68,771	38,100	20,654	8,517	1,500	7,732	3,345
Man.	9,079	5,486	2,368	1,049	176	723	250
Sask.	6,244	4,315	1,167	681	81	707	134
Alta.	13,552	8,172	3,618	1,575	187	2,050	678
B.C.	23,628	11,776	8,374	2,916	562	2,772	1,222

* In addition 37,587 revised claims were disposed of. Of these, 3,452 were special requests not granted and 1,433 were appeals by claimants. There were 6,622 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during April 1960 and 1959 with Chief Reasons for Non-entitlement

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Benefit period not established	1960*	15,145	421	50	562	829	4,766	4,592	591	394	1,167	1,773
	1959	16,446	749	71	613	1,038	5,481	5,043	545	341	863	1,702
Claimants disqualified	1960	25,913	596	89	993	725	8,723	8,976	906	656	1,525	2,724
	1959	27,208	719	114	1,039	825	8,414	9,931	1,206	667	1,469	2,824
Not unemployed	1960	900	37	7	15	16	377	214	23	76	61	74
	1959	843	34	5	37	33	358	189	37	50	41	59
Not capable of and not available for work	1960	7,868	131	15	264	205	2,416	3,205	270	197	460	705
	1959	8,613	97	29	255	251	2,671	3,533	355	199	480	743
Loss of work due to a labour dispute	1960	247	-	-	74	2	35	120	12	-	-	4
	1959	176	82	-	2	-	6	77	-	-	1	8
Refused offer of work and neglected opportunity to work	1960	1,909	17	5	119	76	557	722	117	71	121	104
	1959	2,541	7	4	114	96	667	970	206	76	119	282
Discharged for misconduct	1960	1,220	22	2	36	27	436	487	36	10	52	112
	1959	1,222	21	6	52	20	422	477	27	18	51	128
Voluntarily left employment without just cause	1960	6,697	159	25	192	170	1,901	2,297	296	179	551	927
	1959	7,232	117	23	240	181	2,134	2,501	367	197	498	974
Other reasons	1960	7,072	230	35	293	229	3,001	1,931	152	123	280	798
	1959	6,581	361	47	339	244	2,156	2,184	214	127	279	630

* Previously failed on initial claim but subsequently established on revised claim during April 1960

5,498	302	32	194	360	1,907	1,622	81	116	347	537
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Table 6. - Estimates of the Number of Beneficiaries, by Province

Province	Average per week	
	1960 - April - 1959	
	(in thousands)	
Canada -	732.9	640.2
Newfoundland	37.4	28.3
Prince Edward Island	7.3	6.1
Nova Scotia	40.8	38.1
New Brunswick	43.3	37.9
Quebec	250.2	212.8
Ontario	209.6	185.7
Manitoba	29.0	26.9
Saskatchewan	21.7	19.3
Alberta	33.0	30.2
British Columbia	60.6	54.9

Table 7. - Benefit Payments, by Province

Prov.	1960 - April - 1959			
	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)
Canada -	2,785,064	61,767,881	2,817,049	59,964,585
Nfld.	142,122	3,137,737	124,500	2,664,446
P.E.I.	27,830	568,631	26,795	528,857
N.S.	155,222	3,148,682	167,501	3,379,100
N.B.	164,418	3,479,173	166,966	3,450,247
Que.	950,601	21,467,455	936,264	20,496,444
Ont.	796,577	17,656,624	817,136	17,580,110
Man.	110,202	2,404,644	118,358	2,221,374
Sask.	82,319	1,828,677	84,843	1,737,066
Alta.	125,440	2,849,164	133,126	2,623,484
B.C.	230,333	5,227,094	241,560	5,283,457

Table 8. - Number of Weeks of Benefit, by Province

Province	Complete weeks	Partial Weeks	
		T o t a l	Due to Excess Earnings

A p r i l - 1 9 6 0

Canada -	2,633,684	151,380	102,773
Nfld.	135,867	6,255	4,577
P.E.I.	26,690	1,140	771
N.S.	142,198	13,024	10,226
N.B.	155,470	8,948	5,651
Que.	908,154	42,447	25,655
Ont.	752,485	44,092	30,718
Man.	104,444	5,758	4,236
Sask.	78,028	4,291	3,014
Alta.	117,330	8,110	5,404
B.C.	213,018	17,315	12,521

A p r i l - 1 9 5 9

Canada -	2,648,787	168,262	108,941
Nfld.	119,435	5,065	3,271
P.E.I.	25,517	1,278	874
N.S.	154,263	13,238	10,097
N.B.	156,665	10,301	6,613
Que.	892,147	44,117	28,551
Ont.	769,208	47,928	32,049
Man.	108,512	9,846	5,195
Sask.	78,482	6,361	3,593
Alta.	118,953	14,173	7,344
B.C.	225,605	15,955	11,354

Seasonal benefit, 1959-60 period

The provisions governing the operation of the seasonal benefit terms are unchanged from last year. Effective November 22, 1959, to May 21, 1960, claims failing the regular statutory requirements are considered for seasonal benefit. Benefit is payable under these provisions for unemployment occurring with the week of December 6*. Only one seasonal benefit period may be established by a claimant during the afore-mentioned interval. As a result, claimants exhausting their right to seasonal benefit and wishing to re-qualify must fulfil the conditions required for regular benefit.

In testing for seasonal benefit, claims are considered first under the terms of class A. To qualify under this class, a minimum of 15 contribution weeks is required since the preceding March 31. It follows, then, that entitlement under class A can be established only during the period November 29 to March 31. The method of calculating entitlement under class A is similar to that used in calculating entitlement under the regular provisions, i.e., total entitlement is a product of the "duration factor" and the "weekly rate". In the case of seasonal benefit, however, the

formula for the duration factor provides five benefit weeks for every six contribution weeks since March 31 whereas in the case of regular benefit it is one benefit week for two contribution weeks during the 104 weeks preceding the claim. The duration factor may not be greater than the number of possible weeks remaining in the seasonal benefit period.

Cases failing under class A are examined further to determine if a regular benefit period terminated in the interval since the closing date of the preceding seasonal benefit period. Where this has happened, a seasonal benefit period class B is automatically established. In this case, the duration factor will be that shown for the regular benefit period or the number of possible weeks to the closing date of the seasonal benefit period, whichever is the lesser. The weekly rate will be that of the preceding regular benefit period, subject to adjustment for a change in dependency status.

Claimants for seasonal benefit must comply with all the provisions of the Act and Regulations excepting as mentioned above.

Fishing claimants

Identification of a fisherman is made by regional contribution offices at the time of computation of initial claim. A claimant with five or more fishing contribution weeks in the 52 weeks preceding his initial claim is regarded as a fisherman. However, in cases where one or more of the contributions required to allow a claimant to qualify for either regular or seasonal benefit are fishing contributions, the claimant's documents are identified by the letter "F". As a result of this procedure, fishing seasonal benefit

claimants (included in table 3a and shown separately in Table 3b) fall into either of the following categories:

- 1) one or more of the contribution weeks required to enable qualification under class A was a fishing contribution.
- 2) the last regular benefit period by virtue of which claimant now qualified for seasonal benefit class B was also designated "F".

* Only those claimants eligible to have their waiting period waived may be paid seasonal benefit for the week commencing November 29.

Table 3a. - Seasonal Benefit Claimants having an Unemployment Register in the "Live File" on the Last Working Day of the Month, by Sex and Province

Prov.	1 9 6 0 - A p r i l - 1 9 5 9					
	Total	Male	Female	Total	Male	Female
Canada -	228,551	182,300	46,251	228,398	178,729	49,669
Nfld.	14,370	13,885	485	12,250	11,704	546
P.E.I.	2,878	2,512	366	2,646	2,243	403
N.S.	13,912	12,073	1,839	14,638	12,310	2,328
N.B.	16,405	14,118	2,287	17,662	15,079	2,583
Que.	80,743	66,831	13,912	82,658	67,693	14,965
Ont.	57,364	39,909	17,455	55,598	37,666	17,932
Man.	9,232	7,448	1,784	8,387	6,496	1,891
Sask.	6,980	5,748	1,232	6,128	4,895	1,233
Alta.	8,944	7,147	1,797	8,615	6,809	1,806
B.C.	17,723	12,629	5,094	19,816	13,834	5,982

Table 3b. - Fishing Seasonal Benefit Claimants included in Table 3a

Prov.	1 9 6 0 - A p r i l - 1 9 5 9					
	Total	Male	Female	Total	Male	Female
Canada -	13,066	13,041	25	11,351	11,326	25
Nfld.	4,869	4,868	1	3,675	3,675	-
P.E.I.	628	619	9	608	598	10
N.S.	3,056	3,054	2	2,452	2,450	2
N.B.	1,575	1,572	3	1,677	1,670	7
Que.	879	879	-	668	668	-
Ont.	175	174	1	171	169	2
Man.	542	542	-	488	488	-
Sask.	1	1	-	1	1	-
Alta.	17	17	-	8	8	-
B.C.	1,324	1,315	9	1,603	1,599	4

Glossary of Terms

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme.

Claimant population: The count of persons having an unemployment register in the "live file" at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of

unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Unemployment register: A document prepared when the initial claim is taken and providing a means whereby a composite record of the claimant's weekly reports and of other action taken on the claim can be maintained currently. The upper portion of the document contains information on the personal characteristics of the claimant, i.e., name, insurance number, sex, occupation. On receipt of the adjudication, data pertinent to the payment of benefit are recorded, i.e., the type of benefit to which the claimant is entitled, dependency status, weekly rate of benefit authorized, total entitlement in terms of dollars, allowable weekly earnings and the date beyond which benefit may not be paid on this benefit period. Provision is made for recording changes in dependency status or other factors and disqualifications imposed. The lower or ledger portion serves to record information on the claimant's benefit status for each week reported, i.e., claimant is required to make a statement regarding his employment, earnings and unemployment for the week covered by the report, and this is recorded on the register, in addition to payments made.

Live file: The file of unemployment registers for claimants currently reporting to local offices. A claimant's unemployment register is placed in the "live file" at the local office as soon as the claim is filed, and remains in the "live file" so long as the claimant reports as directed to the local office during the currency of the benefit period. It is removed from this file after the claimant fails to report over a certain interval; in the case of a claimant who reports weekly, this interval is ten days, while for one reporting once every two weeks the limit is twenty-one days. Claimants generally report in person once weekly, but the Commission has authority to vary this and does so, for example, when the return cost of ordinary transportation to the local office is excessive, in which case the claimant is directed to report by mail, once in two weeks (postal claimant). There are cases, too, in which the one-week report for claimants calling at local offices may be varied. This would occur during a period when the volume of claims being currently handled is excessive, and claimants would be asked to report, in person, once in two weeks. Due to these administrative procedures and because of cases in which the adjudication has not yet been received or the

waiting period, only, served, the "live file" inevitably contains a number of cases on which no compensated unemployment is shown.

Claimants having an unemployment register in the "live file": A count of all unemployment registers, (regular, seasonal, fishing) in the "live file" at the close of business on the last working day of the month and used as a measure of recorded unemployment among insured persons at a point in time.

Duration on the register: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous unemployment register to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no disqualification imposed and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Failure rate: The number of initial claims on which a benefit period was not established in a month expressed as a per cent of initial claims cleared during that month. During the period when seasonal benefit is effective, the failure rate represents the net cases with insufficient contributions to qualify for either regular, seasonal or

fishing benefit. In some cases additional contributions are located necessitating a recomputation whereby the claimant subsequently establishes a benefit period. No account is taken of such cases.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$15.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$17.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.

Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

Comment on the Terms

Claimants, Beneficiaries and Registrations at N.E.S. Offices

The concept of "claimants" is more comprehensive in scope than beneficiaries. While the majority of claimants at any time are beneficiaries; i.e., actually receiving benefit payments, there is always a certain number not in receipt of compensation. The minimum lag between the date of filing a claim and receipt of a benefit payment is one week, but in the case of initial claims which must be forwarded to Regional offices for processing of contributions, the interval may be longer. Since the average time required to process initial claims is about one week, initial claimants may be directed to make their first report in the second week following that in which the claim was filed. The week during which the initial claim was filed will be credited as the "waiting" week, unless this requirement is waived.

On the other hand, a person reported as a beneficiary **during the month** may not be included in the count of claimants **at the month end** because his claim is no longer active.

The fundamental difference between "claimants" and "registrations at N.E.S. offices" lies in the fact that they represent a count of two different sets of records which are not intended to be identical. Applications for employment are received from claimants and non-claimants, the latter including such groups as persons seeking work who were previously engaged in non-insured employment, persons seeking first jobs and persons who have exhausted their entitlement to benefit. On the other hand, claimants experiencing a regular pattern of short-time employment with the same employer may claim benefit for lost time but such persons are not registered for employment unless they are looking for another job. Claimants receiving compensation in respect of periods of disability are not included in the registration count while disabled. Commencing with the 1958-59 seasonal benefit period, fishing benefit claimants are excluded from the count of registrations during such periods.

The above is only a partial resumé of differences between these series but it indicates the main factors involved.



CATALOGUE No.

73-001

MONTHLY

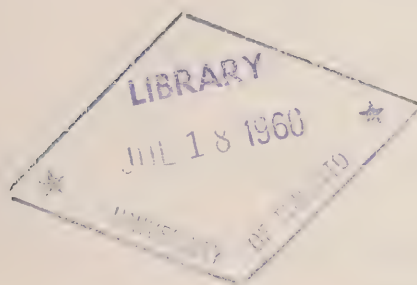
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MAY 1960

(Compiled from material supplied by the Unemployment Insurance Commission)



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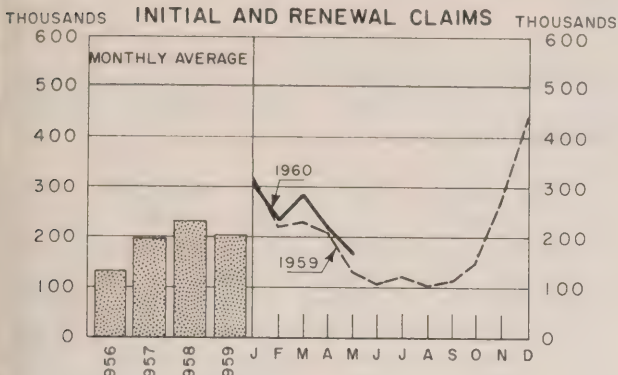
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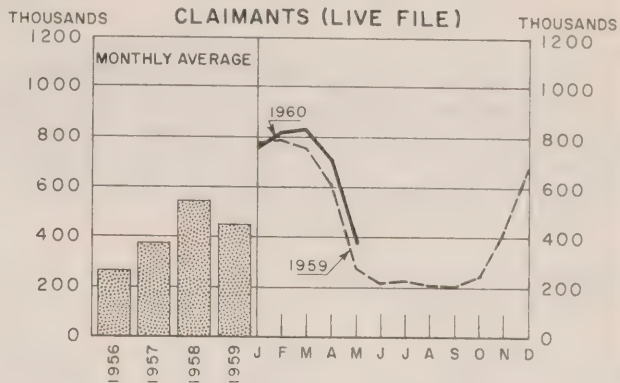
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UNEMPLOYMENT INSURANCE ACTIVITIES

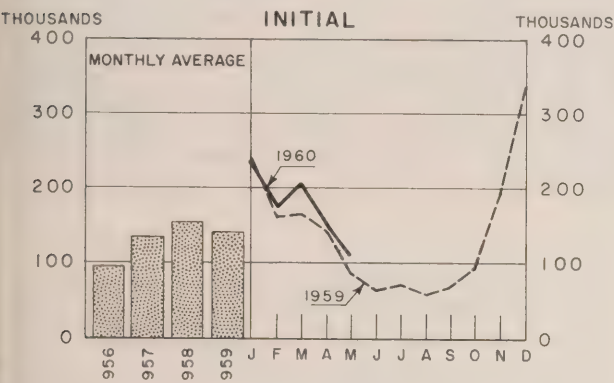
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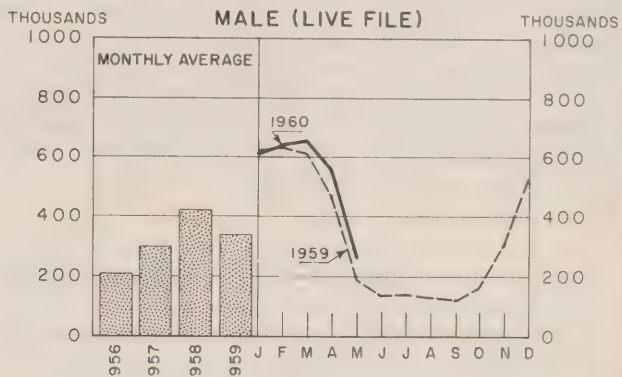
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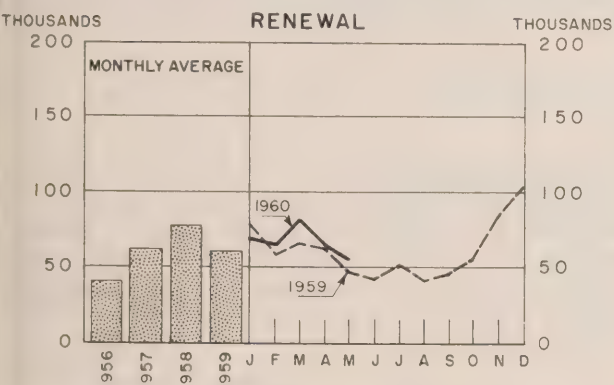
INITIAL



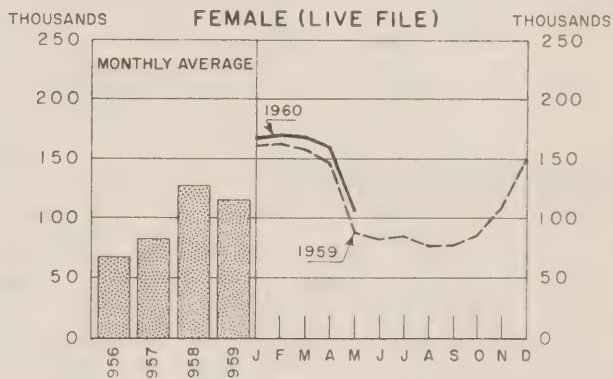
MALE (LIVE FILE)



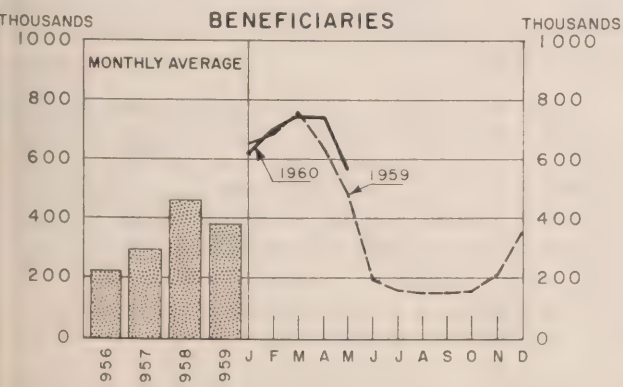
RENEWAL



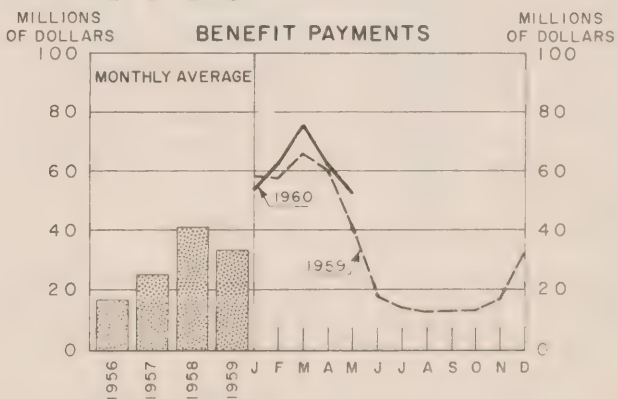
FEMALE (LIVE FILE)



BENEFICIARIES



BENEFIT PAYMENTS



UNEMPLOYMENT INSURANCE CLAIMS AND BENEFIT

May, 1960

The period during which seasonal benefit was operative terminated on May 21 this year (May 16 one year ago). Data for May therefore represent only claimants for regular benefit whereas April figures represented both regular and seasonal claimants.

Claimants at month-end:
volume and type

Claimants for regular benefit totalled 364,300 on May 31, in comparison with 279,400 on May 29, 1959. On April 29, 1960, the claimant count was 714,900 comprising 486,300 classed as regular and 228,600 identified as seasonal benefit. The May 31 count of regular claimants was thus 25 per cent lower than at the end of April, but it was 30 per cent higher than at the same date last year. The

April-May decline in regular claimants last year, at 27 per cent, was slightly greater than for this year.

The sharp drop which occurred in the postal content of the claimant group at the end of May when fewer than a third were thus classified (in comparison with two-fifths on April 29) is explained partly by seasonal benefit claimants (1). However, the postal composition of the regular claimant group rises with the large volume of claims from males during the fall and winter seasons and declines sharply with the significant decline in the number and proportion of male claimants in the spring. The following comparisons indicate clearly the relatively larger decline during May in the postal segment of the male claimants:

Percentage decline in regular claimants, April to May, 1960

<u>T o t a l</u>			<u>L o c a l</u>			<u>P o s t a l</u>		
Both sexes	Male	Female	Both sexes	Male	Female	Both sexes	Male	Female
- 25	- 31	- 6	- 20	- 26	- 6	- 33	- 38	- 7

Initial and renewal claims:
receipt and disposal

Claims filed in May, numbering 165,600, were 23 per cent fewer than in April when 214,600 claims were received. Last May the total was 134,400. Of the 110,200 initial claims for May, it is estimated that some 45 per cent represented cases in which the claimant exhausted regular benefit and wished to be considered again for regular benefit or for an extension(2) of benefit under seasonal benefit class B. The latter group accounted for more than three-quarters of the cases seeking re-establishment of entitlement.

Beneficiaries and benefit payments

The average weekly number of beneficiaries was estimated at 560,800 for May, 732,900

for April and 485,800 for May 1959. Benefit payments, at \$52.2 million for May, were 15 per cent lower than for April (\$61.8 million). During May 1959 benefit payments amounted to \$40.4 million. The average weekly payment was \$22.17 for May, \$22.18 for April and \$20.81 for May 1959.

Claims and benefit payments,
by province

The magnitude of the April to May decline in the month-end count of claimants by province is largely caused by variations in the seasonal pick-up in employment. However, the relative proportion of seasonal benefit claimants for the various provinces at April 29 is also significant in explaining the month-to-month change.

(1) On April 29, regular claimants were 37 per cent postal, whereas 50 per cent of seasonal benefit claimants were thus identified.

(2) Class A is not operative after March 31.

Year-to-year comparisons indicate a smaller in the Atlantic provinces other than higher level of claimants for all provinces, Nova Scotia*: the relative increase being considerably

Percentage change in month-end count of claimants

May 1959 to May 1960

	<u>Total</u>	<u>Male</u>	<u>Female</u>
Canada	+ 30	+ 36	+ 19
Newfoundland	+ 2	+ 1	+ 6
Prince Edward Island	+ 1	- 3	+ 13
Nova Scotia	+ 35	+ 41	+ 12
New Brunswick	+ 11	+ 11	+ 14
Quebec	+ 29	+ 32	+ 23
Ontario	+ 34	+ 44	+ 18
Manitoba	+ 37	+ 46	+ 24
Saskatchewan	+ 30	+ 39	+ 16
Alberta	+ 33	+ 35	+ 27
British Columbia	+ 36	+ 46	+ 17

All provinces shared in the month-to-month decline in claims filed, which was relatively greater for initial than for renewal claims. Some of the decline in initial claims is associated with the termination of the sea-

sonal benefit period during May. Compared with last year, claims filed in Newfoundland and Nova Scotia were down, but all other provinces reflected a substantial increase.

Percentage change in claims filed

	<u>April to May 1960</u>			<u>May 1959 to May 1960</u>		
	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>
Canada	- 23	- 26	- 14	+ 23	+ 27	+ 17
Newfoundland	- 38	- 36	- 49	- 19	- 15	- 35
Prince Edward Island	- 55	- 57	- 45	+ 29	+ 31	+ 20
Nova Scotia	- 40	- 55	- 11	- 23	+ 6	- 38
New Brunswick	- 44	- 42	- 50	+ 17	+ 14	+ 27
Quebec	- 25	- 27	- 19	+ 23	+ 22	+ 24
Ontario	- 9	- 13	-	+ 36	+ 41	+ 29
Manitoba	- 35	- 35	- 34	+ 24	+ 26	+ 18
Saskatchewan	- 44	- 48	- 28	+ 31	+ 31	+ 34
Alberta	- 36	- 39	- 25	+ 29	+ 26	+ 38
British Columbia	- 16	- 16	- 17	+ 29	+ 28	+ 30

* Production cutbacks in the coal mines, commenced during April, continued through May.

.. Figures not available.

- Nil.

Summary table

Activity	May 1960	Apr. 1960	May 1959	% Change from		Cumulative data			
				Apr. 1960	May 1959	Calendar year		12 months ending May	
						1960	1959	1960	1959
	(Thousands)					(Thousands)		(Thousands)	
Insured population as at month-end	..	4,220	4,073	..	..	..	4,190*	..	4,121*
Initial and renewal claims filed	166	215	134	- 23	+ 23	1,211	1,110	2,529	2,643
Claimants "live file" (month-end)	364**	715**	279**	- 49**	+ 30**	700*	648*	476*	502*
Beneficiaries (weekly average)	561	733	486	- 23	+ 15	665*	643*	394*	436*
Weeks compensated	2,355	2,785	1,943	- 15	+ 21	13,837	13,249	19,757	21,738
Benefit paid	\$ 52,206	61,768	40,446	- 15	+ 29	305,749	283,007	428,838	461,127

Average weekly benefit	\$	22.17	22.18	20.81	-	+ 7	22.10	21.36	21.71	21.21
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* Monthly average.

** May data represent regular benefit only. April comprises 486,300 regular and 228,600 S.B. claimants.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

End of:	Total	Employed	Claimants
1960 - April	4,219,800	3,504,900	714,900
March	4,307,000	3,484,000	823,000
February	4,308,000	3,493,800	814,200
January	4,296,000	3,513,500	782,500
1959 - December	4,295,000	3,609,300	685,700
November	4,131,000	3,713,500	417,500
October	4,032,000	3,781,400	250,600
September	4,019,000	3,817,400	201,600
August	3,990,000	3,780,000	210,000
July	3,975,000	3,749,100	225,900
June	3,974,000	3,753,500	220,500
May	4,072,900	3,630,000	442,900(1)

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province. (2)

Prov.	1960 - May - 1959					
	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	165,635	110,237	55,398	134,389	86,997	47,392
Altd.	3,610	3,144	466	4,433	3,714	719
N.E.I.	467	367	100	363	280	83
N.S.	8,356	3,981	4,375	10,818	3,747	7,071
N.B.	5,919	4,552	1,367	5,069	3,989	1,080
Que.	50,378	35,200	15,178	41,040	28,823	12,217
Ont.	61,769	39,523	22,246	45,277	28,014	17,263
Man.	5,400	3,939	1,461	4,366	3,125	1,241
Sask.	3,211	2,403	808	2,442	1,841	601
Alta.	8,101	5,518	2,583	6,269	4,395	1,874
B.C.	18,424	11,610	6,814	14,312	9,069	5,243

(1) The number of persons reporting to local offices as claimants during the first two weeks of book renewal. For other months, the claimants are as shown in Table 3.

(2) In addition, revised claims received numbered 40,113.

Table 3. - Claimants having an Unemployment Register in the "Live File" on the Last Working Day of the Month, by Duration, and Showing the Percentage Postal, by Sex and Province.

Prov. and Sex	Total claimants	Duration on the Register (weeks)							Percent- age Postal	May 29, 1959 Total claimants
		2 or Less	3-4	5-8	9-12	13-16	17-20	Over 20		
	M a y 31, 1960									
CANADA -	364,323	81,072	35,015	57,387	49,336	38,126	33,407	69,980	32.6	279,431
MALE	258,117	58,322	24,949	42,449	36,976	27,745	23,109	44,567	36.5	190,483
FEMALE	106,206	22,750	10,066	14,938	12,360	10,381	10,298	25,413	23.1	88,948
Nfld.	9,295	1,142	702	1,388	1,361	1,296	1,292	2,114	71.1	9,122
Male	8,229	984	636	1,265	1,237	1,173	1,145	1,789	73.8	8,118
Female	1,066	158	66	123	124	123	147	325	50.6	1,004
P.E.I.	1,046	167	74	136	115	107	129	318	59.1	1,032
Male	732	113	50	104	92	74	89	210	64.6	753
Female	314	54	24	32	23	33	40	108	46.2	279
N.S.	18,626	5,842	2,530	2,265	1,679	1,506	1,570	3,234	33.0	13,782
Male	15,733	5,348	2,336	1,927	1,347	1,148	1,216	2,411	32.2	11,190
Female	2,893	494	194	338	332	358	354	823	37.6	2,592
N.B.	14,167	2,180	1,131	2,858	2,097	1,623	1,247	3,031	59.4	12,715
Male	11,237	1,662	937	2,534	1,809	1,351	929	2,015	62.3	10,150
Female	2,930	518	194	324	288	272	318	1,016	48.4	2,565
Que.	120,681	23,801	10,640	18,760	18,899	14,401	11,029	23,151	36.7	93,431
Male	87,285	16,117	7,194	13,921	15,339	11,533	8,274	14,907	42.0	66,197
Female	33,396	7,684	3,446	4,839	3,560	2,868	2,755	8,244	23.0	27,234
Ont.	122,049	30,802	12,106	18,198	14,855	11,275	10,768	24,045	22.6	91,193
Male	79,996	21,591	8,046	12,125	9,761	7,214	6,826	14,433	24.0	55,516
Female	42,053	9,211	4,060	6,073	5,094	4,061	3,942	9,612	20.0	35,677
Man.	13,180	2,229	1,101	2,210	1,879	1,768	1,527	2,466	26.4	9,586
Male	8,566	1,494	767	1,475	1,214	1,110	913	1,593	32.6	5,861
Female	4,614	735	334	735	665	658	614	873	14.7	3,725
Sask.	7,674	1,231	669	1,197	1,035	944	895	1,703	51.3	5,883
Male	5,206	833	452	852	759	655	586	1,069	58.5	3,756
Female	2,468	398	217	345	276	289	309	634	36.0	2,127
Alta.	19,762	4,199	2,000	3,836	2,861	2,090	1,911	2,865	36.9	14,857
Male	14,660	3,123	1,552	3,144	2,101	1,476	1,353	1,911	40.8	10,826
Female	5,102	1,076	448	692	760	614	558	954	25.4	4,031
B.C.	37,843	9,479	4,062	6,539	4,555	3,116	3,039	7,053	27.4	27,830
Male	26,473	7,057	2,979	5,102	3,317	2,011	1,778	4,229	30.2	18,116
Female	11,370	2,422	1,083	1,437	1,238	1,105	1,261	2,824	20.9	9,714

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.*

Prov.	A d j u d i c a t e d					P e n d i n g	
	Total	Entitled to Benefit		Not Entitled to Benefit		Initial	Renewal
		Initial	Renewal	Initial	Renewal		
M a y - 1 9 6 0							
Canada -	180,704	99,122	53,585	23,979	4,018	29,416	9,784
fld.	4,919	3,669	590	612	48	720	93
P.E.I.	557	414	83	48	12	47	24
U.S.	11,205	5,947	4,319	801	138	932	285
U.B.	7,416	5,059	1,429	829	99	1,067	300
Que.	54,424	31,962	14,864	6,478	1,120	10,171	2,836
Ont.	62,689	31,710	20,848	8,630	1,501	11,316	3,824
Man.	6,230	3,565	1,487	1,001	177	611	267
Sask.	4,191	2,645	868	605	73	398	167
Alta.	9,809	5,181	2,754	1,623	251	1,192	655
B.C.	19,264	8,970	6,343	3,352	599	2,962	1,333

<u>M a y - 1 9 5 9</u>							
Canada -	145,714	71,601	46,996	23,771	3,346	19,616	6,470
Ufld.	4,505	2,895	797	744	69	1,519	237
P.E.I.	457	309	78	57	13	32	3
U.S.	11,529	3,238	7,076	1,026	189	781	198
U.B.	5,833	3,724	1,149	864	96	785	208
Que.	45,903	25,898	12,165	6,886	954	5,802	1,729
Ont.	47,116	20,669	16,750	8,469	1,228	6,608	2,630
Man.	4,764	2,508	1,199	927	130	413	162
Sask.	2,802	1,497	548	710	47	341	140
Alta.	7,536	4,143	2,024	1,219	150	1,083	378
B.C.	15,269	6,720	5,210	2,869	470	2,252	785

In addition 40,381 revised claims were disposed of. Of these, 3,352 were special requests not granted and 1,329 were appeals by claimants. There were 6,354 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during May 1960 and 1959 with Chief Reasons for Non-entitlement.

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Benefit period not established	1960*	13,695	436	18	445	518	3,731	4,799	597	280	925	1,946
	1959	15,379	506	25	719	616	4,469	5,489	581	456	673	1,845
Claimants disqualified	1960	28,790	540	91	1,017	1,007	9,466	10,074	1,126	709	1,679	3,081
	1959	24,761	493	85	870	628	7,741	9,917	926	509	1,195	2,397
Not unemployed	1960	725	19	2	18	25	185	319	28	42	33	54
	1959	491	26	3	22	19	165	157	14	12	27	46
Not capable of and not available for work	1960	8,895	120	20	249	268	2,785	3,543	342	238	529	801
	1959	7,530	88	20	218	206	2,375	3,132	308	177	370	636
Loss of work due to a labour dispute	1960	408	-	-	7	-	152	29	2	-	-	218
	1959	1,108	11	-	3	-	92	992	1	2	1	6
Refused offer of work and neglected opportunity to work	1960	2,352	9	4	139	169	747	772	177	103	121	111
	1959	2,426	4	12	103	41	664	1,011	156	59	105	271
Discharged for misconduct	1960	1,099	5	3	34	23	405	466	24	15	42	82
	1959	983	9	2	55	15	369	381	17	7	38	90
Voluntarily left employment without just cause	1960	7,513	141	21	230	187	2,079	2,689	365	218	582	1,001
	1959	6,326	104	25	226	182	1,848	2,198	288	136	445	874
Other reasons	1960	7,798	246	41	340	335	3,113	2,256	188	93	372	814
	1959	5,897	251	23	243	165	2,228	2,046	142	116	209	474
* Previously failed on initial claim but subsequently established on revised claim												
	1960	4,591	160	16	124	225	1,560	1,536	106	91	281	492

Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average per week	
	1960 - May - 1959	
	(in thousands)	
Canada -	560.8	485.8
Newfoundland	22.7	21.2
Prince Edward Island	3.2	3.5
Nova Scotia	25.7	29.1
New Brunswick	28.7	30.5
Quebec	194.9	167.1
Ontario	168.8	140.9
Manitoba	22.5	18.0
Saskatchewan	15.9	11.9
Alberta	27.2	20.8
British Columbia	51.2	42.8

Table 7. - Benefit Payments, by Province.

Prov.	1960 - May - 1959			
	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)
Canada -	2,355,280	52,205,580	1,943,207	40,446,281
Nfld.	95,321	2,169,954	84,847	1,825,946
P.E.I.	13,578	275,645	13,909	266,844
N.S.	107,857	2,198,857	116,471	2,348,537
N.B.	120,772	2,585,391	121,758	2,492,689
Que.	818,477	18,315,464	668,344	14,235,561
Ont.	709,135	15,608,139	563,708	11,441,206
Man.	94,314	2,043,395	72,008	1,408,325
Sask.	66,722	1,440,135	47,479	959,935
Alta.	114,074	2,657,960	83,334	1,760,936
B.C.	215,030	4,910,640	171,349	3,706,302

Table 8. - Number of Weeks of Benefit, by Province

Province	Complete Weeks	Partial Weeks	
		T o t a l	Due to Excess Earnings

May - 1960

Canada -	2,211,955	143,325	103,473
Nfld.	89,399	5,922	4,397
P.E.I.	12,703	875	662
N.S.	96,203	11,654	9,521
N.B.	111,618	9,154	6,767
Que.	775,548	42,929	29,514
Ont.	666,881	42,254	30,790
Man.	87,879	6,435	4,993
Sask.	62,644	4,078	3,157
Alta.	108,658	5,416	3,150
B.C.	200,422	14,608	10,522

May - 1959

Canada -	1,810,363	132,844	91,038
Nfld.	79,670	5,177	3,345
P.E.I.	12,904	1,005	777
N.S.	105,123	11,348	8,833
N.B.	112,372	9,386	6,563
Que.	630,444	37,900	25,908
Ont.	528,338	35,370	25,126
Man.	64,944	7,064	4,404
Sask.	43,113	4,366	2,636
Alta.	74,047	9,287	5,069
B.C.	159,408	11,941	8,377

Seasonal Benefit December to May, 1959-60 and 1958-59

Table I - (S.B.) Initial claims considered* under the Seasonal Benefit provisions 1959-60 and 1958-59 periods, by province.

Period	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
(in thousands)											
<u>1959-60 Period</u>											
December	164.7	12.3	3.3	10.3	11.7	46.8	44.1	5.3	4.8	6.1	20.0
January	113.1	8.4	1.3	9.1	6.8	34.7	29.8	4.3	3.3	4.7	10.7
February	75.9	3.1	0.5	3.6	5.0	26.6	20.9	3.3	2.3	3.6	6.9
March	90.2	3.2	0.8	3.9	5.9	32.5	24.8	4.2	3.2	4.4	7.4
April	82.2	3.7	0.8	4.0	4.6	29.7	22.0	3.3	2.9	4.5	6.6
May	54.4	2.9	0.3	2.3	3.0	19.3	15.3	2.0	1.7	2.5	5.1
Total 1959-60	580.4	33.6	6.9	33.1	37.0	189.5	157.0	22.4	18.3	25.9	56.8
<u>1958-59 Period</u>											
December	183.1	12.2	3.0	10.7	13.6	52.8	50.8	5.4	4.0	6.1	24.3
January	125.9	7.4	1.4	9.7	8.0	40.0	33.1	4.6	3.8	4.8	13.1
February	75.7	3.4	0.5	3.6	4.4	27.5	19.8	3.3	2.1	3.7	7.3
March	76.1	2.7	0.5	3.3	5.3	27.2	20.3	3.6	2.6	3.7	6.9
April	88.6	3.8	0.9	4.2	6.2	32.2	22.9	3.7	3.2	4.5	7.0
May	40.1	2.6	0.2	1.7	2.4	16.0	8.9	1.4	0.9	2.1	3.8
Total 1958-59	589.5	32.3	6.6	33.2	39.9	195.8	156.0	22.1	16.6	24.8	62.3

* Includes cases processed during November but excludes residual cases processed after May 31.

Table II - (S.B.) Initial claims considered under the Seasonal Benefit provisions as a percentage of initial claims processed, 1959-60 and 1958-59 periods.

Period	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
<u>1959-60 Period</u>											
December	54.5	81.6	83.1	67.9	68.4	50.6	48.6	48.4	49.5	45.4	59.6
January	38.4	57.7	51.8	50.5	51.5	36.8	33.1	33.8	35.1	31.8	39.0
February	41.4	50.5	55.8	45.7	56.8	43.5	36.7	39.5	39.6	34.4	41.0
March	46.3	61.6	70.4	48.3	61.7	48.1	39.8	48.9	52.7	39.7	47.7
April	49.9	67.4	78.8	51.1	59.0	53.0	44.8	51.2	60.6	42.9	42.5
May	44.2	66.7	68.8	33.8	51.6	50.1	38.0	43.5	53.4	36.7	41.3
Total Period	45.9	66.1	70.3	52.1	59.4	46.3	40.3	43.4	46.7	38.4	46.8
<u>1958-59 Period</u>											
December	58.6	78.9	79.2	66.7	70.7	56.6	55.3	47.7	46.2	43.9	63.4
January	42.2	63.4	58.5	57.7	59.8	41.0	37.0	37.8	37.9	34.3	43.0
February	44.5	52.9	57.0	48.3	59.4	48.0	38.6	42.0	39.7	37.2	46.1
March	47.3	60.3	69.3	49.6	63.8	52.3	36.7	54.4	56.4	44.3	49.7
April	54.1	71.3	81.7	54.5	64.5	56.2	49.1	56.8	64.2	45.9	47.4
May	42.1	72.6	65.8	40.5	52.7	48.9	30.7	40.2	41.8	38.3	39.5
Total Period	49.1	68.3	70.9	56.4	63.8	50.1	42.8	45.9	46.4	40.5	50.8

Period	Dec. (2)	Jan.	Feb.	Mar.	Apr.	May (2)	Total for the Period
(in thousands)							
<u>1959-60 Period</u>							
Total	118.0	79.8	57.9	76.0	67.0	43.7	442.4
Non-fishing	100.6	70.4	56.1	75.1	66.7	43.7	412.6
Fishing	17.4	9.4	1.8	0.9	0.3	-	29.8
<u>1958-59 Period</u>							
Total	132.2	92.4	59.4	64.3	72.2	31.0	451.4
Non-fishing	115.3	84.0	57.5	63.3	71.9	31.0	423.0
Fishing	16.9	8.4	1.9	1.0	0.3	-	28.5

(1) The contribution requirement of 15 weeks since the preceding March 31 was proven or a regular benefit period had terminated since the Saturday following the week in which May 15 occurred.

(2) Includes cases processed during November but excludes residual cases processed after May 31.

Table IV - (S.B.) Number of claims established under the Seasonal Benefit provisions, by province, 1959-60 and 1958-59 periods.

Period	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
(in thousands)											
<u>1959-60 Period</u>											
Total	442.4	27.9	6.2	26.5	29.5	146.9	115.6	17.3	14.2	18.4	40.1
Non-fishing	412.6	17.6	4.3	20.5	25.2	145.4	114.9	16.6	14.2	18.4	35.6
Fishing	29.8	10.3	1.9	6.0	4.3	1.5	0.7	0.7	-	-	4.5
<u>1958-59 Period</u>											
Total	451.4	24.8	5.9	26.4	31.8	152.6	115.9	17.3	12.9	18.8	45.0
Non-fishing	423.0	15.8	3.8	20.6	27.5	151.0	115.1	16.7	12.9	18.8	40.6
Fishing	28.5	9.0	2.1	5.8	4.3	1.6	0.8	0.6	-	-	4.4

Table V - (S.B.) Seasonal benefit claimants having an unemployment register in the "live file" on the last working day of the month, 1959-60, and 1958-59 periods. 14

Period	December	January	February	March	April	Average for the Period
(in thousands)						
<u>1959-60 Period</u>						
Total- Claimants	116.5	177.1	217.1	248.5	228.6	197.6
Male	91.8	139.9	171.6	199.9	182.3	157.1
Female	24.7	37.2	45.5	48.6	46.3	40.5
Non-fishing	98.7	151.1	187.9	224.6	215.5	175.6
Male	74.1	114.0	142.5	176.1	169.3	135.2
Female	24.6	37.1	45.4	48.5	46.3	40.4
Fishing	17.8	26.0	29.2	23.9	13.1	22.0
Male	17.7	25.9	29.1	23.8	13.0	21.9
Female	0.1	0.1	0.1	0.1	-	0.1
<u>1958-59 Period</u>						
Total- Claimants	126.9	203.0	242.7	258.3	228.4	211.9
Male	102.1	162.1	194.2	206.6	178.7	168.8
Female	24.8	40.9	48.5	51.7	49.7	43.1
Non-fishing	110.0	177.6	215.0	235.0	217.0	190.9
Male	85.3	136.8	166.7	183.4	167.4	147.9
Female	24.7	40.7	48.3	51.6	49.7	43.0
Fishing	16.9	25.4	27.7	23.3	11.4	20.9
Male	16.8	25.3	27.5	23.2	11.3	20.8
Female	.1	.2	.2	.1	-	.1

Table VI - (S.B.) Seasonal benefit claimants having an unemployment register in the "live file" on the last working day of each month, by province, 1959-60 and 1958-59 periods.

Period	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
(in thousands)											
<u>1959-60 Period</u>											
December	116.5	10.4	3.0	8.2	9.4	34.1	28.0	4.0	3.2	3.8	12.5
January	177.1	16.8	3.1	14.4	13.9	52.5	42.6	5.4	5.1	6.0	17.5
February	217.1	19.5	4.5	16.6	17.6	64.1	52.6	7.4	6.6	7.4	20.9
March	248.5	18.2	4.1	17.2	18.7	81.5	60.8	10.0	7.8	9.4	20.9
April	228.6	14.4	2.9	13.9	16.4	80.7	57.4	9.2	7.0	8.9	17.7
Average for the Period	197.6	15.9	3.5	14.1	15.2	62.6	48.3	7.2	5.9	7.1	17.9
<u>1958-59 Period</u>											
December	126.9	9.8	2.9	8.2	11.0	37.0	33.9	3.5	2.7	3.4	14.4
January	203.0	15.0	4.0	15.0	16.4	60.6	51.3	7.0	4.9	6.3	22.7
February	242.7	17.8	4.3	17.2	19.6	77.2	59.1	8.0	6.0	8.4	25.0
March	258.3	16.5	3.9	17.4	20.2	86.6	63.4	9.8	7.0	8.8	24.7
April	228.4	12.3	2.6	14.6	17.7	82.7	55.6	8.4	6.1	8.6	19.8
Average for the Period	211.9	14.3	3.5	14.5	17.0	68.8	52.7	7.3	5.3	7.1	21.3

APPENDIX

Glossary of Terms

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme.

Claimant population: The count of persons having an unemployment register in the "live file" at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of

unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Unemployment register: A document prepared when the initial claim is taken and providing a means whereby a composite record of the claimant's weekly reports and of other action taken on the claim can be maintained currently. The upper portion of the document contains information on the personal characteristics of the claimant, i.e., name, insurance number, sex, occupation. On receipt of the adjudication, data pertinent to the payment of benefit are recorded, i.e., the type of benefit to which the claimant is entitled, dependency status, weekly rate of benefit authorized, total entitlement in terms of dollars, allowable weekly earnings and the date beyond which benefit may not be paid on this benefit period. Provision is made for recording changes in dependency status or other factors and disqualifications imposed. The lower or ledger portion serves to record information on the claimant's benefit status for each week reported, i.e., claimant is required to make a statement regarding his employment, earnings and unemployment for the week covered by the report, and this is recorded on the register, in addition to payments made.

Live file: The file of unemployment registers for claimants currently reporting to local offices. A claimant's unemployment register is placed in the "live file" at the local office as soon as the claim is filed, and remains in the "live file" so long as the claimant reports as directed to the local office during the currency of the benefit period. It is removed from this file after the claimant fails to report over a certain interval; in the case of a claimant who reports weekly, this interval is ten days, while for one reporting once every two weeks the limit is twenty-one days. Claimants generally report in person once weekly, but the Commission has authority to vary this and does so, for example, when the return cost of ordinary transportation to the local office is excessive, in which case the claimant is directed to report by mail, once in two weeks (postal claimant). There are cases, too, in which the one-week report for claimants calling at local offices may be varied. This would occur during a period when the volume of claims being currently handled is excessive, and claimants would be asked to report, in person, once in two weeks. Due to these administrative procedures and because of cases in which the adjudication has not yet been received or the

waiting period, only, served, the "live file" inevitably contains a number of cases on which no compensated unemployment is shown.

Claimants having an unemployment register in the "live file": A count of all unemployment registers, (regular, seasonal, fishing) in the "live file" at the close of business on the last working day of the month and used as a measure of recorded unemployment among insured persons at a point in time.

Duration on the register: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous unemployment register to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no disqualification imposed and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Failure rate: The number of initial claims on which a benefit period was not established in a month expressed as a per cent of initial claims cleared during that month. During the period when seasonal benefit is effective, the failure rate represents the net cases with insufficient contributions to qualify for either regular, seasonal or

fishing benefit. In some cases additional contributions are located necessitating a recomputation whereby the claimant subsequently establishes a benefit period. No account is taken of such cases.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$15.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$17.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.

Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

Comment on the Terms

Claimants, Beneficiaries and Registrations at N.E.S. Offices

The concept of "claimants" is more comprehensive in scope than beneficiaries. While the majority of claimants at any time are beneficiaries, i.e., actually receiving benefit payments, there is always a certain number not in receipt of compensation. The minimum lag between the date of filing a claim and receipt of a benefit payment is one week, but in the case of initial claims which must be forwarded to Regional offices for processing of contributions, the interval may be longer. Since the average time required to process initial claims is about one week, initial claimants may be directed to make their first report in the second week following that in which the claim was filed. The week during which the initial claim was filed will be credited as the "waiting" week, unless this requirement is waived.

On the other hand, a person reported as a beneficiary **during the month** may not be included in the count of claimants **at the month end** because his claim is no longer active.

The fundamental difference between "claimants" and "registrations at N.E.S. offices" lies in the fact that they represent a count of two different sets of records which are not intended to be identical. Applications for employment are received from claimants and non-claimants, the latter including such groups as persons seeking work who were previously engaged in non-insured employment, persons seeking first jobs and persons who have exhausted their entitlement to benefit. On the other hand, claimants experiencing a regular pattern of short-time employment with the same employer may claim benefit for lost time but such persons are not registered for employment unless they are looking for another job. Claimants receiving compensation in respect of periods of disability are not included in the registration count while disabled. Commencing with the 1958-59 seasonal benefit period, fishing benefit claimants are excluded from the count of registrations during such periods.

The above is only a partial resumé of differences between these series but it indicates the main factors involved.



STATISTICAL REPORT ON THE OPERATION OF THE UNEMPLOYMENT INSURANCE ACT

JUNE 1960

(Compiled from material supplied by the Unemployment Insurance Commission)



Published by Authority of
The Honourable Gordon Churchill, Minister of Trade and Commerce

DOMINION BUREAU OF STATISTICS

Labour Division

Unemployment Insurance Section

T A B L E O F C O N T E N T S

As of August 1959, separate editions in French and English replace the former bilingual issue.

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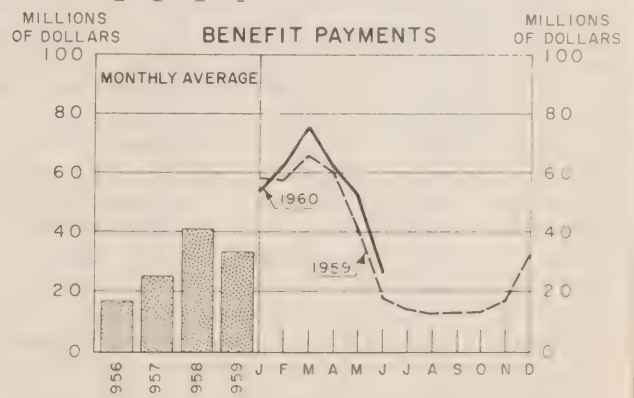
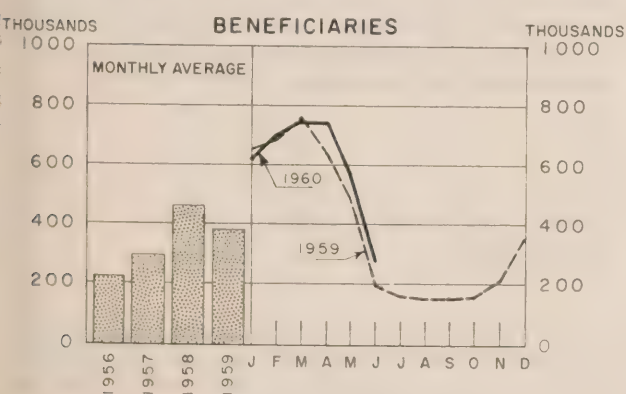
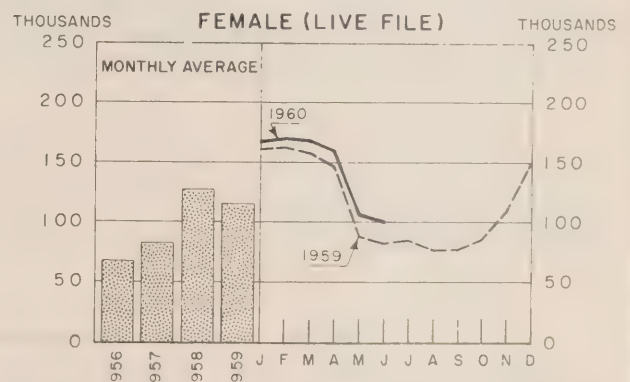
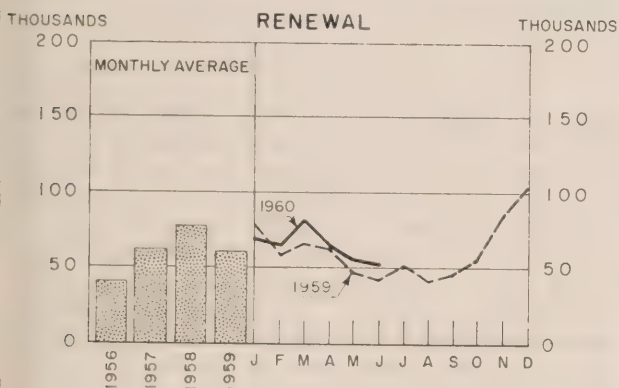
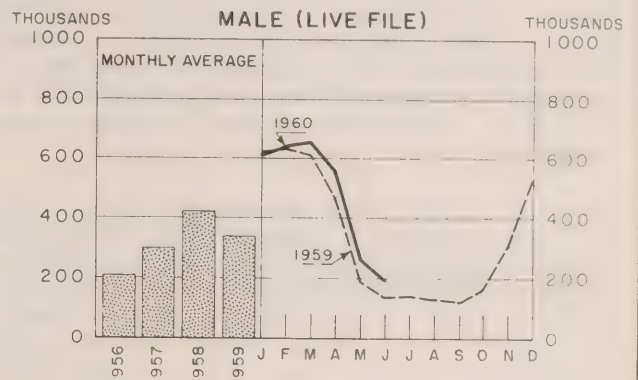
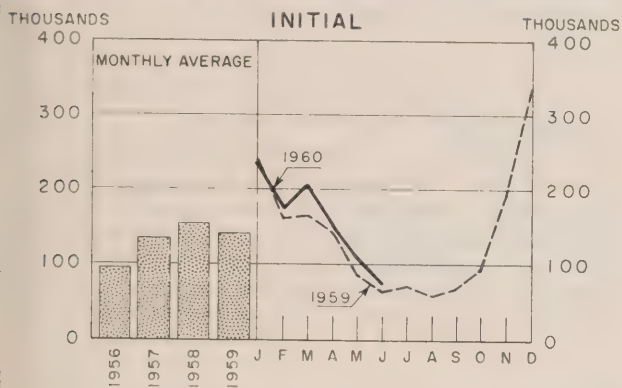
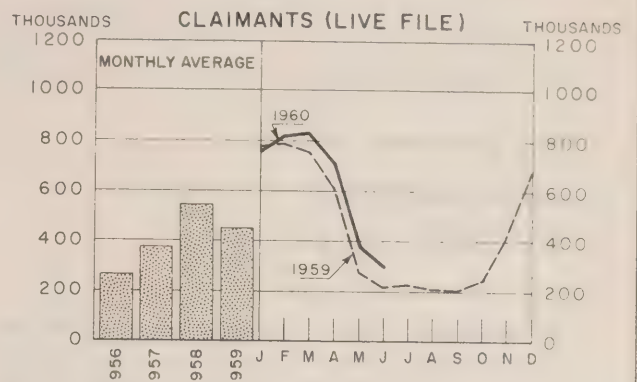
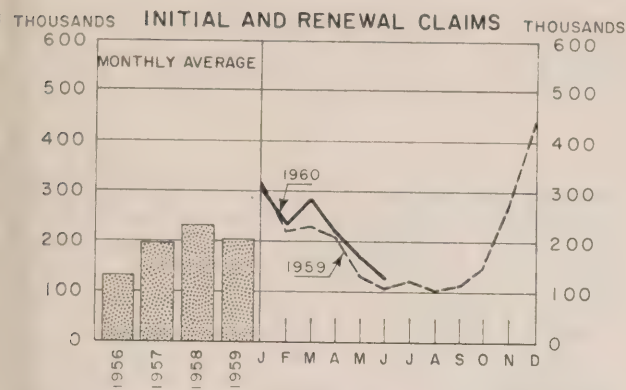
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UNEMPLOYMENT INSURANCE ACTIVITIES



UNEMPLOYMENT INSURANCE CLAIMS AND BENEFIT

June, 1960

Claimants at month-end: volume and type

Claimants for unemployment insurance benefit totalled 296,400 on June 30, down 19 per cent from the May 31 count of 364,300 but almost 35 per cent higher than the 220,500 shown on the same date last year. Although the month-to-month decline was largely attributable to males, they still accounted for more than 75 per cent of the increase over last year.

Slightly more than a quarter of the claimants were postal, as against one-third on May 31 and on June 30, 1959. The month-to-month decrease is typical for this season of the year. However, the lower level this year in comparison with a year earlier is associated with the increase in the maximum cost of transportation below which a claimant must report in person.

Initial and renewal claims: receipt and disposal

A total of 128,500 initial and renewal claims were received at local offices in June, in comparison with 165,600 in May and 107,100 in June 1959. Initial claims were down from May by 30 per cent, while a 7 per cent reduction occurred in the renewal claims. Of the 76,900 initial claims filed in June, an estimated 12,000 (or one in 6) were filed by persons exhausting benefit and seeking to re-establish credits. This is a sharp decline from May, when this group was estimated at about 50,000 (or almost one in two). A claimant's ability to re-establish benefit entitlement immediately upon exhaustion is considerably less outside of the seasonal benefit period since it would be necessary to prove 24 contributions within the past 12 months, (eight since the commencement of the benefit

period) and an overall of 30 contributions in two years. During the seasonal benefit period, such a claimant qualifies for an extension under seasonal benefit class B by virtue of having exhausted his regular benefit. As a result, he is not so likely to file a new claim on termination of benefit from mid-May to December, if he realizes his inability to re-establish a benefit period.

The failure rate on initial claims processed in June was 25.2 per cent, as against 11.1 per cent for May and 26.1 per cent for June 1959. The sharp rise in June over May is associated with the termination of the seasonal benefit period whereby claimants must fulfil the contribution requirements for regular benefit.

Beneficiaries and benefit payments

The average weekly estimate of beneficiaries was 275,900 for June, 560,800 for May, and 197,000 for June 1959. Benefit payments amounted to \$26.8 million during June, \$52.2 million in May and \$18.2 million in June 1959. The average weekly payment was \$22.11, for June, \$22.17 for May, and \$20.95 for June 1959. The higher average rate this year is explained, in part, by the combined impact of the relatively higher male content (66 per cent in June this year as against 62 per cent last year) for whom the average weekly rate is substantially higher than for females, and the four new benefit rates arising out of the amendments of September 1959.

Claims and benefit payments, by province

While all provinces shared in the month-to-month decline in the number of claimants, considerable variation occurred between the provinces and sexes.

Percentage change in month-end count of claimants

	<u>May 31 to June 30, 1960</u>			<u>June 30, 1959 to June 30, 1960</u>			<u>May 29 to June 30, 1959</u>		
	<u>Total</u>	<u>Male</u>	<u>Female</u>	<u>Total</u>	<u>Male</u>	<u>Female</u>	<u>Total</u>	<u>Male</u>	<u>Female</u>
Canada	- 19	- 24	- 5	+ 34	+ 43	+ 20	- 21	- 28	- 6
Nfld.	- 34	- 38	- 1	+ 6	+ 3	+ 18	- 36	- 39	- 11
P.E.I.	- 16	- 23	- 1	+ 35	+ 40	+ 28	- 37	- 46	- 13
N.S.	- 22	- 24	- 9	+ 26	+ 31	+ 8	- 16	- 19	- 5
N.B.	- 33	- 39	- 10	+ 9	+ 7	+ 15	- 32	- 37	- 11
Que.	- 24	- 31	- 6	+ 27	+ 30	+ 21	- 22	- 30	- 5
Ont.	- 9	- 12	- 3	+ 43	+ 62	+ 20	- 15	- 22	- 4
Man.	- 32	- 41	- 17	+ 31	+ 41	+ 20	- 29	- 38	- 14
Sask.	- 27	- 37	- 4	+ 35	+ 43	+ 25	- 29	- 39	- 11
Alta.	- 26	- 31	- 11	+ 52	+ 63	+ 31	- 35	- 42	- 14
B.C.	- 12	- 15	- 6	+ 44	+ 59	+ 21	- 17	- 22	- 8

The smallest rate of decrease during the month was in Ontario, and this was true for males, also. Insignificant percentage declines were shown for females in Newfoundland, Prince Edward Island, Ontario and Saskat-

chewan. In comparison with one year ago, males in Alberta, British Columbia and Ontario showed a relatively heavier increase (about 60 per cent) than the national rate of 43 per cent.

Relative changes in the receipt of claims are as follows:

Percentage change in claims filed

	<u>May to June 1960</u>			<u>June 1959 to June 1960</u>			<u>May to June 1959</u>		
	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>
Canada	- 22	- 30	- 7	+ 20	+ 20	+ 19	- 20	- 27	- 9
Nfld.	- 54	- 56	- 37	- 43	- 7	- 80	- 34	- 60	+ 100
P.E.I.	- 21	- 41	+ 51	+ 31	+ 7	+ 91	- 23	- 28	- 5
N.S.	- 33	- 8	- 56	- 49	- 18	- 70	-	+ 19	- 9
N.B.	- 42	- 54	- 3	+ 1	- 4	+ 12	- 33	- 45	+ 9
Que.	- 30	- 38	- 11	+ 10	+ 10	+ 10	- 22	- 31	-
Ont.	- 10	- 20	+ 7	+ 47	+ 37	+ 63	- 17	- 18	- 16
Man.	- 42	- 48	- 26	+ 8	+ 3	+ 21	- 34	- 37	- 28
Sask.	- 37	- 45	- 14	+ 19	+ 18	+ 21	- 30	- 39	- 5
Alta.	- 28	- 36	- 10	+ 46	+ 35	+ 66	- 36	- 40	- 26
B.C.	- 15	- 21	- 4	+ 38	+ 31	+ 49	- 20	- 23	- 16

In comparison with last year, the money value of payments in all provinces was relatively higher than the number of weeks compensated, as the following percentages indicate:

. Figures not available.

Nil.

Percentage change in payments, June 1959 to June 1960

	<u>Weeks</u>	<u>Amount</u>
Canada	+ 40	+ 48
Newfoundland	+ 22	+ 28
Prince Edward Island	+ 83	+ 102
Nova Scotia	+ 16	+ 20
New Brunswick	+ 27	+ 38
Quebec	+ 33	+ 40
Ontario	+ 47	+ 52
Manitoba	+ 54	+ 75
Saskatchewan	+ 66	+ 71
Alberta	+ 70	+ 80
British Columbia	+ 44	+ 57

Summary table

Activity	June 1960	May 1960	June 1959	% Change from		Cumulative data			
				May 1960	June 1959	Calendar year		12 months ending June	
						1960	1959	1960	1959
	(Thousands)					(Thousands)		(Thousands)	
Insured population as at month-end	..	3,988	3,974	..	..	..	4,154*	..	4,106*
Initial and renewal claims filed	128	166	107	- 24	+ 20	1,339	1,217	2,550	2,595
Claimants "live file" (month-end)	296	364	221	- 19	+ 35	633*	576*	482*	483*
Beneficiaries (weekly average)	276	561	197	- 51	+ 40	600*	569*	400*	417*
Weeks compensated	1,214	2,355	867	- 48	+ 40	15,051	14,116	20,105	20,819
Benefit paid \$	26,842	52,206	18,157	- 49	+ 48	332,591	301,164	437,523	442,292
Average weekly benefit \$	22.11	22.17	20.95	-	+ 6	22.10	21.33	21.76	21.24

* Monthly average.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

End of:	Total	Employed	Claimants
1960 - May	3,988,000	3,623,700	364,300
April	4,222,000	3,507,100	714,900
March	4,307,000	3,484,000	823,000
February	4,308,000	3,493,800	814,200
January	4,296,000	3,513,500	782,500
1959 - December	4,295,000	3,609,300	685,700
November	4,131,000	3,713,500	417,500
October	4,032,000	3,781,400	250,600
September	4,019,000	3,817,400	201,600
August	3,990,000	3,780,000	210,000
July	3,975,000	3,749,100	225,900
June	3,974,000	3,753,500	220,500

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province. (1)

Prov.	1960 - June - 1959					
	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	128,465	76,949	51,516	107,080	63,922	43,158
Nfld.	1,671	1,377	294	2,913	1,477	1,436
P.E.I.	368	217	151	281	202	79
N.S.	5,591	3,669	1,922	10,883	4,476	6,407
N.B.	3,419	2,098	1,321	3,372	2,194	1,178
Que.	35,285	21,801	13,484	32,017	19,757	12,260
Ont.	55,364	31,645	23,719	37,610	23,057	14,553
Man.	3,122	2,041	1,081	2,879	1,982	897
Sask.	2,021	1,325	696	1,700	1,127	573
Alta.	5,873	3,557	2,316	4,034	2,639	1,395
B.C.	15,751	9,219	6,532	11,391	7,011	4,380

1) In addition, revised claims received numbered 32,295.

Table 3. - Claimants having an Unemployment Register in the "Live File" on the Last Working Day of the Month, by Duration, and Showing the Percentage Postal, by Sex and Province.

Prov. and Sex	Total claimants	Duration on the Register (weeks)							Percent- age Postal	June 30, 1959 Total claimants
		2 or Less	3-4	5-8	9-12	13-16	17-20	Over 20		
	June 30, 1960									
CANADA -	296,445	82,476	28,921	43,637	35,214	28,575	19,693	57,929	26.6	220,548
MALE	196,066	59,846	18,978	28,434	23,631	19,226	12,302	33,649	28.6	137,152
FEMALE	100,379	22,630	9,943	15,203	11,583	9,349	7,391	24,280	22.7	83,396
Nfld.	6,147	817	525	819	826	694	618	1,848	63.4	5,825
Male	5,089	645	421	694	727	598	520	1,484	66.6	4,928
Female	1,058	172	104	125	99	96	98	364	48.0	897
P.E.I.	876	232	101	114	93	68	52	216	58.7	647
Male	566	178	65	66	62	44	34	117	64.8	405
Female	310	54	36	48	31	24	18	99	47.4	242
N.S.	14,570	5,262	999	2,481	1,498	955	825	2,550	28.1	11,569
Male	11,926	4,751	759	2,130	1,235	698	591	1,762	26.1	9,111
Female	2,644	511	240	351	263	257	234	788	37.1	2,458
N.B.	9,437	1,899	874	1,397	1,739	943	605	1,980	48.3	8,660
Male	6,808	1,428	573	1,031	1,475	729	427	1,145	50.3	6,377
Female	2,629	471	301	366	264	214	178	835	43.2	2,283
Que.	91,831	22,691	9,046	13,576	11,551	10,538	6,935	17,494	28.9	72,518
Male	60,361	15,386	5,699	8,491	7,841	7,795	4,767	10,382	32.1	46,579
Female	31,470	7,305	3,347	5,085	3,710	2,743	2,168	7,112	23.0	25,939
Ont.	111,104	35,790	10,924	15,825	11,534	9,225	6,451	21,355	19.8	77,628
Male	70,284	26,098	6,975	9,741	6,845	5,316	3,540	11,769	19.7	43,485
Female	40,820	9,692	3,949	6,084	4,689	3,909	2,911	9,586	19.9	34,143
Man.	8,907	1,621	805	1,234	1,203	1,036	820	2,188	23.4	6,803
Male	5,072	1,023	444	735	679	566	411	1,214	29.5	3,607
Female	3,835	598	361	499	524	470	409	974	15.5	3,196
Sask.	5,635	1,200	466	831	759	557	446	1,376	44.5	4,175
Male	3,267	686	269	501	474	337	257	743	50.7	2,285
Female	2,368	514	197	330	285	220	189	633	35.8	1,890
Alta.	14,710	3,654	1,435	2,221	2,057	1,602	1,073	2,668	31.5	9,702
Male	10,184	2,673	1,087	1,524	1,491	1,131	680	1,598	34.7	6,246
Female	4,526	981	348	697	566	471	393	1,070	24.2	3,456
B.C.	33,228	9,310	3,746	5,139	3,954	2,957	1,868	6,254	24.3	23,021
Male	22,509	6,978	2,686	3,521	2,802	2,012	1,075	3,435	26.4	14,129
Female	10,719	2,332	1,060	1,618	1,152	945	793	2,819	20.0	8,892

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.*

Prov.	A d j u d i c a t e d					P e n d i n g	
	Total	Entitled to Benefit		Not Entitled to Benefit		Initial	Renewal
		Initial	Renewal	Initial	Renewal		
J u n e - 1 9 6 0							
Canada -	133,641	51,985	47,804	30,220	3,632	24,160	9,864
Nfld.	2,042	1,028	272	710	32	359	83
P.E.I.	340	105	140	87	8	72	27
N.S.	4,523	1,705	1,741	941	136	1,955	330
N.B.	3,921	1,611	1,186	1,013	111	541	324
Que.	37,496	15,795	11,869	8,862	970	7,315	3,481
Ont.	57,091	21,251	22,822	11,627	1,391	10,083	3,330
Man.	3,469	1,446	1,062	836	125	370	161
Sask.	2,082	862	607	529	84	332	172
Alta.	6,213	2,355	2,198	1,483	177	911	596
B.C.	16,464	5,827	5,907	4,132	598	2,222	1,360

J u n e - 1 9 5 9

Canada -	107,507	40,204	38,850	25,304	3,149	18,030	7,629
Nfld.	4,076	1,771	1,511	762	32	463	130
P.E.I.	245	110	58	69	8	55	16
N.S.	10,302	2,859	6,118	1,210	115	1,188	372
N.B.	3,556	1,477	989	978	112	524	285
Que.	30,787	12,244	10,654	7,018	871	6,297	2,464
Ont.	37,662	13,853	13,128	9,461	1,220	6,351	2,835
Man.	3,013	1,256	825	814	118	325	116
Sask.	1,780	694	536	489	61	285	116
Alta.	4,259	1,753	1,274	1,115	117	854	382
B.C.	11,827	4,187	3,757	3,388	495	1,688	913

* In addition 33,837 revised claims were disposed of. Of these, 2,934 were special requests not granted and 1,241 were appeals by claimants. There were 4,812 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during June 1960 and 1959 with Chief Reasons for Non-entitlement.

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Benefit period not established	1960*	20,712	550	54	628	695	6,117	8,014	484	288	907	2,975
	1959	17,089	611	33	934	711	4,775	6,375	470	295	685	2,200
Claimants disqualified	1960	26,262	425	69	809	924	9,292	9,198	888	575	1,297	2,785
	1959	23,308	421	74	757	735	7,309	9,107	856	513	941	2,595
Not unemployed	1960	570	28	7	30	35	160	195	17	18	29	51
	1959	621	66	3	31	11	215	189	19	24	19	44
Not capable of and not available for work	1960	8,044	107	14	213	235	2,590	3,206	319	231	447	682
	1959	7,256	80	16	203	210	2,299	2,922	296	209	371	650
Loss of work due to a labour dispute	1960	367	-	-	2	-	127	105	1	-	-	132
	1959	480	1	-	3	15	39	396	6	1	3	16
Refused offer of work and neglected opportunity to work	1960	2,583	14	6	69	88	1,429	616	97	48	101	115
	1959	2,014	12	8	63	55	603	770	145	77	72	209
Discharged for misconduct	1960	1,065	17	3	32	29	381	431	28	7	31	106
	1959	1,050	5	1	50	17	393	393	22	5	39	125
Voluntarily left employment without just cause	1960	7,265	123	26	220	243	2,035	2,667	289	186	502	974
	1959	6,381	83	29	192	216	1,777	2,277	268	123	342	1,074
Other reasons	1960	6,368	136	13	243	294	2,570	1,978	137	85	187	725
	1959	5,506	174	17	215	211	1,983	2,160	100	74	95	477
* Previously failed on initial claim but subsequently established on revised claim during June	1960	4,565	128	12	90	95	1,678	1,889	65	33	173	402

Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average per week	
	1960 - June - 1959	
	(in thousands)	
Canada -	275.9	197.0
Newfoundland	9.6	7.9
Prince Edward Island	1.1	0.6
Nova Scotia	13.3	11.5
New Brunswick	10.7	8.4
Quebec	85.6	64.4
Ontario	93.3	63.6
Manitoba	10.6	6.9
Saskatchewan	6.8	4.1
Alberta	15.4	9.1
British Columbia	29.5	20.5

Table 7. - Benefit Payments, by Province.

Prov.	1960 - June - 1959			
	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)
Canada -	1,214,155	26,841,961	866,654	18,157,149
Nfld.	42,255	942,061	34,696	736,944
P.E.I.	4,840	95,093	2,639	47,146
N.S.	58,611	1,276,851	50,683	1,062,097
N.B.	47,096	1,011,033	37,053	731,534
Que.	376,859	8,245,917	283,429	5,870,785
Ont.	410,315	9,121,077	279,957	6,004,879
Man.	46,836	1,021,925	30,377	584,049
Sask.	29,788	632,762	17,918	369,185
Alta.	67,833	1,486,492	39,868	828,113
B.C.	129,722	3,008,750	90,034	1,922,417

Table 8. - Number of Weeks of Benefit, by Province

Province	Complete Weeks	Partial Weeks	
		T o t a l	Due to Excess Earnings

J u n e - 1 9 6 0

Canada -	1,115,504	98,651	73,968
Nfld.	38,548	3,707	3,045
P.E.I.	4,485	355	281
N.S.	51,112	7,499	6,311
N.B.	41,878	5,218	4,097
Que.	349,048	27,811	19,766
Ont.	380,100	30,215	21,954
Man.	42,669	4,167	3,399
Sask.	27,630	2,158	1,689
Alta.	62,546	5,287	3,822
B.C.	117,488	12,234	9,604

J u n e - 1 9 5 9

Canada -	793,227	73,427	49,294
Nfld.	31,785	2,911	2,067
P.E.I.	2,435	204	172
N.S.	44,971	5,712	4,479
N.B.	32,762	4,291	3,119
Que.	262,239	21,190	14,033
Ont.	259,000	20,957	14,282
Man.	26,675	3,702	2,148
Sask.	15,964	1,954	1,037
Alta.	34,871	4,997	2,635
B.C.	82,525	7,509	5,322

Glossary of Terms

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme.

Claimant population: The count of persons having an unemployment register in the "live file" at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of

unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Unemployment register: A document prepared when the initial claim is taken and providing a means whereby a composite record of the claimant's weekly reports and of other action taken on the claim can be maintained currently. The upper portion of the document contains information on the personal characteristics of the claimant, i.e., name, insurance number, sex, occupation. On receipt of the adjudication, data pertinent to the payment of benefit are recorded, i.e., the type of benefit to which the claimant is entitled, dependency status, weekly rate of benefit authorized, total entitlement in terms of dollars, allowable weekly earnings and the date beyond which benefit may not be paid on this benefit period. Provision is made for recording changes in dependency status or other factors and disqualifications imposed. The lower or ledger portion serves to record information on the claimant's benefit status for each week reported, i.e., claimant is required to make a statement regarding his employment, earnings and unemployment for the week covered by the report, and this is recorded on the register, in addition to payments made.

Live file: The file of unemployment registers for claimants currently reporting to local offices. A claimant's unemployment register is placed in the "live file" at the local office as soon as the claim is filed, and remains in the "live file" so long as the claimant reports as directed to the local office during the currency of the benefit period. It is removed from this file after the claimant fails to report over a certain interval; in the case of a claimant who reports weekly, this interval is ten days, while for one reporting once every two weeks the limit is twenty-one days. Claimants generally report in person once weekly, but the Commission has authority to vary this and does so, for example, when the return cost of ordinary transportation to the local office is excessive, in which case the claimant is directed to report by mail, once in two weeks (postal claimant). There are cases, too, in which the one-week report for claimants calling at local offices may be varied. This would occur during a period when the volume of claims being currently handled is excessive, and claimants would be asked to report, in person, once in two weeks. Due to these administrative procedures and because of cases in which the adjudication has not yet been received or the

waiting period, only, served, the "live file" inevitably contains a number of cases on which no compensated unemployment is shown.

Claimants having an unemployment register in the "live file": A count of all unemployment registers, (regular, seasonal, fishing) in the "live file" at the close of business on the last working day of the month and used as a measure of recorded unemployment among insured persons at a point in time.

Duration on the register: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous unemployment register to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no disqualification imposed and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Failure rate: The number of initial claims on which a benefit period was not established in a month expressed as a per cent of initial claims cleared during that month. During the period when seasonal benefit is effective, the failure rate represents the net cases with insufficient contributions to qualify for either regular, seasonal or

fishing benefit. In some cases additional contributions are located necessitating a recomputation whereby the claimant subsequently establishes a benefit period. No account is taken of such cases.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$15.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$17.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.

Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

Comment on the Terms

Claimants, Beneficiaries and Registrations at N.E.S. Offices

The concept of "claimants" is more comprehensive in scope than beneficiaries. While the majority of claimants at any time are beneficiaries; i.e., actually receiving benefit payments, there is always a certain number not in receipt of compensation. The minimum lag between the date of filing a claim and receipt of a benefit payment is one week, but in the case of initial claims which must be forwarded to Regional offices for processing of contributions, the interval may be longer. Since the average time required to process initial claims is about one week, initial claimants may be directed to make their first report in the second week following that in which the claim was filed. The week during which the initial claim was filed will be credited as the "waiting" week, unless this requirement is waived.

On the other hand, a person reported as a beneficiary **during the month** may not be included in the count of claimants **at the month end** because his claim is no longer active.

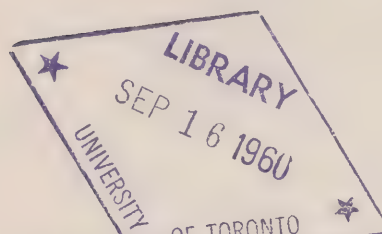
The fundamental difference between "claimants" and "registrations at N.E.S. offices" lies in the fact that they represent a count of two different sets of records which are not intended to be identical. Applications for employment are received from claimants and non-claimants, the latter including such groups as persons seeking work who were previously engaged in non-insured employment, persons seeking first jobs and persons who have exhausted their entitlement to benefit. On the other hand, claimants experiencing a regular pattern of short-time employment with the same employer may claim benefit for lost time but such persons are not registered for employment unless they are looking for another job. Claimants receiving compensation in respect of periods of disability are not included in the registration count while disabled. Commencing with the 1958-59 seasonal benefit period, fishing benefit claimants are excluded from the count of registrations during such periods.

The above is only a partial resumé of differences between these series but it indicates the main factors involved.

CATALOGUE No.

73-001

MONTHLY



STATISTICAL REPORT ON THE OPERATION OF THE UNEMPLOYMENT INSURANCE ACT

JULY 1960

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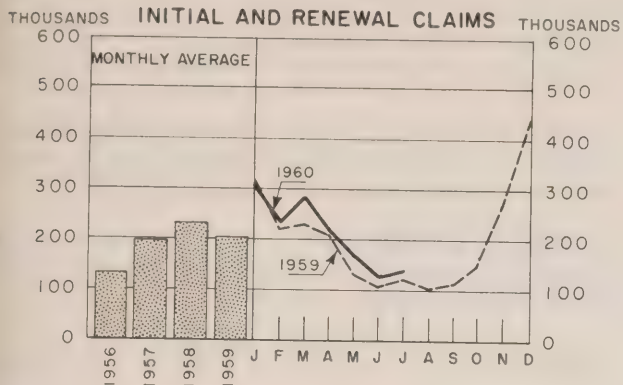
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As of August 1959, separate editions in French and English replace the former bilingual issue.

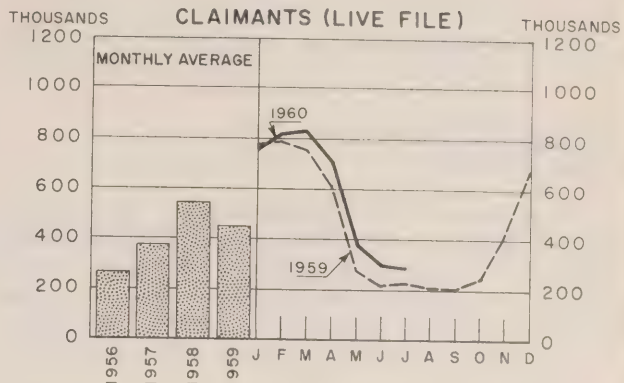
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UNEMPLOYMENT INSURANCE ACTIVITIES

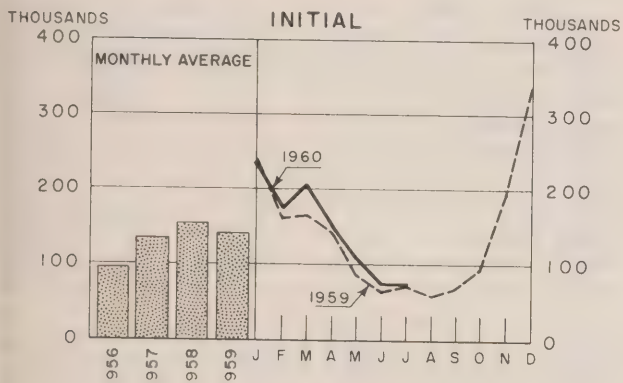
INITIAL AND RENEWAL CLAIMS



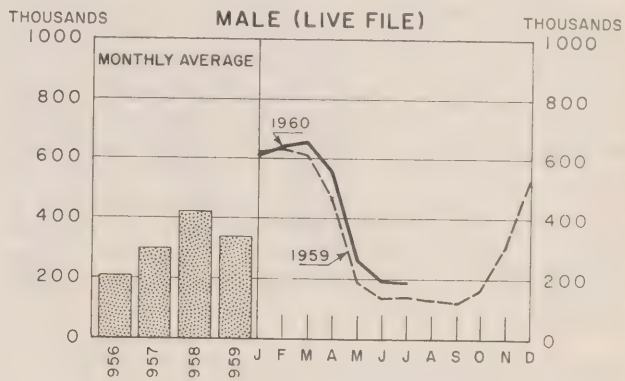
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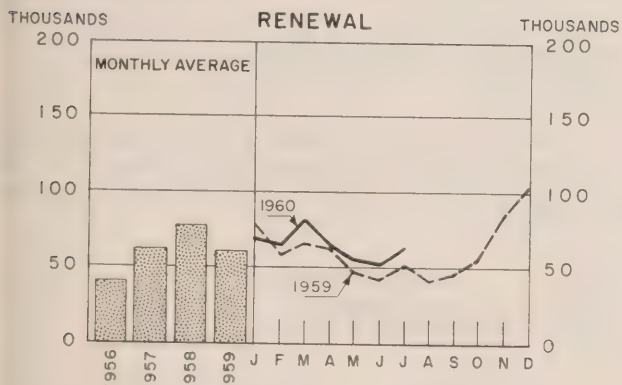
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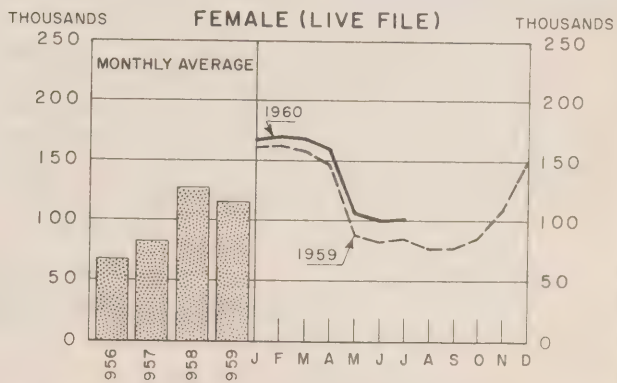
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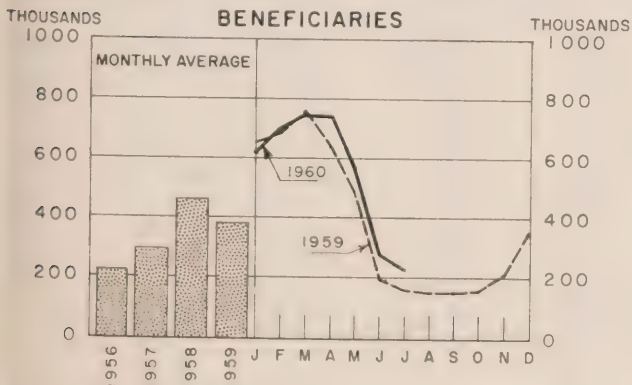
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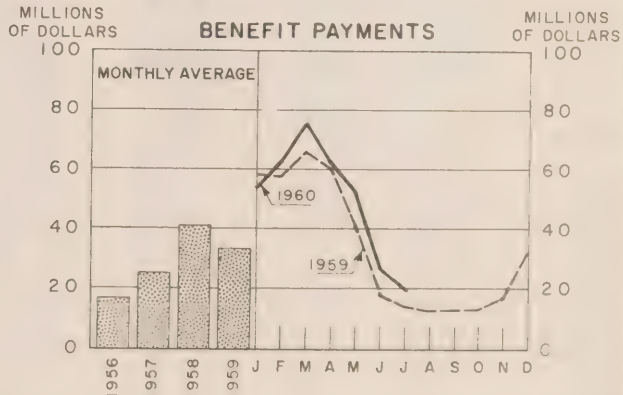
FEMALE (LIVE FILE)



BENEFICIARIES



BENEFIT PAYMENTS



UNEMPLOYMENT INSURANCE CLAIMS AND BENEFIT

July 1960

Claimants at month-end:
volume and type

Claimants for unemployment insurance benefit numbered 294,100 on July 29, virtually unchanged from June 30 but 30 per cent above July 31 last year. The relative increase over last year was substantially greater for males (36 per cent) than for females (21 per cent).

The magnitude of the group a month or less on claim went up, by about 17,000, during July, but the reverse occurred for all other duration groups. More than 70 per cent of the former group, but only 60 per cent of the remainder, were men. The heavy concentration of males among the recent claimants reflects lower employment levels in construction and in certain segments of manufacturing e.g. heavy industries. The fire hazard in British Columbia forests which affected employment among loggers was an additional factor.

Initial and renewal claims:
receipt and disposal

A total of 140,400 initial and renewal claims were received in local offices during July, in comparison with 128,500 the previous month and 122,300 in July 1959. The month-to-month increase in claims, at nine per cent, was less than over the same period last year

when it was 14 per cent. However, the monthly intake of claims, with the exception of January, has been higher this year than last.

The failure rate in July was 22.3, slightly lower than for June and for the corresponding month last year.

Beneficiaries and benefit payments

The average weekly estimate of beneficiaries was 225,900 for July, down 18 per cent from the 275,900 estimated for June but 37 per cent higher than for July 1959. Benefit payments amounted to \$19.7 million during July, down sharply from June (\$26.8 million) but 36 per cent in excess of the \$14.5 million paid out last July. The number of weeks compensated showed a lesser increase (25 per cent) over last July. As a result, the average weekly payment, at \$21.81 for July, was considerably higher than last year when it was \$20.04. This reflects mainly the four new benefit rates in effect since September 1959.

Claims and benefit payments,
by province

The level of claimants at the end of July was lower, in comparison with June, for all provinces except Ontario and British Columbia

Percentage change in month-end count of claimants

	<u>June 30 to July 29, 1960</u>			<u>July 1959 to July 1960</u>			<u>June 30 to July 31, 1959</u>		
	<u>Total</u>	<u>Male</u>	<u>Female</u>	<u>Total</u>	<u>Male</u>	<u>Female</u>	<u>Total</u>	<u>Male</u>	<u>Female</u>
Canada	- 1	- 2	+ 2	+ 30	+ 36	+ 21	+ 2	+ 3	+ 1
Nfld.	- 11	- 14	+ 5	+ 18	+ 15	+ 34	- 21	- 23	- 8
P.E.I.	- 2	- 1	- 5	+ 21	+ 32	+ 3	+ 10	+ 5	+ 18
N.S.	- 29	- 35	+ 1	+ 13	+ 14	+ 9	- 20	- 26	-
N.B.	- 3	- 5	+ 3	+ 19	+ 18	+ 21	- 11	- 14	- 3
Que.	-	- 3	+ 4	+ 31	+ 36	+ 23	- 3	- 7	+ 3
Ont.	+ 6	+ 7	+ 3	+ 32	+ 39	+ 20	+ 15	+ 24	+ 3
Man.	- 6	- 7	- 4	+ 31	+ 44	+ 17	- 6	- 10	- 1
Sask.	- 15	- 20	- 7	+ 29	+ 39	+ 19	- 11	- 18	- 2
Alta.	- 16	- 23	- 1	+ 30	+ 30	+ 29	- 2	- 3	-
B.C.	+ 2	+ 4	- 3	+ 37	+ 43	+ 25	+ 7	+ 16	- 7

While the largest relative increase over a year ago occurred in British Columbia (37 per cent), increases amounting to 30 per cent or more occurred in Quebec, Ontario, Manitoba and Alberta. For males, this year's level was 30 per cent or more in excess of last year in

all provinces except Newfoundland, Nova Scotia and New Brunswick.

While the proportion of males is higher this year over last at the national level, this does not hold for all provinces.

Male claimants as a per cent of total

July 29, 1960

July 31, 1959

Canada	65	63
Newfoundland	80	82
Prince Edward Island	66	60
Nova Scotia	74	73
New Brunswick	71	71
Quebec	64	62
Ontario	64	61
Manitoba	56	51
Saskatchewan	54	50
Alberta	64	64
British Columbia	69	66

Newfoundland showed a decline in the proportion of males this year, while in New Brunswick and Alberta there was no change. In all other provinces there was an increase.

Relative changes in the receipt of claims for July, compared with June and July 1959, are as follows:

Per cent change in claims filed

June to July 1960

July 1959 to July 1960

June to July 1959

	Total	Initial	Renewal	Total	Initial	Renewal	Total	Initial	Renewal
Canada	+ 9	- 1	+ 24	+ 15	+ 7	+ 26	+ 14	+ 12	+ 17
Nfld.	- 2	- 13	+ 48	- 4	+ 26	- 41	- 42	- 35	- 48
P.E.I.	- 21	- 14	- 31	- 6	- 17	+ 22	+ 10	+ 11	+ 8
N.S.	- 6	- 33	+ 45	+ 39	+ 8	+ 86	- 65	- 49	- 77
N.B.	+ 11	+ 14	+ 5	+ 17	+ 12	+ 25	- 4	- 3	- 6
Que.	+ 18	+ 10	+ 30	+ 14	+ 11	+ 19	+ 14	+ 10	+ 20
Ont.	+ 10	- 3	+ 26	+ 17	+ 7	+ 29	+ 38	+ 25	+ 60
Man.	- 7	- 8	- 3	+ 2	+ 1	+ 4	- 1	- 6	+ 12
Sask.	- 17	- 18	- 15	-	- 5	+ 10	- 1	+ 1	- 5
Alta.	- 10	- 9	- 11	+ 7	+ 13	- 1	+ 23	+ 9	+ 51
B.C.	+ 10	-	+ 24	+ 13	- 5	+ 43	+ 35	+ 38	+ 29

.. Figures not available.

- Nil.

Summary table

Activity	July 1960	June 1960	July 1959	% Change from		Cumulative data			
				June 1960	July 1959	Calendar year		12 months ending July	
						1960	1959	1960	1959
(Thousands)				(Thousands)		(Thousands)			
Insured population as at month-end	..	4,014	3,975	..	..	..	4,129*	..	4,102*
Initial and renewal claims filed	140	128	122	+ 9	+ 15	1,480	1,339	2,569	2,549
Claimants "live file" (month-end)	294	296	226	- 1	+ 30	584*	526*	488*	477*
Beneficiaries (weekly average)	226	276	165	- 18	+ 37	547*	511*	406*	407*
Weeks compensated	904	1,214	725	- 26	+ 25	15,955	14,841	20,284	20,247
Benefit paid \$	19,703	26,842	14,531	- 27	+ 36	352,294	315,696	442,695	430,008
Average weekly benefit \$	21.81	22.11	20.04	- 1	+ 9	22.22	21.27	21.82	21.24

* Monthly average.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

End of:	Total	Employed	Claimants
1960 - June	4,014,300	3,717,900	296,400
May	3,988,000	3,623,700	364,300
April	4,222,000	3,507,100	714,900
March	4,307,000	3,484,000	823,000
February	4,308,000	3,493,800	814,200
January	4,296,000	3,513,500	782,500
1959 - December	4,295,000	3,609,300	685,700
November	4,131,000	3,713,500	417,500
October	4,032,000	3,781,400	250,600
September	4,019,000	3,817,400	201,600
August	3,990,000	3,780,000	210,000
July	3,975,000	3,749,100	225,900

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province. (1)

Prov.	1960 - July - 1959					
	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	140,435	76,506	63,929	122,278	71,642	50,636
Altd.	1,638	1,202	436	1,698	955	743
P.E.I.	291	187	104	309	224	85
N.S.	5,245	2,454	2,791	3,764	2,264	1,500
N.B.	3,780	2,387	1,393	3,237	2,127	1,110
Que.	41,571	24,066	17,505	36,384	21,720	14,664
Ont.	60,731	30,817	29,914	52,030	28,802	23,228
Man.	2,918	1,870	1,048	2,861	1,856	1,005
Sask.	1,675	1,081	594	1,675	1,133	542
Alta.	5,299	3,227	2,072	4,967	2,865	2,102
B.C.	17,287	9,215	8,072	15,353	9,696	5,657

In addition, revised claims received numbered 25,601.

Table 3. - Claimants having an Unemployment Register in the "Live File" on the Last Working Day of the Month, by Duration, and Showing the Percentage Postal, by Sex and Province.

Prov. and Sex	Total claimants	Duration on the Register (weeks)							Percent- age Postal	July 31, 1959 Total claimant
		2 or Less	3-4	5-8	9-12	13-16	17-20	Over 20		
	July 29, 1960									
CANADA -	294,137	97,051	31,513	42,199	29,612	24,477	17,431	51,854	25.1	225,945
MALE	191,686	69,270	21,436	26,898	18,029	15,679	10,607	29,767	26.6	141,434
FEMALE	102,451	27,781	10,077	15,301	11,583	8,798	6,824	22,087	22.5	84,511
Nfld.	5,466	1,157	547	708	552	533	418	1,551	56.9	4,617
Male	4,353	959	444	528	434	449	347	1,192	58.9	3,788
Female	1,113	198	103	180	118	84	71	359	49.0	829
P.E.I.	857	177	109	170	98	73	45	185	60.0	710
Male	561	122	81	117	60	47	26	108	66.3	424
Female	296	55	28	53	38	26	19	77	48.0	286
N.S.	10,389	2,555	1,206	1,517	990	1,152	635	2,334	39.3	9,207
Male	7,707	1,983	945	1,072	729	929	450	1,599	39.9	6,743
Female	2,682	572	261	445	261	223	185	735	37.8	2,464
N.B.	9,185	2,591	1,009	1,223	1,045	1,298	494	1,525	45.1	7,735
Male	6,489	1,869	751	817	746	1,070	343	893	48.0	5,513
Female	2,696	722	258	406	299	228	151	632	37.9	2,222
Que.	91,476	29,878	9,863	12,494	9,673	7,886	5,993	15,689	25.5	69,992
Male	58,723	20,200	6,621	7,629	6,032	5,125	3,949	9,167	27.3	43,281
Female	32,753	9,678	3,242	4,865	3,641	2,761	2,044	6,522	22.1	26,711
Ont.	117,429	42,260	12,465	17,312	11,148	8,196	6,253	19,795	19.4	89,296
Male	75,264	30,737	8,310	11,079	6,329	4,614	3,393	10,802	19.1	54,073
Female	42,165	11,523	4,155	6,233	4,819	3,582	2,860	8,993	20.1	35,223
Man.	8,389	2,009	760	1,133	1,027	870	697	1,893	20.9	6,419
Male	4,696	1,221	401	609	610	471	345	1,039	24.6	3,262
Female	3,693	788	359	524	417	399	352	854	16.2	3,157
Sask.	4,811	978	501	739	619	531	345	1,098	43.9	3,733
Male	2,606	532	260	396	342	311	179	586	50.1	1,874
Female	2,205	446	241	343	277	220	166	512	36.5	1,859
Alta.	12,373	3,583	1,190	1,855	1,356	1,271	878	2,240	28.4	9,538
Male	7,886	2,374	808	1,176	791	861	560	1,316	31.4	6,066
Female	4,487	1,209	382	679	565	410	318	924	23.2	3,472
B.C.	33,762	11,863	3,863	5,048	3,104	2,667	1,673	5,544	25.5	24,698
Male	23,401	9,273	2,815	3,475	1,956	1,802	1,015	3,065	27.4	16,410
Female	10,361	2,590	1,048	1,573	1,148	865	658	2,479	21.0	8,288

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.*

Prov.	A d j u d i c a t e d					P e n d i n g	
	Total	Entitled to Benefit		Not Entitled to Benefit		Initial	Renewal
		Initial	Renewal	Initial	Renewal		
J u l y - 1 9 6 0							
Canada -	137,448	50,681	58,795	24,751	3,221	25,234	11,777
Nfld.	1,535	760	344	386	45	415	130
P.E.I.	305	119	101	76	9	64	21
N.S.	6,415	2,806	2,612	861	136	742	373
N.B.	3,328	1,271	1,268	704	85	953	364
Que.	41,116	15,614	16,486	8,146	870	7,621	3,630
Ont.	58,014	20,466	27,273	8,999	1,276	11,435	4,695
Man.	2,897	1,282	874	642	99	316	236
Sask.	1,814	697	571	474	72	242	123
Alta.	5,407	2,113	1,959	1,178	157	847	552
B.C.	16,617	5,553	7,307	3,285	472	2,599	1,653
J u l y - 1 9 5 9							
Canada -	118,304	44,157	46,002	24,548	3,597	20,967	8,666
Nfld.	1,796	522	702	535	37	361	134
P.E.I.	305	139	83	75	8	65	10
N.S.	4,573	1,982	1,517	935	139	535	216
N.B.	3,270	1,346	1,052	765	107	540	236
Que.	37,461	14,736	13,772	7,910	1,043	5,371	2,313
Ont.	47,170	16,262	21,166	8,566	1,176	10,325	3,721
Man.	2,884	1,197	864	719	104	265	153
Sask.	1,739	688	519	464	68	266	71
Alta.	4,898	1,827	1,919	1,031	121	861	444
B.C.	14,208	5,458	4,408	3,548	794	2,378	1,368

In addition 24,300 revised claims were disposed of. Of these, 2,274 were special requests not granted and 988 were appeals by claimants. There were 6,113 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during July 1960 and 1959 with Chief Reasons for Non-entitlement.

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Benefit period not established	1960*	16,841	272	38	520	465	6,029	5,820	333	251	711	2,402
	1959	16,020	396	31	599	484	5,575	5,609	402	229	590	2,105
Claimants disqualified	1960	20,799	362	74	887	624	6,572	7,900	795	465	1,000	2,120
	1959	21,487	424	84	805	771	6,910	7,340	705	501	900	3,047
Not unemployed	1960	464	52	7	34	15	113	149	16	10	17	51
	1959	446	96	3	23	20	108	133	6	14	15	28
Not capable of and not available for work	1960	6,842	88	19	245	183	2,050	2,864	275	181	311	626
	1959	6,667	82	25	211	191	2,151	2,668	263	201	299	576
Loss of work due to a labour dispute	1960	316	-	-	4	-	40	250	1	10	2	9
	1959	1,055	3	-	-	-	217	40	4	9	-	782
Refused offer of work and neglected opportunity to work	1960	1,607	5	1	87	44	728	409	117	35	80	101
	1959	1,727	17	7	64	30	630	585	89	55	58	192
Discharged for misconduct	1960	894	10	2	35	23	269	371	27	10	40	107
	1959	945	15	1	36	22	362	330	26	4	38	111
Voluntarily left employment without just cause	1960	5,849	86	29	217	173	1,680	2,131	229	156	414	734
	1959	6,444	97	35	254	215	1,935	2,171	236	149	374	978
Other reasons	1960	4,827	121	16	265	186	1,692	1,726	130	63	136	492
	1959	4,203	114	13	217	293	1,507	1,413	81	69	116	380
* Previously failed on initial claim but subsequently established on revised claim during July												
	1960	3,138	70	11	86	93	1,212	1,253	34	29	97	253

Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average per week	
	1960 - July - 1959	
	(in thousands)	
Canada -	225.9	164.8
Newfoundland	4.3	4.0
Prince Edward Island	0.8	0.5
Nova Scotia	9.2	7.7
New Brunswick	7.3	6.5
Quebec	70.7	53.9
Ontario	86.8	59.6
Manitoba	6.9	5.3
Saskatchewan	4.3	3.3
Alberta	10.8	6.9
British Columbia	24.8	17.1

Table 7. - Benefit Payments, by Province.

Prov.	1960 - July - 1959			
	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)
Canada -	903,575	19,702,607	724,975	14,531,393
Nfld.	17,117	364,685	17,596	368,239
P.E.I.	3,112	60,088	2,340	40,897
N.S.	36,688	779,012	33,614	642,786
N.B.	29,266	612,764	28,646	547,576
Que.	282,940	5,979,174	237,174	4,734,496
Ont.	347,211	7,721,264	262,299	5,314,214
Man.	27,571	566,651	23,217	433,045
Sask.	17,312	359,917	14,653	268,475
Alta.	43,132	962,179	30,152	610,406
B.C.	99,226	2,296,873	75,284	1,571,259

Table 8. - Number of Weeks of Benefit, by Province.

Province	Complete Weeks	Partial Weeks	
		T o t a l	Due to Excess Earnings

J u l y - 1 9 6 0

Canada -	833,351	70,224	48,887
Nfld.	15,500	1,617	1,324
P.E.I.	2,950	162	113
N.S.	31,843	4,845	4,066
N.B.	26,164	3,102	2,270
Que.	264,143	18,797	12,163
Ont.	320,626	26,585	18,345
Man.	25,278	2,293	1,663
Sask.	16,164	1,148	782
Alta.	39,980	3,152	2,131
B.C.	90,703	8,523	6,030

J u l y - 1 9 5 9

Canada -	665,613	59,362	37,708
Nfld.	16,158	1,438	1,055
P.E.I.	2,174	166	130
N.S.	29,188	4,426	3,466
N.B.	25,430	3,216	2,316
Que.	220,252	16,922	10,184
Ont.	243,175	19,124	12,430
Man.	20,726	2,491	1,321
Sask.	13,369	1,284	705
Alta.	26,319	3,833	2,024
B.C.	68,822	6,462	4,077

APPENDIX

Glossary of Terms

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme.

Claimant population: The count of persons having an unemployment register in the "live file" at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of

unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Unemployment register: A document prepared when the initial claim is taken and providing a means whereby a composite record of the claimant's weekly reports and of other action taken on the claim can be maintained currently. The upper portion of the document contains information on the personal characteristics of the claimant, i.e., name, insurance number, sex, occupation. On receipt of the adjudication, data pertinent to the payment of benefit are recorded, i.e., the type of benefit to which the claimant is entitled, dependency status, weekly rate of benefit authorized, total entitlement in terms of dollars, allowable weekly earnings and the date beyond which benefit may not be paid on this benefit period. Provision is made for recording changes in dependency status or other factors and disqualifications imposed. The lower or ledger portion serves to record information on the claimant's benefit status for each week reported, i.e., claimant is required to make a statement regarding his employment, earnings and unemployment for the week covered by the report, and this is recorded on the register, in addition to payments made.

Live file: The file of unemployment registers for claimants currently reporting to local offices. A claimant's unemployment register is placed in the "live file" at the local office as soon as the claim is filed, and remains in the "live file" so long as the claimant reports as directed to the local office during the currency of the benefit period. It is removed from this file after the claimant fails to report over a certain interval; in the case of a claimant who reports weekly, this interval is ten days, while for one reporting once every two weeks the limit is twenty-one days. Claimants generally report in person once weekly, but the Commission has authority to vary this and does so, for example, when the return cost of ordinary transportation to the local office is excessive, in which case the claimant is directed to report by mail, once in two weeks (postal claimant). There are cases, too, in which the one-week report for claimants calling at local offices may be varied. This would occur during a period when the volume of claims being currently handled is excessive, and claimants would be asked to report, in person, once in two weeks. Due to these administrative procedures and because of cases in which the adjudication has not yet been received or the

waiting period, only, served, the "live file" inevitably contains a number of cases on which no compensated unemployment is shown.

Claimants having an unemployment register in the "live file": A count of all unemployment registers, (regular, seasonal, fishing) in the "live file" at the close of business on the last working day of the month and used as a measure of recorded unemployment among insured persons at a point in time.

Duration on the register: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous unemployment register to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no disqualification imposed and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Failure rate: The number of initial claims on which a benefit period was not established in a month expressed as a per cent of initial claims cleared during that month. During the period when seasonal benefit is effective, the failure rate represents the net cases with insufficient contributions to qualify for either regular, seasonal or

fishing benefit. In some cases additional contributions are located necessitating a recomputation whereby the claimant subsequently establishes a benefit period. No account is taken of such cases.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$15.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$17.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.

Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

Comment on the Terms

Claimants, Beneficiaries and Registrations at N.E.S. Offices

The concept of "claimants" is more comprehensive in scope than beneficiaries. While the majority of claimants at any time are beneficiaries, i.e., actually receiving benefit payments, there is always a certain number not in receipt of compensation. The minimum lag between the date of filing a claim and receipt of a benefit payment is one week, but in the case of initial claims which must be forwarded to Regional offices for processing of contributions, the interval may be longer. Since the average time required to process initial claims is about one week, initial claimants may be directed to make their first report in the second week following that in which the claim was filed. The week during which the initial claim was filed will be credited as the "waiting" week, unless this requirement is waived.

On the other hand, a person reported as a beneficiary during the month may not be included in the count of claimants at the month end because his claim is no longer active.

The fundamental difference between "claimants" and "registrations at N.E.S. offices" lies in the fact that they represent a count of two different sets of records which are not intended to be identical. Applications for employment are received from claimants and non-claimants, the latter including such groups as persons seeking work who were previously engaged in non-insured employment, persons seeking first jobs and persons who have exhausted their entitlement to benefit. On the other hand, claimants experiencing a regular pattern of short-time employment with the same employer may claim benefit for lost time but such persons are not registered for employment unless they are looking for another job. Claimants receiving compensation in respect of periods of disability are not included in the registration count while disabled. Commencing with the 1958-59 seasonal benefit period, fishing benefit claimants are excluded from the count of registrations during such periods.

The above is only a partial resumé of differences between these series but it indicates the main factors involved.

CATALOGUE No.

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STATISTICAL REPORT ON THE OPERATION OF
THE UNEMPLOYMENT INSURANCE ACT
AUGUST 1960

(Compiled from material supplied by the Unemployment Insurance Commission)

Published by Authority of

The Honourable Gordon Churchill, Minister of Trade and Commerce

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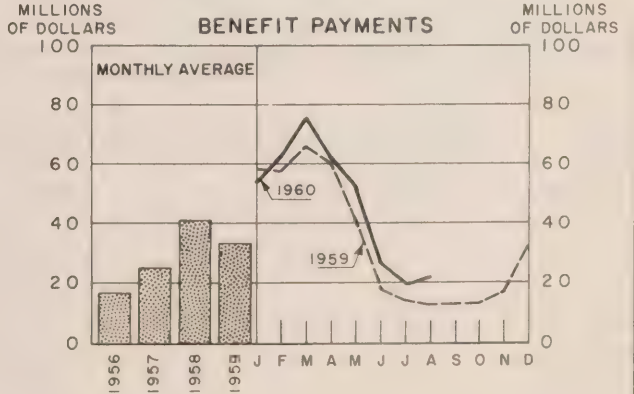
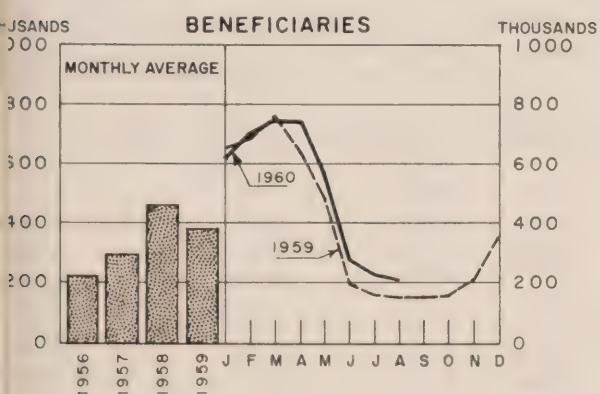
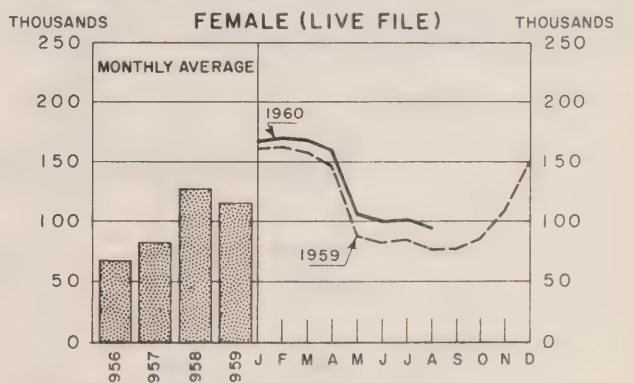
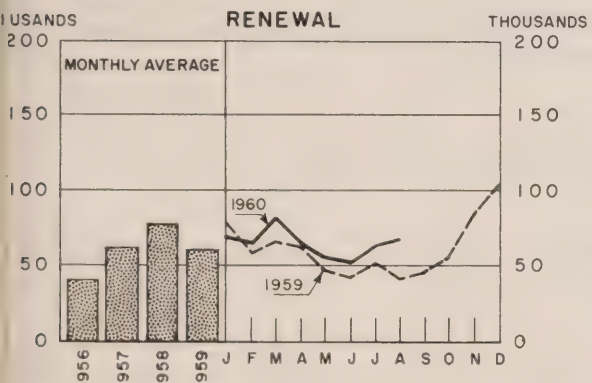
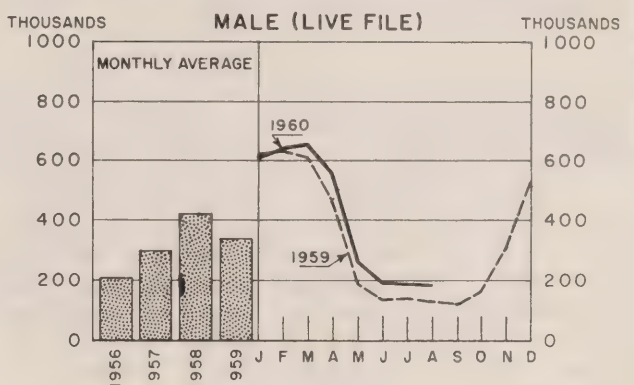
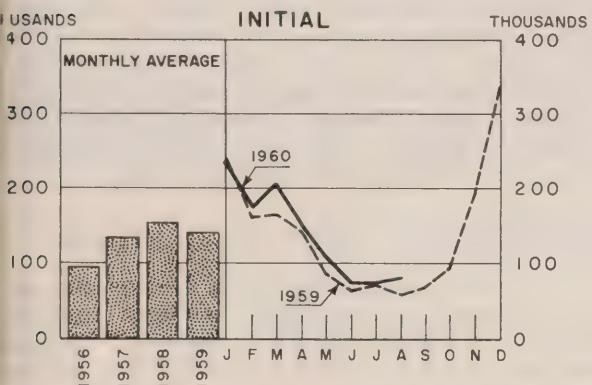
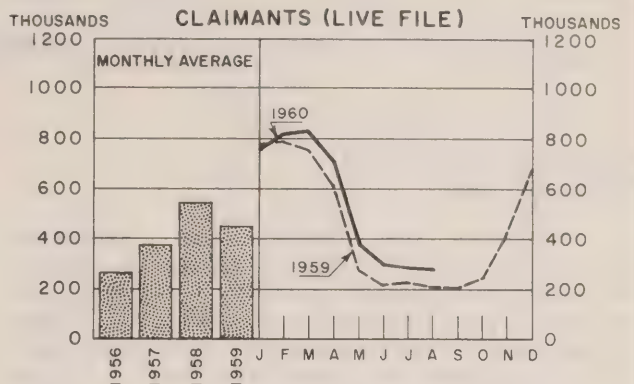
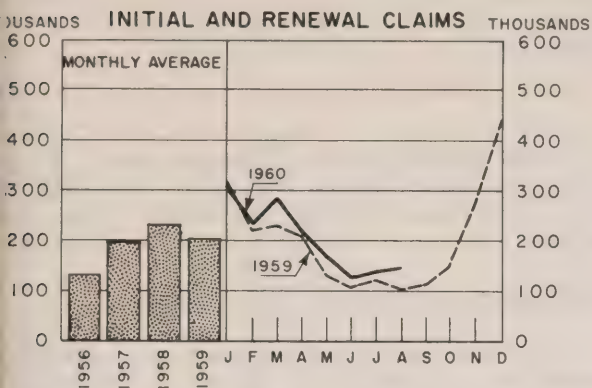
Vol. 19—No. 8

T A B L E O F C O N T E N T S

As of August 1959, separate editions in French and English replace the former bilingual issue.

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UNEMPLOYMENT INSURANCE ACTIVITIES



UNEMPLOYMENT INSURANCE CLAIMS AND BENEFIT

August, 1960

Claimants at month-end:
volume and type

Claimants for unemployment insurance benefit numbered 280,200 on August 31, down 5 per cent from 294,100 on July 29, but 33 per cent above last year's count of 210,000. Male claimants on August 31 were 40 per cent higher than on the same date last year, while female claimants were up by 22 per cent.

Initial and renewal claims:
receipt and disposal

A total of 149,600 initial and renewal claims were received during August, 7 per cent more than in July and 46 per cent more than in August 1959. The increase over last year was 69 per cent in the case of renewal claims as against a 31 per cent increase in initial claims. The proportion of initial claims, at 54 per cent, was thus considerably less than for last August when 61 per cent of the claims received were initial.

The failure rate in August was 21.4 per cent, slightly under the 22.3 per cent in July, but practically unchanged from last August.

Beneficiaries and benefit payments

The average weekly estimate of beneficiaries was 210,900 for August, 225,900 for July and 154,700 for August 1959. The amount paid during August was \$21.4 million, 8 per cent higher than July and 63 per cent above last August when payments amounted to \$13.1 million. The average weekly payment was \$22.01 for August, in comparison with \$21.81 for July and \$20.19 for August 1959.

Claims and benefit payments, by province

The month-to-month decline in the count of claimants was general, except for Nova Scotia and New Brunswick where an increase occurred. On the other hand, the claimant level was more than 20 per cent higher than last August in all provinces except Prince Edward Island.

Percentage change in month-end count of claimants

	<u>July 29 to August 31</u> <u>1960</u>			<u>August 31, 1959</u> <u>to August 31, 1960</u>			<u>July 31 to August 31</u> <u>1959</u>		
	<u>Total</u>	<u>Male</u>	<u>Female</u>	<u>Total</u>	<u>Male</u>	<u>Female</u>	<u>Total</u>	<u>Male</u>	<u>Female</u>
Canada	- 5	- 3	- 9	+ 33	+ 40	+ 22	- 7	- 6	- 9
Nfld.	- 7	- 10	+ 2	+ 29	+ 25	+ 45	- 15	- 17	- 5
P.E.I.	- 9	- 10	- 7	+ 7	+ 16	- 7	+ 3	+ 2	+ 3
N.S.	+ 12	+ 17	- 2	+ 27	+ 32	+ 10	-	+ 1	- 3
N.B.	+ 1	+ 5	- 9	+ 28	+ 32	+ 19	- 6	- 6	- 7
Que.	- 9	- 7	- 11	+ 36	+ 44	+ 23	- 12	- 13	- 11
Ont.	- 5	- 2	- 9	+ 32	+ 38	+ 21	- 5	- 1	- 10
Man.	- 10	- 11	- 8	+ 43	+ 65	+ 23	- 17	- 23	- 12
Sask.	- 7	- 11	- 2	+ 24	+ 33	+ 17	- 3	- 7	-
Alta.	- 1	- 1	- 2	+ 47	+ 56	+ 33	- 13	- 18	- 4
B.C.	-	+ 1	- 3	+ 33	+ 40	+ 19	+ 2	+ 3	+ 2

While the proportion of males was higher, at the national level, on August 31 than for the other dates under review, this was not the case for all the provinces.

Male claimants as per cent of total

	<u>August 31, 1960</u>	<u>July 29, 1960</u>	<u>August 31, 1959</u>	<u>July 31, 1959</u>
Canada	67	65	63	63
Alb.	78	80	80	82
N.E.I.	65	66	60	60
N.S.	78	74	74	73
P.E.I.	74	71	72	71
Que.	65	64	62	62
Ont.	66	64	63	61
Man.	55	56	48	51
Sask.	52	54	48	50
Alta.	64	64	60	64
B.C.	70	69	67	66

Fifty per cent of the July-to-August increase in claims occurred in Nova Scotia, and was associated with vacation lay-offs in the coal mines. The August intake of claims was lower than July in Prince Edward Island and Quebec. In comparison with August 1959, Newfoundland claims were down 30 per cent, but an increase was shown in all other provinces.

Percentage change in claims filed

	<u>July to August 1960</u>			<u>August 1959 to August 1960</u>			<u>July to August 1959</u>		
	Total	I	R	Total	I	R	Total	I	R
Canada	+ 7	+ 5	+ 8	+ 46	+ 31	+ 69	- 16	- 14	- 19
Alb.	+ 6	- 6	+ 39	- 30	+ 20	- 60	+ 45	- 2	+106
N.E.I.	- 12	- 22	+ 6	+ 6	- 10	+ 39	- 22	- 27	- 7
N.S.	+ 88	+ 21	+147	+165	+ 36	+346	- 1	- 4	+ 3
P.E.I.	+ 13	+ 11	+ 15	+ 47	+ 51	+ 41	- 11	- 17	+ 2
Que.	- 5	- 6	- 2	+ 41	+ 33	+ 55	- 23	- 22	- 25
Ont.	+ 2	+ 9	- 4	+ 40	+ 25	+ 64	- 15	- 7	- 25
Man.	+ 17	+ 12	+ 25	+ 51	+ 36	+ 83	- 21	- 17	- 29
Sask.	+ 15	+ 9	+ 25	+ 28	+ 17	+ 53	- 11	- 11	- 10
Alta.	+ 25	+ 14	+ 44	+ 57	+ 50	+ 68	- 15	- 15	- 16
B.C.	+ 14	+ 15	+ 12	+ 54	+ 37	+ 79	- 17	- 20	- 11

At the provincial level, benefit payments went up over July in all provinces except Prince Edward Island and Alberta where they declined. The largest relative increase (21 per cent) occurred in British Columbia, but elsewhere it was below 10 per cent. Comparison of weeks and amount, this year and last, is presented below:

Percentage increase in weeks compensated and amount paid, August 1960 over 1959

	<u>Weeks</u>	<u>Amount</u>
Canada	49	63
Newfoundland	43	51
Prince Edward Island	15	24
Nova Scotia	30	50
New Brunswick	29	41
Quebec	48	60
Ontario	52	66
Alberta	44	59
Saskatchewan	48	62
British Columbia	78	80
	53	68

The variation between increases in the weeks and amount compensated reflects the higher benefit rates in effect since last September. Average weekly rates for the provinces, this year and last, are shown below:

	1960 \$	August 1959 \$
Canada	22.01	20.19
Newfoundland	21.70	20.54
Prince Edward Island	19.18	17.79
Nova Scotia	21.78	18.89
New Brunswick	20.99	19.19
Quebec	21.44	19.81
Ontario	22.43	20.53
Manitoba	20.57	18.66
Saskatchewan	20.59	18.77
Alberta	20.15	20.02
British Columbia	23.84	21.66

.. Figures not available.

- Nil.

Summary table

Activity	August 1960	July 1960	August 1959	% Change from		Cumulative data			
				July 1960	August 1959	Calendar year		12 months ending August	
						1960	1959	1960	1959
	(Thousands)					(Thousands)		(Thousands)	
Insured population as at month-end	..	4,038	3,990	..	..	..	4,111*	..	4,100*
Initial and renewal claims filed	150	140	102	+ 7	+46	1,629	1,442	2,616	2,512
Claimants currently reporting to local offices	280	294	210	- 5	+33	546*	487*	494*	470*
Beneficiaries (weekly average)	211	226	155	- 7	+36	504*	467*	410*	401*
Weeks compensated	970	904	650	+ 7	+49	16,925	15,491	20,604	19,959
Benefit paid	\$ 21,357	19,703	13,123	+ 8	+63	373,650	328,819	450,928	423,640
Average weekly benefit	\$ 22.01	21.80	20.19	+ 1	+ 9	22.08	21.23	21.89	21.23

* Monthly average.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

End of:	Total	Employed	Claimants
1960 - July	4,038,200	3,744,100	294,100
June	4,048,000	3,751,600	296,400
May	3,988,000	3,623,700	364,300
April	4,222,000	3,507,100	714,900
March	4,307,000	3,484,000	823,000
February	4,308,000	3,493,800	814,200
January	4,296,000	3,513,500	782,500
1959 - December	4,295,000	3,609,300	685,700
November	4,131,000	3,713,500	417,500
October	4,032,000	3,781,400	250,600
September	4,019,000	3,817,400	201,600
August	3,990,000	3,780,000	210,000

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province. (1)

Prov.	1960 - August - 1959					
	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	149,574	80,605	68,969	102,439	61,628	40,811
fld.	1,732	1,124	608	2,468	935	1,533
.E.I.	256	146	110	242	163	79
.S.	9,876	2,969	6,907	3,729	2,181	1,548
.B.	4,259	2,660	1,599	2,896	1,759	1,137
ue.	39,669	22,582	17,087	28,060	17,009	11,051
nt.	62,179	33,596	28,583	44,285	26,845	17,440
an.	3,410	2,098	1,312	2,263	1,547	716
ask.	1,918	1,175	743	1,495	1,008	487
lta.	6,649	3,668	2,981	4,222	2,446	1,776
.C.	19,626	10,587	9,039	12,779	7,735	5,044

1) In addition, revised claims received numbered 33,375.

Table 3. - Claimants* Currently Reporting to Local Offices by Number of Weeks on Claim,
Province and Sex, and Percentage Postal.
(Counted on last working day of the month)

Prov. and Sex	Total claimants	Number of weeks on claim							Percent- age Postal	August 31, 1959 Total claimants
		2 or Less	3-4	5-8	9-12	13-16	17-20	Over 20		
August 31, 1960										
CANADA -	280,195	85,371	33,456	45,831	29,727	21,849	16,148	47,813	25.3	209,966
MALE	186,456	63,847	24,192	30,601	17,760	12,886	9,754	27,416	26.5	132,825
FEMALE	93,739	21,524	9,264	15,230	11,967	8,963	6,394	20,397	22.9	77,141
Nfld.	5,075	1,038	603	845	533	418	339	1,299	54.0	3,920
Male	3,935	837	506	682	364	319	268	959	56.6	3,136
Female	1,140	201	97	163	169	99	71	340	45.3	784
P.E.I.	777	141	63	145	144	86	49	149	59.1	729
Male	503	91	41	102	92	61	24	92	65.0	434
Female	274	50	22	43	52	25	25	57	48.2	295
N.S.	11,647	3,731	1,187	1,821	1,124	835	837	2,112	35.3	9,205
Male	9,021	3,119	970	1,391	777	599	681	1,484	34.8	6,823
Female	2,626	612	217	430	347	236	156	628	37.1	2,382
N.B.	9,298	2,698	1,090	1,585	894	784	885	1,362	50.2	7,255
Male	6,844	2,213	855	1,135	574	525	701	841	54.1	5,185
Female	2,454	485	235	450	320	259	184	521	39.2	2,070
Que.	83,378	24,865	9,543	13,473	9,116	6,827	4,956	14,598	26.0	61,391
Male	54,367	18,377	6,582	8,707	5,316	3,997	2,890	8,498	27.3	37,746
Female	29,011	6,488	2,961	4,766	3,800	2,830	2,066	6,100	23.5	23,645
Ont.	112,079	35,022	14,325	18,503	11,912	8,196	5,624	18,497	19.9	84,942
Male	73,897	26,052	10,599	12,438	7,078	4,556	3,081	10,093	20.0	53,382
Female	38,182	8,970	3,726	6,065	4,834	3,640	2,543	8,404	19.7	31,560
Man.	7,586	2,102	729	1,106	803	732	543	1,571	19.9	5,299
Male	4,170	1,335	385	576	402	398	260	814	22.3	2,522
Female	3,416	767	344	530	401	334	283	757	16.9	2,777
Sask.	4,483	922	482	754	550	427	323	1,025	42.9	3,606
Male	2,312	522	230	377	249	231	182	521	48.9	1,743
Female	2,171	400	252	377	301	196	141	504	36.4	1,863
Alta.	12,214	3,943	1,353	1,851	1,289	975	753	2,050	27.0	8,318
Male	7,801	2,816	901	1,143	768	517	497	1,159	28.9	4,994
Female	4,413	1,127	452	708	521	458	256	891	23.7	3,324
B.C.	33,658	10,909	4,081	5,748	3,362	2,569	1,839	5,150	24.6	25,301
Male	23,606	8,485	3,123	4,050	2,140	1,683	1,170	2,955	26.0	16,860
Female	10,052	2,424	958	1,698	1,222	886	669	2,195	21.5	8,441

* Changes in the wording of this heading do not involve any change in concept.

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.*

Prov.	A d j u d i c a t e d					P e n d i n g	
	Total	Entitled to Benefit		Not Entitled to Benefit		Initial	Renewal
		Initial	Renewal	Initial	Renewal		
A u g u s t - 1 9 6 0							
Canada	149,223	54,820	63,762	26,440	4,201	24,579	12,783
U.S.	1,794	708	564	475	47	356	127
E.I.	270	101	89	70	10	39	32
S.	9,646	1,845	6,578	1,055	168	811	534
B.	4,430	2,032	1,455	828	115	753	393
ue.	39,829	14,503	15,894	8,262	1,170	7,438	3,653
nt.	62,826	24,617	26,926	9,660	1,623	10,754	4,729
an.	3,194	1,250	1,023	741	180	423	345
ask.	1,842	659	625	470	88	288	153
lta.	6,010	2,236	2,439	1,139	196	1,140	898
. C.	19,382	6,869	8,169	3,740	604	2,577	1,919

<u>A u g u s t - 1 9 5 9</u>							
Canada -	106,779	42,591	38,307	22,280	3,601	17,724	7,569
U.S.	2,358	429	1,437	454	38	413	192
E.I.	250	114	65	61	10	53	14
S.	3,560	1,313	1,348	780	119	623	297
B.	2,933	1,087	984	752	110	460	279
ue.	29,538	11,353	10,455	6,784	946	4,243	1,963
nt.	46,573	20,219	16,754	8,259	1,341	8,692	3,066
an.	2,278	946	647	587	98	279	124
ask.	1,493	654	414	368	57	252	87
lta.	4,556	1,767	1,733	914	142	626	345
. C.	13,240	4,709	4,470	3,321	740	2,083	1,202

In addition 31,815 revised claims were disposed of. Of these, 2,794 were special requests not granted and 1,256 were appeals by claimants. There were 7,673 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during August 1960 and 1959 with Chief Reasons for Non-entitlement.

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Benefit period not established	1960*	17,396	312	28	666	515	5,670	6,205	368	244	638	2,750
	1959	13,973	334	21	454	485	4,467	5,195	286	160	501	2,070
Claimants disqualified	1960	26,365	495	70	1,056	784	8,566	9,956	969	636	1,212	2,621
	1959	21,132	332	74	714	711	6,620	7,690	658	474	871	2,988
Not unemployed	1960	446	45	-	28	15	131	131	15	7	20	54
	1959	346	32	2	17	10	103	98	6	15	19	44
Not capable of and not available for work	1960	8,351	109	17	268	229	2,538	3,548	321	218	372	731
	1959	6,571	82	13	189	200	2,005	2,876	256	178	316	456
Loss of work due to a labour dispute	1960	284	59	-	-	-	12	209	3	-	-	1
	1959	1,250	-	-	1	2	95	123	-	2	6	1,021
Refused offer of work and neglected opportunity to work	1960	1,930	7	1	113	47	794	579	73	78	100	138
	1959	1,739	22	-	73	45	589	636	83	45	53	193
Discharged for misconduct	1960	1,203	12	8	48	45	515	392	41	9	41	92
	1959	974	10	4	41	21	424	339	15	14	37	69
Voluntarily left employment without just cause	1960	6,985	118	35	288	243	2,154	2,348	304	170	453	872
	1959	6,189	91	40	241	239	1,844	2,185	222	154	352	821
Other reasons	1960	7,166	145	9	311	205	2,422	2,749	212	154	226	733
	1959	4,063	95	15	152	194	1,560	1,433	76	66	88	384
* Previously failed on initial claim but subsequently established on revised claim during August												
	1960	3,908	69	17	102	120	1,655	1,423	21	24	57	420

Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average per week	
	1960 - August - 1959	
	(in thousands)	
Canada	210.9	154.7
Newfoundland	3.9	3.0
Prince Edward Island	0.6	0.6
Nova Scotia	8.5	7.2
New Brunswick	6.7	5.7
Quebec	63.8	47.3
Ontario	81.9	59.0
Manitoba	6.2	4.7
Saskatchewan	3.9	2.9
Alberta	10.0	6.1
British Columbia	25.4	18.2

Table 7. - Benefit Payments, by Province.

Prov.	1960 - August - 1959			
	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)
Canada	970,369	21,356,560	649,861	13,123,154
Nfld.	17,942	389,355	12,522	257,210
P.E.I.	2,923	56,058	2,531	45,027
N.S.	38,997	849,259	29,957	565,754
N.B.	30,757	645,439	23,842	457,425
Que.	293,689	6,298,103	198,801	3,937,417
Ont.	376,820	8,451,803	247,951	5,089,390
Man.	28,473	585,790	19,799	369,489
Sask.	18,112	372,872	12,238	229,657
Alta.	45,925	925,580	25,741	515,247
B.C.	116,731	2,782,301	76,479	1,656,538

Table 8. - Number of Weeks of Benefit, by Province.

Province	Complete Weeks	Partial Weeks	
		Total	Due to Excess Earnings

August - 1960

Canada -	892,668	77,701	52,339
Nfld.	16,020	1,922	1,629
P.E.I.	2,788	135	105
N.S.	34,807	4,190	3,218
N.B.	27,919	2,838	1,901
Que.	272,164	21,525	13,623
Ont.	346,151	30,669	20,588
Man.	26,342	2,131	1,420
Sask.	17,005	1,107	758
Alta.	42,441	3,484	2,239
B.C.	107,031	9,700	6,858

August - 1959

Canada	597,915	51,946	32,111
Nfld.	11,501	1,021	791
P.E.I.	2,379	152	122
N.S.	25,944	4,013	3,115
N.B.	21,404	2,438	1,702
Que.	184,805	13,996	8,080
Ont.	229,438	18,513	11,481
Man.	17,978	1,821	894
Sask.	11,143	1,095	630
Alta.	22,545	3,196	1,594
B.C.	70,778	5,701	3,702

APPENDIX

Glossary of Terms

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme.

Claimant population: The count of persons having an unemployment register in the "live file" at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of

unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Claimants currently reporting to local offices: All persons currently reporting to local offices to claim unemployment insurance benefit, either regular, seasonal or fishing. Under the Unemployment Insurance Act a person may claim benefit for any week during which he did not work a full working week.

Number of weeks on claim: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous claim document to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no **disqualification imposed** and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that the claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and

constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Failure rate: The number of initial claims on which a benefit period was not established in a month expressed as a per cent of **initial** claims cleared during that month. During the period when seasonal benefit is effective, the failure rate represents the net cases with insufficient contributions to qualify for either regular, seasonal or fishing benefit. In some cases additional contributions are located necessitating a recomputation whereby the claimant subsequently establishes a benefit period. No account is taken of such cases.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$15.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$17.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.

Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of regular benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks. For purposes of seasonal benefit, however, any claimant whose qualifying contributions include even one fishing contribution week is classed as a fishing claimant.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

Comment on the Terms

Claimants, Beneficiaries and Registrations at N.E.S. Offices

The concept of "claimants" is more comprehensive in scope than beneficiaries. While the majority of claimants at any time are beneficiaries, i.e., actually receiving benefit payments, there is always a certain number not in receipt of compensation. The minimum lag between the date of filing a

claim and receipt of a benefit payment is one week, but in the case of initial claims which must be forwarded to Regional offices for processing of contributions, the interval may be longer. Since the average time required to process initial claims is about one week, initial claimants may be directed

to make their first report in the second week following that in which the claim was filed. The week during which the initial claim was filed will be credited as the "waiting" week, unless this requirement is waived.

On the other hand, a person reported as a beneficiary **during the month** may not be included in the count of claimants **at the month end** because his claim is no longer active.

The fundamental difference between "claimants" and "registrations at N.E.S. offices" lies in the fact that they represent a count of two different sets of records which are not intended to be identical. Applications for employment are received from claimants and non-claimants, the latter including

such groups as persons seeking work who were previously engaged in non-insured employment, persons seeking first jobs and persons who have exhausted their entitlement to benefit. On the other hand, claimants experiencing a regular pattern of short-time employment with the same employer may claim benefit for lost time but such persons are not registered for employment unless they are looking for another job. Claimants receiving compensation in respect of periods of disability are not included in the registration count while disabled. Commencing with the 1958-59 seasonal benefit period, fishing benefit claimants are excluded from the count of registrations during such periods.

The foregoing is only a partial resumé of differences between these series but it indicates the main factors involved.

CATALOGUE No.

73-001

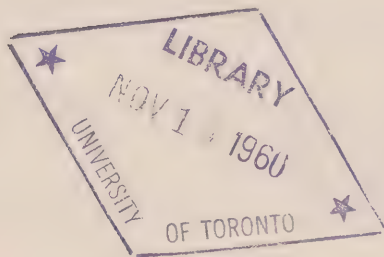
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Canada. Statistics, Bureau of



STATISTICAL REPORT ON THE OPERATION OF THE UNEMPLOYMENT INSURANCE ACT SEPTEMBER 1960

(Compiled from material supplied by the Unemployment Insurance Commission)



Published by Authority of
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T A B L E O F C O N T E N T S

Chart, Unemployment Insurance Activities

C O M M E N T A R Y

L I S T O F T A B L E S -

Consolidated data on claims for regular, seasonal and fishing benefit.

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Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province

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Table 5. - Number of Claimants Not Entitled to Benefit in each Province, with Chief Reasons for Non-Entitlement

Table 6. - Estimates of the Number of Beneficiaries, by Province

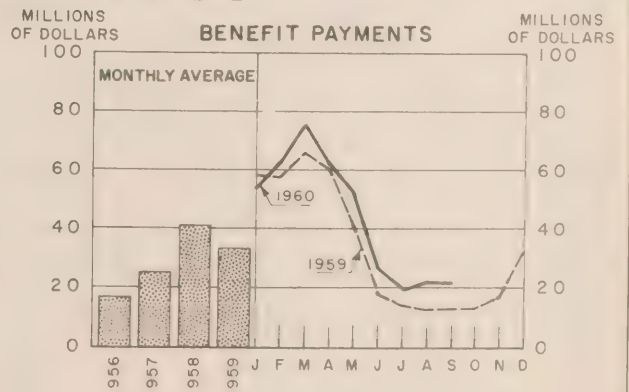
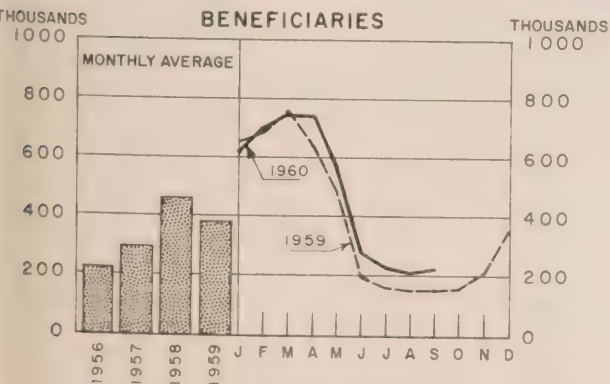
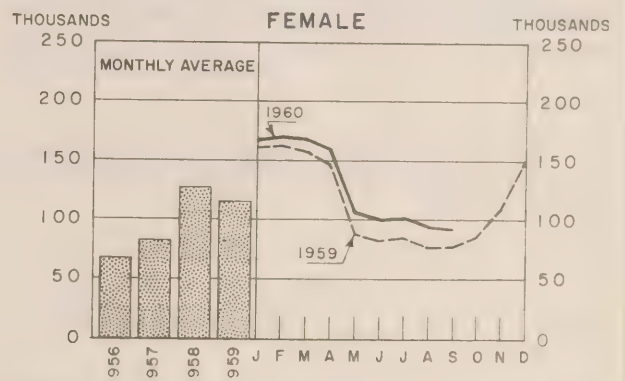
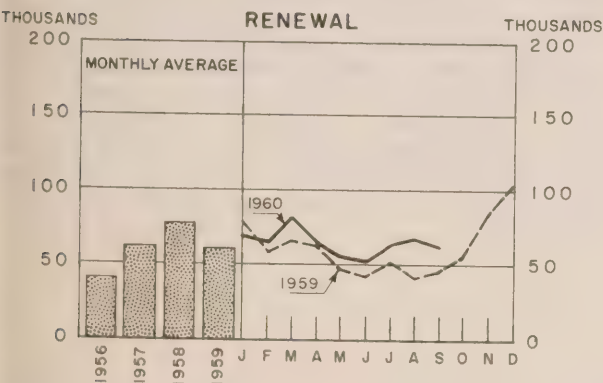
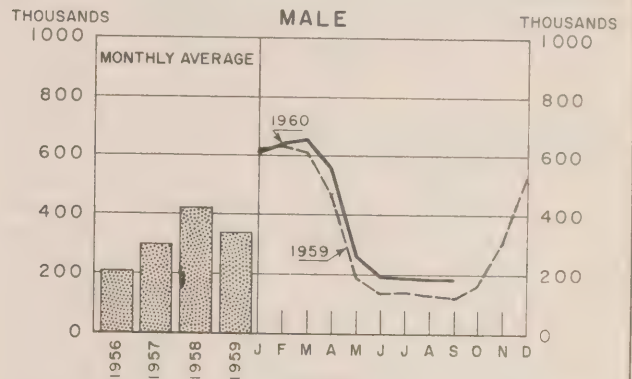
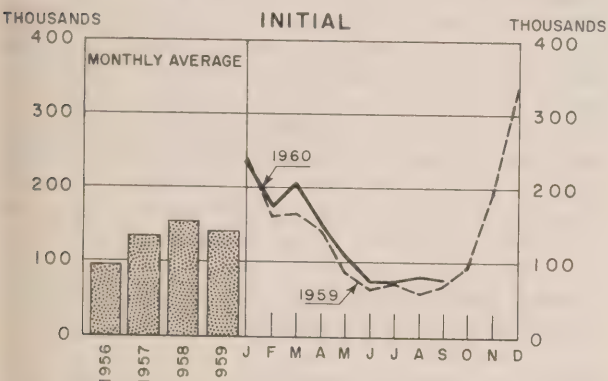
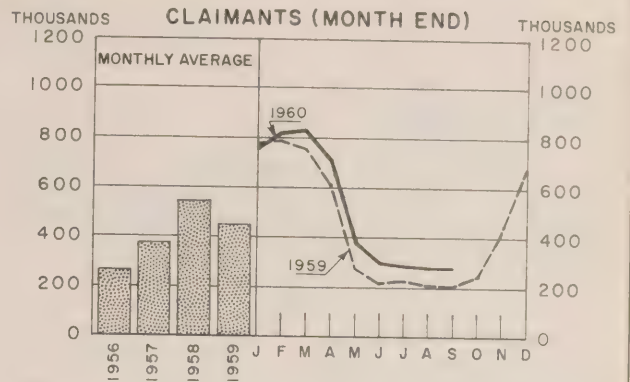
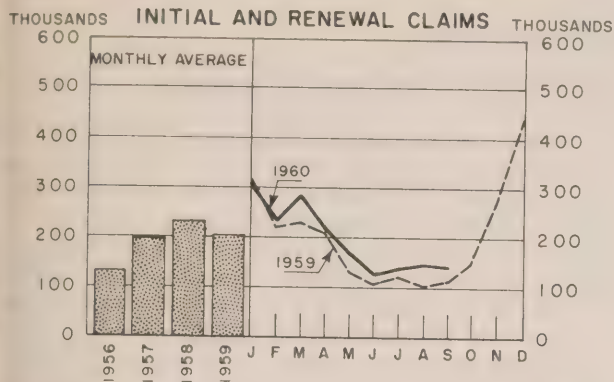
Table 7. - Benefit Payments, Showing Number of Weeks and Amount Paid, by Province .

Table 8. - Number of Weeks Compensated, Classified as to Complete and Partial Weeks, and Showing Separately the Number of Partial Weeks Due to Excess Earnings, by Province

A P P E N D I X

Glossary of terms

UNEMPLOYMENT INSURANCE ACTIVITIES



UNEMPLOYMENT INSURANCE CLAIMS AND BENEFIT

September 1960

Claimants at month-end: volume and type

Claimants for unemployment insurance benefit on September 30 numbered 279,500 virtually unchanged from August 31 but almost 40 per cent above the 201,600 claimants recorded on September 30, 1959. Males were up over last year by close to 50 per cent, in comparison with about a 20 per cent increase in the number of females. The proportion of males, at 67 per cent, was thus higher than a year ago when 62 per cent were males.

Initial and renewal claims: receipt and disposal

A total of 140,300 initial and renewal claims were filed during September, 7 per cent below August and 22 per cent in excess of September one year ago. Renewal claims were 36 per cent higher than last year, as against a 13 per cent increase in initial claims. Initial claims thus comprised only 56 per cent of all claims compared with 61 per cent last year.

The failure rate, at 24 per cent, was up slightly over August, but was unchanged from September 1959.

Beneficiaries and benefit payments

The average weekly estimate of beneficiaries was 222,700 for September, in comparison with 210,900 for August and 155,000 for September 1959. Benefit payments amounted to \$21.2 million in September, \$21.4 million for August and \$13.4 million for September 1959. In the five months which have elapsed since the end of the seasonal benefit period, the month-end claimant count this year has been maintained at a level 30 to 40 per cent in excess of last year. During that same interval, however, benefit payments over last year have risen at a higher rate, i.e., May payments this year were about 30 per cent over last year whereas September payments were 58 per cent in excess of last year. The relatively heavier increase in payments is due largely to the new rates effective September 27, 1959. However, the proportion of males has also been greater than over the corresponding months last year and this is an additional factor in the higher payments.

Claims and benefit payments, by province

Month-to-month percentage changes in the claimant count were relatively small, except for Manitoba males and Alberta females, for which increases amounting to 23 and 17 per cent respectively occurred. Increases over last year ranged from 8 per cent in Prince Edward Island to 62 per cent in Manitoba.

Percentage change in month-end claimant count

	August 31 to September 30, 1960			September 30, 1959 to September 30, 1960			August 31 to September 30, 1959		
	Total	Male	Female	Total	Male	Female	Total	Male	Female
Canada	-	-	-	+39	+49	+22	- 4	- 6	- 1
Nfld.	+ 3	+ 4	- 1	+28	+25	+41	+ 5	+ 5	+ 2
P.E.I.	+ 1	- 4	+11	+ 8	+14	- 1	-	- 3	+ 4
N.S.	+ 7	+ 7	+ 6	+30	+37	+13	+ 3	+ 3	+ 4
N.B.	- 2	- 1	- 4	+28	+36	+10	- 2	- 4	+ 3
Que.	+ 2	+ 4	- 2	+38	+48	+21	-	+ 1	- 1
Ont.	- 6	- 7	- 3	+42	+55	+22	-12	-17	- 4
Man.	+16	+23	+ 8	+62	+90	+34	+ 3	+ 7	- 1
Sask.	+ 5	+ 7	+ 3	+28	+40	+16	+ 2	+ 1	+ 3
Alta.	+11	+ 8	+17	+58	+73	+39	+ 3	- 2	+11
B.C.	+ 2	+ 3	+ 2	+31	+38	+16	+ 4	+ 4	+ 5

Percentage changes in claims filed, in comparison with August and with September 1959, varied considerably by province.

Percentage change in claims filed

	August to September 1960			September 1959 to September 1960			August to September 1959		
	Total	Initial	Renewal	Total	Initial	Renewal	Total	Initial	Renewal
Canada	- 6	- 2	-11	+22	+13	+36	+12	+14	+10
Nfld.	+ 9	+11	+ 6	-36	-	-62	+19	+34	+10
P.E.I.	+23	+34	+ 9	- 5	- 5	- 4	+37	+27	+58
N.S.	-35	+ 4	-52	+39	+ 7	+93	+24	+32	+12
N.B.	- 9	-15	- 1	+ 6	+ 6	+ 6	+26	+22	+31
Que.	+ 2	+ 2	+ 1	+21	+12	+37	+19	+22	+13
Ont.	-12	-10	-15	+23	+14	+37	-	- 1	+ 2
Man.	+23	+21	+26	+55	+42	+81	+19	+16	+28
Sask.	+19	+28	+ 4	+18	+12	+30	+30	+33	+22
Alta.	+16	+18	+12	+55	+40	+82	+17	+27	+ 4
B.C.	- 5	-	-10	+14	+ 4	+29	+29	+32	+25

The largest relative increase in renewal claims, this year over last, occurred in Nova Scotia, followed closely by Manitoba and Alberta. It is significant that the current intake of renewal claims in Nova Scotia, while representing a 52 per cent decline from August, is still 93 per cent above the figure

for September 1959.

The marked increase in the amount of benefit paid over September last year was general for all provinces and was accompanied by a substantial, though lesser, increase in the weeks compensated.

Percentage increase in weeks and amount of benefit,

September 1960 over 1959

	<u>Weeks</u>	<u>Amount</u>
Canada	+44	+58
Newfoundland	+21	+28
Prince Edward Island	+25	+37
Nova Scotia	+29	+43
New Brunswick	+40	+55
Quebec	+45	+57
Ontario	+49	+65
Manitoba	+44	+60
Saskatchewan	+25	+36
Alberta	+53	+72
British Columbia	+36	+49

Figures not available.

Nil.

Summary table

Activity	Sept. 1960	Aug. 1960	Sept. 1959	% Change from		Cumulative data			
				Aug. 1960	Sept. 1959	Calendar year		12 months ending September	
						1960	1959	1960	1959
	(Thousands)					(Thousands)		(Thousands)	
Insured population as at month-end	..	4,025	4,019	..	..	..	4,101*	..	4,102*
Initial and renewal claims filed	140	150	115	- 7	+22	1,769	1,557	2,641	2,470
Claimants currently reporting to local offices	280	280	202	-	+39	517*	455*	500*	463*
Beneficiaries (weekly average)	223	211	155	+ 6	+44	473*	432*	416*	395*
Weeks compensated	935	970	651	- 4	+44	17,861	16,142	20,888	19,669
Benefit paid	\$ 21,186	21,357	13,371	- 1	+58	394,836	342,190	458,743	417,157
Average weekly benefit	\$ 22.65	22.01	20.54	+ 3	+10	22.11	21.20	21.96	21.21

* Monthly average.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

End of:	Total	Employed	Claimants
1960 - August	4,025,000	3,744,800	280,200
July	4,024,000	3,729,900	294,100
June	4,048,000	3,751,600	296,400
May	3,988,000	3,623,700	364,300
April	4,222,000	3,507,100	714,900
March	4,307,000	3,484,000	823,000
February	4,308,000	3,493,800	814,200
January	4,296,000	3,513,500	782,500
1959 - December	4,295,000	3,609,300	685,700
November	4,131,000	3,713,500	417,500
October	4,032,000	3,781,400	250,600
September	4,019,000	3,817,400	201,600

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province. (1)

Prov.	1960 - September - 1959					
	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	140,328	79,173	61,155	115,137	70,091	45,046
fld.	1,894	1,252	642	2,945	1,257	1,688
.E.I.	316	196	120	332	207	125
.S.	6,424	3,081	3,343	4,621	2,885	1,736
.B.	3,855	2,272	1,583	3,641	2,146	1,495
ue.	40,299	23,117	17,182	33,274	20,689	12,585
nt.	54,644	30,296	24,348	44,265	26,498	17,767
an.	4,198	2,544	1,654	2,703	1,789	914
ask.	2,280	1,504	776	1,937	1,342	595
lta.	7,683	4,333	3,350	4,943	3,103	1,840
.C.	18,735	10,578	8,157	16,476	10,175	6,301

1) In addition, revised claims received numbered 33,689.

Table 3. - Claimants* Currently Reporting to Local Offices by Number of Weeks on Claim, Province and Sex, and Percentage Postal.
(Counted on last working day of the month)

Prov. and Sex	Total claimants	Number of weeks on claim							Percent- age Postal	September 30 1959 Total claimants
		2 or Less	3-4	5-8	9-12	13-16	17-20	Over 20		
	September 30, 1960									
CANADA -	279,531	92,828	31,710	44,572	30,313	20,696	14,950	44,462	24.4	201,598
MALE	186,162	67,817	22,490	30,567	19,061	12,000	8,467	25,760	25.4	124,992
FEMALE	93,369	25,011	9,220	14,005	11,252	8,696	6,483	18,702	22.4	76,606
Nfld.	5,244	1,436	476	758	616	433	295	1,230	53.6	4,103
Male	4,112	1,205	387	594	475	299	220	932	54.9	3,301
Female	1,132	231	89	164	141	134	75	298	48.9	802
P.E.I.	785	216	77	93	103	92	58	146	56.4	727
Male	482	150	46	50	66	53	36	81	61.8	421
Female	303	66	31	43	37	39	22	65	47.9	306
N.S.	12,417	4,272	1,401	1,766	1,248	793	641	2,296	36.6	9,522
Male	9,632	3,528	1,122	1,347	917	550	457	1,711	37.3	7,051
Female	2,785	744	279	419	331	243	184	585	34.3	2,471
N.B.	9,122	2,579	1,067	1,733	1,081	590	485	1,587	51.8	7,104
Male	6,767	2,074	868	1,342	719	356	322	1,086	56.4	4,964
Female	2,355	505	199	391	362	234	163	501	38.9	2,140
Que.	84,717	27,909	9,944	13,082	9,222	6,420	4,930	13,210	25.2	61,519
Male	56,271	20,454	7,244	8,982	5,570	3,606	2,671	7,744	26.0	38,101
Female	28,446	7,455	2,700	4,100	3,652	2,814	2,259	5,466	23.6	23,418
Ont.	105,656	35,046	11,230	17,432	11,785	8,009	5,417	16,737	19.0	74,552
Male	68,643	24,850	7,629	11,884	7,610	4,680	2,996	8,994	18.7	44,319
Female	37,013	10,196	3,601	5,548	4,175	3,329	2,421	7,743	19.5	30,233
Man.	8,837	2,826	975	1,303	921	679	541	1,592	18.0	5,450
Male	5,148	1,885	552	739	502	346	278	846	20.5	2,705
Female	3,689	941	423	564	419	333	263	746	14.5	2,745
Sask.	4,707	1,315	524	709	536	410	300	913	40.6	3,690
Male	2,466	791	252	330	244	180	169	500	46.1	1,762
Female	2,241	524	272	379	292	230	131	413	34.4	1,928
Alta.	13,599	5,015	1,672	1,998	1,320	1,012	617	1,965	24.3	8,592
Male	8,441	3,425	1,092	1,206	713	549	323	1,133	26.7	4,890
Female	5,158	1,590	580	792	607	463	294	832	20.3	3,702
B.C.	34,447	12,214	4,344	5,698	3,481	2,258	1,666	4,786	21.9	26,339
Male	24,200	9,455	3,298	4,093	2,245	1,381	995	2,733	22.4	17,478
Female	10,247	2,759	1,046	1,605	1,236	877	671	2,053	20.7	8,861

* Changes in the wording of this heading do not involve any change in concept.

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.*

Prov.	A d j u d i c a t e d					P e n d i n g	
	Total	Entitled to Benefit		Not Entitled to Benefit		Initial	Renewal
		Initial	Renewal	Initial	Renewal		
S e p t e m b e r - 1 9 6 0							
Canada -	143,276	52,738	56,482	29,605	4,451	21,409	13,005
Nfld.	1,740	637	543	497	63	474	163
P.E.I.	306	114	117	62	13	59	22
N.S.	6,315	1,827	3,207	1,086	195	979	475
N.B.	4,070	1,547	1,516	874	133	604	327
Que.	41,451	15,287	15,960	8,961	1,243	6,307	3,632
Ont.	56,778	22,148	22,260	10,679	1,691	8,223	5,126
Man.	4,107	1,540	1,509	915	143	512	347
Sask.	2,175	851	667	583	74	358	188
Alta.	7,385	2,644	2,842	1,612	287	1,217	1,119
B.C.	18,949	6,143	7,861	4,336	609	2,676	1,606
S e p t e m b e r - 1 9 5 9							
Canada -	111,730	43,065	39,881	25,115	3,669	19,635	9,065
Nfld.	2,774	672	1,643	419	40	579	197
P.E.I.	280	95	87	90	8	75	44
N.S.	4,250	1,577	1,534	1,002	137	929	362
N.B.	3,473	1,161	1,297	891	124	554	353
Que.	31,485	12,047	11,121	7,320	997	5,565	2,430
Ont.	45,474	18,771	16,020	9,333	1,350	7,086	3,463
Man.	2,500	966	751	680	103	422	184
Sask.	1,711	684	477	496	54	414	151
Alta.	4,455	1,713	1,593	1,022	127	994	465
B.C.	15,328	5,379	5,358	3,862	729	3,017	1,416

In addition 34,797 revised claims were disposed of. Of these, 3,102 were special requests not granted and 1,166 were appeals by claimants. There were 6,565 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during September 1960 and 1959 with Chief Reasons for Non-entitlement.

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Benefit period 1960* 1959		20,060 16,387	336 306	32 45	722 643	577 581	6,368 4,976	6,943 5,941	459 344	307 260	1,000 606	3,316 2,685
Claimants disqualified	1960 1959	28,746 22,350	487 348	118 70	1,057 808	871 826	9,326 6,906	10,812 8,536	1,074 710	653 486	1,523 873	2,825 2,787
Not unemployed	1960 1959	491 316	23 22	1 1	23 12	26 11	170 90	166 110	15 7	14 13	18 14	35 36
Not capable of and not available for work	1960 1959	8,764 6,886	148 81	25 15	269 226	253 198	2,690 2,021	3,665 2,991	352 316	238 220	447 320	677 498
Loss of work due to a labour dispute	1960 1959	474 536	- -	1 -	3 -	1 -	90 22	193 59	48 2	- 1	120 3	18 449
Refused offer of work and neglected opportunity to work	1960 1959	2,178 1,855	16 7	25 3	81 53	39 26	841 656	799 759	97 86	39 47	111 69	130 149
Discharged for misconduct	1960 1959	1,241 1,053	30 9	4 6	39 31	31 35	479 476	479 382	30 10	13 11	50 22	86 71
Voluntarily left employment without just cause	1960 1959	7,052 6,603	104 91	18 35	289 277	219 249	2,104 1,926	2,509 2,472	282 191	169 121	481 335	877 906
Other reasons	1960 1959	8,546 5,101	166 138	44 10	353 209	302 307	2,952 1,715	3,001 1,763	250 98	180 73	296 110	1,002 678

* Previously failed on initial claim but subsequently established on revised claim during September 1960

	3,172	53	15	101	110	1,198	1,163	42	25	87	378
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Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average per week	
	1960 - September - 1959	
	(in thousands)	
Canada -	222.7	155.0
Newfoundland	3.8	3.1
Prince Edward Island	0.7	0.6
Nova Scotia	9.2	7.1
New Brunswick	7.6	5.5
Quebec	66.5	46.0
Ontario	89.9	60.3
Manitoba	6.2	4.4
Saskatchewan	3.7	2.9
Alberta	9.0	5.9
British Columbia	26.1	19.2

Table 7. - Benefit Payments, by Province.

Prov.	1960 - September - 1959			
	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)
Canada -	935,396	21,186,260	651,114	13,371,386
Nfld.	15,876	348,895	13,129	272,980
P.E.I.	2,963	56,623	2,361	41,364
N.S.	38,492	817,107	29,829	572,103
N.B.	32,125	678,914	22,903	436,747
Que.	279,371	6,070,122	193,327	3,855,732
Ont.	377,449	8,861,929	253,380	5,354,812
Man.	26,184	553,504	18,225	346,034
Sask.	15,326	315,924	12,285	232,149
Alta.	37,988	855,515	24,880	497,388
B.C.	109,622	2,627,727	80,795	1,762,077

Table 8. - Number of Weeks of Benefit, by Province.

Province	Complete Weeks	Partial Weeks	
		T o t a l	Due to Excess Earnings

S e p t e m b e r - 1 9 6 0

Canada -	861,148	74,248	51,985
Nfld.	14,028	1,848	1,586
P.E.I.	2,786	177	151
N.S.	33,002	5,490	4,485
N.B.	28,274	3,851	2,824
Que.	259,734	19,637	12,603
Ont.	350,461	26,988	18,676
Man.	24,152	2,032	1,408
Sask.	14,236	1,090	768
Alta.	34,729	3,259	2,252
B.C.	99,746	9,876	7,232

S e p t e m b e r - 1 9 5 9

Canada -	597,709	53,405	35,087
Nfld.	11,876	1,253	1,027
P.E.I.	2,196	165	137
N.S.	25,815	4,014	3,195
N.B.	20,033	2,870	2,078
Que.	179,842	13,485	8,550
Ont.	234,015	19,365	12,378
Man.	16,695	1,530	844
Sask.	11,375	910	549
Alta.	21,723	3,157	1,897
B.C.	74,139	6,656	4,432

APPENDIX

Glossary of Terms

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme.

Claimant population: The count of persons currently reporting to the local offices as at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of

unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Claimants currently reporting to local offices: All persons currently reporting to local offices to claim unemployment insurance benefit, either regular, seasonal or fishing. Under the Unemployment Insurance Act a person may claim benefit for any week during which he did not work a full working week.

Number of weeks on claim: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous claim document to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no disqualification imposed and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that the claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and

constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Failure rate: The number of initial claims on which a benefit period was not established in a month expressed as a per cent of **initial** claims cleared during that month. During the period when seasonal benefit is effective, the failure rate represents the net cases with insufficient contributions to qualify for either regular, seasonal or fishing benefit. In some cases additional contributions are located necessitating a recomputation whereby the claimant subsequently establishes a benefit period. No account is taken of such cases.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$15.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$17.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.

Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of regular benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks. For purposes of seasonal benefit, however, any claimant whose qualifying contributions include even one fishing contribution week is classed as a fishing claimant.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

MAY 19 1961

CATALOGUE No.

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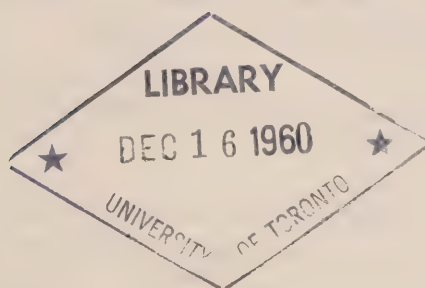
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STATISTICAL REPORT ON THE OPERATION OF
THE UNEMPLOYMENT INSURANCE ACT
OCTOBER 1960

(Compiled from material supplied by the Unemployment Insurance Commission)



Published by Authority of
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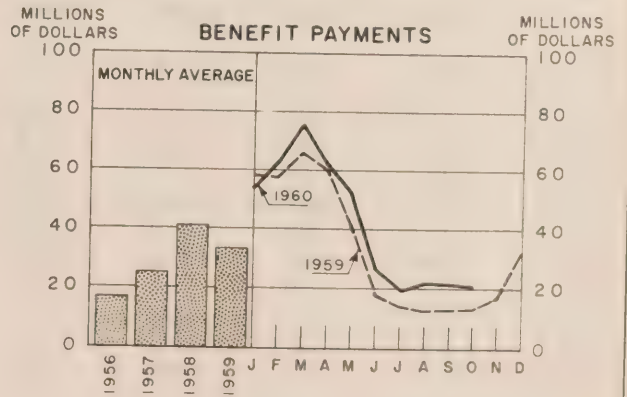
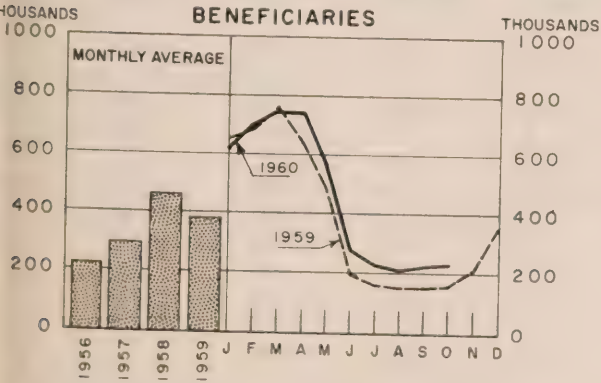
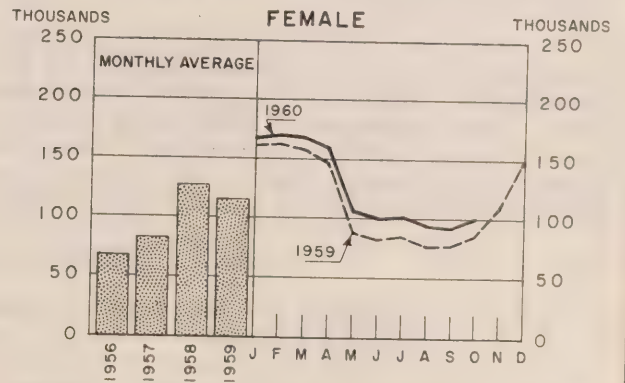
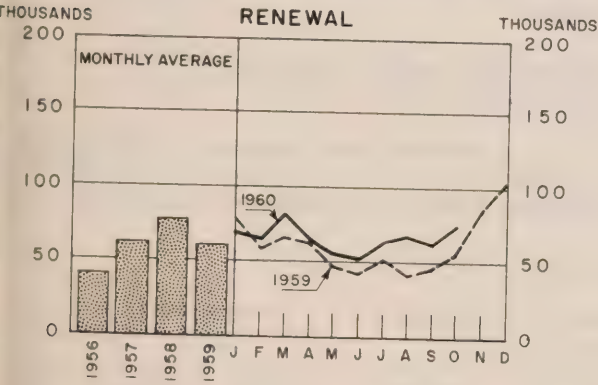
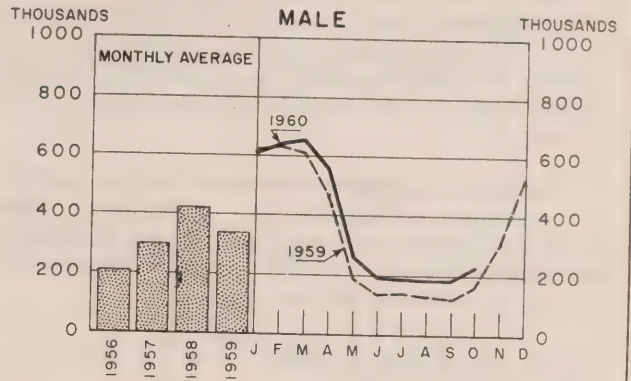
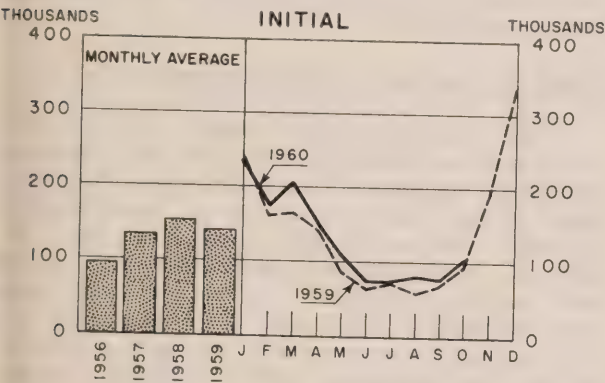
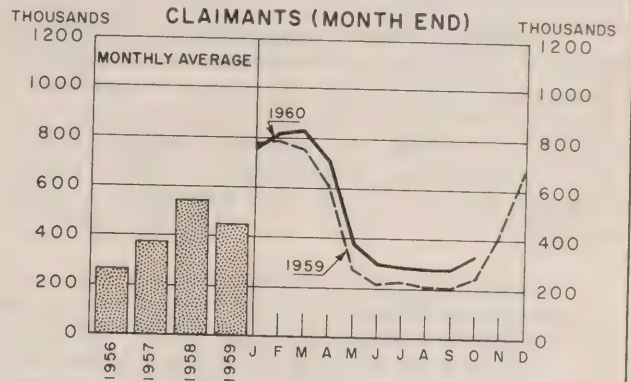
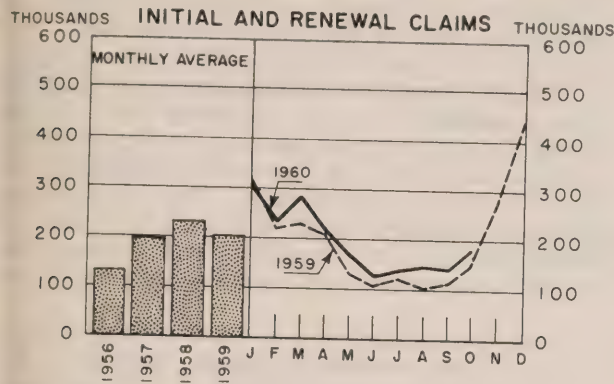
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APPENDIX

Glossary of terms

UNEMPLOYMENT INSURANCE ACTIVITIES



October 1960

Claimants at month-end:
volume and type

Claimants for unemployment insurance benefit on October 31 numbered 330,200, an increase of 18 per cent over the September 30 total of 279,500, and 32 per cent higher than last year's count of 250,600. Male claimants were 40 per cent higher than last year, in contrast with a 16 per cent increase in female claimants.

The number of persons on claim 13 weeks or more as at October 31 was 42 per cent higher than at the same date last year. About one in every five of the 230,000 male claimants on October 31 had been on claim 13 weeks or more, in comparison with one in three females. Thus, females accounted for a higher proportion of the longer term claimants (41 per cent) than of the total (30 per cent), on October 31.

Postal claimants comprised 26 per cent of all claimants on October 31, a slightly lower proportion than one year ago. Males accounted for three-quarters of the postal claimants as against two-thirds of the local.

Initial and renewal claims:
receipt and disposal

A total of 178,200 initial and renewal claims were received at local offices of the Unemployment Insurance Commission during October. This represents a 27 per cent increase over September and is 18 per cent above the intake last October. The year-to-year increase was substantially greater for renewal

claims (35 per cent) than for initial (8 per cent). As a result, initial claims comprised 58 per cent of October claims this year, in comparison with 64 per cent last October.

On the basis of an examination of initial claim documents, it is estimated that 15,000 of the 104,000 initial claims in October were received on behalf of persons terminating one benefit period and wishing to re-establish credits. Slightly more than 60* per cent of those seeking to re-establish benefit had sufficient contributions to enable them to do so.

The failure rate was 30 per cent for initial claims processed during October, up 6 percentage points over September but unchanged from October 1959.

Beneficiaries and benefit payments

The average weekly number of beneficiaries was estimated at 225,900 for October, virtually unchanged from September but more than 40 per cent in excess of last October. Payments during October amounted to \$20.7 million, down slightly from the \$21.2 million paid out in September, but 50 per cent above last October's total of \$13.8 million. The average weekly payment was \$22.86 for October, \$22.65 for September and \$20.51 for October 1959.

Claims and benefit payments,
by province

In general, the increase in the volume of claimants was relatively greater in the Prairie and Pacific regions than elsewhere.

Percentage change in month-end claimant count

	September 30 to October 31, 1960			October 30, 1959 to October 31, 1960			September 30 to October 30, 1959		
	Total	Male	Female	Total	Male	Female	Total	Male	Female
Canada	+18	+24	+ 7	+32	+40	+16	+24	+ 32	+13
Nfld.	+31	+39	+ 3	+22	+20	+29	+38	+ 44	+13
P.E.I.	+14	+22	+ 2	+ 5	+ 8	- 1	+17	+ 29	+ 1
N.S.	+13	+17	-	+29	+37	+ 3	+15	+ 17	+ 9
N.B.	+24	+25	+20	+21	+27	+ 6	+32	+ 35	+25
Que.	+17	+21	+ 9	+27	+33	+16	+27	+ 34	+15
Ont.	+12	+16	+ 5	+37	+50	+16	+16	+ 20	+10
Man.	+39	+59	+11	+39	+40	+37	+62	+115	+ 9
Sask.	+47	+81	+10	+ 7	+ 4	+12	+75	+143	+13
Alta.	+25	+39	+ 3	+50	+62	+28	+34	+ 50	+13
B.C.	+25	+32	+10	+32	+41	+13	+24	+ 29	+12

* This should not be interpreted as the re-qualifying rate for all claimants terminating benefit rights since it is based solely on such cases as are submitted for consideration of re-establishment.

Comparison of columns (1) and (7) indicate that the month-to-month percentage changes are considerably less this year than a year ago.

The October increase in claims filed was substantially heavier for the Atlantic and Prairie provinces than elsewhere. Ontario was

the only province where the month-to-month rise in claims filed was less than 25 per cent. The year-over-year percentage increases were less than 25 per cent in all provinces except in Nova Scotia (where they were up by more than 60 per cent) and in Prince Edward Island and Saskatchewan, where declines occurred.

Percentage change in claims filed

	September to October 1960			October 1959 to October 1960			September to October 1959		
	Total	Initial	Renewal	Total	Initial	Renewal	Total	Initial	Renewal
Canada	+27	+31	+21	+18	+ 8	+ 35	+ 31	+ 37	+ 22
Nfld.	+79	+85	+66	+12	+ 8	+ 22	+ 3	+ 70	- 48
P.E.I.	+47	+55	+33	- 1	- 7	+ 14	+ 41	+ 58	+ 12
N.S.	+57	+48	+66	+61	+10	+157	+ 36	+ 43	+ 24
N.B.	+46	+54	+35	+ 3	- 5	+ 19	+ 51	+ 72	+ 21
Que.	+26	+29	+22	+14	+ 6	+ 26	+ 34	+ 36	+ 31
Ont.	+14	+19	+ 9	+21	+11	+ 37	+ 17	+ 22	+ 9
Man.	+68	+81	+49	+18	+12	+ 30	+122	+130	+106
Sask.	+83	+83	+83	-10	-16	+ 7	+139	+145	+124
Alta.	+34	+42	+24	+22	+18	+ 29	+ 70	+ 68	+ 74
B.C.	+27	+31	+23	+17	+ 8	+ 32	+ 25	+ 27	+ 21

. Figures not available.

Nil.

Note: Commencing with this issue claims data for Dawson Creek are included in British Columbia, rather than Alberta, as formerly.

Summary table

Activity	Oct. 1960	Sept. 1960	Oct. 1959	% Change from		Cumulative data				
				Sept. 1960	Oct. 1959	Calendar year		12 months ending October		
						1960	1959	1960	1959	
	(Thousands)					(Thousands)		(Thousands)		
Insured population as at month-end	..	3,999	4,032	..	..	..	4,094*	..	4,106*
Initial and renewal claims filed	178	140	151	+27	+18	1,948	1,708	2,668	2,430	
Claimants currently reporting to local offices	330	280	251	+18	+32	498*	435*	507*	457*	
Beneficiaries (weekly average)	226	223	160	+ 1	+41	449*	405*	421*	390*	
Weeks compensated	903	935	671	- 4	+35	18,764	16,813	21,121	19,369	
Benefit paid	\$	20,651	21,186	13,766	- 3	+50	415,487	355,956	465,628	410,650

Average weekly benefit \$	22.86	22.65	20.51	+ 1	+11	22.14	21.17	22.05	21.20
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* Monthly average.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

End of:	Total	Employed	Claimants
1960 - September	3,999,100	3,719,600	279,500
August	4,040,000	3,759,800	280,200
July	4,024,000	3,729,900	294,100
June	4,048,000	3,751,600	296,400
May	3,988,000	3,623,700	364,300
April	4,222,000	3,507,100	714,900
March	4,307,000	3,484,000	823,000
February	4,308,000	3,493,800	814,200
January	4,296,000	3,513,500	782,500
1959 - December	4,295,000	3,609,300	685,700
November	4,131,000	3,713,500	417,500
October	4,032,000	3,781,400	250,600

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province. (1)

Prov.	1960 - October - 1959					
	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	178,211	103,919	74,292	151,191	96,354	54,837
Alb.	3,386	2,319	1,067	3,021	2,143	878
B.C.	463	304	159	468	328	140
Man.	10,098	4,562	5,536	6,291	4,138	2,153
N.S.	5,634	3,493	2,141	5,491	3,689	1,802
N.W.T.	50,828	29,924	20,904	44,672	28,126	16,546
Ont.	62,406	35,963	26,443	51,753	32,441	19,312
P.E.I.	7,060	4,603	2,457	5,997	4,114	1,883
Que.	4,175	2,754	1,421	4,620	3,287	1,333
Sask.	9,878	5,900	3,978	8,100	5,016	3,084
Yuk.	24,283	14,097	10,186	20,778	13,072	7,706

In addition, revised claims received numbered 34,428.

Table 3. - Claimants* Currently Reporting to Local Offices by Number of Weeks on Claim, Province and Sex, and Percentage Postal.

(Counted on last working day of the month)

Prov. and Sex	Total claimants	Number of weeks on claim							Percent- age Postal	October 30, 1959 Total claimants
		2 or Less	3-4	5-8	9-12	13-16	17-20	Over 20		
	October 31, 1960									
CANADA -	330,223	121,806	41,306	52,063	33,316	22,578	14,860	44,294	25.7	250,583
MALE	230,025	93,860	30,277	36,138	21,883	13,527	8,583	25,757	27.1	164,391
FEMALE	100,198	27,946	11,029	15,925	11,433	9,051	6,277	18,537	22.4	86,192
Nfld.	6,886	2,665	767	859	576	494	317	1,208	59.8	5,659
Male	5,718	2,430	656	702	440	366	207	917	62.0	4,754
Female	1,168	235	111	157	136	128	110	291	48.9	905
P.E.I.	896	375	81	130	66	63	55	126	59.6	852
Male	588	293	60	78	30	34	25	68	64.8	542
Female	308	82	21	52	36	29	30	58	49.7	310
N.S.	14,069	4,924	1,647	2,288	1,341	945	569	2,355	40.8	10,927
Male	11,277	4,252	1,339	1,828	991	695	385	1,787	42.0	8,225
Female	2,792	672	308	460	350	250	184	568	36.2	2,702
N.B.	11,286	4,054	1,358	1,780	1,334	801	405	1,554	53.0	9,357
Male	8,456	3,345	1,077	1,354	929	460	240	1,051	55.5	6,679
Female	2,830	709	281	426	405	341	165	503	45.6	2,678
Que.	99,111	36,462	12,487	15,860	9,836	6,960	4,617	12,889	26.1	78,010
Male	67,991	27,629	9,020	11,236	6,438	3,919	2,503	7,246	27.5	51,122
Female	31,120	8,833	3,467	4,624	3,398	3,041	2,114	5,643	22.9	26,888
Ont.	118,603	41,634	14,941	19,036	12,558	8,418	5,587	16,429	19.4	86,444
Male	79,761	30,735	10,687	12,735	8,144	5,150	3,265	9,045	19.5	53,044
Female	38,842	10,899	4,254	6,301	4,414	3,268	2,322	7,384	19.2	33,400
Man.	12,294	5,328	1,551	1,672	1,174	658	477	1,434	18.9	8,828
Male	8,185	4,005	1,016	968	695	392	290	819	21.5	5,827
Female	4,109	1,323	535	704	479	266	187	615	13.7	3,001
Sask.	6,917	2,815	812	961	631	450	318	930	40.5	6,456
Male	4,463	2,170	550	522	318	225	154	524	43.7	4,273
Female	2,454	645	262	439	313	225	164	406	34.6	2,183
Alta.	16,468	6,587	1,821	2,488	1,479	989	759	2,345	22.6	11,006
Male	11,305	5,182	1,308	1,618	852	534	432	1,379	23.6	6,964
Female	5,163	1,405	513	870	627	455	327	966	20.5	4,042
B.C.	43,693	16,962	5,841	6,989	4,321	2,800	1,756	5,024	24.6	33,044
Male	32,281	13,819	4,564	5,097	3,046	1,752	1,082	2,921	25.9	22,961
Female	11,412	3,143	1,277	1,892	1,275	1,048	674	2,103	20.9	10,083

* Changes in the wording of this heading do not involve any change in concept.

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.*

Prov.	A d j u d i c a t e d					P e n d i n g	
	Total	Entitled to Benefit		Not Entitled to Benefit		Initial	Renewal
		Initial	Renewal	Initial	Renewal		
O c t o b e r - 1 9 6 0							
Canada -	162,512	56,913	65,418	35,991	4,190	32,424	17,689
Nfld.	2,729	1,036	842	783	68	974	320
P.E.I.	387	136	134	107	10	120	37
N.S.	9,168	2,572	4,889	1,512	195	1,457	927
N.B.	4,906	1,847	1,801	1,127	131	1,123	536
Que.	46,246	16,672	18,440	10,033	1,101	9,526	4,995
Ont.	58,080	20,190	23,797	12,584	1,509	11,412	6,263
Man.	6,071	2,379	1,978	1,522	192	1,214	634
Sask.	3,453	1,263	1,132	967	91	882	386
Alta.	9,449	3,488	3,786	1,963	212	1,611	1,060
B.C.	22,023	7,330	8,619	5,393	681	4,105	2,531

O c t o b e r - 1 9 5 9							
Canada -	138,239	51,457	48,465	34,455	3,862	30,077	11,575
Nfld.	2,517	926	740	786	65	1,010	270
P.E.I.	440	177	140	111	12	115	32
N.S.	5,926	2,552	1,904	1,332	138	1,183	473
N.B.	4,604	1,699	1,517	1,236	152	1,308	486
Que.	40,967	15,300	14,716	9,816	1,135	8,575	3,125
Ont.	49,210	18,158	17,621	12,055	1,376	9,314	3,778
Man.	4,902	1,962	1,452	1,364	124	1,210	491
Sask.	3,816	1,472	1,103	1,159	82	1,070	299
Alta.	6,956	2,448	2,681	1,680	147	2,115	868
B.C.	18,901	6,763	6,591	4,916	631	4,177	1,753

In addition 32,721 revised claims were disposed of. Of these, 3,645 were special requests not granted and 1,215 were appeals by claimants. There were 8,272 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during October 1960 and 1959 with Chief Reasons for Non-entitlement.

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Benefit period not established	1960*	27,539	594	66	1,149	894	7,890	9,329	1,033	661	1,407	4,516
	1959	25,726	615	72	987	997	7,637	8,665	950	859	1,160	3,784
Claimants disqualified	1960	25,661	501	117	1,023	801	7,906	9,708	1,023	629	1,363	2,590
	1959	21,567	393	95	831	716	6,750	7,923	797	529	1,001	2,532
Not unemployed	1960	487	18	1	44	20	136	130	22	33	34	49
	1959	413	9	2	16	12	121	134	20	33	13	53
Not capable of and not available for work	1960	7,234	118	19	264	198	2,046	2,985	329	219	453	603
	1959	6,555	117	21	193	186	1,877	2,697	278	207	383	596
Loss of work due to a labour dispute	1960	196	3	-	1	-	96	87	2	-	4	3
	1959	531	-	-	15	10	127	170	-	4	-	205
Refused offer of work and neglected opportunity to work	1960	1,504	3	18	65	59	506	539	80	54	99	81
	1959	1,507	11	10	84	34	476	579	106	27	84	96
Discharged for misconduct	1960	1,123	24	4	33	24	394	472	23	13	42	94
	1959	1,007	12	1	45	35	376	377	25	15	49	72
Voluntarily left employment without just cause	1960	6,582	146	32	259	224	1,878	2,224	356	191	459	813
	1959	6,474	114	36	239	202	1,853	2,309	278	177	368	898
Other reasons	1960	8,535	189	43	357	276	2,850	3,271	211	119	272	947
	1959	5,080	130	25	239	237	1,920	1,657	90	66	104	612
* Previously failed on initial claim but subsequently established on revised claim during October												
	1960	3,492	79	19	159	149	1,215	1,225	46	36	101	463

Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average per week	
	1960 - October - 1959	
	(in thousands)	
Canada -	225.9	159.8
Newfoundland	4.0	3.4
Prince Edward Island	0.6	0.6
Nova Scotia	10.5	7.2
New Brunswick	7.7	5.7
Quebec	67.2	50.1
Ontario	85.9	58.5
Manitoba	7.1	4.7
Saskatchewan	3.9	2.7
Alberta	10.8	6.5
British Columbia	28.2	20.4

Table 7. - Benefit Payments, by Province.

Prov.	1960 - October - 1959			
	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)
Canada -	903,403	20,650,922	671,150	13,765,753
fld.	15,799	342,739	14,148	297,642
E.I.	2,462	46,856	2,467	44,027
S.	41,903	917,198	30,300	581,072
B.	30,700	657,156	24,061	458,874
ue.	268,984	5,948,623	210,238	4,236,250
it.	343,642	8,072,034	245,805	5,109,663
an.	28,274	617,230	19,834	390,394
ask.	15,750	333,182	11,538	265,874
lta.	43,115	983,653	27,218	563,265
C.	112,774	2,732,251	85,541	1,818,692

Table 8. - Number of Weeks of Benefit, by Province.

Province	Complete Weeks	Partial Weeks	
		T o t a l	Due to Excess Earnings

O c t o b e r - 1 9 6 0

Canada -	831,188	72,215	50,984
Newfoundland	13,903	1,896	1,576
Prince Edward Island	2,287	175	131
Nova Scotia	36,355	5,548	4,631
New Brunswick	27,071	3,629	2,695
Quebec	249,027	19,957	13,091
Ontario	318,906	24,736	17,112
Manitoba	26,137	2,137	1,516
Saskatchewan	14,677	1,073	748
Alberta	39,808	3,307	2,281
British Columbia	103,017	9,757	7,203

O c t o b e r - 1 9 5 9

Canada -	619,103	52,047	34,814
Newfoundland	12,730	1,418	1,065
Prince Edward Island	2,285	182	131
Nova Scotia	26,468	3,832	3,014
New Brunswick	21,085	2,976	2,112
Quebec	195,450	14,788	9,112
Ontario	228,849	16,956	11,367
Manitoba	18,334	1,500	1,017
Saskatchewan	10,685	853	578
Alberta	25,084	2,134	1,294
British Columbia	78,133	7,408	5,124

APPENDIX

Glossary of Terms

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme.

Claimant population: The count of persons currently reporting to the local offices as at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of

unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Claimants currently reporting to local offices: All persons currently reporting to local offices to claim unemployment insurance benefit, either regular, seasonal or fishing. Under the Unemployment Insurance Act a person may claim benefit for any week during which he did not work a full working week.

Number of weeks on claim: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous claim document to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no disqualification imposed and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that the claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and

constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Failure rate: The number of initial claims on which a benefit period was not established in a month expressed as a per cent of **initial** claims cleared during that month. During the period when seasonal benefit is effective, the failure rate represents the net cases with insufficient contributions to qualify for either regular, seasonal or fishing benefit. In some cases additional contributions are located necessitating a recomputation whereby the claimant subsequently establishes a benefit period. No account is taken of such cases.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$15.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$17.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.

Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of regular benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks. For purposes of seasonal benefit, however, any claimant whose qualifying contributions include even one fishing contribution week is classed as a fishing claimant.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

JAN 19 1961

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**STATISTICAL REPORT ON THE OPERATION OF
THE UNEMPLOYMENT INSURANCE ACT
NOVEMBER 1960**

(Compiled from material supplied by the Unemployment Insurance Commission)



Published by Authority of
The Honourable George Hees, Minister of Trade and Commerce

DOMINION BUREAU OF STATISTICS

Labour Division

Unemployment Insurance Section

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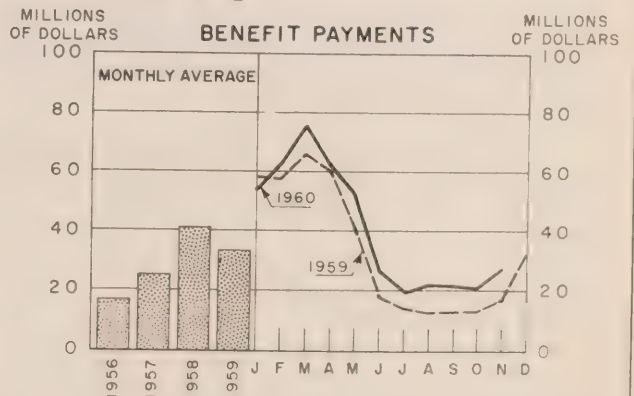
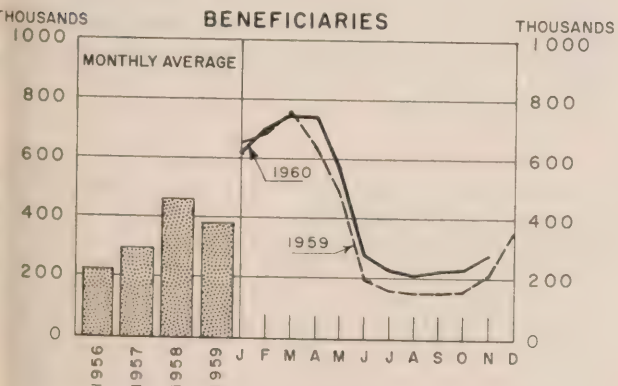
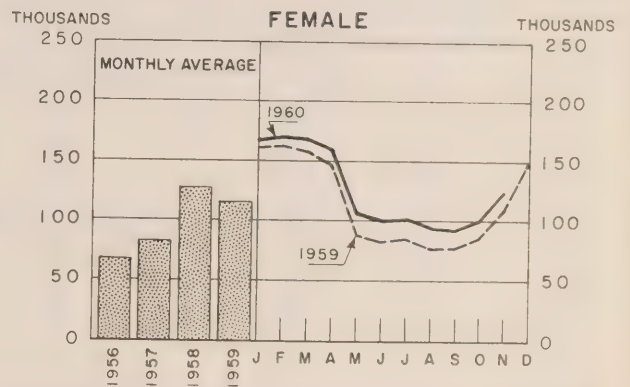
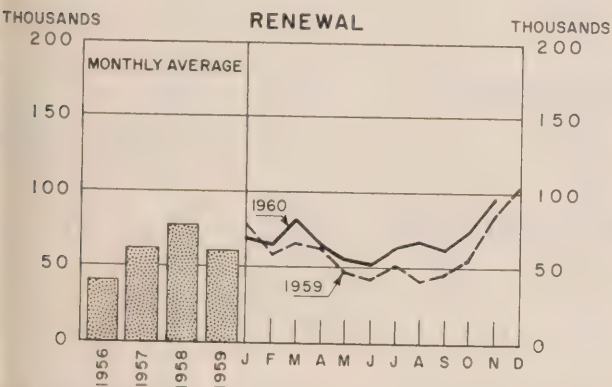
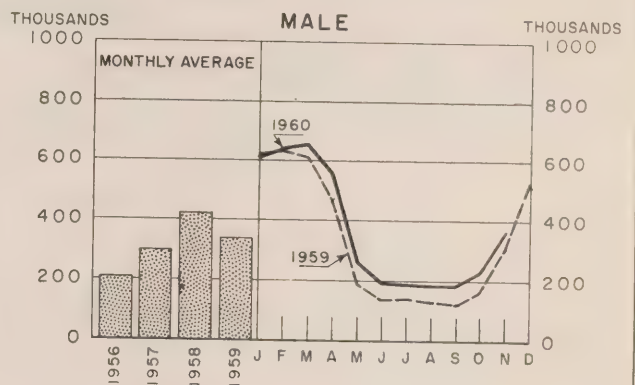
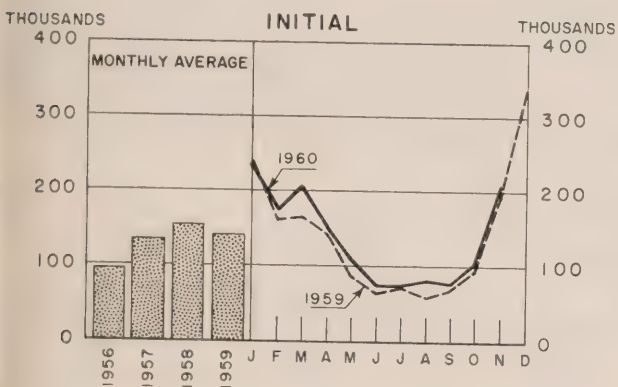
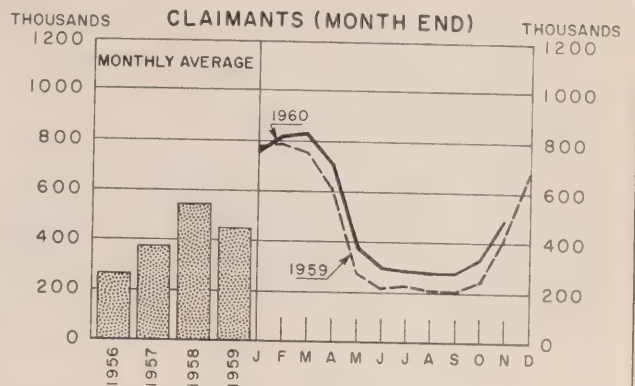
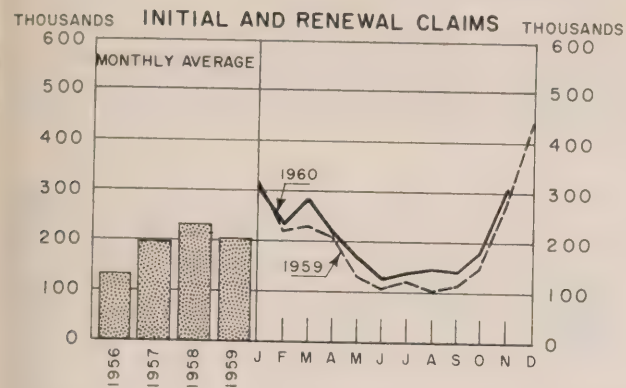
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UNEMPLOYMENT INSURANCE ACTIVITIES



UNEMPLOYMENT INSURANCE CLAIMS AND BENEFIT

November 1960

Claimants at month-end:
volume and type

Claimants for unemployment insurance benefit on November 30 numbered 485,200, an increase of 155,000 over October 31, and 68,000 more than on November 30, 1959. Males accounted for more than 85 per cent of the October-November increase. Some 15,000 of the current claimants were identified as seasonal

benefit, as against 5,000 for the same date last year.

The pattern of distribution of the claimant group according to the number of weeks on claim underwent a significant change, on November 30, as a sharp rise occurred in the number of those on claim two weeks or less. This was particularly true for males.

Number of weeks on claim

	all cases	2 or less	3-4	5-8	9-12	13-16	17-20	over 20	4 or less	5 or more
<u>Percentage increase in claimants over October 31, 1960</u>										
Total	47	81	45	41	25	19	17	2	72	22
Male	58	91	56	52	30	29	22	3	82	30
Female	21	49	17	16	15	4	9	-	40	9

The sharp increase in the number of claims pending, (from 50,000 on October 31 to 104,000 on November 30, see Table 4), suggests that the claims for a substantial portion of the 221,000 in the two weeks or less class have not yet been completely processed.

In comparison with last year, there is a substantial increase in the number of persons on claim over three months, and again this pattern is more marked for males than for females:

Number of weeks on claim

	all cases	2 or less	3-4	5-8	9-12	13-16	17-20	over 20	12 or less	13 or more
<u>Percentage increase in claimants over November 30, 1959</u>										
Total	16	6	4	28	38	54	42	33	12	40
Male	18	5	5	37	54	78	65	45	13	58
Female	11	8	1	7	13	23	18	19	8	20

The average period of time on claim, as at November 30, was estimated to have been slightly over seven weeks, in comparison with six and one-half weeks, last year.

November, seventy per cent more than the October total of 178,200 and about ten per cent in excess of the 278,600 filed in November 1959.

Thirty per cent of the current claimants were postal, compared with 26 per cent on October 31 and 32 per cent on November 30 last year.

Initial and renewal claims: receipt and disposal

A total of 304,400 initial and renewal claims were received at local offices of the Unemployment Insurance Commission during No-

The month-to-month increase in initial claims was 100 per cent whereas renewal claims were up by 31 per cent. During the latter part of November, claims failing the regular contribution requirements are considered under the seasonal benefit provisions though benefit may not be paid until the Monday of the week in which December 1 falls. This explains, in part, the relatively larger increase in initial claims.

Examination of columns 4 and 5 of the summary table, page 5, reveals that during November, beneficiaries, weeks and amount paid increased at a relatively slower rate than claimants, while the reverse occurred on a year-over-year basis. These percentage changes reflect the variation in the composition of claimants, in comparison with last year and with the previous month, referred to in the opening paragraphs of this text. The relatively larger increase in amount over weeks of benefit in comparison with last year is due mainly to the operation of the four new benefit rates arising out of the amendments of September 1959.

Claims and benefit payments,
by province

The monthly increment in the November claimant total was relatively larger in the Atlantic and Prairie provinces than elsewhere:

October 31 to November 30, 1960			November 30, 1959 to November 30, 1960			October 30 to November 30, 1959		
Total	Male	Female	Total	Male	Female	Total	Male	Female
+ 47	+ 58	+21	+16	+18	+11	+ 67	+ 88	+27
+138	+161	+26	+32	+32	+36	+120	+139	+20
+188	+240	+87	- 2	- 3	+ 1	+208	+279	+85
+ 60	+ 70	+21	+31	+37	+ 5	+ 57	+ 70	+19
+ 66	+ 77	+34	+11	+14	-	+ 80	+ 96	+41
+ 41	+ 49	+24	+14	+16	+11	+ 57	+ 72	+29
+ 31	+ 39	+15	+ 8	+ 8	+10	+ 66	+ 94	+22
+ 81	+111	+21	+37	+39	+28	+ 84	+112	+30
+100	+143	+22	+10	+11	+ 6	+ 96	+130	+29
+ 67	+ 88	+20	+30	+37	+11	+ 92	+123	+39
+ 50	+ 59	+27	+25	+29	+13	+ 59	+ 73	+27

Variations in the monthly increases, for the provinces, are associated with the commencement of the seasonal benefit period and the relatively greater importance of these claims for certain regions. Examination of the

October-November increase among the group coming on claim after the middle of the month, i.e., those who had been on claim two weeks or less, suggests this to be a factor.

Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
+ 81	+265	+353	+136	+108	+ 73	+ 59	+ 97	+150	+ 93	+ 73

The predominance of males among the new cases during the month is reflected in the following table:

Percentage of male claimants, November 30, by number of weeks on claim and province

	<u>Weeks on claim</u>							
	Total	2 or less	3-4	5-8	9-12	13-16	17-20	over 20
Canada	75	81	79	75	68	65	60	59
Nfld.	91	95	94	89	82	75	74	76
P.E.I.	78	83	78	77	56	55	68	48
N.S.	85	90	85	84	79	73	72	75
N.B.	80	84	80	80	78	76	66	70
Que.	72	78	77	73	69	64	55	55
Ont.	71	77	75	71	65	64	62	57
Man.	78	83	80	79	66	65	64	58
Sask.	78	87	83	76	60	55	60	55
Alta.	77	86	82	75	61	60	56	57
B.C.	78	83	81	79	72	68	64	60

Percentage changes in claims filed by province, are as follows:

	<u>October to November 1960</u>			<u>November 1959 to November 1960</u>			<u>October to November 1959</u>		
	Total	Initial	Renewal	Total	Initial	Renewal	Total	Initial	Renewal
Canada	+ 71	+100	+ 31	+ 9	+ 7	+ 14	+ 84	+101	+ 55
Nfld.	+258	+343	+ 72	+35	+34	+ 40	+197	+258	+ 49
P.E.I.	+330	+447	+106	- 7	-10	+ 7	+359	+462	+119
N.S.	+ 42	+ 77	+ 13	+39	+ 6	+133	+ 64	+ 85	+ 25
N.B.	+105	+139	+ 48	+ 6	+ 1	+ 20	+ 99	+124	+ 46
Que.	+ 67	+ 95	+ 27	+11	+ 8	+ 18	+ 72	+ 93	+ 36
Ont.	+ 49	+ 67	+ 24	- 4	- 4	- 4	+ 87	+ 93	+ 78
Man.	+107	+126	+ 73	+23	+17	+ 41	+ 98	+115	+ 60
Sask.	+143	+171	+ 88	+10	+ 8	+ 15	+ 99	+109	+ 74
Alta.	+ 90	+109	+ 61	+16	+13	+ 23	+ 99	+118	+ 69
B.C.	+ 77	+115	+ 24	+21	+22	+ 19	+ 71	+ 91	+ 38

The size of the average benefit payment varies substantially by province. Comparison with last year (column 3 of the following table) provides an indication of the varying impact of the higher benefit rates. Though effective as of September 27, 1959 the higher rates did not cause upward pressure on the average until late in the spring. The summer low usually drops below the average for the previous late fall months and is, normally, well under the high for the previous winter. However, the low for this summer (\$21.81 in July) exceeded the previous November and December (\$20.85 and \$21.51) and was almost on a

par with the previous January average of \$21.91. The rise since July has been substantial.

The national average of \$23.19 was attained only by Ontario, Alberta and British Columbia, whereas one year ago Newfoundland and Manitoba also exceeded the national average. Thus, while the average weekly payment has increased for all provinces, there is a substantial variation in the extent to which the provinces have participated in the higher rates. This reflects the differing levels of earnings, for the provinces.

Average weekly payment

	November		Increase over last year (3)
	1960 (1)	1959 (2)	
		(dollars)	
Canada	23.19	20.85	2.34
Newfoundland	22.98	21.53	1.45
Prince Edward Island	19.63	18.16	1.47
Nova Scotia	21.03	18.21	2.82
New Brunswick	21.55	19.11	2.44
Quebec	22.56	20.38	2.18
Ontario	23.63	21.29	2.34
Manitoba	22.92	20.91	2.01
Saskatchewan	22.28	20.57	1.71
Alberta	23.41	21.42	1.99
British Columbia	24.77	21.93	2.84

.. Figures not available.

- Nil.

Summary table

Activity	Nov. 1960	Oct. 1960	Nov. 1959	% Change from		Cumulative data			
				Oct. 1960	Nov. 1959	Calendar year		12 months ending November	
						1960	1959	1960	1959
		(Thousands)			(Thousands)		(Thousands)		
Insured population as at month-end	..	4,125	4,131	..	..	..	4,097*	..	4,111*
Initial and renewal claims filed	304	178	279	+71	+ 9	2,252	1,987	2,694	2,462
Claimants currently reporting to local offices	485	330	417	+47	+16	497*	433*	513*	457*
Beneficiaries (weekly average)	273	226	210	+21	+30	433*	387*	427*	386*
Weeks compensated	1,146	903	838	+27	+37	19,910	17,652	21,428	19,210
Benefit paid \$	26,584	20,651	17,479	+29	+52	442,071	373,436	474,732	406,994
Average weekly benefit \$	23.19	22.86	20.85	+ 1	+11	22.20	21.16	22.15	21.19

.. Monthly average.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

End of:	Total	Employed	Claimants
1960 - October	4,124,900	3,794,700	330,200
September	4,037,000	3,757,500	279,500
August	4,040,000	3,759,800	280,200
July	4,024,000	3,729,900	294,100
June	4,048,000	3,751,600	296,400
May	3,988,000	3,623,700	364,300
April	4,222,000	3,507,100	714,900
March	4,307,000	3,484,000	823,000
February	4,308,000	3,493,800	814,200
January	4,296,000	3,513,500	782,500
1959 - December	4,295,000	3,609,300	685,700
November	4,131,000	3,713,500	417,500

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province. (1)

Prov.	1960 - November - 1959					
	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	304,416	207,409	97,007	278,592	193,734	84,858
Nfld.	12,115	10,276	1,839	8,974	7,665	1,309
P.E.I.	1,990	1,662	328	2,149	1,843	306
N.S.	14,347	8,096	6,251	10,331	7,650	2,681
N.B.	11,527	8,360	3,167	10,900	8,265	2,635
Que.	84,982	58,461	26,521	76,737	54,269	22,468
Ont.	92,992	60,083	32,909	96,778	62,487	34,291
Man.	14,635	10,380	4,255	11,867	8,851	3,016
Sask.	10,126	7,458	2,668	9,196	6,877	2,319
Alta.	18,759	12,353	6,406	16,110	10,913	5,197
B.C.	42,943	30,280	12,663	35,550	24,914	10,636

(1) In addition, revised claims received numbered 41,424

Table 3. - Claimants* Currently Reporting to Local Offices by Number of Weeks on Claim, Province and Sex, and Percentage Postal.

(Counted on last working day of the month)

Prov. and Sex	Total claimants	Number of weeks on claim							Percent- age Postal	November 30, 1959 Total claimants
		2 or Less	3-4	5-8	9-12	13-16	17-20	Over 20		
	November 30, 1960									
CANADA -	485,177	220,925	60,053	73,222	41,677	26,881	17,366	45,053	30.1	417,541
MALE	364,136	179,302	47,125	54,762	28,480	17,468	10,497	26,502	32.4	308,477
FEMALE	121,041	41,623	12,928	18,460	13,197	9,413	6,869	18,551	23.5	109,064
Nfld.	16,401	9,738	1,812	1,763	754	512	466	1,356	73.4	12,427
Male	14,928	9,289	1,700	1,563	618	386	346	1,026	75.7	11,341
Female	1,473	449	112	200	136	126	120	330	49.8	1,086
P.E.I.	2,576	1,698	277	234	110	64	44	149	73.3	3,626
Male	1,999	1,407	215	179	62	35	30	71	76.0	2,053
Female	577	291	62	55	48	29	14	78	64.1	573
N.S.	22,561	11,597	2,185	2,900	1,803	1,027	711	2,338	40.7	17,197
Male	19,190	10,466	1,864	2,425	1,425	747	510	1,753	41.2	13,984
Female	3,371	1,131	321	475	378	280	201	585	37.6	3,213
N.B.	18,745	8,415	2,554	2,956	1,453	1,076	635	1,656	58.1	16,845
Male	14,954	7,039	2,031	2,370	1,127	814	419	1,154	59.3	13,068
Female	3,791	1,376	523	586	326	262	216	502	53.6	3,777
Que.	140,109	62,979	17,185	21,092	12,532	7,774	5,241	13,306	30.1	122,529
Male	101,468	49,112	13,180	15,413	8,633	4,939	2,856	7,335	32.8	87,818
Female	38,641	13,867	4,005	5,679	3,899	2,835	2,385	5,971	23.2	34,711
Ont.	155,506	66,029	18,857	23,745	14,246	9,743	6,245	16,641	20.7	143,364
Male	110,964	51,036	14,140	16,886	9,311	6,226	3,851	9,514	21.0	102,746
Female	44,542	14,993	4,717	6,859	4,935	3,517	2,394	7,127	19.9	40,618
Man.	22,218	10,496	3,097	3,773	1,690	1,097	612	1,453	25.6	16,268
Male	17,240	8,754	2,463	2,964	1,110	710	390	849	28.9	12,365
Female	4,978	1,742	634	809	580	387	222	604	14.1	3,903
Sask.	13,834	7,050	1,917	1,979	881	664	391	952	48.3	12,623
Male	10,847	6,105	1,599	1,498	525	367	234	519	52.2	9,816
Female	2,987	945	318	481	356	297	157	433	34.2	2,807
Alta.	27,471	12,741	3,859	4,429	2,294	1,381	878	1,889	28.3	21,140
Male	21,271	10,984	3,180	3,307	1,400	826	490	1,084	30.5	15,534
Female	6,200	1,757	679	1,122	894	555	388	805	20.7	5,606
B.C.	65,756	30,182	8,310	10,351	5,914	3,543	2,143	5,313	27.0	52,522
Male	51,275	25,110	6,753	8,157	4,269	2,418	1,371	3,197	28.5	39,752
Female	14,481	5,072	1,557	2,194	1,645	1,125	772	2,116	21.9	12,770

* Changes in the wording of this heading do not involve any change in concept.

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.*

Prov.	A d j u d i c a t e d					P e n d i n g	
	Total	Entitled to Benefit		Not Entitled to Benefit		Initial	Renewal
		Initial	Renewal	Initial	Renewal		
November - 1960							
Canada -	250,461	110,467	87,057	48,046	4,891	81,320	22,748
Nfld.	7,268	4,274	1,497	1,391	106	5,585	556
P.E.I.	1,150	726	263	136	25	920	77
N.S.	12,247	4,615	5,919	1,511	202	3,427	1,057
N.B.	9,266	4,892	2,908	1,327	139	3,264	656
Que.	69,427	31,194	24,086	12,842	1,305	23,951	6,125
Ont.	79,326	33,200	29,647	14,804	1,675	23,491	7,850
Man.	12,406	6,213	3,360	2,597	236	2,784	1,293
Sask.	7,998	4,003	2,118	1,727	150	2,610	786
Alta.	16,078	7,155	5,675	2,936	312	3,873	1,479
B.C.	35,295	14,195	11,584	8,775	741	11,415	2,869

November - 1959

Canada -	221,207	97,901	74,005	45,386	3,915	80,524	18,513
Nfld.	4,872	2,437	1,093	1,272	70	4,966	416
P.E.I.	1,439	903	268	255	13	800	57
N.S.	7,430	3,177	2,354	1,758	141	3,898	659
N.B.	8,019	3,709	2,304	1,866	140	3,998	677
Que.	61,297	28,876	19,255	12,018	1,148	21,950	5,190
Ont.	78,569	32,986	30,305	13,959	1,319	24,856	6,445
Man.	10,086	4,979	2,587	2,354	166	2,728	754
Sask.	7,459	3,552	1,925	1,892	90	2,503	603
Alta.	13,748	6,226	4,596	2,738	188	4,572	1,532
B.C.	28,288	11,056	9,318	7,274	640	10,253	2,180

* In addition 39,182 revised claims were disposed of. Of these, 4,568 were special requests not granted and 1,405 were appeals by claimants. There were 10,514 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during November 1960 and 1959 with Chief Reasons for Non-entitlement.

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Benefit period not established	1960*	38,620	1,143	98	1,113	1,004	10,370	11,639	1,898	1,314	2,279	7,762
	1959	36,444	1,025	214	1,445	1,580	9,542	10,949	1,845	1,505	2,116	6,223
Claimants disqualified	1960	27,565	671	102	992	821	8,537	9,938	1,382	811	1,473	2,838
	1959	21,028	491	71	788	675	6,461	7,424	875	651	1,136	2,456
Not unemployed	1960	627	18	1	31	20	184	159	52	50	52	60
	1959	485	22	5	31	21	136	138	22	41	21	48
Not capable of and not available for work	1960	7,196	122	27	264	227	2,026	2,842	346	307	425	610
	1959	6,252	104	17	207	164	1,653	2,522	323	264	364	634
Loss of work due to a labour dispute	1960	614	129	-	26	-	63	78	137	-	114	67
	1959	358	-	-	-	-	340	14	-	2	-	2
Refused offer of work and neglected opportunity to work	1960	1,439	8	13	33	21	448	683	66	46	64	57
	1959	1,164	3	1	66	29	362	479	33	30	74	87
Discharged for misconduct	1960	1,266	22	4	44	35	470	489	37	16	49	100
	1959	1,089	18	5	38	24	404	418	27	18	35	102
Voluntarily left employment without just cause	1960	7,047	211	31	269	220	2,096	2,155	469	238	513	845
	1959	6,828	215	31	205	253	2,013	2,135	338	222	508	908
Other reasons	1960	9,376	161	26	325	298	3,250	3,532	275	154	256	1,099
	1959	4,852	129	12	241	184	1,553	1,718	132	74	134	675

* Previously failed on initial claim but subsequently established on revised claim during November

1960 6,674

164

20

162

241

2,470

2,131

154

198

323

811

9

Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average per week	
	1960 - November - 1959	
	(in thousands)	
Canada -	272.9	209.6
Newfoundland	5.7	4.0
Prince Edward Island	0.8	0.8
Nova Scotia	10.9	9.1
New Brunswick	9.8	7.6
Quebec	80.7	63.3
Ontario	98.2	75.8
Manitoba	10.2	7.8
Saskatchewan	6.1	5.3
Alberta	14.4	9.6
British Columbia	36.1	26.3

Table 7. - Benefit Payments, by Province.

Prov.	1960 - November - 1959			
	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)
Canada -	1,146,188	26,583,608	838,456	17,479,376
Nfld.	24,008	551,713	16,000	344,445
P.E.I.	3,148	61,797	3,061	55,575
N.S.	45,978	967,140	36,501	664,598
N.B.	41,076	885,243	30,358	580,140
Que.	339,048	7,648,821	253,389	5,163,388
Ont.	412,446	9,746,054	303,068	6,451,705
Man.	42,777	980,260	31,424	657,042
Sask.	25,504	568,348	21,339	439,003
Alta.	60,473	1,415,631	38,251	819,390
B.C.	151,730	3,758,601	105,065	2,304,090

Table 8. - Number of Weeks of Benefit, by Province.

Province	Complete Weeks	Partial Weeks	
		T o t a l	Due to Excess Earnings
November - 1960			
Canada -	1,052,792	93,396	65,050
Newfoundland	21,315	2,693	2,141
Prince Edward Island	2,930	218	176
Nova Scotia	39,913	6,065	5,040
New Brunswick	36,265	4,811	3,407
Quebec	312,076	26,972	17,717
Ontario	382,189	30,257	20,883
Manitoba	39,585	3,192	2,145
Saskatchewan	23,703	1,801	1,207
Alberta	55,950	4,523	3,023
British Columbia	138,866	12,864	9,311
November - 1959			
Canada -	750,341	88,115	44,466
Newfoundland	14,530	1,470	1,033
Prince Edward Island	2,815	246	185
Nova Scotia	11,398	25,103	3,669
New Brunswick	26,810	3,548	2,550
Quebec	234,192	19,197	11,387
Ontario	280,083	22,985	15,039
Manitoba	29,297	2,127	1,370
Saskatchewan	19,745	1,594	1,029
Alberta	35,120	3,131	2,423
British Columbia	96,351	8,714	5,781

Glossary of Terms

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme.

Claimant population: The count of persons currently reporting to the local offices as at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of

unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Claimants currently reporting to local offices: All persons currently reporting to local offices to claim unemployment insurance benefit either regular, seasonal or fishing. Under the Unemployment Insurance Act a person may claim benefit for any week during which he did not work a full working week.

Number of weeks on claim: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous claim document to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no **disqualification imposed** and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that the claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and

constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Failure rate: The number of initial claims on which a benefit period was not established in a month expressed as a per cent of **initial** claims cleared during that month. During the period when seasonal benefit is effective, the failure rate represents the net cases with insufficient contributions to qualify for either regular, seasonal or fishing benefit. In some cases additional contributions are located necessitating a recomputation whereby the claimant subsequently establishes a benefit period. No account is taken of such cases.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$15.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$17.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.

Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of regular benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks. For purposes of seasonal benefit, however, any claimant whose qualifying contributions include even one fishing contribution week is classed as a fishing claimant.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.



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STATISTICAL REPORT ON THE OPERATION OF
THE UNEMPLOYMENT INSURANCE ACT
DECEMBER 1960

(Compiled from material supplied by the Unemployment Insurance Commission)

Published by Authority of
The Honourable George Hees, Minister of Trade and Commerce

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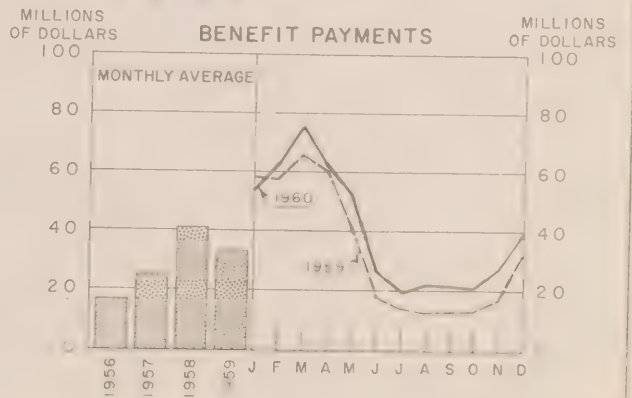
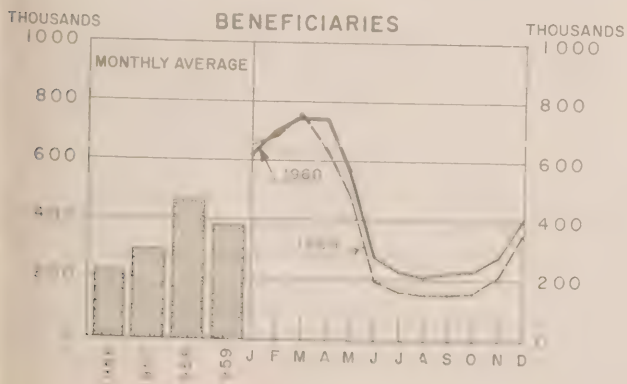
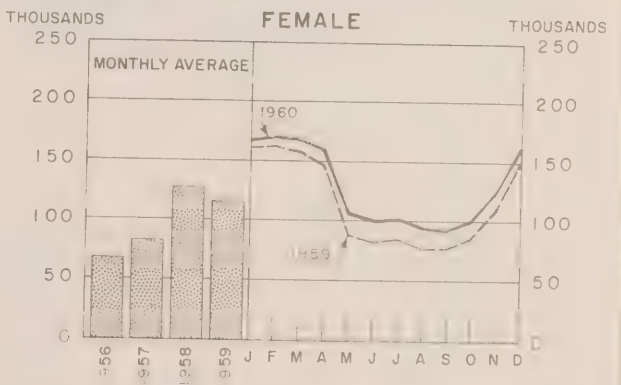
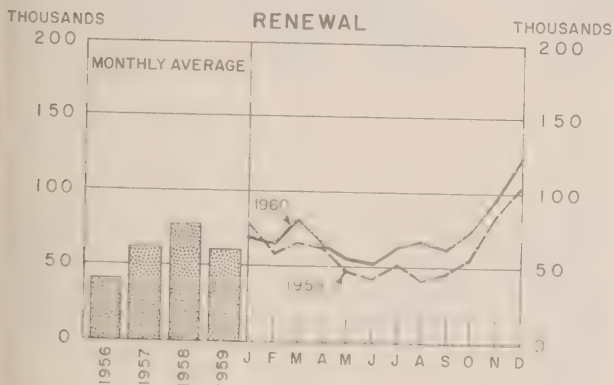
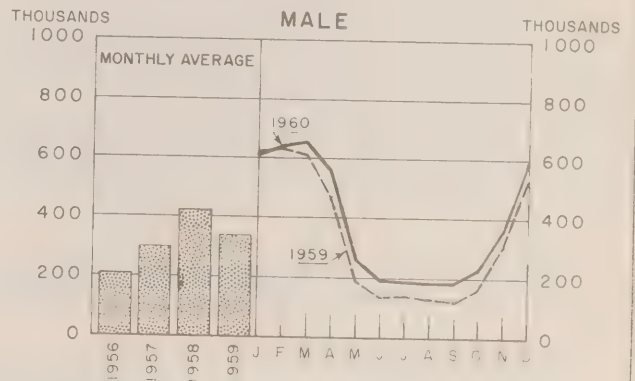
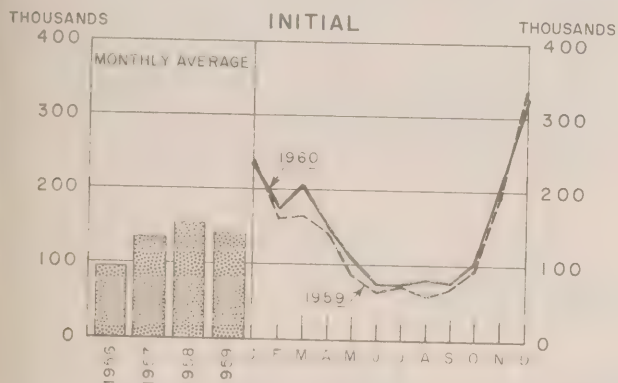
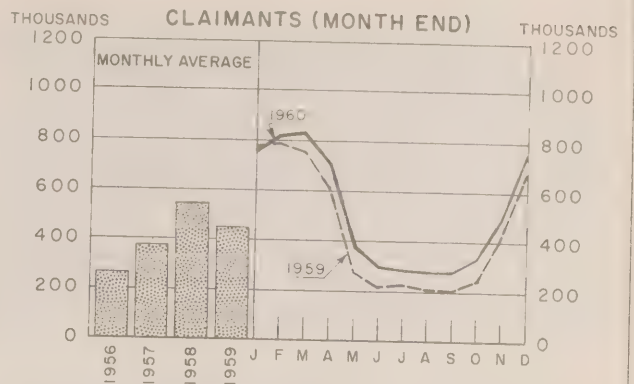
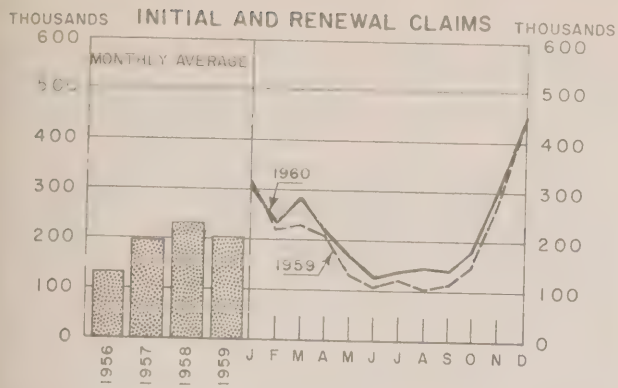
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For information regarding the personal characteristics, occupational and industrial status of both the insured population and persons establishing claims, see the "Annual Report on Benefit Periods Established and Terminated under the Unemployment Insurance Act", D.B.S. Labour Division, Unemployment Insurance Section.

UNEMPLOYMENT INSURANCE ACTIVITIES



UNEMPLOYMENT INSURANCE CLAIMS AND BENEFIT

December 1960

Claimants for unemployment insurance benefit on December 30 totalled 754,000, an increase of ten per cent above the December 31, 1959 total of 686,000. These totals include seasonal benefit claimants, numbering 134,000 this year as against 116,500 one year ago. On November 30, the claimant count was 485,000, of whom 15,000⁽¹⁾ were identified as seasonal. The November - December increase in claimants was 270,000 (or 55 per cent) of whom 85 per cent were male.

The month-end claimant count this year constitutes a slightly higher proportion of the insured persons than last year. For November 30, the proportion was almost 12 per cent this year, 10 per cent last year. At the end of December last year, claimants comprised 16 per cent of the total, and while this year's estimate is not yet available, indications are that it will be up slightly.

During the 12 months ending November 1959, the insured population⁽²⁾ averaged

4,111,000. Over the same period this year the average was 4,147,000 or an increase of 1.0 per cent. Since a 12 per cent increase occurred in the average monthly claimant total, the employed segment suffered a decline. The insured employed figures do not reflect recent expansionary movements among certain service groups, e.g., education and hospitals, since, in the main, these are not covered employments. Further, it is likely that a substantial number of teen-agers are in the labour force but not in the insured population. They have had little opportunity to build up credits which would enable them to become claimants for unemployment insurance benefit. On the average about 82,000 teen-agers in the labour force⁽³⁾ were unemployed during 1960.

The sex and postal composition of the December 31, 1960 claimants, by type of benefit, were as follows:

	All claimants	Regular only	Seasonal benefit only	Fishing seasonal benefit, only	Non-fishing seasonal benefit
Per cent male	79	79	79	99	76
Per cent postal	35	33	47	87	40

As a result of the very high proportion of males in the December claim intake, between 80 and 85 per cent of those classed as four weeks or less on claim, December 31, were male. Females accounted for less than 20 per cent of the persons eight weeks or less on claim as at December 31; however, they comprise between 35 and 40 per cent of those on claim 13 weeks or more. Only slightly more than 10 per cent of the males had been on claim 13 weeks or more as at December 31 in comparison with 25 per

cent of the females. In total, male claimants outnumber females by almost four to one. Males on claim less than nine weeks as at the end of December outnumber females by almost five to one, but the ratio is less than two to one for those on claim 13 weeks or more.

Seasonal benefit claimants constituted between 15 and 20 per cent of the month-end claimant total, virtually unchanged from last year. In total, however, claimants classed as

- (1) As claims are filed in anticipation of seasonal benefit, a substantial proportion of the other 470,000 claimants would have been eligible for seasonal; however, as the computation was not yet completed at the end of the month, such cases are included as regular.
- (2) Contributions and benefit are both on a weekly basis, and it is possible for a person to be a contributor and a claimant in the same week. To the extent that such cases occur in the last week of a month, the insured population would contain an element of duplication.
- (3) Source: The Labour Force, Special Surveys Division, Dominion Bureau of Statistics.

"seasonal benefit" number 15 per cent more than at the same date last year. Some 20,000 were identified as "Fishing SB"* (17,800 last year).

sharp drop from the November rate (24.4 per cent)**.

Initial and Renewal claims: receipt and disposal

A total of 448,300 initial and renewal claims were filed during December, an advance of almost 50 per cent over November. Initial claims during the month increased by more than 55 per cent, while a 27 per cent rise occurred in the volume of renewal claims. In comparison with last year, the current claim volume represents a slight rise; initial claims were slightly lower than last year but renewal claims were up by 20 per cent.

The failure rate on initial claims processed during December was 13.5 per cent, compared with 14 per cent last year. The operation of seasonal benefit was evident in the

Beneficiaries and benefit payments

The average weekly estimate of beneficiaries was 400,400 for December, 272,900 for November and 361,500 for December 1959. Payments in December amounted to \$39.8 million, a 50 per cent increase over the November total of \$26.6 million and more than 20 per cent in excess of last December's sum of \$32.7 million. The average weekly payment was \$23.64 for December, \$23.19 for November and \$21.51 for December, 1959.

Claims and benefit payments, by province

The rate of increase in the claimant group from November to December varied substantially, by province.

Percentage change in month-end count of claimants

	<u>November 30 to December 30, 1960</u>			<u>December 31, 1959 to December 30, 1960</u>			<u>November 30 to December 31, 1959</u>		
	Total	Male	Female	Total	Male	Female	Total	Male	Female
Canada	+ 55	+ 63	+32	+10	+11	+ 7	+ 64	+ 74	+38
Altd.	+ 98	+106	+21	+ 9	+ 8	+25	+140	+150	+31
E.I.	+149	+169	+78	- 6	- 8	+ 6	+160	+185	+69
S.	+ 75	+ 84	+23	+17	+21	- 7	+ 96	+109	+40
B.	+ 84	+ 95	+42	+ 6	+ 7	- 2	+ 94	+108	+46
ue.	+ 64	+ 75	+33	+ 4	+ 3	+ 5	+ 80	+ 96	+41
nt.	+ 51	+ 56	+38	+12	+13	+ 9	+ 46	+ 49	+40
an.	+ 45	+ 52	+21	+21	+25	+ 7	+ 63	+ 68	+44
ask.	+ 66	+ 75	+31	+ 8	+ 8	+ 6	+ 68	+ 79	+31
lta.	+ 31	+ 38	+ 8	+20	+21	+16	+ 42	+ 56	+ 3
C.	+ 32	+ 34	+24	+17	+20	+ 7	+ 41	+ 44	+31

Provincial differences in claimants from November to December are influenced by the importance of claims for seasonal benefit. Com-

parison of the first three columns with the last three reveal a striking similarity in the month-to-month movements, this year and last.

During the seasonal benefit period the composition of the failure group differs substantially from other months of the year. For the months when seasonal benefit is not operative, exhaustion of benefit could be a contributing factor in a declining total. This does not hold, from December to February, however, since (1) termination of regular benefit constitutes a qualifying condition for seasonal and (2) the minimum seasonal is 12 weeks.

A claimant is categorized as "Fishing SB" if his qualifying contributions include any weeks of contributions on behalf of employment in fishing.

The varying impact of seasonal benefit claims is clearly illustrated in the following table:

Per cent distribution of claims established,*
separately for regular and seasonal benefit

December 1960

	Regular	Per cent	Seasonal	Per cent established on SB
Canada	100		100	44.8
Nfld.	3.0		9.4	71.8
P.E.I.	0.7		2.3	70.9
N.S.	4.0		6.0	55.0
N.B.	4.3		7.0	57.3
Que.	30.6		27.9	42.4
Ont.	32.6		25.9	39.2
Man.	4.9		3.1	33.6
Sask.	3.8		2.7	36.4
Alta.	5.4		3.5	34.2
B.C.	10.6		12.2	48.4

The most marked difference occurs in the Atlantic Provinces where one-quarter of the seasonal benefit claims were set up as against 12 per cent of the regular. Ontario accounted for a third of regular claims established but only a quarter of the seasonal. Differences in employment opportunities are a contributing

factor.

The month-end count of seasonal benefit claimants accounts for less than 20 per cent of the total claimant count, at the national level, and it is substantially higher in the Atlantic provinces.

Month-end seasonal benefit claimants
as a per cent of total claimants

December 30, 1960

December 31, 1959

Canada	17.8	17.0
Nfld.	41.3	34.9
P.E.I.	43.8	43.4
N.S.	20.6	24.4
N.B.	27.3	28.7
Que.	17.5	15.4
Ont.	13.9	13.3
Man.	13.1	15.0
Sask.	15.7	14.9
Alta.	11.7	12.7
B.C.	18.1	16.9

* i.e., have fulfilled the contribution requirements for that type of benefit.

Percentage changes in claims filed during December, by province and by type of claim, are as follows:

Percentage change in claims filed

	November to December, 1960			December 1959 to December 1960			November to December, 1959		
	Total (1)	I (2)	R (3)	Total (4)	I (5)	R (6)	Total (7)	I (8)	R (9)
Canada	+ 47	+ 57	+27	+ 2	-4	+ 20	+ 59	+ 75	+21
Nfld.	+ 56	+ 66	- 1	- 8	-9	+ 2	+128	+144	+36
P.E.I.	+122	+138	+42	- 5	-7	+ 14	+116	+130	+33
N.S.	+ 87	+108	+60	+22	-7	+155	+113	+136	+47
N.B.	+ 86	+112	+18	+ 1	-2	+ 18	+ 95	+119	+21
Que.	+ 64	+ 74	+43	- 4	-8	+ 11	+ 89	+104	+52
Ont.	+ 52	+ 63	+31	+ 3	-1	+ 13	+ 41	+ 58	+11
Man.	+ 17	+ 21	+ 7	+ 5	-2	+ 31	+ 37	+ 45	+15
Sask.	+ 30	+ 37	+13	- 1	-4	+ 13	+ 44	+ 54	+15
Alta.	+ 2	+ 8	- 9	+ 7	-	+ 29	+ 11	+ 22	-13
B.C.	+ 9	+ 11	+ 3	+ 5	+1	+ 19	+ 24	+ 34	+ 3

.. Figures not available.

- Nil.

Summary table

Activity	Dec. 1960	Nov. 1960	Dec. 1959	% Change from		Cumulative data			
				Nov. 1960	Dec. 1959	Calendar year		12 months ending December	
						1960	1959	1960	1959
	(Thousands)					(Thousands)		(Thousands)	
Insured population as at month-end	..	4,160	4,295	..	..	..	4,114*	..	4,114*
Initial and renewal claims filed	448	304	442	+47	+ 2	2,700	2,428	2,700	2,428
Claimants currently reporting to local offices	754	485	686	+55**	+10	518*	454*	518*	454*
Regular	620	470	569	+32	+ 9				
SB	134	15	117	**	+15				
SB Fishing	20	1	18	**	+11				
Beneficiaries (weekly average)	400	273	362	+47	+11	430*	385*	430*	385*
Weeks compensated	1,682	1,146	1,518	+47	+11	21,592	19,170	21,592	19,170
Benefit paid	\$ 39,766	26,584	32,661	+50	+22	481,836	406,097	481,836	406,097
Average weekly benefit	\$ 23.64	23.19	21.51	+ 2	+10	22.32	21.18	22.32	21.18

* Monthly average.

** November to December comparisons affected by commencement of seasonal benefit on November 28.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

End of:	Total	Employed	Claimants
1960 - November	4,160,000	3,674,800	485,200 ⁽¹⁾
October	4,042,000	3,711,800	330,200
September	4,037,000	3,757,500	279,500
August	4,040,000	3,759,800	280,200
July	4,024,000	3,729,900	294,100
June	4,048,000	3,751,600	296,400
May	3,988,000	3,623,700	364,300
April	4,222,000	3,507,100	714,900
March	4,307,000	3,484,000	823,000
February	4,308,000	3,493,800	814,200
January	4,296,000	3,513,500	782,500
1959 - December	4,295,000	3,609,300	685,700
November	4,131,000	3,713,500	417,500

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province. (2)

Prov.	1960 - December - 1959					
	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	448,319	325,011	123,308	441,645	338,584	103,061
Nfld.	18,847	17,025	1,822	20,470	18,685	1,785
P.E.I.	4,414	3,948	466	4,644	4,236	408
N.S.	26,853	16,833	10,020	22,024	18,091	3,933
N.B.	21,485	17,735	3,750	21,265	18,089	3,176
Que.	139,588	101,736	37,852	144,975	110,909	34,066
Ont.	140,941	97,990	42,951	136,584	98,533	38,051
Man.	17,156	12,596	4,560	16,293	12,813	3,480
Sask.	13,203	10,190	3,013	13,277	10,610	2,667
Alta.	19,193	13,336	5,857	17,887	13,348	4,539
B.C.	46,639	33,622	13,017	44,226	33,270	10,956

(1) By virtue of seasonal benefit class B, the claimant count during the seasonal benefit period may include a number of persons who were not represented in the insured population within the last six months. This explains, in part, unequal variations in the month-to-month movement of the employed and claimants.

(2) In addition, revised claims received numbered 52,580.

Table 3. - Claimants* Currently Reporting to Local Offices by Number of Weeks on Claim, Province and Sex, and Percentage Postal.

(Counted on last working day of the month)

Prov. and Sex	Total claimants	Number of weeks on claim							Percent- age Postal	December 31, 1959 Total claimants
		2 or Less	3-4	5-8	9-12	13-16	17-20	Over 20		
	December 30, 1960									
CANADA -	754,117	287,325	166,201	122,473	64,393	35,752	22,450	55,523	35.2	685,689
MALE	594,232	239,452	134,730	99,064	48,915	24,304	14,550	33,217	38.1	535,683
FEMALE	159,885	47,873	31,471	23,409	15,478	11,448	7,900	22,306	24.3	150,006
Nfld.	32,463	12,905	10,509	4,514	1,715	740	467	1,613	83.1	29,772
Male	30,688	12,478	10,190	4,274	1,547	608	353	1,238	84.6	28,351
Female	1,775	427	319	240	168	132	114	375	56.8	1,421
P.E.I.	6,415	2,361	2,725	782	209	103	46	189	80.5	6,821
Male	5,386	2,078	2,294	655	165	63	28	103	82.2	5,850
Female	1,029	283	431	127	44	40	18	86	71.7	971
N.S.	39,439	18,728	8,172	4,870	2,632	1,501	938	2,598	50.3	33,694
Male	35,284	17,700	7,297	4,274	2,199	1,189	705	1,920	51.1	29,210
Female	4,155	1,028	875	596	433	312	233	678	43.5	4,484
N.B.	34,568	12,845	9,481	5,611	2,560	1,231	893	1,947	67.9	32,711
Male	29,181	11,614	8,075	4,543	2,028	926	673	1,322	69.4	27,191
Female	5,387	1,231	1,406	1,068	532	305	220	625	59.4	5,520
Que.	229,345	93,030	48,405	34,912	18,055	10,820	6,851	17,272	34.7	221,122
Male	177,854	77,023	38,329	27,814	13,398	7,259	4,281	9,750	37.8	172,042
Female	51,491	16,007	10,076	7,098	4,657	3,561	2,570	7,522	23.7	49,080
Ont.	234,136	87,505	48,630	36,618	20,342	12,465	8,099	20,477	21.6	209,867
Male	172,570	67,956	36,763	27,856	14,529	8,322	5,183	11,961	22.5	153,153
Female	61,566	19,549	11,867	8,762	5,813	4,143	2,916	8,516	19.0	56,714
Man.	32,127	10,884	7,304	6,802	2,941	1,752	854	1,590	31.9	26,467
Male	26,119	9,081	6,168	5,754	2,316	1,240	556	1,004	35.7	20,830
Female	6,008	1,803	1,136	1,048	625	512	298	586	15.5	5,637
Sask.	22,937	8,207	5,805	4,759	1,827	823	491	1,025	51.9	21,256
Male	19,033	7,061	5,098	4,130	1,407	506	283	548	55.4	17,577
Female	3,904	1,146	707	629	420	317	208	477	34.6	3,679
Alta.	35,985	12,300	7,913	7,494	3,599	1,762	875	2,042	30.9	29,984
Male	29,306	10,666	6,778	6,360	2,707	1,093	521	1,181	32.5	24,213
Female	6,679	1,634	1,135	1,134	892	669	354	861	23.8	5,771
B.C.	86,702	28,560	17,257	16,111	10,513	4,555	2,936	6,770	30.9	73,995
Male	68,811	23,795	13,738	13,404	8,619	3,098	1,967	4,190	32.7	57,266
Female	17,891	4,765	3,519	2,707	1,894	1,457	969	2,580	23.7	16,729

Changes in the wording of this heading do not involve any change in concept.

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.*

Prov.	A d j u d i c a t e d					P e n d i n g	
	Total	Entitled to Benefit		Not Entitled to Benefit		Initial	Renewal
		Initial	Renewal	Initial	Renewal		
D e c e m b e r - 1 9 6 0							
Canada -	429,960	257,146	113,349	55,059	4,406	94,126	28,301
Nfld.	20,110	14,911	1,822	3,227	150	4,472	406
P.E.I.	4,587	3,734	435	393	25	741	83
N.S.	24,949	12,813	9,846	2,108	182	5,339	1,049
N.B.	20,489	14,385	3,289	2,660	155	3,954	962
Que.	126,778	75,401	33,384	16,795	1,198	33,491	9,395
Ont.	132,929	76,159	39,422	15,755	1,593	29,567	9,786
Man.	16,943	10,427	4,203	2,075	238	2,878	1,412
Sask.	13,086	8,323	2,856	1,790	117	2,687	826
Alta.	20,185	11,616	5,824	2,518	227	3,075	1,285
B.C.	49,904	29,377	12,268	7,738	521	7,922	3,097

D e c e m b e r - 1 9 5 9

Canada -	401,608	246,713	95,260	55,571	4,064	116,824	22,250
Nfld.	16,448	12,975	1,312	2,102	59	8,574	830
P.E.I.	4,354	3,577	397	369	11	1,090	57
N.S.	18,872	12,210	3,598	2,932	132	6,847	862
N.B.	20,284	14,257	3,089	2,818	120	5,012	644
Que.	124,778	76,136	31,164	16,306	1,172	40,417	6,920
Ont.	127,552	73,788	35,189	17,075	1,500	32,526	7,807
Man.	14,255	9,054	3,060	1,951	190	4,536	984
Sask.	12,183	7,887	2,462	1,754	80	3,472	728
Alta.	18,458	10,616	4,831	2,815	196	4,999	1,213
B.C.	44,424	26,213	10,158	7,449	604	9,351	2,205

* In addition 49,301 revised claims were disposed of. Of these, 5,988 were special requests not granted and 1,226 were appeals by claimants. There were 13,553 revised claims pending at the end of the month.

Table 1. Number of Claimants Not Entitled to Benefit in each Province during December 1960 and 1959 with Chief Reasons for Non-entitlement.

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Benefit period not established	1960*	42,136	2,373	285	1,635	2,171	12,778	11,845	1,394	1,251	1,842	6,562
	1959	42,423	1,567	306	2,537	2,364	12,182	12,956	1,278	1,261	1,931	6,041
Claimants disqualified	1960	30,717	1,309	183	1,027	1,031	10,254	10,301	1,417	949	1,425	2,821
	1959	27,451	761	117,	911	974	8,744	9,436	1,227	801	1,494	2,986
Not unemployed	1960	1,233	21	16	30	29	476	345	64	98	82	72
	1959	1,141	17	17	22	28	495	250	58	105	59	90
Not capable of and not available for work	1960	8,159	269	58	284	322	2,487	3,011	361	286	387	694
	1959	7,841	174	22	259	264	2,309	3,020	357	287	426	723
Loss of work due to a labour dispute	1960	331	-	-	19	-	123	101	33	-	51	4
	1959	306	-	-	1	-	54	207	-	-	-	44
Refused offer of work and neglected opportunity to work	1960	1,781	14	9	98	30	461	843	60	59	94	113
	1959	1,748	4	3	68	35	546	723	125	56	80	108
Discharged for misconduct	1960	1,333	26	8	41	32	427	548	35	24	62	130
	1959	1,348	11	5	41	28	460	552	39	23	56	133
Voluntarily left employment without just cause	1960	7,267	331	43	245	265	1,511	1,998	434	231	489	689
	1959	8,527	292	46	244	311	1,568	2,000	421	236	661	1,017
Other reasons	1960	10,611	648	49	310	329	3,765	3,455	408	230	280	1,139
	1959	6,540	263	24	276	288	2,012	2,284	216	94	212	871

* Previously failed on initial claim but subsequently established on revised claim during December

1960 11,592

821

9,283

921

1,116

Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average per week	
	1960 - December - 1959	
	(in thousands)	
Canada -	400.4	361.5
Newfoundland	10.6	7.8
Prince Edward Island	2.3	2.1
Nova Scotia	16.7	12.6
New Brunswick	15.8	13.7
Quebec	120.6	111.2
Ontario	130.0	125.3
Manitoba	18.2	16.0
Saskatchewan	11.6	11.4
Alberta	22.7	17.0
British Columbia	51.9	44.4

Table 7. - Benefit Payments, by Province.

Prov.	1960 - December - 1959			
	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)
Canada -	1,681,843	39,765,534	1,518,168	32,661,333
Nfld.	44,634	1,079,506	32,626	722,960
P.E.I.	9,677	198,370	8,866	174,913
N.S.	69,978	1,496,185	53,107	1,036,192
N.B.	66,313	1,441,301	57,425	1,157,142
Que.	506,653	11,596,805	467,059	9,905,607
Ont.	546,094	13,226,431	526,231	11,477,125
Man.	76,461	1,736,699	67,024	1,432,866
Sask.	48,481	1,147,749	47,783	1,040,820
Alta.	95,490	2,335,499	71,638	1,578,042
B.C.	218,062	5,506,989	186,409	4,135,666

Table 8. - Number of Weeks of Benefit, by Province.

Province	Complete Weeks	Partial Weeks	
		T o t a l	Due to Excess Earnings

D e c e m b e r - 1 9 6 0

Canada -	1,548,124	133,719	90,866
Newfoundland	40,983	3,651	2,584
Prince Edward Island	9,030	647	477
Nova Scotia	61,280	8,698	6,820
New Brunswick	59,578	6,735	4,319
Quebec	467,876	38,777	24,778
Ontario	504,187	41,907	28,110
Manitoba	70,173	6,288	4,493
Saskatchewan	45,073	3,408	2,380
Alberta	88,380	7,110	4,830
British Columbia	201,564	16,498	12,075

D e c e m b e r - 1 9 5 9

Canada -	1,408,658	109,510	67,567
Newfoundland	30,124	2,502	1,745
Prince Edward Island	8,350	516	376
Nova Scotia	47,511	5,596	4,153
New Brunswick	52,298	5,127	3,263
Quebec	434,474	32,585	18,785
Ontario	490,189	36,042	22,385
Manitoba	63,191	3,833	2,485
Saskatchewan	44,861	2,922	1,837
Alberta	66,251	5,387	3,217
British Columbia	171,409	15,000	9,321

Seasonal benefit, 1960-61 period

The provisions regulating the operation of seasonal benefit are unchanged from last year. Effective November 20, 1960, to May 20, 1961, claims failing the regular contribution requirements are considered for seasonal benefit. Benefit is not payable under these terms for unemployment occurring before December 5 (1). Only one seasonal benefit period may be established by a claimant during this period. As a result, claimants exhausting their right to seasonal benefit during this interval would be tested under the regular provisions if they wished to be re-considered for benefit. However, since the minimum establishment is 12 weeks, (2) exhaustions would not occur before February 18.

In testing for seasonal benefit, claims failing the regular requirements are considered first under class A, i.e. a minimum of 15 contribution weeks since the preceding March 31. It follows, then, that no claims can be es-

tablished in this class after March 31, 1961. Total entitlement for claimants qualifying in this class will be based entirely on contributions during this qualifying period. The duration will be 5 weeks of benefit for every 6 weeks of contribution, or a minimum of 13 weeks (subject to the exception in footnote 2).

Cases failing under class A are then examined for possible qualification under class B which represents an extension of benefit for those for whom a regular benefit period terminated during the interval since May 21, 1960. The duration will be that shown on the preceding regular benefit, subject to the maximum of 25 weeks (2). The weekly rate (3) will be that of the preceding claim, adjusted, if necessary, for any change in dependency status.

Claimants for seasonal benefit (except fishermen (4) must comply with all the provisions of the Act and Regulations, except where mentioned above.

Fishing Claimants

Table 3b, Fishing seasonal benefit claimants, includes those seasonal benefit claimants whose claim documents carry the identification F, for fishing. This indicates that the person is eligible for seasonal benefit by virtue

of fishing contributions, i.e. his countable contributions for the 15 weeks included at least one week of fishing contributions (or his preceding regular benefit period was also designated as F.).

- (1) A claimant eligible to have the waiting period waived could draw seasonal benefit for the week commencing November 28.
- (2) Where fewer than 12 weeks remain between the date of establishing the claim and May 20, the duration authorized will be equal to that number of weeks. For SB claims established subsequent to March 4 the duration will be under 12 weeks.
- (3) Section 47 (2a) of the Act is not applicable to seasonal benefit claims. This section was added in September 1959 in order to minimize the impact of short-term employment on the weekly rate for subsequent regular claims filed within a two-year period.
- (4) During the seasonal benefit period, claimants classed as fishermen will be considered available and unemployed in respect to any activity in commercial fishing or in the repair of fishing gear, equipment or boat. However, income from fishing is taken into consideration in determining the amount of benefit payable.

Table 3a. - Seasonal Benefit Claimants Currently Reporting to Local Offices on the Last Working Day of the Month, by Sex and Province.

Prov.	1960 - December - 1959					
	Total	Male	Female	Total	Male	Female
Canada -	134,052	106,082	27,970	116,509	91,756	24,753
Nfld.	13,399	13,012	387	10,392	10,126	266
P.E.I.	2,807	2,409	398	2,960	2,585	375
N.S.	8,109	7,201	908	8,238	7,324	914
N.B.	9,435	7,765	1,670	9,392	7,757	1,635
Que.	40,088	30,883	9,205	34,080	26,091	7,989
Ont.	32,472	22,369	10,103	28,014	19,280	8,734
Man.	4,208	3,485	723	3,965	3,220	745
Sask.	3,595	2,973	622	3,164	2,626	538
Alta.	4,223	3,511	712	3,820	3,048	772
B.C.	15,716	12,474	3,242	12,484	9,699	2,785

Table 3b. - Fishing Seasonal Benefit Claimants included in Table 3a.

Prov.	1960 - December - 1959					
	Total	Male	Female	Total	Male	Female
Canada -	19,997	19,886	111	17,768	17,666	102
Nfld.	8,257	8,257	-	6,164	6,164	-
P.E.I.	1,525	1,488	37	1,640	1,598	42
N.S.	2,712	2,708	4	2,396	2,392	4
N.B.	2,708	2,675	33	3,056	3,023	33
Que.	744	742	2	889	886	3
Ont.	404	396	8	265	262	3
Man.	42	42	-	89	89	-
Sask.	4	4	-	-	-	-
Alta.	9	9	-	7	7	-
B.C.	3,592	3,565	27	3,262	3,245	17

APPENDIX

Glossary of Terms

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme.

Claimant population: The count of persons currently reporting to the local offices as at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of

unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Claimants currently reporting to local offices: All persons currently reporting to local offices to claim unemployment insurance benefit, either regular, seasonal or fishing. Under the Unemployment Insurance Act a person may claim benefit for any week during which he did not work a full working week.

Number of weeks on claim: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous claim document to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no disqualification imposed and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that the claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and

constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Failure rate: The number of initial claims on which a benefit period was not established in a month expressed as a per cent of **initial** claims cleared during that month. During the period when seasonal benefit is effective, the failure rate represents the net cases with insufficient contributions to qualify for either regular, seasonal or fishing benefit. In some cases additional contributions are located necessitating a recomputation whereby the claimant subsequently establishes a benefit period. No account is taken of such cases.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$15.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$17.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.

Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of regular benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks. For purposes of seasonal benefit, however, any claimant whose qualifying contributions include even one fishing contribution week is classed as a fishing claimant.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

CATALOGUE No.

73-001

MONTHLY

Canada. Statistics, Bureau of



STATISTICAL REPORT ON THE OPERATION OF
THE UNEMPLOYMENT INSURANCE ACT
JANUARY 1961

(Compiled from material supplied by the Unemployment Insurance Commission)

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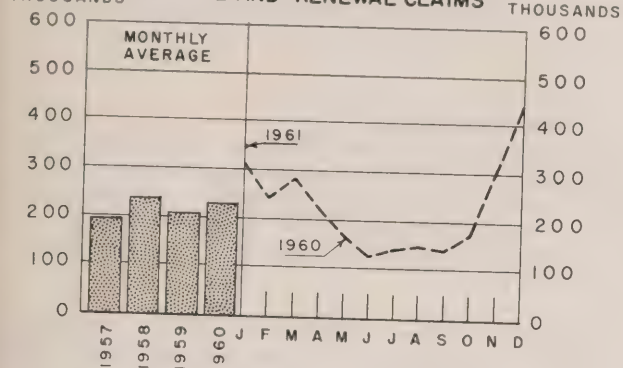
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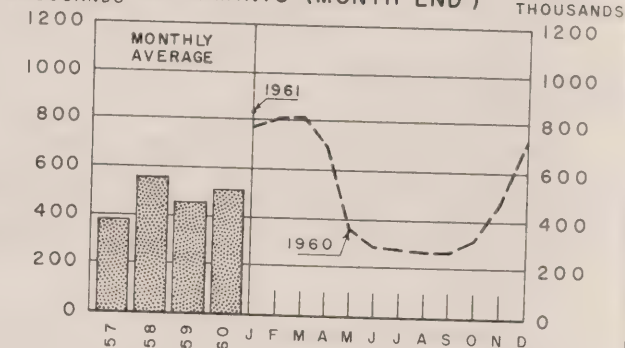
For information regarding the personal characteristics, occupational and industrial status of both the insured population and persons establishing claims, see the "Annual Report on Benefit Period Established and Terminated under the Unemployment Insurance Act", D.B.S. Labour Division, Unemployment Insurance Section.

UNEMPLOYMENT INSURANCE ACTIVITIES

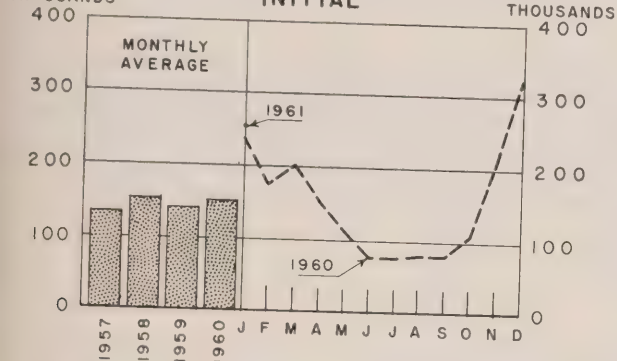
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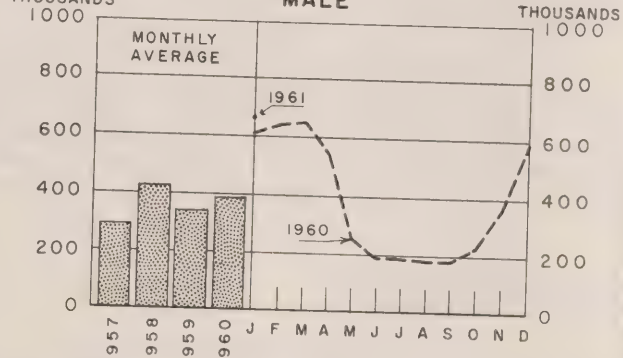
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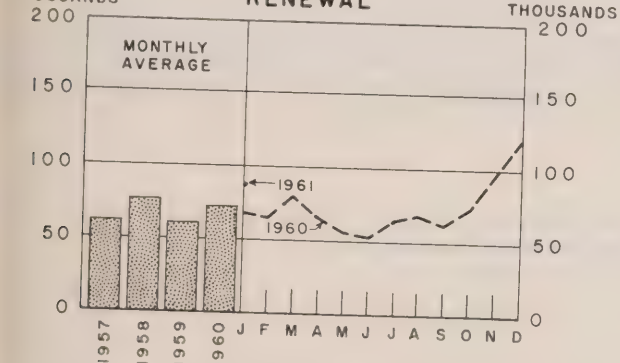
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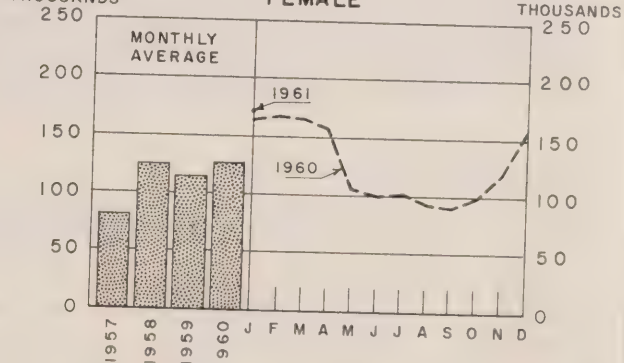
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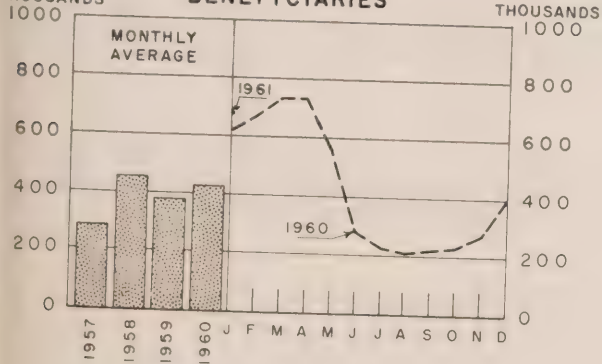
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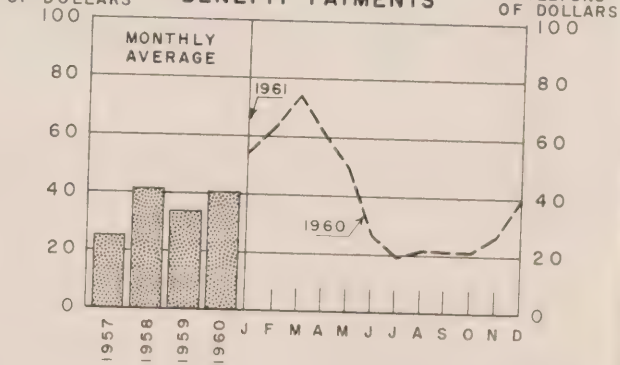
THOUSANDS FEMALE



THOUSANDS BENEFICIARIES



MILLIONS OF DOLLARS BENEFIT PAYMENTS



UNEMPLOYMENT INSURANCE CLAIMS AND BENEFIT

January 1961

Claimants at month-end: volume and type

Claimants for unemployment insurance benefit on January 31 numbered 846,900, an increase of 12 per cent from the December 30 total of 754,100 and 8 per cent above the 782,500 claimants recorded for January 29, 1960. These totals include seasonal benefit claimants, numbering 205,000 on January 31, 134,100 on December 30 and 177,100 on January 29, 1960. In comparison with last year, the number of seasonal benefit claimants was up by about 15 per cent, whereas regular (1) claimants increased by about 5 per cent.

At the beginning of January this year, claimants comprised 17.3 per cent of the estimated insured population, a slight increase over last year's 16.0 per cent. At December 1st persons currently reporting to local offices for the purpose of claiming benefit accounted for 11.7 per cent of all insured persons on that date.

As of January 31 it was estimated that claimants had been on continuous claim on the average about 2 months (8.4 weeks). The average was slightly higher for local than for postal claimants, e.g. 9 weeks versus 7.6 weeks. Proportions of postal claimants increase materially during the seasonal benefit period and almost 50 per cent of seasonal benefit claimants on January 31 were postal as against 35 per cent of regular. Higher proportions of postal claimants in the winter months coincide with increasing proportions of unemployment in outlying areas when total unemployment is at peak levels.

Initial and renewal claims: receipt and disposal

Some 344,200 initial and renewal claims were filed during January, down almost 25 per cent from the December (2) total of 448,300 and slightly more than 10 per cent above last year's January total of 306,600. The December to January decline was close to 30 per cent in the case of renewal claims, 22 per cent for initial claims. In comparison with last year, initial claims increased by less than 10 per cent, whereas a 30 per cent rise occurred in renewal claims. The failure rate on initial claims processed in January was 10.8 per cent, down from 13.5 for December and from 11.2 during January 1960.

Beneficiaries and benefit payments

The average weekly estimate of beneficiaries was 672,500 for January, up sharply from the estimate of 402,600 (3) for December and less than 10 per cent above last January's estimate of 620,000. Payments amounted to \$67.7 million during January, 70 per cent higher than the \$39.8 million paid out in December and 25 per cent above the \$54.3 million paid out during January 1960. The average weekly payment was \$23.96 for January, \$23.51 (3) for December and \$21.91 for January 1960. The relatively greater increase in beneficiaries and payments during January (close to 70 per cent) in contrast with a 12 per cent increase in the number of claimants is due primarily to the lag between the filing of a claim and the receipt of a benefit cheque. As of December 30, almost 40 per cent of the claimants had been on claim less than 3 weeks, but at the end of January this proportion was less than a quarter. In general, the first week of recorded unemployment is a "waiting" week and is not compensated.

(1) The classification of claimants at the month-end as between regular and seasonal is complicated because the count invariably includes some whose claim has not been fully processed and who are classed as regular until the computation of their contribution credits indicates otherwise.

(2) Of recent years December is the peak month for claims filed.

(3) Amended.

Claims and benefit payments, by province

The December to January increase in the month-end claimant count was relatively greater in the Atlantic provinces. In relation to last January, however, the percentage increases in the Prairie provinces were slightly greater than elsewhere.

Percentage change in month-end count of claimants

	December 30, 1960 to January 31, 1961			January 29, 1960 to January 31, 1961			December 31, 1959 to January 29, 1960		
	<u>Total</u>	<u>Male</u>	<u>Female</u>	<u>Total</u>	<u>Male</u>	<u>Female</u>	<u>Total</u>	<u>Male</u>	<u>Female</u>
Canada	+ 12	+ 13	+ 8	+ 8	+ 9	+ 4	+ 14	+ 15	+ 11
Nfld.	+ 17	+ 17	+ 21	+ 4	+ 3	+ 23	+ 23	+ 23	+ 23
P.E.I.	+ 20	+ 21	+ 17	- 3	- 4	+ 6	+ 17	+ 17	+ 16
N.S.	+ 20	+ 18	+ 36	+ 13	+ 14	+ 2	+ 25	+ 25	+ 24
N.B.	+ 22	+ 23	+ 19	+ 10	+ 13	- 2	+ 17	+ 17	+ 18
Que.	+ 14	+ 18	-	+ 6	+ 7	+ 3	+ 12	+ 14	+ 2
Ont.	+ 8	+ 9	+ 5	+ 9	+ 11	+ 4	+ 11	+ 11	+ 10
Man.	+ 14	+ 12	+ 23	+ 16	+ 18	+ 6	+ 19	+ 18	+ 23
Sask.	+ 19	+ 18	+ 26	+ 5	+ 5	+ 3	+ 23	+ 21	+ 29
Alta.	+ 18	+ 16	+ 22	+ 12	+ 14	+ 2	+ 26	+ 23	+ 39
B.C.	+ 4	-	+ 16	+ 8	+ 8	+ 8	+ 12	+ 12	+ 14

The January claim intake was relatively lower than December for all provinces, the heaviest percentage declines occurring in the Atlantic provinces. This is so despite the fact that the Atlantic provinces also reflected a relatively greater increase in the month-end claimant count on January 31 over December 30. In order to understand this seeming paradox, it is necessary to compare the distribution of the January 31 claimants according to the number of weeks on claim:

Percentage distribution of claimants by number of weeks on claim, as of January 31, 1961

	<u>Total</u>	<u>2 or less</u>	<u>3 - 4</u>	<u>5 - 8</u>	<u>9 - 12</u>	<u>13 or over</u>
Canada	100	23	13	31	15	18
Nfld.	100	17	13	47	12	11
P.E.I.	100	15	14	54	11	7
N.S.	100	29	15	31	11	15
N.B.	100	20	14	38	14	14
Que.	100	24	13	31	14	18
Ont.	100	23	13	29	14	21
Man.	100	24	14	31	17	14
Sask.	100	21	14	35	17	13
Alta.	100	25	14	28	17	17
B.C.	100	21	11	27	18	24

If we compare the percentages for the Atlantic provinces with those at the national level, we find a relatively heavier proportion of persons on claim 5 - 8 weeks, particularly in Newfoundland, Prince Edward Island and New Brunswick. The reverse is true, except in the 3 - 4 week group. This brings

out two points worth mentioning: (a) differences in the timing of the increases in claimant volume and (b) variations in the weeks entitlement. The December claim intake was relatively much heavier in the Atlantic provinces, consequently the increase in the December 30 count of claimants was also much greater. This was associated with the commencement of the seasonal benefit period and the relatively greater importance of that type of benefit in the Atlantic provinces, and is now reflected in the 5 - 8 weeks on claim. Secondly, experience indicates that the average weeks authorized is lower in the Atlantic provinces than elsewhere (1). This is borne out here by the relatively smaller proportion on claim 13 weeks or more in that area.

The percentage changes in claims filed during January, by province and by type of claim, are as follows:

Percentage change in claims filed

	<u>December 1960 to January 1961</u>			<u>January 1960 to January 1961</u>			<u>December 1959 to January 1960</u>		
	Total	I	R	Total	I	R	Total	I	R
Canada	- 23	- 22	- 28	+ 12	+ 7	+ 29	- 31	- 30	- 33
Nfld.	- 49	- 52	- 20	- 5	- 7	+ 4	- 50	- 53	- 21
P.E.I.	- 54	- 56	- 39	+ 11	+ 10	+ 17	- 61	- 63	- 41
N.S.	- 23	- 19	- 29	+ 28	+ 1	+170	- 26	- 25	- 33
N.B.	- 29	- 30	- 27	+ 16	+ 15	+ 20	- 38	- 40	- 28
Que.	- 23	- 20	- 30	+ 16	+ 11	+ 34	- 36	- 34	- 42
Ont.	- 21	- 19	- 27	+ 11	+ 7	+ 23	- 27	- 25	- 32
Man.	- 16	- 11	- 33	+ 10	+ 9	+ 15	- 20	- 20	- 23
Sask.	- 22	- 19	- 33	+ 8	+ 5	+ 22	- 28	- 25	- 38
Alta.	- 6	- 1	- 17	+ 8	+ 4	+ 20	- 6	- 4	- 11
B.C.	- 25	- 24	- 26	+ 7	+ 5	+ 11	- 26	- 27	- 21

The relatively greater importance of seasonal benefit in the Atlantic provinces is clearly illustrated when we examine the figures on claims established (2) since the commencement of the seasonal benefit period this year. Fifty per cent or more of claims established since that date in the Atlantic provinces were seasonal benefit. This is associated with the heavy concentration of fishing benefit in that area. Elsewhere the proportion was about one-third, except for British Columbia where it was over 40 per cent.

Claims established on seasonal benefit as a per cent of all
claims established, December 1960* and January 1961, combined

Per cent

Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
41	66	66	52	55	39	35	34	35	34	43

(1) See the 18th Annual Report on Benefit Periods Established and Terminated under the Unemployment Insurance Act, published by the Dominion Bureau of Statistics, Labour Division, Unemployment Insurance Section.

(2) i.e. initial claims, computed during December and January, on which the contribution requirements were fulfilled and either a regular or seasonal benefit period was established.

* Claims established as S.B. the latter part of November are included.

At the national level, less than one in four of the January 31 claimants were classed as seasonal benefit, but for the Atlantic provinces the proportion was substantially higher.

Per cent of claimants identified as Seasonal Benefit

	<u>January 31, 1961</u>	<u>January 29, 1960</u>
Canada	24	23
Newfoundland	47	46
Prince Edward Island	52	39
Nova Scotia	31	34
New Brunswick	36	36
Quebec	24	21
Ontario	20	18
Manitoba	18	17
Saskatchewan	20	19
Alberta	16	15
British Columbia	24	21

The level of the average weekly payment is about \$2.00 above last year, except for the Maritime provinces, Quebec and Alberta.

Average weekly payment, January

	1961	1960
Canada	23.96	21.91
Newfoundland	23.81	21.72
Prince Edward Island	21.30	20.52
Nova Scotia	21.86	20.03
New Brunswick	22.14	20.77
Quebec	23.74	22.04
Ontario	24.06	22.05
Manitoba	24.40	21.78
Saskatchewan	24.37	21.45
Alberta	24.66	22.83
British Columbia	25.75	22.78

. Figures not available.

Nil.

Summary table

Activity	Jan. 1961	Dec. 1960	Jan. 1960	% Change from		Cumulative data			
				Dec. 1960	Jan. 1960	Calendar year		12 months ending January	
						1961	1960	1961	1960
	(Thousands)					(Thousands)		(Thousands)	
Insured population as at month-end	..	4,359	4,296	..	..	..	4,296*	..	4,117*
Initial and renewal claims filed	344	448	307	- 23	+ 12	344	307	2,738	2,417
Claimants currently reporting to local offices	847	754	783	+ 12	+ 8	847*	783*	524*	454*
Regular	642	620	605	+ 4	+ 6				
SB	205	134	177	+ 53	+ 16				
SB Fishing	28	20	26	+ 39	+ 7				
Beneficiaries (weekly average)	673	403	620	+ 67	+ 8	673*	620*	434*	382*
Weeks compensated	2,824	1,691	2,480	+ 67	+ 14	2,824	2,480	21,946	18,907
Benefit paid	\$ 67,660	39,766	54,345	+ 70	+ 25	67,660	54,345	495,152	401,790
Average weekly benefit	\$ 23.96	23.51	21.91	+ 2	+ 9	23.96	21.91	22.56	21.25

* Monthly average.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

End of:	Total	Employed	Claimants
1960 - December	4,359,000	3,604,900	754,100
November	4,151,000	3,665,800	485,200
October	4,042,000	3,711,800	330,200
September	4,037,000	3,757,500	279,500
August	4,040,000	3,759,800	280,200
July	4,024,000	3,729,900	294,100
June	4,048,000	3,751,600	296,400
May	3,988,000	3,623,700	364,300
April	4,222,000	3,507,100	714,900
March	4,307,000	3,484,000	823,000
February	4,308,000	3,493,800	814,200
January	4,296,000	3,513,500	782,500
1959 - December	4,295,000	3,609,300	685,700

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province. (1)

Prov.	1961 - January - 1960					
	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	344,237	254,949	89,288	306,564	237,387	69,177
Nfld.	9,662	8,198	1,464	10,189	8,785	1,404
P.E.I.	2,021	1,739	282	1,824	1,583	241
N.S.	20,786	13,687	7,099	16,250	13,618	2,632
N.B.	15,237	12,495	2,742	13,150	10,859	2,291
Que.	107,770	81,196	26,574	93,037	73,227	19,810
Ont.	110,800	79,247	31,553	99,811	74,057	25,754
Man.	14,330	11,263	3,067	12,974	10,298	2,676
Sask.	10,329	8,304	2,025	9,566	7,909	1,657
Alta.	18,107	13,268	4,839	16,794	12,773	4,021
B.C.	35,195	25,552	9,643	32,969	24,278	8,691

1) In addition, revised claims received numbered 64,820.

Table 3. - Claimants Currently Reporting to Local Offices by Number of Weeks on Claim, Province and Sex, and Percentage Postal.

(Counted on last working day of the month)

Prov. and Sex	Total claimants	Number of weeks on claim							Percent- age Postal	January 29, 1960 Total claimants
		2 or Less	3-4	5-8	9-12	13-16	17-20	Over 20		
	J a n u a r y 3 1, 1 9 6 1									
CANADA -	846,940	195,848	110,423	262,244	122,405	54,488	30,737	70,795	37.7	782,542
MALE	673,931	157,915	90,018	221,519	99,623	40,881	20,878	43,097	41.0	616,304
FEMALE	173,009	37,933	20,405	40,725	22,782	13,607	9,859	27,698	24.7	166,238
Nfld.	38,091	6,445	4,804	17,826	4,680	1,608	718	2,010	81.3	36,693
Male	35,950	5,966	4,583	17,339	4,435	1,442	604	1,581	83.0	34,949
Female	2,141	479	221	487	245	166	114	429	52.1	1,744
P.E.I.	7,723	1,124	1,050	4,208	825	209	89	218	79.4	7,948
Male	6,520	986	885	3,623	688	160	59	119	81.7	6,818
Female	1,203	138	165	585	137	49	30	99	67.1	1,130
N.S.	47,348	13,516	7,041	14,478	5,396	2,345	1,332	3,240	53.7	42,049
Male	41,688	12,114	6,335	13,179	4,766	1,926	1,037	2,331	55.2	36,474
Female	5,660	1,402	706	1,299	630	419	295	909	43.3	5,575
N.B.	42,317	8,266	6,043	16,005	6,045	2,428	1,047	2,483	71.1	38,424
Male	35,921	7,187	5,326	14,237	4,889	1,816	772	1,694	73.5	31,907
Female	6,396	1,079	717	1,768	1,156	612	275	789	57.6	6,517
Que.	261,849	63,468	34,126	79,761	36,554	16,022	9,546	22,372	38.6	246,599
Male	210,266	52,812	28,650	67,617	29,604	12,104	6,391	13,088	41.9	196,529
Female	51,583	10,656	5,476	12,144	6,950	3,918	3,155	9,284	25.1	50,070
Ont.	253,747	59,588	32,522	73,115	34,802	17,440	10,399	25,881	22.6	232,233
Male	188,848	45,011	24,599	57,881	26,795	12,342	6,864	15,356	23.9	169,838
Female	64,899	14,577	7,923	15,234	8,007	5,098	3,535	10,525	19.0	62,395
Man.	36,519	8,884	5,079	11,431	6,128	2,137	1,084	1,776	33.6	31,613
Male	29,150	6,712	4,036	9,725	5,171	1,654	736	1,116	38.0	24,655
Female	7,369	2,172	1,043	1,706	957	483	348	660	16.0	6,958
Sask.	27,286	5,749	3,758	9,551	4,697	1,604	660	1,267	53.2	26,085
Male	22,377	4,601	3,011	8,384	4,095	1,226	401	659	57.4	21,338
Female	4,909	1,148	747	1,167	602	378	259	608	34.1	4,747
Alta.	42,305	10,409	5,904	11,690	7,293	3,029	1,444	2,536	31.5	37,904
Male	34,127	8,453	4,841	10,020	6,116	2,257	914	1,526	33.7	29,876
Female	8,178	1,956	1,063	1,670	1,177	772	530	1,010	22.0	8,028
B.C.	89,755	18,399	10,096	24,179	15,985	7,666	4,418	9,012	30.8	82,994
Male	69,084	14,073	7,752	19,514	13,064	5,954	3,100	5,627	33.2	63,920
Female	20,671	4,326	2,344	4,665	2,921	1,712	1,318	3,385	23.1	19,074

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.*

Prov.	A d j u d i c a t e d					P e n d i n g	
	Total	Entitled to Benefit		Not Entitled to Benefit		Initial	Renewal
		Initial	Renewal	Initial	Renewal		
<u>J a n u a r y - 1 9 6 1</u>							
Canada -	388,252	243,794	94,887	45,142	4,429	60,139	18,273
Nfld.	12,124	8,237	1,453	2,281	153	2,152	264
P.E.I.	2,519	1,946	276	278	19	256	70
N.S.	23,952	14,221	7,474	2,095	162	2,710	512
N.B.	17,323	11,673	2,985	2,508	157	2,268	562
Que.	123,119	78,042	28,688	15,148	1,241	21,497	6,040
Ont.	124,566	77,195	33,289	12,483	1,599	19,136	6,451
Man.	15,312	9,959	3,256	1,905	192	2,277	1,031
Sask.	11,702	7,683	2,342	1,580	97	1,728	412
Alta.	18,452	11,351	4,653	2,242	206	2,750	1,265
B.C.	39,183	23,487	10,471	4,622	603	5,365	1,666

<u>J a n u a r y - 1 9 6 0</u>							
Canada -	375,872	250,526	75,765	46,278	3,303	57,407	12,359
Nfld.	16,383	11,637	1,773	2,880	93	2,842	368
P.E.I.	2,781	2,238	274	263	6	172	18
N.S.	21,083	15,689	2,979	2,290	125	2,486	390
N.B.	15,454	10,883	2,152	2,302	117	2,686	666
Que.	117,370	79,893	22,063	14,394	1,020	19,357	3,647
Ont.	119,541	76,536	28,492	13,396	1,117	16,651	3,952
Man.	15,822	10,631	2,998	2,069	124	2,134	538
Sask.	11,395	7,819	1,895	1,610	71	1,952	419
Alta.	19,287	12,535	4,275	2,348	129	3,329	959
B.C.	36,756	22,665	8,864	4,726	501	5,798	1,402

In addition 61,890 revised claims were disposed of. Of these, 7,905 were special requests not granted and 1,352 were appeals by claimants. There were 16,483 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during January 1961 and 1960 with Chief Reasons for Non-entitlement.

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Benefit period not established	1961* 1960	31,341 33,235	1,416 2,098	190 188	1,540 1,807	1,909 1,817	10,946 10,217	8,355 9,600	1,183 1,341	934 1,069	1,511 1,577	3,357 3,521
Claimants disqualified	1961 1960	31,955 28,212	1,448 1,201	168 166	1,057 1,146	1,321 1,054	10,522 9,309	10,471 8,982	1,398 1,183	1,039 856	1,565 1,393	2,966 2,922
Not unemployed	1961 1960	1,514 1,484	37 36	31 27	38 29	41 29	644 606	384 415	69 70	135 114	63 64	72 94
Not capable of and not available for work	1961 1960	9,048 8,188	296 321	33 49	271 271	378 340	2,583 2,421	3,400 2,911	419 409	377 307	495 432	796 727
Loss of work due to a labour dispute	1961 1960	191 81	1 -	- -	1 1	- -	35 22	74 56	1 1	- -	1 -	78 1
Refused offer of work and neglected opportu- nity to work	1961 1960	1,737 1,746	4 10	14 1	73 88	97 74	607 711	627 562	58 70	38 48	119 79	100 103
Discharged for misconduct	1961 1960	1,224 1,120	28 12	3 2	31 51	28 24	388 426	497 391	49 21	19 18	62 57	119 118
Voluntarily left employment without just cause	1961 1960	7,395 8,040	336 446	38 47	309 323	405 322	2,709 2,954	1,836 1,997	415 410	249 209	479 543	619 789
Other reasons	1961 1960	10,846 7,553	746 376	49 40	334 383	372 265	3,556 2,169	3,653 2,650	387 202	221 160	346 218	1,182 1,090
* Previously failed on initial claim but subsequently established on revised claim												
during January	1961	14,524	1,043	154	666	1,064	4,967	4,182	332	318	498	1,300

Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average per week	
	1961 - January - 1960	
	(in thousands)	
Canada -	672.5	620.0
Newfoundland	29.1	26.9
Prince Edward Island	6.9	7.9
Nova Scotia	36.8	34.2
New Brunswick	34.9	33.0
Quebec	200.3	195.6
Ontario	203.2	185.0
Manitoba	28.4	24.2
Saskatchewan	21.4	21.3
Alberta	32.6	28.3
British Columbia	78.9	63.6

Table 7. - Benefit Payments, by Province.

Prov.	1961 - January - 1960			
	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)
Canada -	2,824,373	67,660,186	2,480,108	54,344,674
Nfld.	122,035	2,905,052	107,634	2,337,308
P.E.I.	28,829	613,994	31,665	649,682
N.S.	154,693	3,381,099	136,975	2,742,938
N.B.	146,483	3,242,600	132,091	2,743,412
Que.	841,247	19,969,842	782,316	17,243,296
Ont.	853,456	20,532,881	739,900	16,313,859
Man.	119,347	2,912,456	96,941	2,111,179
Sask.	90,068	2,195,149	85,050	1,824,006
Alta.	136,850	3,374,461	112,982	2,579,810
B.C.	331,365	8,532,652	254,554	5,799,184

Table 8. - Number of Weeks of Benefit, by Province.

Province	Complete Weeks	Partial Weeks	
		T o t a l	Due to Excess Earnings

J a n u a r y - 1 9 6 1

Canada -	2,647,723	176,650	117,355
Newfoundland	116,539	5,496	3,730
Prince Edward Island	27,804	1,025	698
Nova Scotia	140,701	13,992	10,892
New Brunswick	137,269	9,214	5,819
Quebec	791,433	49,814	30,164
Ontario	796,066	57,390	38,280
Manitoba	113,326	6,021	4,020
Saskatchewan	85,687	4,381	2,974
Alberta	127,767	9,083	6,077
British Columbia	311,131	20,234	14,701

J a n u a r y - 1 9 6 0

Canada -	2,337,944	142,164	85,088
Newfoundland	102,740	4,894	2,838
Prince Edward Island	30,622	1,043	722
Nova Scotia	125,773	11,202	7,952
New Brunswick	123,854	8,237	5,333
Quebec	739,738	42,578	22,757
Ontario	696,614	43,286	26,669
Manitoba	92,281	4,660	2,854
Saskatchewan	81,050	4,000	2,464
Alberta	106,022	6,960	4,192
British Columbia	239,250	15,304	9,307

Seasonal benefit, 1960-61 period

The provisions regulating the operation of seasonal benefit are unchanged from last year. Effective November 20, 1960, to May 20, 1961, claims failing the regular contribution requirements are considered for seasonal benefit. Benefit is not payable under these terms for unemployment occurring before December 5 (1). Only one seasonal benefit period may be established by a claimant during this period. As a result, claimants exhausting their right to seasonal benefit during this interval would be tested under the regular provisions if they wished to be re-considered for benefit. However, since the minimum establishment is 12 weeks, (2) exhaustions would not occur before February 18.

In testing for seasonal benefit, claims failing the regular requirements are considered first under class A, i.e. a minimum of 15 contribution weeks since the preceding March 31. It follows, then, that no claims can be established in this class after March 31, 1961. Total entitlement for claimants qualifying in this class will be based entirely on contributions during this qualifying period. The duration will be 5 weeks of benefit for every 6 weeks of contribution, or a minimum of 13 weeks (subject to the exception in footnote 2).

Cases failing under class A are then examined for possible qualification under class B which represents an extension of benefit for those for whom a regular benefit period terminated during the interval since May 21, 1960. The duration will be that shown on the preceding regular benefit, subject to the maximum of 25 weeks (2). The weekly rate (3) will be that of the preceding claim, adjusted, if necessary, for any change in dependency status.

Claimants for seasonal benefit (except fishermen)(4) must comply with all the provisions of the Act and Regulations, except where mentioned above.

Fishing Claimants

Table 3b, Fishing seasonal benefit claimants, includes those seasonal benefit claimants whose claim documents carry the identification F, for fishing. This indicates that the person is eligible for seasonal benefit by virtue of fishing contributions, i.e. his countable contributions for the 15 weeks included at least one week of fishing contributions (or his preceding regular benefit period was also designated as F).

- (1) A claimant eligible to have the waiting period waived could draw seasonal benefit for the week commencing November 28.
- (2) Where fewer than 12 weeks remain between the date of establishing the claim and May 20, the duration authorized will be equal to that number of weeks. For SB claims established subsequent to March 4 the duration will be under 12 weeks.
- (3) Section 47 (2a) of the Act is not applicable to seasonal benefit claims. This section was added in September 1959 in order to minimize the impact of short-term employment on the weekly rate for subsequent regular claims filed within a two-year period.
- (4) During the seasonal benefit period, claimants classed as fishermen will be considered available and unemployed in respect to any activity in commercial fishing or in the repair of fishing gear, equipment or boat. However, income from fishing is taken into consideration in determining the amount of benefit payable.

Table 3a. - Seasonal Benefit Claimants Currently Reporting to Local Offices on the Last Working Day of the Month, by Sex and Province.

Prov.	1961 - January - 1960					
	Total	Male	Female	Total	Male	Female
Canada -	205,037	163,246	41,791	177,129	139,935	37,194
Nfld.	17,859	17,257	602	16,767	16,324	443
P.E.I.	3,999	3,457	542	3,062	2,538	524
N.S.	14,688	13,069	1,619	14,384	12,849	1,535
N.B.	15,396	13,109	2,287	13,906	11,739	2,167
Que.	62,537	49,958	12,579	52,524	41,359	11,165
Ont.	50,406	34,985	15,421	42,639	29,135	13,504
Man.	6,501	5,280	1,221	5,350	4,221	1,129
Sask.	5,510	4,424	1,086	5,058	4,032	1,026
Alta.	6,913	5,511	1,402	5,712	4,402	1,310
B.C.	21,228	16,196	5,032	17,727	13,336	4,391

Table 3b. - Fishing Seasonal Benefit Claimants included in Table 3a.

Prov.	1961 - January - 1960					
	Total	Male	Female	Total	Male	Female
Canada -	27,864	27,759	105	25,985	25,873	112
Nfld.	10,277	10,271	6	9,656	9,656	-
P.E.I.	1,953	1,913	40	1,050	999	51
N.S.	5,679	5,673	6	5,453	5,452	1
N.B.	3,982	3,963	19	3,955	3,921	34
Que.	1,253	1,250	3	1,506	1,500	6
Ont.	601	598	3	572	567	5
Man.	133	133	-	156	156	-
Sask.	4	4	-	-	-	-
Alta.	15	15	-	20	20	-
B.C.	3,967	3,939	28	3,617	3,602	15

Calendar Year Totals, 1960 and 1959, Tables i to vii

During 1960 the insured population averaged 4,150,000. Initial and renewal claims numbered 2,700,000.* The count of persons on claim at the end of each month averaged over half-a-million, ranging from a high of 823,000 at the end of March to 280,000 in mid-summer. Slightly more than 10 per cent of the initial claims were from persons unable to establish the right to any kind of benefit.

Benefit payments during 1960 amounted to \$482 million, almost 20 per cent in excess of the \$406 million paid out in 1959. Part of this increase was due to the adoption of two new classes as of September 1959, \$25 and \$27 (\$33 and \$36 for those with a dependant).

The average weekly payment rose from \$21.91 at the beginning of 1960 to \$23.51 as of December. During 1959 the average weekly payment was \$21.38 for January and \$21.51 for December.

While initial claims accounted for about two-thirds of the total initial and renewal claim load at the national level on an annual basis, this proportion varied appreciably both provincially and seasonally. In general, the proportion classed as initial rises with the claim volume; thus, during periods of heavy claim, about three-quarters of claims are initial. During the mid-summer low slightly more than half are initial. In Newfoundland and Prince Edward Island initial claims comprised over 80 per cent of the claim load, on an annual basis, while in British Columbia, Ontario and Nova Scotia the proportion was between 60 and 65 per cent. Elsewhere the ratio was from two-thirds to three-quarters. Provincial variations in the incidence of seasonal benefit claims and in average duration authorized on regular claims are factors contributing to these differences.

While on the average, the month-end claimant count for Quebec and Ontario is virtually identical, this does not hold when males and females are considered separately. On the average, Quebec had more male claimants than Ontario (125,000 versus 117,000) while female claimants in Ontario were appreciably above Quebec, 50,000 versus 39,000.

The average weekly payment tends to be considerably higher in Ontario, Alberta and British Columbia than elsewhere.

In the following 7 tables a dash (-) indicates less than 500.

* This total is not synonymous with persons because of the likelihood of multiple claims from one person during the 12 month interval.

Table i. - Estimates of Insured Population, Number of Initial and Renewal Claims Filed, Count of Claimants at month-end, by month, 1960 and 1959.

Month and year		Estimate of Insured Population at month-end	Initial and Renewal Claims filed			Count of Claimants at month-end		
			Total	Initial	Renewal	Total	Male	Female
		(1)	(2)	(3)	(4)	(5)	(6)	(7)
(Thousands)								
Calendar Year	1960	4,152(1)	2,700	1,825	875	518(1)	390(1)	128(1)
	1959	4,114(1)	2,428	1,691	737	454(1)	339(1)	115(1)
January	1960	4,296	307	237	69	783	616	166
	1959	4,257	318	239	79	785	624	161
February	1960	4,308	240	175	65	814	645	169
	1959	4,248	221	161	59	796	634	162
March	1960	4,307	284	203	81	823	656	167
	1959	4,239	230	164	66	767	610	157
April	1960	4,222	215	150	65	715	556	159
	1959	4,134	207	144	63	611	465	146
May	1960	3,988	166	110	55	364	258	106
	1959	4,073	134	87	47	279	190	89
June	1960	4,048	128	77	52	296	196	100
	1959	3,974	107	64	43	221	137	83
July	1960	4,024	140	77	64	294	192	102
	1959	3,975	122	72	51	226	141	85
August	1960	4,040	150	81	69	280	186	94
	1959	3,990	102	62	41	210	133	77
September	1960	4,037	140	79	61	280	186	93
	1959	4,019	115	70	45	202	125	77
October	1960	4,042	178	104	74	330	230	100
	1959	4,032	151	96	55	251	164	86
November	1960	4,151	304	207	97	485	364	121
	1959	4,131	279	194	85	418	308	109
December	1960	4,359	448	325	123	754	594	160
	1959	4,295	442	339	103	686	536	150

(1) Average of month-end data.

Table 11. - Disposition of Initial and Renewal Claims, by month, 1960.

Month	C l a i m s A d j u d i c a t e d						Benefit Period Not Established		
	Initial			Renewal			As Reported Each Month	Net(2) (cumulative)	Failure Rate(3)
	Total	Entitled	Not(1) Entitled	Total	Entitled	Not Entitled			
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
(Thousands)									
Calendar Year	1,849	1,445	404	867	821	46	278		10.7
January	297	251	46	79	76	3	33	18	6.2
February	184	153	31	62	59	3	18	26	5.4
March	195	167	28	80	75	5	14	32	4.8
April	165	140	25	68	65	3	15	42	5.0
May	123	99	24	58	54	4	14	51	5.3
June	82	52	30	52	48	4	21	67	6.4
July	76	51	25	62	59	3	17	81	7.2
August	81	55	26	68	64	4	17	94	7.8
September	83	53	30	60	56	4	20	111	8.6
October	93	57	36	69	65	4	28	135	9.8
November	158	110	48	92	87	5	39	167	10.9
December	312	257	55	117	113	4	42	198	10.7

(1) No adjustment made for cases referred to in footnote (2).

(2) The net figure of "benefit periods not established" is calculated by deducting cases recomputed because additional contributions were located, thus enabling the claimant to fulfil the statutory requirements.

(3) Based on columns 1 and 8.

Table iii. - Payment Data, by month, 1960 and 1959.

Month and year		Average Weekly Estimate of Beneficiaries	Weeks (1) Compensated	Amount of Benefit	Average(2) Weekly Rate
		(1)	(2)	(3)	(4)
		'000	'000	\$'000	\$
Calendar Year	1960	434(3)	21,601	481,836	22.32
	1959	385(3)	19,170	406,097	21.18
January	1960	620	2,480	54,345	21.91
	1959	653	2,743	58,652	21.38
February	1960	677	2,845	62,586	22.00
	1959	673	2,694	58,076	21.56
March	1960	733	3,372	74,845	22.20
	1959	763	3,053	65,868	21.58
April	1960	733	2,785	61,768	22.18
	1959	640	2,817	59,965	21.29
May	1960	561	2,355	52,206	22.17
	1959	486	1,943	40,446	20.81
June	1960	276	1,214	26,842	22.11
	1959	197	867	18,157	20.95
July	1960	226	904	19,703	21.81
	1959	165	725	14,531	20.04
August	1960	211	970	21,357	22.01
	1959	155	650	13,123	20.19
September	1960	223	935	21,186	22.65
	1959	155	651	13,371	20.54
October	1960	226	903	20,651	22.85
	1959	160	671	13,766	20.51
November	1960	273	1,146	26,584	23.19
	1959	210	838	17,479	20.85
December	1960	403(4)	1,691(4)	39,766	23.51(4)
	1959	362	1,518	32,661	21.51

(1) Includes partial weeks.

(2) Based on columns 2 and 3.

(3) Monthly average.

(4) Amended.

Table iv. - Number of Initial and Renewal Claims Filed in Local Offices in each Provinces, by Month 1960(1).

Province	Total 1960	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.
(Thousands)													
<u>Initial and renewal claims</u>													
Canada -	2,700	307	240	284	215	166	128	140	150	140	178	304	448
Nfld.	75	10	6	7	6	4	2	2	2	2	3	12	19
P.E.I.	14	2	1	1	1	-	-	-	-	-	-	2	4
N.S.	138	16	9	12	14	8	6	5	10	6	11	14	27
N.B.	107	13	10	13	11	6	3	4	4	4	6	12	21
Que.	817	93	80	94	67	50	35	42	40	40	51	85	140
Ont.	936	100	82	95	68	62	55	61	62	55	62	93	141
Man.	99	13	10	11	8	5	3	3	3	4	7	15	17
Sask.	69	10	7	8	6	3	2	2	2	2	4	10	13
Alta.	142	17	13	17	13	8	6	5	7	8	10	19	19
B.C.	306	32	21	27	22	18	16	17	20	19	24	43	47
<u>Initial claims</u>													
Canada -	1,825	237	175	203	150	110	77	77	81	79	104	207	325
Nfld.	61	9	5	6	5	3	1	1	1	1	2	10	17
P.E.I.	12	2	1	1	1	-	-	-	-	-	-	2	4
N.S.	85	14	7	9	9	4	4	2	3	3	5	8	17
N.B.	79	11	8	10	8	5	2	2	3	2	3	8	18
Que.	569	73	60	71	48	35	22	24	23	23	30	58	102
Ont.	599	74	56	62	46	40	32	31	34	30	36	60	98
Man.	74	10	8	9	6	4	2	2	2	3	5	10	13
Sask.	51	8	5	6	5	2	1	1	1	2	3	7	10
Alta.	96	13	10	12	9	6	4	3	4	4	6	12	13
B.C.	200	24	15	17	14	12	9	9	11	11	14	30	34
<u>Renewal claims</u>													
Canada -	875	69	65	81	65	55	52	64	69	61	74	97	123
Nfld.	12	1	1	1	1	1	-	-	1	1	1	2	2
P.E.I.	2	-	-	-	-	-	-	-	-	-	-	-	-
N.S.	54	3	2	3	5	4	2	3	7	3	6	6	10
N.B.	26	2	2	3	3	1	1	1	2	2	2	3	4
Que.	249	20	20	24	19	15	13	18	17	17	21	27	38
Ont.	337	26	26	32	22	22	24	30	29	24	26	33	43
Man.	27	3	2	3	2	1	1	1	1	2	2	4	5
Sask.	17	2	1	1	1	1	1	1	1	1	1	3	3
Alta.	45	4	4	5	3	3	2	2	3	3	4	6	6
B.C.	108	9	6	10	8	7	7	8	9	8	10	13	13

) Comparable data for 1959 available in the March 1960 issue in this series.

Table v. - Number of Claimants Reporting to Local Offices on the Last Working Day of the Month, by Province and Sex, during 1960(1).

Province	Monthly Ave.	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.
(Thousands)													
<u>Male and female</u>													
Canada -	518	783	814	823	715	364	296	294	280	280	330	485	754
Nfld.	19	37	39	35	29	9	6	5	5	5	7	16	32
P.E.I.	4	8	8	7	5	1	1	1	1	1	1	3	6
N.S.	26	42	43	43	40	19	15	10	12	12	14	23	39
N.B.	23	38	42	41	37	14	9	9	9	9	11	19	35
Que.	164	247	266	274	244	121	92	91	83	85	99	140	229
Ont.	167	232	238	245	209	122	111	117	112	106	119	156	234
Man.	20	32	34	35	30	13	9	8	8	9	12	22	32
Sask.	14	26	27	26	20	8	6	5	4	5	7	14	23
Alta.	26	39	40	44	38	20	15	12	12	13	16	27	36
B.C.	55	82	77	72	63	38	33	34	34	35	44	66	87
<u>Male</u>													
Canada -	390	616	645	656	556	258	196	192	186	186	230	364	594
Nfld.	17	35	37	34	27	8	5	4	4	4	6	15	31
P.E.I.	3	7	7	6	4	1	1	1	1	-	1	2	5
N.S.	22	36	37	38	35	16	12	8	9	10	11	19	35
N.B.	19	32	35	35	32	11	7	6	7	7	8	15	29
Que.	125	197	217	225	196	87	60	59	54	56	68	101	178
Ont.	117	170	174	180	147	80	70	75	74	69	80	111	173
Man.	15	25	27	27	22	9	5	5	4	5	8	17	26
Sask.	11	21	22	21	16	5	3	3	2	2	4	11	19
Alta.	20	31	32	35	30	15	10	8	8	8	11	21	29
B.C.	41	63	58	54	46	26	23	23	24	24	32	51	69
<u>Female</u>													
Canada -	128	166	169	167	159	106	100	102	94	93	100	121	160
Nfld.	1	2	2	2	2	1	1	1	1	1	1	1	2
P.E.I.	1	1	1	1	1	-	-	-	-	-	-	1	1
N.S.	4	6	6	6	5	3	3	3	3	3	3	3	4
N.B.	4	7	7	6	5	3	3	3	2	2	3	4	5
Que.	39	50	49	49	48	33	31	33	29	28	31	39	51
Ont.	50	62	64	65	62	42	41	42	38	37	39	45	62
Man.	5	7	8	8	8	5	4	4	3	4	4	5	6
Sask.	3	5	5	5	4	2	2	2	2	2	2	3	4
Alta.	6	8	8	8	8	5	5	4	4	5	5	6	7
B.C.	14	19	19	18	17	11	11	10	10	10	11	14	18

(1) Comparable data for 1959 available in March 1960 issue in this series.

Province	Total 12 months	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.
\$'000													
Canada	1960 1959	54,345 58,652	62,586 58,076	74,845 65,868	61,768 59,965	52,206 40,446	26,842 18,157	19,703 14,531	21,357 13,123	21,186 13,371	20,651 13,766	26,584 17,479	39,766 32,661
Nfld.	1960 1959	2,337 2,074	3,137 2,573	3,611 3,111	3,138 2,664	2,170 1,826	942 737	365 368	389 257	349 273	343 298	552 344	1,080 723
P.E.I.	1960 1959	650 518	634 514	695 642	569 529	276 267	95 47	60 41	56 45	57 41	47 44	62 56	198 175
N.S.	1960 1959	2,743 2,740	3,221 2,929	3,623 3,625	3,149 3,379	2,199 2,349	1,277 1,062	779 642	849 566	817 572	917 581	967 665	1,496 1,036
N.B.	1960 1959	2,743 2,793	3,018 2,873	3,537 3,439	3,479 3,450	2,585 2,493	1,011 732	613 548	645 457	679 437	657 459	885 580	1,441 1,157
Que.	1960 1959	17,243 19,290	20,202 19,266	24,331 22,148	21,467 20,496	18,315 14,236	8,246 5,871	5,979 4,734	6,298 3,937	6,070 3,856	5,949 4,236	7,649 5,163	11,597 9,906
Ont.	1960 1959	16,314 17,932	17,619 16,260	23,082 19,175	17,657 17,580	15,608 11,441	9,121 6,005	7,721 5,314	8,452 5,089	8,862 5,355	8,072 5,110	9,746 6,452	13,226 11,477
Man.	1960 1959	2,111 2,123	2,722 2,475	2,983 2,523	2,405 2,221	2,043 1,408	1,022 584	567 433	586 369	554 346	617 390	980 657	1,737 1,433
Sask.	1960 1959	1,824 1,852	2,268 1,975	2,522 2,166	1,829 1,737	1,440 960	633 369	360 268	373 230	316 232	333 266	568 439	1,148 1,041
Alta.	1960 1959	2,580 2,652	3,079 2,905	3,576 2,925	2,849 2,624	2,658 1,761	1,486 828	962 610	926 515	856 497	984 563	1,416 819	2,335 1,578
B.C.	1960 1959	5,799 6,678	6,686 6,308	6,884 6,114	5,227 5,284	4,911 3,706	3,009 1,922	2,297 1,571	2,782 1,657	2,628 1,762	2,732 1,819	3,759 2,304	5,507 4,136

Table vii. - Average Weekly Benefit Rate(1), by Province and Month, 1960 and 1959.

Province	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.
(Dollars)												
Canada	21.91 21.38	22.00 21.56	22.20 21.58	22.18 21.29	22.17 20.81	22.11 20.95	21.81 20.04	22.01 20.19	22.65 20.54	22.85 20.51	23.19 20.85	23.51 ⁽²⁾ 21.51
Nfld.	21.72 20.98	21.83 21.51	21.88 21.01	22.08 21.40	22.76 21.52	22.29 21.24	21.31 20.93	21.70 20.54	21.98 20.79	21.69 21.04	22.98 21.53	24.18 22.16
P.E.I.	20.52 19.65	20.44 19.46	20.45 18.70	20.43 19.74	20.30 19.18	19.65 17.87	19.31 17.48	19.18 17.79	19.11 17.52	19.03 17.85	19.63 18.16	20.49 19.73
N.S.	20.03 19.69	20.49 20.38	21.12 20.40	20.29 20.17	20.39 20.16	21.79 20.96	21.23 19.12	21.78 18.89	21.23 19.18	21.89 19.18	21.03 18.21	21.38 19.51
N.B.	20.77 20.34	20.95 20.44	21.00 20.46	21.16 20.66	21.41 20.47	21.47 19.74	20.94 19.12	20.99 19.19	21.13 19.07	21.41 19.07	21.55 19.11	21.73 20.15
Que.	22.04 21.68	22.31 21.91	22.45 21.95	22.58 21.89	22.38 21.30	21.88 20.71	21.13 19.96	21.44 19.81	21.73 19.94	22.12 20.15	22.56 20.38	22.88 21.21
Ont.	22.05 21.61	21.62 21.50	22.14 21.25	22.17 21.51	22.01 20.30	22.23 21.45	22.24 20.26	22.43 20.53	23.48 21.13	23.49 20.79	23.63 21.29	23.82 21.81
Man.	21.78 19.89	21.72 20.14	22.01 21.90	21.82 18.77	21.67 19.56	21.82 19.23	20.55 18.65	20.57 18.66	21.14 18.98	21.83 19.68	22.92 20.91	22.71 21.38
Sask.	21.45 20.64	22.41 21.49	22.90 22.50	22.21 20.47	21.58 20.22	21.24 20.60	20.79 18.32	20.59 18.77	20.61 18.90	21.15 23.04	22.28 20.57	23.67 21.78
Alta.	22.83 21.03	23.04 21.60	22.58 23.18	22.71 19.71	23.30 21.13	21.91 20.77	22.31 20.24	20.15 20.02	22.52 19.99	22.81 20.69	23.41 21.42	24.45 22.03
B.C.	22.78 22.35	23.22 22.64	22.77 22.16	22.69 21.87	22.84 21.63	23.19 21.35	23.15 20.87	23.84 21.66	23.97 21.81	24.23 21.26	24.77 21.93	25.25 22.19

(1) Including partial weeks.

(2) Amended.

APPENDIX

Glossary of Terms

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme.

Claimant population: The count of persons currently reporting to the local offices as at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of

unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Claimants currently reporting to local offices: All persons currently reporting to local offices to claim unemployment insurance benefit, either regular, seasonal or fishing. Under the Unemployment Insurance Act a person may claim benefit for any week during which he did not work a full working week.

Number of weeks on claim: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous claim document to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no disqualification imposed and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that the claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and

constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Failure rate: The number of initial claims on which a benefit period was not established in a month expressed as a per cent of **initial** claims cleared during that month. During the period when seasonal benefit is effective, the failure rate represents the net cases with insufficient contributions to qualify for either regular, seasonal or fishing benefit. In some cases additional contributions are located necessitating a recomputation whereby the claimant subsequently establishes a benefit period. No account is taken of such cases.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$15.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$17.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.

Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of regular benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks. For purposes of seasonal benefit, however, any claimant whose qualifying contributions include even one fishing contribution week is classed as a fishing claimant.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

CATALOGUE No.

73-001

MONTHLY



STATISTICAL REPORT ON THE OPERATION OF THE UNEMPLOYMENT INSURANCE ACT FEBRUARY 1961

(Compiled from material supplied by the Unemployment Insurance Commission)

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The Honourable George Hees, Minister of Trade and Commerce

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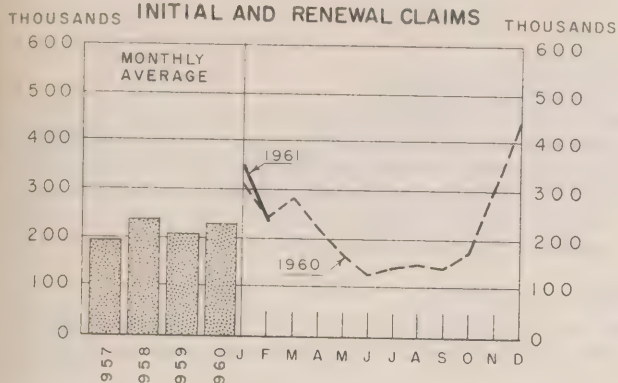
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Annual data for the calendar years 1959 and 1960 are included in the January 1961 issue in this series.

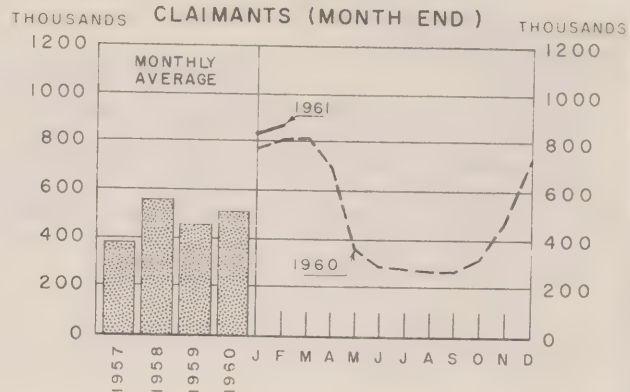
For information regarding the personal characteristics, occupational and industrial status of both the insured population and persons establishing claims, see the "Annual Report on Benefit Periods Established and Terminated under the Unemployment Insurance Act", D.B.S. Labour Division, Unemployment Insurance Section.

UNEMPLOYMENT INSURANCE ACTIVITIES

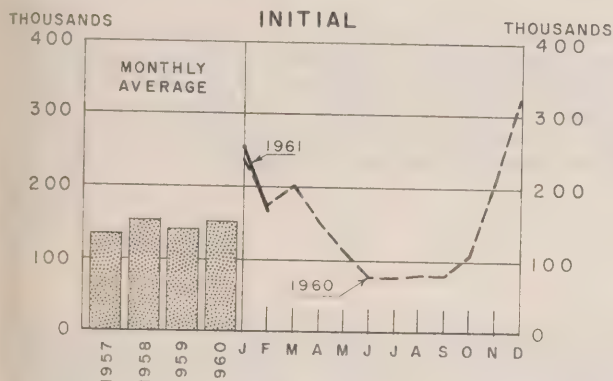
INITIAL AND RENEWAL CLAIMS



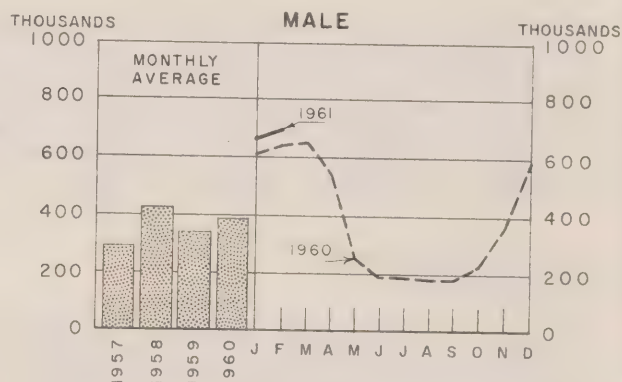
CLAIMANTS (MONTH END)



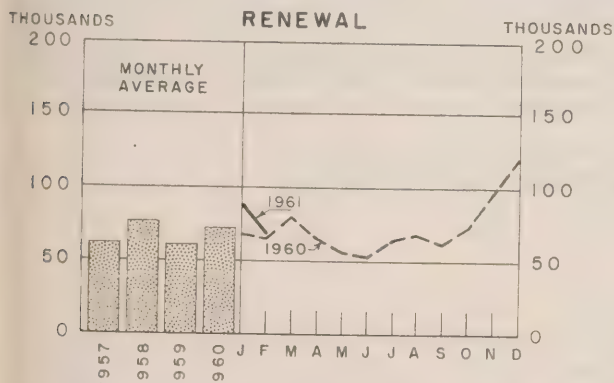
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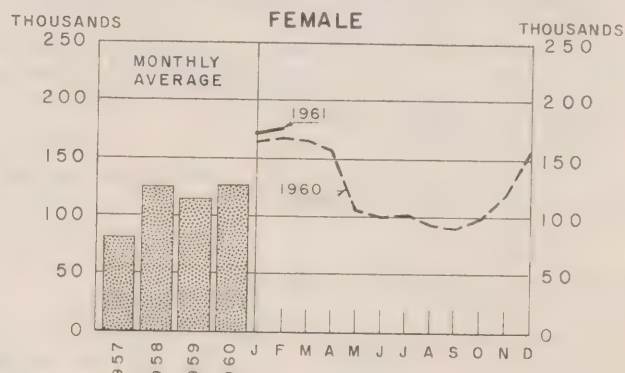
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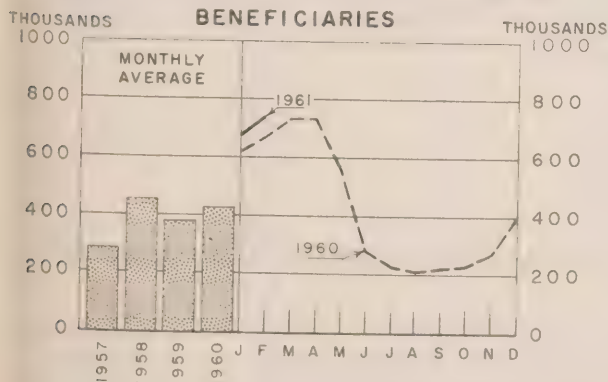
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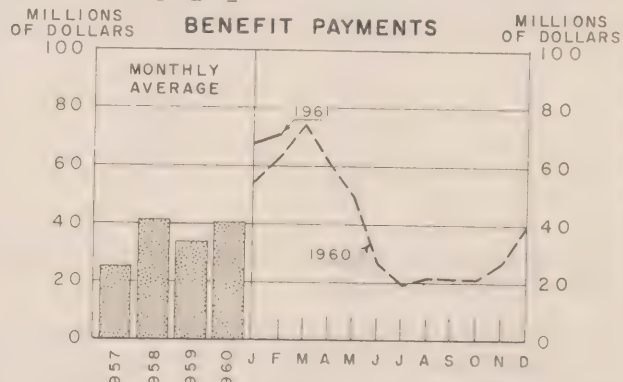
FEMALE



BENEFICIARIES



BENEFIT PAYMENTS



CLAIMS AND BENEFIT PAYMENTS

February 1961

Claimants at month end:
volume and type

Claimants for unemployment insurance benefit on February 28 numbered 872,800, an increase of 3 per cent from the January 31 total of 846,900 and 7 per cent above the 814,200 claimants recorded on February 29, 1960. These totals include seasonal benefit claimants, totalling 249,600 on February 28, 205,000 on January 31 and 217,100 on February 29, 1960. The number of seasonal benefit claimants on February 28 was more than 20 per cent above January 31 and 15 per cent higher than on February 29, 1960. Claimants for regular benefit, however, showed a slight decline during the month, and were only 4 per cent higher than for the same date last year.

At the beginning of February this year, one in five insured persons was recorded on claim. This is slightly higher than the 18 per cent shown for the previous month and for the corresponding date last year.

Almost three-quarters of the February 28 claimants had come on claim since the beginning of December. In the case of the female claimants, however, this proportion was substantially smaller, i.e. less than two-thirds. In other words, females accounted for less than 20 per cent of those who came on claim at or subsequent to December 1, (i.e. were on claim 12 weeks or less as at February 28); of those who came on claim prior to that date, (i.e. 13 weeks and over group) more than 25 per cent were female. The average number of weeks on continuous claim was about 10 weeks, as at February 28; for females, however, the average was over 12 weeks.

Initial and renewal claims:
receipt and disposal

A total of 234,600 initial and renewal claims were filed during February. This is one-third less than the 344,200 filed in January but is relatively unchanged from the 240,300 filed during February 1960. The monthly decline in initial claims was 35 per cent, in contrast with 24 per cent for renewal.

It is estimated(1) that some 60,000 of the 166,700 initial claims filed during February were from persons terminating their benefit rights and requesting re-establishment, under either the regular or the seasonal benefit provisions. Such cases(2) do not represent new cases of separation from employment during the month.

The failure rate on initial claims processed during February was 9.0 per cent, down from 10.8 for January and 9.8 last February.

Beneficiaries and benefit payments

For February the average weekly estimate of beneficiaries was 737,400, ten per cent above the January estimate of 672,500. Last February the estimate was 677,300. Benefit payments amounted to \$71.0 million during February, as against \$67.7 million for January and \$62.6 million for February 1960. The average weekly benefit was \$24.07 for February, \$23.96 for January and \$22.00 for February 1960.

- (1) This estimate is based on an examination of claim documents filed, processed and forwarded to the Bureau during February.
- (2) The incidence of these cases rises markedly during the seasonal benefit period, since termination on regular benefit constitutes the basis for an extension under seasonal, class B. During the months when seasonal benefit is not operative, such a claimant must fulfill the more rigid statutory requirements for regular benefit. As a consequence, the probability of submitting another claim, immediately, is considerably lower for the months outside the seasonal benefit period.

Claims and benefit payments, by province

Small percentage increases occurred in the claimant count, in comparison with January 31, in all provinces except British Columbia:

Percentage change in month-end claimant count

	<u>January 31 to February 28, 1961</u>			<u>February 29, 1960 to February 28, 1961</u>			<u>January 29 to February 29, 1960</u>		
	<u>Total</u>	<u>Male</u>	<u>Female</u>	<u>Total</u>	<u>Male</u>	<u>Female</u>	<u>Total</u>	<u>Male</u>	<u>Female</u>
Canada	+ 3	+ 3	+ 1	+ 7	+ 8	+ 4	+ 4	+ 5	+ 2
Nfld.	+ 5	+ 6	- 4	+ 4	+ 4	+ 9	+ 5	+ 5	+ 9
P.E.I.	+ 2	+ 2	+ 3	- 5	- 7	+ 6	+ 4	+ 5	+ 3
N.S.	+ 1	+ 1	+ 4	+ 11	+ 13	- 1	+ 3	+ 2	+ 6
N.B.	+ 5	+ 6	+ 2	+ 7	+ 8	- 1	+ 9	+ 10	+ 2
Que.	+ 5	+ 7	- 3	+ 3	+ 4	+ 1	+ 8	+ 10	- 1
Ont.	+ 2	+ 2	+ 2	+ 8	+ 10	+ 3	+ 3	+ 3	+ 3
Man.	+ 8	+ 7	+ 10	+ 16	+ 18	+ 7	+ 8	+ 8	+ 9
Sask.	+ 4	+ 4	+ 5	+ 4	+ 4	+ 4	+ 4	+ 5	+ 4
Alta.	+ 4	+ 3	+ 10	+ 14	+ 15	+ 9	+ 2	+ 2	+ 2
B.C.	- 2	- 4	+ 3	+ 13	+ 13	+ 12	- 6	- 8	-

Claims established under the seasonal benefit provisions this year are 10 per cent in excess of last year, whereas establishments under the regular provisions are lower than last year. Out of a total of 707,400 benefit periods established since the end of November, some 281,600 or 40 per cent were identified as seasonal benefit. This compares with a total of 694,000 benefit periods, and 255,700 (or 37 per cent) seasonal benefit over the same period last year. Data for the provinces, this year and last, are presented below:

Cumulative benefit periods established December(1) to February 28

Seasonal benefit claimants as a per cent of all claim- ants at the end of February

	<u>this year</u>		<u>last year</u>		<u>this year</u>	<u>last year</u>
	<u>Total</u>	<u>Per cent</u>	<u>Total</u>	<u>Per cent</u>	<u>Per cent</u>	
	<u>000</u>	<u>SB</u>	<u>000</u>	<u>SB</u>		
	<u>(1)</u>	<u>(2)</u>	<u>(3)</u>	<u>(4)</u>	<u>(5)</u>	<u>(6)</u>
Canada	707.4	40	694.0	37	29	27
Nfld.	31.5	63	31.9	60	51	50
P.E.I.	6.9	65	7.0	64	55	54
N.S.	36.6	49	36.1	49	35	39
N.B.	35.1	54	33.8	53	42	42
Que.	218.9	39	221.2	35	28	24
Ont.	217.2	34	210.6	31	24	22
Man.	30.9	34	29.1	32	23	22
Sask.	22.9	35	22.4	33	24	24
Alta.	34.7	34	34.6	28	20	19
B.C.	72.8	42	67.2	38	29	27

(1) Includes the few cases established on seasonal benefit during November.

As of February 28, close to 90 per cent of persons who established the right to seasonal benefit this year were still on claim. Since the minimum(1) authorization is 12 weeks, each person who established a claim, either regular or seasonal, on or since the first week of December, would not have exhausted his benefit by February 28 and could have been in the claimant count then. This comparison is less meaningful for regular claimants since the February 28 count includes persons on regular benefit as at the commencement of the seasonal benefit period. Reference to Table 3 indicates that, as of February 28, some 240,600 persons had been on claim 13 weeks or more. Some of these persons will now be drawing seasonal benefit, having terminated on regular and re-established immediately as seasonal(2). Hence, claimants identified as seasonal benefit are not necessarily concentrated in the "under 13 weeks on claim" in Table 3. The relationship between the number of persons identified as seasonal benefit, as of February 28, and the number who established the right to seasonal benefit since the commencement of the season is shown below:

Per cent of SB claimants to SB claims established

	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Per cent	89	100	99	92	100	90	83	86	86	77	83

A percentage of 100 indicates that all persons who established seasonal benefit were on claim as of the end of February, and Newfoundland and New Brunswick are the only provinces showing this rate. Variations in the industrial composition of the work force and in employment opportunities as between the provinces are the main factors contributing to these differences.

The month-to-month decline in claims filed was substantial in all provinces. Relatively smaller variations occurred over last year, increases in Newfoundland, Nova Scotia, Manitoba, Alberta and British Columbia being offset by declines elsewhere.

Percentage change in claims filed

	<u>January to February 1961</u>			<u>February 1960 to February 1961</u>			<u>January to February 1960</u>		
	Total	Initial	Renewal	Total	Initial	Renewal	Total	Initial	Renewal
Canada	- 32	- 35	- 24	- 2	- 5	+ 5	- 22	- 26	- 6
Nfld.	- 30	- 38	+ 14	+ 5	- 5	+ 48	- 37	- 39	- 20
P.E.I.	- 51	- 53	- 39	- 10	- 12	- 1	- 40	- 42	- 28
N.S.	- 44	- 46	- 40	+ 25	+ 2	+103	- 43	- 47	- 20
N.B.	- 38	- 41	- 27	- 7	- 9	+ 1	- 24	- 26	- 13
Que.	- 29	- 32	- 22	- 5	- 8	+ 3	- 14	- 18	+ 3
Ont.	- 32	- 35	- 24	- 7	- 7	- 7	- 18	- 25	+ 1
Man.	- 27	- 27	- 25	+ 4	+ 4	+ 5	- 22	- 24	- 18
Sask.	- 38	- 38	- 38	- 4	- 4	- 6	- 30	- 33	- 19
Alta.	- 24	- 25	- 20	+ 8	+ 4	+ 19	- 24	- 25	- 19
B.C.	- 34	- 38	- 22	+ 6	+ 2	+ 16	- 33	- 36	- 25

(1) The only exception to this occurs when fewer than 12 weeks remain between the establishment date of a seasonal benefit claim and the closing date of the seasonal benefit period (mid-May).

(2) For purposes of grouping the claimants in this table, where no break occurs in the claimant's report calls, the cumulative weeks of continuous claim are carried over on to the new claim and the count continued.

.. Figures not available.

- Nil.

Summary table

Activity	Feb. 1961	Jan. 1961	Feb. 1960	% Change from		Cumulative data			
				Jan. 1961	Feb. 1960	Calendar year		12 months ending February	
						1961	1960	1961	1960
	(Thousands)					(Thousands)		(Thousands)	
Insured population as at month-end	..	4,259	4,308	..	..	..	4,302*	..	4,122*
Initial and renewal claims filed	235	344	240	- 32	- 2	579	547	2,732	2,437
Claimants currently reporting to local offices	873	847	814	+ 3	+ 7	860*	798*	528*	455*
Regular	623	642	597	- 3	+ 4				
SB	250	205	217	+ 22	+ 15				
SB Fishing	29	28	29	+ 4	-				
Beneficiaries (weekly average)	737	673	677	+ 10	+ 9	705*	649*	439*	382*
Weeks compensated	2,950	2,824	2,845	+ 4	+ 4	5,774	5,325	22,050	19,058
Benefit paid	\$ 70,989	67,660	62,586	+ 5	+ 13	138,649	116,931	503,555	406,299
Average weekly benefit	\$ 24.07	23.96	22.00	-	+ 9	24.01	21.96	22.84	21.32

* Monthly average.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

End of:	Total	Employed	Claimants
1961 - January	4,259,000	3,412,100	846,900
1960 - December	4,288,000	3,533,900	754,100
November	4,151,000	3,665,800	485,200
October	4,042,000	3,711,800	330,200
September	4,037,000	3,757,500	279,500
August	4,040,000	3,759,800	280,200
July	4,024,000	3,729,900	294,100
June	4,048,000	3,751,600	296,400
May	3,988,000	3,623,700	364,300
April	4,222,000	3,507,100	714,900
March	4,307,000	3,484,000	823,000
February	4,308,000	3,493,800	814,200
January	4,296,000	3,513,500	782,500

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province. (1)

Prov.	1961 - February - 1960					
	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	234,604	166,702	67,902	240,271	175,348	64,923
Nfld.	6,761	5,095	1,666	6,465	5,342	1,123
P.E.I.	981	809	172	1,091	917	174
N.S.	11,627	7,354	4,273	9,313	7,205	2,108
N.B.	9,373	7,363	2,010	10,050	8,055	1,995
Que.	76,000	55,149	20,851	80,078	59,772	20,306
Ont.	75,872	51,840	24,032	81,774	55,822	25,952
Man.	10,484	8,195	2,289	10,062	7,872	2,190
Sask.	6,396	5,133	1,263	6,681	5,333	1,348
Alta.	13,742	9,893	3,849	12,780	9,537	3,243
B.C.	23,368	15,871	7,497	21,977	15,493	6,484

(1) In addition, revised claims received numbered 52,893.

Table 3. - Claimants Currently Reporting to Local Offices by Number of Weeks on Claim, Province and Sex, and Percentage Postal.

(Counted on last working day of the month)

Prov. and Sex	Total claimants	Number of weeks on claim							Percent- age Postal	February 29, 1960 Total claimants
		2 or Less	3-4	5-8	9-12	13-16	17-20	Over 20		
	February 28, 1961									
CANADA -	872,842	145,485	77,064	175,223	234,466	102,977	45,144	92,483	39.0	814,241
MALE	697,239	117,094	62,441	142,425	199,298	83,487	33,766	58,728	42.5	645,123
FEMALE	175,603	28,391	14,623	32,798	35,168	19,490	11,378	33,755	25.0	169,118
Nfld.	40,164	4,095	2,382	7,551	17,864	4,195	1,413	2,664	81.5	38,702
Male	38,101	3,840	2,232	7,141	17,416	4,008	1,281	2,183	82.9	36,804
Female	2,063	255	150	410	448	187	132	481	55.9	1,898
P.E.I.	7,915	530	414	1,647	4,081	771	186	286	79.2	8,305
Male	6,673	451	357	1,407	3,502	651	142	163	81.4	7,137
Female	1,242	79	57	240	579	120	44	123	67.3	1,168
N.S.	47,972	7,482	4,528	11,116	13,819	4,810	2,000	4,217	55.7	43,144
Male	42,068	6,668	3,964	9,814	12,606	4,229	1,658	3,129	57.4	37,209
Female	5,904	814	564	1,302	1,213	581	342	1,088	43.3	5,935
N.B.	44,584	5,447	3,340	10,050	15,078	5,338	2,097	3,234	72.6	41,719
Male	38,034	4,802	2,917	8,862	13,378	4,268	1,563	2,244	75.1	35,079
Female	6,550	645	423	1,188	1,700	1,070	534	990	57.9	6,640
Que.	274,572	49,037	26,146	55,812	70,429	30,703	13,459	28,986	40.9	266,287
Male	224,537	40,852	22,390	47,596	60,611	25,028	10,239	17,821	44.4	216,807
Female	50,035	8,185	3,756	8,216	9,818	5,675	3,220	11,165	25.3	49,480
Ont.	257,967	45,150	23,057	48,959	62,978	29,909	14,591	33,323	23.5	238,286
Male	191,748	33,653	17,380	36,861	49,841	22,973	10,365	20,675	24.7	174,111
Female	66,219	11,497	5,677	12,098	13,137	6,936	4,226	12,648	19.7	64,175
Man.	39,390	7,110	3,943	9,155	10,121	5,001	1,678	2,382	32.5	34,096
Male	31,264	5,505	3,027	7,153	8,618	4,154	1,263	1,544	36.9	26,522
Female	8,126	1,605	916	2,002	1,503	847	415	838	15.2	7,574
Sask.	28,398	3,935	2,399	6,419	8,794	3,993	1,274	1,584	52.7	27,222
Male	23,261	3,199	1,937	5,085	7,751	3,463	965	861	56.9	22,300
Female	5,137	736	462	1,334	1,043	530	309	723	34.1	4,922
Alta.	44,116	8,214	4,569	9,770	9,767	6,103	2,368	3,325	32.2	38,635
Male	35,161	6,670	3,669	7,731	8,325	5,088	1,693	1,985	34.9	30,454
Female	8,955	1,544	900	2,039	1,442	1,015	675	1,340	21.6	8,181
B.C.	87,764	14,485	6,286	14,744	21,535	12,154	6,078	12,482	30.9	77,845
Male	66,392	11,454	4,568	10,775	17,250	9,625	4,597	8,123	33.3	58,700
Female	21,372	3,031	1,718	3,969	4,285	2,529	1,481	4,359	23.3	19,145

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.*

Prov.	A d j u d i c a t e d					P e n d i n g	
	Total	Entitled to Benefit		Not Entitled to Benefit		Initial	Renewa
		Initial	Renewal	Initial	Renewal		

February - 1961

Canada -	250,038	152,417	65,479	28,233	3,909	46,191	16,787
Nfld.	7,032	4,559	1,284	1,094	95	1,594	551
P.E.I.	1,072	761	179	117	15	187	48
N.S.	12,695	7,270	4,222	1,048	155	1,746	408
N.B.	9,998	6,625	1,942	1,305	126	1,701	504
Que.	80,562	50,118	19,851	9,469	1,124	17,059	5,916
Ont.	81,788	48,215	23,540	8,587	1,446	14,174	5,497
Man.	11,423	7,521	2,456	1,282	164	1,669	700
Sask.	6,842	4,652	1,257	834	99	1,375	319
Alta.	14,342	8,643	3,871	1,627	201	2,373	1,042
B.C.	24,284	14,053	6,877	2,870	484	4,313	1,802

February - 1960

Canada -	246,270	152,667	59,378	30,746	3,479	49,342	14,425
Nfld.	7,060	5,125	800	1,085	50	1,974	641
P.E.I.	1,027	734	152	137	4	218	36
N.S.	10,009	6,708	1,943	1,233	125	1,750	430
N.B.	10,946	7,148	2,115	1,578	105	2,015	441
Que.	79,679	51,009	17,597	10,005	1,068	18,115	5,288
Ont.	82,489	47,442	24,279	9,547	1,221	15,484	4,404
Man.	10,563	7,024	2,067	1,319	153	1,663	508
Sask.	7,324	4,943	1,339	965	77	1,377	353
Alta.	13,864	8,646	3,176	1,857	185	2,725	963
B.C.	23,309	13,888	5,910	3,020	491	4,021	1,365

* In addition 56,189 revised claims were disposed of. Of these, 7,424 were special requests not granted and 1,516 were appeals by claimants. There were 13,188 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during February 1961 and 1960 with Chief Reasons for Non-entitlement.

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Benefit period not established	1961* 1960	16,194 17,979	594 703	57 73	636 791	900 1,158	5,721 6,030	4,505 5,273	667 681	405 502	930 1,045	1,779 1,723
Claimants disqualified	1961 1960	30,930 29,833	1,077 829	137 118	1,082 1,120	1,074 1,078	10,754 10,368	10,268 9,739	1,417 1,201	844 865	1,499 1,576	2,778 2,939
Not unemployed	1961 1960	1,590 1,381	29 26	5 18	35 52	49 31	801 663	367 267	76 64	88 102	79 74	61 84
Not capable of and not available for work	1961 1960	8,918 8,881	220 219	36 25	307 260	316 320	2,551 2,787	3,483 3,368	471 368	289 267	412 480	833 787
Loss of work due to a labour dispute	1961 1960	187 124	- -	- -	- 18	- -	5 24	117 58	- 17	- 4	- 2	65 1
Refused offer of work and neglected opportunity to work	1961 1960	1,986 2,001	16 19	20 -	121 98	41 65	767 821	649 647	92 87	60 75	87 80	133 109
Discharged for misconduct	1961 1960	1,424 1,404	26 18	2 5	44 57	33 35	491 463	580 585	45 41	19 16	55 66	129 118
Voluntarily left employment without just cause	1961 1960	7,136 8,523	265 253	29 33	265 285	251 291	2,523 2,943	2,047 2,607	439 442	192 222	491 592	634 855
Other reasons	1961 1960	9,689 7,519	521 294	45 37	310 350	384 336	3,616 2,667	3,025 2,207	294 182	196 179	375 282	923 985

* Previously failed on initial claim but subsequently established on revised claim during February

Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average per week	
	1961 - February - 1960	
	(in thousands)	
Canada -	737.4	677.3
Newfoundland	37.0	34.2
Prince Edward Island	6.5	7.4
Nova Scotia	38.0	37.4
New Brunswick	36.9	34.3
Quebec	224.0	215.6
Ontario	225.1	194.1
Manitoba	32.4	29.8
Saskatchewan	25.7	24.1
Alberta	37.0	31.8
British Columbia	75.1	68.6

Table 7. - Benefit Payments, by Province.

Prov.	1961 - February - 1960			
	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)
Canada -	2,949,539	70,988,922	2,844,711	62,585,967
Nfld.	147,858	3,420,997	143,731	3,137,483
P.E.I.	25,824	545,170	31,001	633,561
N.S.	152,022	3,404,317	157,228	3,220,974
N.B.	147,403	3,253,126	144,050	3,017,838
Que.	895,828	21,563,499	905,446	20,202,341
Ont.	900,225	21,885,857	815,113	17,619,146
Man.	129,409	3,146,673	125,321	2,721,726
Sask.	102,762	2,493,876	101,239	2,268,396
Alta.	147,842	3,663,309	133,627	3,078,503
B.C.	300,366	7,612,098	287,955	6,685,999

Table 8. - Number of Weeks of Benefit, by Province.

Province	Complete Weeks	Partial Weeks	
		T o t a l	Due to Excess Earnings
<u>February - 1961</u>			
Canada -	2,794,202	155,337	107,594
Newfoundland	142,591	5,267	3,949
Prince Edward Island	25,082	742	567
Nova Scotia	142,057	9,965	7,834
New Brunswick	140,181	7,222	4,694
Quebec	853,595	42,233	26,230
Ontario	848,745	51,480	35,743
Manitoba	122,954	6,455	4,620
Saskatchewan	98,231	4,531	3,404
Alberta	138,612	9,230	6,547
British Columbia	282,154	18,212	14,006
<u>February - 1960</u>			
Canada -	2,709,261	135,450	87,678
Newfoundland	138,287	5,444	3,850
Prince Edward Island	30,284	717	547
Nova Scotia	146,629	10,599	8,326
New Brunswick	136,719	7,331	4,947
Quebec	865,615	39,831	22,280
Ontario	776,688	38,425	24,923
Manitoba	119,757	5,564	3,955
Saskatchewan	97,035	4,204	2,783
Alberta	125,981	7,646	4,968
British Columbia	272,266	15,689	11,099

Seasonal benefit, 1960-61 period

The provisions regulating the operation of seasonal benefit are unchanged from last year. Effective November 20, 1960, to May 20, 1961, claims failing the regular contribution requirements are considered for seasonal benefit. Benefit is not payable under these terms for unemployment occurring before December 5 (1). Only one seasonal benefit period may be established by a claimant during this period. As a result, claimants exhausting their right to seasonal benefit during this interval would be tested under the regular provisions if they wished to be re-considered for benefit. However, since the minimum establishment is 12 weeks, (2) exhaustions would not occur before February 18.

In testing for seasonal benefit, claims failing the regular requirements are considered first under class A, i.e. a minimum of 15 contribution weeks since the preceding March 31. It follows, then, that no claims can be established in this class after March 31, 1961. Total entitlement for claimant qualifying in this class will be based entirely on contributions during this qualifying period. The duration will be 5 weeks of benefit for every 6 weeks of contribution, or a minimum of 13 weeks (subject to the exception in footnote 2).

Cases failing under class A are then examined for possible qualification under class B which represents an extension of benefit for those for whom a regular benefit period terminated during the interval since May 21, 1960. The duration will be that shown on the preceding regular benefit, subject to the maximum of 25 weeks (2). The weekly rate (3) will be that of the preceding claim, adjusted, if necessary, for any change in dependency status.

Claimants for seasonal benefit (except fishermen)(4) must comply with all the provisions of the Act and Regulations, except where mentioned above.

Fishing Claimants

Table 3b, Fishing seasonal benefit claimants, includes those seasonal benefit claimants whose claim documents carry the identification F, for fishing. This indicates that the person is eligible for seasonal benefit by virtue of fishing contributions, i.e. his countable contributions for the 15 weeks included at least one week of fishing contributions (or his preceding regular benefit period was also designated as F).

- (1) A claimant eligible to have the waiting period waived could draw seasonal benefit for the week commencing November 28.
- (2) Where fewer than 12 weeks remain between the date of establishing the claim and May 20, the duration authorized will be equal to that number of weeks. For SB claims established subsequent to March 4 the duration will be under 12 weeks.
- (3) Section 47 (2a) of the Act is not applicable to seasonal benefit claims. This section was added in September 1959 in order to minimize the impact of short-term employment on the weekly rate for subsequent regular claims filed within a two-year period.
- (4) During the seasonal benefit period, claimants classed as fishermen will be considered available and unemployed in respect to any activity in commercial fishing or in the repair of fishing gear equipment or boat. However, income from fishing is taken into consideration in determining the amount of benefit payable.

Table 3a. - Seasonal Benefit Claimants Currently Reporting to Local Offices on the Last Working Day of the Month, by Sex and Province.

Prov.	1961 - February - 1960					
	Total	Male	Female	Total	Male	Female
Canada -	249,573	199,841	49,732	217,079	171,593	45,486
Nfld.	20,294	19,618	676	19,506	18,970	536
P.E.I.	4,366	3,771	595	4,456	3,870	586
N.S.	16,622	14,624	1,998	16,620	14,638	1,982
N.B.	18,824	16,129	2,695	17,570	14,852	2,718
Que.	77,249	62,973	14,276	64,089	51,330	12,759
Ont.	61,672	43,262	18,410	52,553	35,624	16,929
Man.	9,018	7,279	1,739	7,426	5,863	1,563
Sask.	6,825	5,474	1,351	6,553	5,226	1,327
Alta.	8,959	7,163	1,796	7,115	5,472	1,643
B.C.	25,744	19,548	6,196	21,191	15,748	5,443

Table 3b. - Fishing Seasonal Benefit Claimants included in Table 3a.

Prov.	1961 - February - 1960					
	Total	Male	Female	Total	Male	Female
Canada -	29,362	29,227	135	29,225	29,098	127
Nfld.	10,707	10,706	1	10,359	10,357	2
P.E.I.	2,020	1,974	46	2,084	2,035	49
N.S.	5,848	5,833	15	5,785	5,782	3
N.B.	4,235	4,218	17	4,355	4,311	44
Que.	1,299	1,296	3	1,591	1,586	5
Ont.	627	607	20	568	563	5
Man.	268	268	-	339	339	-
Sask.	1	1	-	1	1	-
Alta.	25	25	-	23	23	-
B.C.	4,332	4,299	33	4,120	4,101	19

APPENDIX

Glossary of Terms

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme.

Claimant population: The count of persons currently reporting to the local offices as at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of

unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Claimants currently reporting to local offices: All persons currently reporting to local offices to claim unemployment insurance benefit, either regular, seasonal or fishing. Under the Unemployment Insurance Act a person may claim benefit for any week during which he did not work a full working week.

Number of weeks on claim: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous claim document to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established **and no disqualification imposed** and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that the claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and

constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Failure rate: The number of initial claims on which a benefit period was not established in a month expressed as a per cent of **initial** claims cleared during that month. During the period when seasonal benefit is effective, the failure rate represents the net cases with insufficient contributions to qualify for either regular, seasonal or fishing benefit. In some cases additional contributions are located necessitating a recomputation whereby the claimant subsequently establishes a benefit period. No account is taken of such cases.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$15.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$17.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.

Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of regular benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks. For purposes of seasonal benefit, however, any claimant whose qualifying contributions include even one fishing contribution week is classed as a fishing claimant.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

CATALOGUE No.

73-001

MONTHLY



STATISTICAL REPORT ON THE OPERATION OF THE UNEMPLOYMENT INSURANCE ACT MARCH 1961

(Compiled from material supplied by the Unemployment Insurance Commission)



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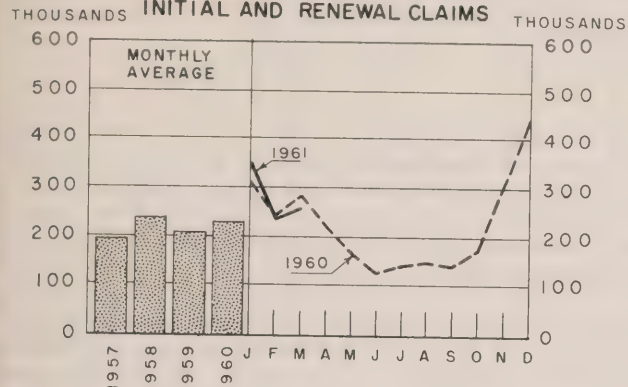
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Annual data for the calendar years 1959 and 1960 are included in the January 1961 issue in this series.

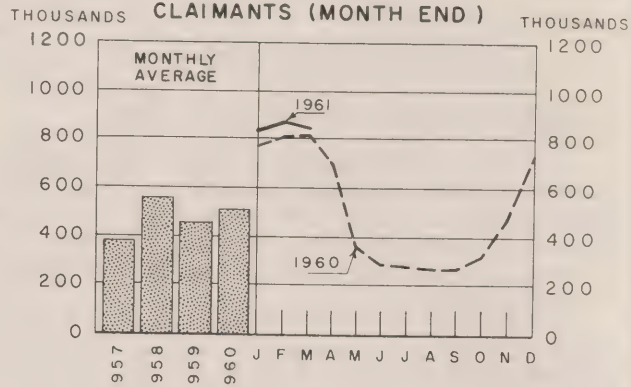
For information regarding the personal characteristics, occupational and industrial status of both the insured population and persons establishing claims, see the "Annual Report on Benefit Periods Established and Terminated under the Unemployment Insurance Act", D.B.S. Labour Division, Unemployment Insurance Section.

UNEMPLOYMENT INSURANCE ACTIVITIES

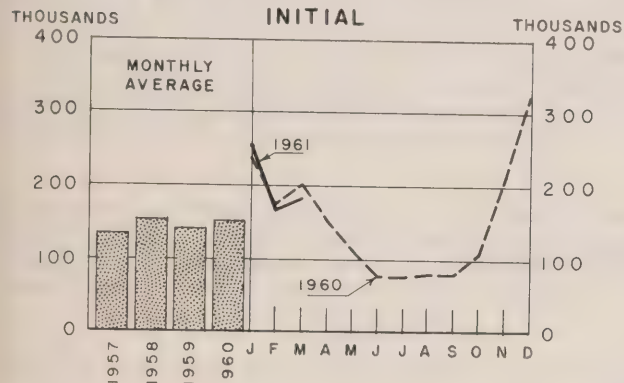
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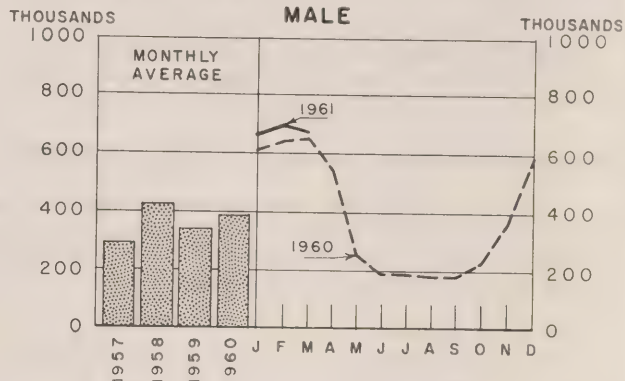
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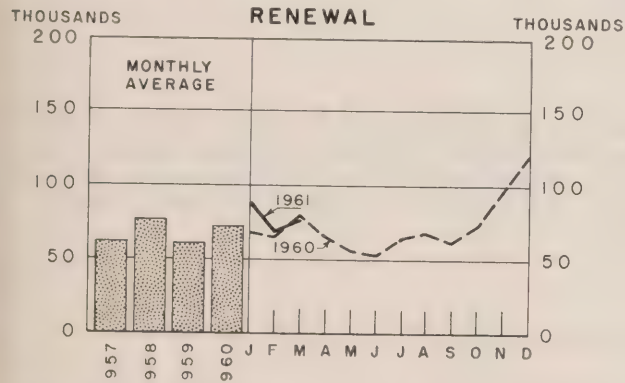
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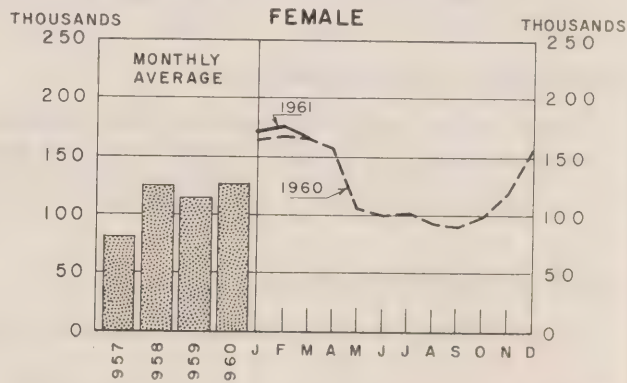
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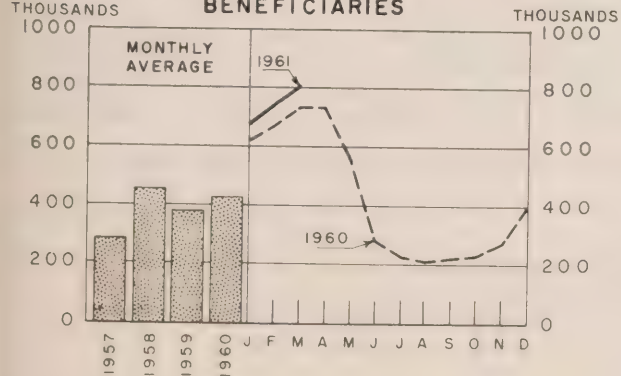
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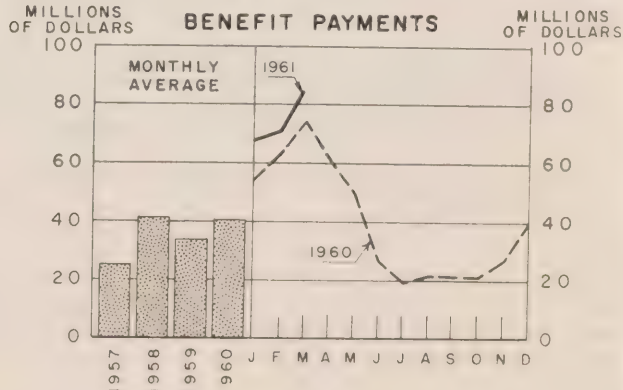
FEMALE



BENEFICIARIES



BENEFIT PAYMENTS



CLAIMS AND BENEFIT PAYMENTS

March 1961

Claimants at month-end: volume and type

Claimants for unemployment insurance benefit on March 31 numbered 838,000, a decline of 34,000 from the 872,800 recorded on February 28 and virtually unchanged from one year ago. Claimants for regular benefit, at 572,200 on March 31, were about 51,000 below the February 28 total of 623,300. On March 31, 1960 regular claimants numbered 574,500. Seasonal benefit claimants, totalling 265,800 on March 31, were about 16,000 higher than on February 28 and about 17,000 above March 31, 1960.

As of March 31, the average claimant had been on continuous claim about 13 weeks; the record was somewhat shorter (12 weeks) for male claimants, in contrast with over 14 weeks for female claimants. Examination of the distribution of the claimants by number of weeks on claim shows that the ratio of slightly over 80 per cent male versus 20 per cent female holds for all categories except in the "over 20" group in which two-thirds are male. Almost one-quarter of the 167,400 female claimants reporting to local offices on March 31 had been on continuous claim 20 weeks or more, whereas less than 15 per cent of male claimants are in this category.

Initial and renewal claims: receipt and disposal

A total of 259,400 initial and renewal claims were filed during March, in comparison with 234,600 for February and 283,500 for March 1960. It is estimated that about 45 per cent (between 80,000 and 85,000) of the 183,000 initial claims filed during March were from persons terminating their benefit rights and requesting re-establishment of credits. The majority will be eligible for seasonal benefit only.

The failure rate, 7.0 per cent on initial claims processed during March, was unchanged from last year but slightly below the 9.0 per cent for February.

Beneficiaries and Benefit Payments

The average weekly estimate of beneficiaries was 807,100 for March, nine per cent above the February estimate of 737,400. Last March the estimate was 733,000. Benefit payments amounted to \$85.2 million during March, as against \$71.0 million for February and \$74.8 million for March 1960. The average weekly benefit was \$23.99 for March, \$24.07 for February and \$22.20 for March 1960.

Claims and Benefit Payments, by province

The claimant count on March 31 was down from February 28 in all provinces:

Percentage change in month-end claimant count

	<u>February 28 to</u> <u>March 31, 1961</u>			<u>March 31, 1960 to</u> <u>March 31, 1961</u>			<u>February 29 to</u> <u>March 31, 1960</u>		
	<u>Total</u>	<u>Male</u>	<u>Female</u>	<u>Total</u>	<u>Male</u>	<u>Female</u>	<u>Total</u>	<u>Male</u>	<u>Female</u>
Canada	- 4	- 4	- 5	+ 2	+ 2	-	+ 1	+ 2	- 1
Nfld.	- 9	- 9	- 3	+ 3	+ 3	+ 15	- 8	- 8	- 8
P.E.I.	- 12	- 10	- 18	- 3	- 5	+ 10	- 13	- 12	- 20
N.S.	- 1	-	- 5	+ 10	+ 11	-	-	+ 1	- 5
N.B.	- 3	- 2	- 10	+ 5	+ 5	+ 2	- 1	+ 1	- 13
Que.	- 3	- 2	- 4	- 3	- 3	- 3	+ 3	+ 4	- 1
Ont.	- 4	- 4	- 4	+ 1	+ 3	- 1	+ 3	+ 3	+ 1
Man.	- 6	- 6	- 9	+ 7	+ 11	- 8	+ 2	-	+ 7
Sask.	- 6	- 6	- 6	+ 1	+ 2	- 1	- 3	- 4	- 2
Alta.	- 1	- 1	- 2	+ 3	+ 2	+ 7	+ 10	+ 12	-
B.C.	- 9	- 9	- 6	+ 10	+ 9	+ 12	- 6	- 6	- 6

As of March 31 three-quarters of the persons establishing the right to seasonal benefit this year were still on claim. The proportion was highest in Newfoundland and New Brunswick and lowest in Alberta and British Columbia. Survival(1) rates for the provinces are as follows:

	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
					(Per cent)						
March 31	75	83	80	80	83	78	70	71	77	68	68
February 28	89	100	99	92	100	90	83	86	86	77	83

These declines are associated with exhaustion of seasonal benefit, especially fishing benefit. This is exemplified in Tables 3a and b. The net rise in seasonal benefit claimants from February to March was about 16,000(2). However, fishing claimants declined from 29,400 on February 28 to 23,900 on March 31. Hence, non-fishing seasonal benefit claimants increased by about 21,500. Part of the claimant decline is, of course, attributable to resumption of activity interrupted by winter conditions.

The month-to-month increase in claims filed was general, the largest percentage changes occurring in Prince Edward Island and New Brunswick. The claim intake was lower than last year in all provinces except Newfoundland, Nova Scotia and Manitoba.

Percentage change in claims filed

	<u>February to March</u> <u>1961</u>			<u>March 1960 to</u> <u>March 1961</u>			<u>February to March</u> <u>1960</u>		
	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>
Canada	+ 11	+ 10	+ 13	- 9	- 10	- 6	+ 18	+ 16	+ 25
Nfld.	+ 1	+ 10	- 26	+ 3	- 1	+ 26	+ 3	+ 6	- 13
P.E.I.	+ 24	+ 25	+ 16	- 9	- 13	+ 17	+ 22	+ 27	- 2
N.S.	+ 10	+ 14	+ 3	+ 10	- 6	+ 63	+ 24	+ 23	+ 29
N.B.	+ 28	+ 26	+ 34	- 7	- 7	- 7	+ 28	+ 23	+ 45
Que.	+ 7	+ 9	+ 2	- 14	- 15	- 10	+ 18	+ 18	+ 17
Ont.	+ 11	+ 8	+ 17	- 11	- 10	- 12	+ 16	+ 12	+ 24
Man.	+ 9	+ 8	+ 12	+ 3	+ 3	+ 1	+ 11	+ 9	+ 16
Sask.	+ 11	+ 11	+ 9	- 6	- 7	- 4	+ 13	+ 15	+ 6
Alta.	+ 14	+ 11	+ 20	- 3	- 7	+ 8	+ 26	+ 23	+ 32
B.C.	+ 15	+ 8	+ 32	- 2	- 2	- 3	+ 26	+ 13	+ 56

(1) The survival rate represents the extent to which the cumulative total of persons eligible for seasonal benefit are recorded on claim at a particular date, i.e., the month-end seasonal benefit claimant count expressed as a percentage of seasonal benefit claims established since the end of November.

(2) During March, more than 73,000 additional claimants became eligible for seasonal benefit.

.. Figures not available.

- Nil.

Summary table

Activity	March 1961	Feb. 1961	March 1960	% Change from		Cumulative data			
				Feb. 1961	March 1960	Calendar year		12 months ending March	
						1961	1960	1961	1960
	(Thousands)					(Thousands)		(Thousands)	
Insured population as at month-end	..	4,257	4,307	..	..	..	4,304*	..	4,128*
Initial and renewal claims filed	259	235	284	+ 11	- 9	838	830	2,708	2,490
Claimants currently reporting to local offices	838	873	823	- 4	+ 2	853*	807*	530*	460*
Regular	572	623	574	- 8	-				
SB	266	250	249	+ 7	+ 7				
SB Fishing	24	29	24	- 18	-				
Beneficiaries (weekly average)	807	737	733	+ 9	+ 10	739*	677*	447*	380*
Weeks compensated	3,551	2,950	3,372	+ 20	+ 5	9,325	8,697	22,230	19,377
Benefit paid	\$ 85,188	70,989	74,845	+ 20	+ 14	223,837	191,775	513,898	415,276
Average weekly benefit	\$ 23.99	24.07	22.20			24.00	22.05	23.12	21.43

* Monthly average.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

End of:	Total	Employed	Claimants
1961 - February	4,257,000	3,384,200	872,800
January	4,270,000	3,423,100	846,900
1960 - December	4,288,000	3,533,900	754,100
November	4,151,000	3,665,800	485,200
October	4,042,000	3,711,800	330,200
September	4,037,000	3,757,500	279,500
August	4,040,000	3,759,800	280,200
July	4,024,000	3,729,900	294,100
June	4,048,000	3,751,600	296,400
May	3,988,000	3,623,700	364,300
April	4,222,000	3,507,100	714,900
March	4,307,000	3,484,000	823,000
February	4,308,000	3,493,800	814,200

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province. (1)

Prov.	1961 - March - 1960					
	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	259,399	182,980	76,419	283,545	202,589	80,956
Nfld.	6,829	5,598	1,231	6,633	5,655	978
P.E.I.	1,214	1,015	199	1,331	1,161	170
N.S.	12,770	8,351	4,419	11,569	8,855	2,714
N.B.	11,985	9,285	2,700	12,844	9,946	2,898
Que.	81,119	59,876	21,243	94,288	70,585	23,703
Ont.	84,399	56,216	28,183	94,534	62,440	32,094
Man.	11,428	8,859	2,569	11,123	8,579	2,544
Sask.	7,103	5,723	1,380	7,570	6,138	1,432
Alta.	15,602	10,990	4,612	16,048	11,766	4,282
B.C.	26,950	17,067	9,883	27,605	17,464	10,141

(1) In addition, revised claims received numbered 51,334.

Table 3. - Claimants Currently Reporting to Local Offices by Number of Weeks on Claim, Province and Sex, and Percentage Postal.

(Counted on last working day of the month)

Prov. and Sex	Total claimants	Number of weeks on claim							Percent- age Postal	March 31, 1960 Total claimants
		2 or Less	3-4	5-8	9-12	13-16	17-20	Over 20		
	March 31, 1961									
CANADA -	837,961	127,802	64,024	115,588	143,234	167,678	95,113	124,522	39.7	823,005
MALE	670,517	103,587	51,758	93,643	116,599	143,257	77,308	84,365	43.4	655,913
FEMALE	167,444	24,215	12,266	21,945	26,635	24,421	17,805	40,157	24.9	167,092
Nfld.	36,626	2,132	1,900	4,435	6,365	12,933	4,827	4,034	81.1	35,484
Male	34,622	1,984	1,793	4,175	5,981	12,632	4,602	3,455	82.7	33,744
Female	2,004	148	107	260	384	301	225	579	52.9	1,740
P.E.I.	6,999	353	229	571	1,301	2,996	1,018	531	78.1	7,229
Male	5,981	280	187	500	1,139	2,663	855	357	80.8	6,300
Female	1,018	73	42	71	162	333	163	174	62.2	929
N.S.	47,539	8,820	2,758	4,836	9,068	10,998	4,915	6,144	52.8	43,245
Male	41,906	8,184	2,471	4,101	7,931	10,121	4,327	4,771	53.9	37,611
Female	5,633	636	287	735	1,137	877	588	1,373	44.8	5,634
N.B.	43,262	4,974	2,663	5,298	8,551	11,268	5,310	5,198	71.9	41,203
Male	37,345	4,402	2,378	4,667	7,523	10,200	4,412	3,763	74.5	35,408
Female	5,917	572	285	631	1,028	1,068	898	1,435	55.6	5,795
Que.	267,570	38,226	21,547	40,353	47,911	51,508	29,191	38,834	42.6	272,492
Male	219,730	30,820	18,324	34,877	41,350	44,687	23,722	25,950	46.5	225,420
Female	47,840	7,406	3,223	5,476	6,561	6,821	5,469	12,884	24.6	49,072
Ont.	248,515	42,883	20,051	33,194	38,293	44,081	27,359	42,654	23.7	244,872
Male	184,615	32,985	14,840	24,470	28,495	35,141	21,057	27,627	25.1	180,018
Female	63,900	9,898	5,211	8,724	9,798	8,940	6,302	15,027	19.6	64,854
Man.	36,960	5,669	3,112	6,572	7,688	7,090	3,573	3,256	36.9	34,651
Male	29,543	4,535	2,453	5,082	6,174	6,025	2,959	2,315	41.4	26,576
Female	7,417	1,134	659	1,490	1,514	1,065	614	941	19.1	8,075
Sask.	26,649	2,997	1,773	3,648	5,235	6,596	3,699	2,701	53.1	26,301
Male	21,841	2,428	1,415	2,950	4,214	5,780	3,246	1,808	57.1	21,460
Female	4,808	569	358	698	1,021	816	453	893	34.9	4,841
Alta.	43,567	7,865	4,041	7,197	8,038	6,970	4,789	4,667	34.0	42,338
Male	34,825	6,587	3,229	5,786	6,363	5,800	3,930	3,130	36.9	34,155
Female	8,742	1,278	812	1,411	1,675	1,170	859	1,537	22.5	8,183
B.C.	80,274	13,883	5,950	9,484	10,784	13,238	10,432	16,503	32.0	73,190
Male	60,109	11,382	4,668	7,035	7,429	10,208	8,198	11,189	34.8	55,221
Female	20,165	2,501	1,282	2,449	3,355	3,030	2,234	5,314	23.5	17,969

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.*

Prov.	A d j u d i c a t e d					P e n d i n g	
	Total	Entitled to Benefit		Not Entitled to Benefit		Initial	Renewal
		Initial	Renewal	Initial	Renewal		
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Canada -	252,245	152,327	71,823	23,749	4,346	53,095	17,037
Nfld.	6,872	4,643	1,324	769	136	1,780	322
P.E.I.	1,196	892	196	96	12	214	39
N.S.	10,859	6,010	3,954	745	150	3,342	723
N.B.	10,928	7,283	2,536	969	140	2,734	528
Que.	80,859	50,636	21,015	8,057	1,151	18,242	4,993
Ont.	83,354	47,879	26,782	7,086	1,607	15,425	5,291
Man.	11,253	7,540	2,386	1,142	185	1,846	698
Sask.	7,102	4,990	1,245	745	122	1,363	332
Alta.	13,893	8,337	3,791	1,500	265	3,526	1,598
B.C.	25,929	14,117	8,594	2,640	578	4,623	2,513

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Canada -	274,772	167,273	74,981	27,679	4,839	56,979	15,561
Nfld.	6,422	4,485	1,170	714	53	2,430	396
P.E.I.	1,231	999	156	68	8	312	42
N.S.	10,673	7,143	2,483	897	150	2,565	511
N.B.	12,390	8,411	2,690	1,160	129	2,390	520
Que.	91,697	57,485	22,261	10,045	1,906	21,170	4,824
Ont.	93,887	53,784	30,090	8,475	1,538	15,665	4,870
Man.	11,231	7,536	2,447	1,071	177	1,635	428
Sask.	7,454	5,205	1,386	778	85	1,532	312
Alta.	15,221	9,495	3,865	1,647	214	3,894	1,407
B.C.	24,566	12,730	8,433	2,824	579	5,386	2,251

* In addition 52,675 revised claims were disposed of. Of these, 6,920 were special requests not granted and 1,856 were appeals by claimants. There were 11,847 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during March 1961 and 1960 with Chief Reasons for Non-entitlement.

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P. E. I.	N. S.	N. B.	Que.	Ont.	Man.	Sask.	Alta.	B. C.
Benefit period 1961* 1960 not established	1961* 1960	12,117 14,175	293 421	46 37	376 519	605 815	4,442 5,144	3,257 4,085	502 500	285 374	768 786	1,543 1,494
Claimants disqualified	1961 1960	32,252 32,888	1,041 707	261 97	1,144 1,075	1,424 979	11,017 12,629	10,374 10,583	1,378 1,238	919 830	1,655 1,667	3,039 3,083
Not unemployed	1961 1960	1,494 1,350	24 35	2 8	25 31	56 26	643 696	437 289	72 57	98 85	70 64	67 59
Not capable of and not available for work	1961 1960	9,249 9,555	168 164	22 23	272 304	304 318	3,040 2,913	3,395 3,812	409 405	272 282	449 505	918 829
Loss of work due to a labour dispute	1961 1960	18 1,977	- -	- -	- 1	- -	2 1,867	16 94	- 14	- -	- -	- 1
Refused offer of work and neglected opportunity to work	1961 1960	2,050 2,244	24 15	11 3	118 123	61 73	719 776	706 820	88 120	72 84	113 122	138 108
Discharged for misconduct	1961 1960	1,500 1,441	16 23	3 2	53 62	38 25	490 512	612 587	62 35	30 19	76 55	120 121
Voluntarily left employment without just cause	1961 1960	7,021 8,552	156 203	23 20	230 244	189 256	2,369 2,791	2,075 2,754	426 417	227 209	566 657	760 1,001
Other reasons	1961 1960	10,920 7,769	653 267	200 41	446 310	776 281	3,754 3,074	3,133 2,227	321 190	220 151	381 264	1,036 964
* Previously failed on initial claim but subsequently established on revised claim during March	1961	6,528	365	54	205	441	2,460	1,887	134	110	263	609

Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average per week	
	1961 - March - 1960	
	(in thousands)	
Canada -	807.1	733.0
Newfoundland	35.2	35.9
Prince Edward Island	7.9	7.4
Nova Scotia	44.0	37.3
New Brunswick	42.2	36.6
Quebec	248.8	235.6
Ontario	246.4	226.7
Manitoba	37.3	29.5
Saskatchewan	28.8	23.9
Alberta	41.6	34.4
British Columbia	75.1	65.7

Table 7. - Benefit Payments, by Province.

Prov.	1961 - March - 1960			
	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)
Canada -	3,551,350	85,187,924	3,371,925	74,844,833
Nfld.	154,824	3,691,730	165,082	3,611,179
P.E.I.	34,622	740,759	33,968	694,806
N.S.	193,437	4,351,719	171,540	3,623,359
N.B.	185,703	4,113,427	168,409	3,537,113
Que.	1,094,569	26,375,662	1,083,903	24,331,050
Ont.	1,084,319	25,964,240	1,042,602	23,082,308
Man.	163,972	3,998,317	135,550	2,983,361
Sask.	126,682	3,068,095	110,118	2,522,069
Alta.	182,963	4,537,896	158,388	3,575,683
B.C.	330,259	8,346,079	302,365	6,883,905

Table 8. - Number of Weeks of Benefit, by Province.

Province	Complete Weeks	Partial Weeks	
		T o t a l	Due to Excess Earnings

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Canada -	3,354,828	196,522	140,642
Newfoundland	149,365	5,459	3,915
Prince Edward Island	33,493	1,129	850
Nova Scotia	181,122	12,315	10,004
New Brunswick	175,500	10,203	7,046
Quebec	1,041,186	53,383	34,793
Ontario	1,020,254	64,065	46,154
Manitoba	154,592	9,380	6,909
Saskatchewan	120,160	6,522	4,844
Alberta	170,978	11,985	8,720
British Columbia	308,178	22,081	17,407

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Canada -	3,207,742	164,183	110,482
Newfoundland	158,714	6,368	4,613
Prince Edward Island	32,997	971	722
Nova Scotia	159,489	12,051	9,997
New Brunswick	160,062	8,347	5,748
Quebec	1,038,358	45,545	26,601
Ontario	990,227	52,375	36,191
Manitoba	128,844	6,706	4,675
Saskatchewan	105,435	4,683	3,111
Alberta	149,400	8,988	5,659
British Columbia	284,216	18,149	13,165

Seasonal benefit, 1960-61 period

The provisions regulating the operation of seasonal benefit are unchanged from last year. Effective November 20, 1960, to May 20, 1961, claims failing the regular contribution requirements are considered for seasonal benefit. Benefit is not payable under these terms for unemployment occurring before December 5 (1). Only one seasonal benefit period may be established by a claimant during this period. As a result, claimants exhausting their right to seasonal benefit during this interval would be tested under the regular provisions if they wished to be re-considered for benefit. However, since the minimum establishment is 12 weeks, (2) exhaustions would not occur before February 18.

In testing for seasonal benefit, claims failing the regular requirements are considered first under class A, i.e. a minimum of 15 contribution weeks since the preceding March 31. It follows, then, that no claims can be established in this class after March 31, 1961. Total entitlement for claimants qualifying in this class will be based entirely on contributions during this qualifying period. The duration will be 5 weeks of benefit for every 6 weeks of contribution, or a minimum of 13 weeks (subject to the exception in footnote 2).

Cases failing under class A are then examined for possible qualification under class B which represents an extension of benefit for those for whom a regular benefit period terminated during the interval since May 21, 1960. The duration will be that shown on the preceding regular benefit, subject to the maximum of 25 weeks (2). The weekly rate (3) will be that of the preceding claim, adjusted, if necessary, for any change in dependency status.

Claimants for seasonal benefit (except fishermen)(4) must comply with all the provisions of the Act and Regulations, except where mentioned above.

Fishing Claimants

Table 3b, Fishing seasonal benefit claimants, includes those seasonal benefit claimants whose claim documents carry the identification F, for fishing. This indicates that the person is eligible for seasonal benefit by virtue of fishing contributions, i.e. his countable contributions for the 15 weeks included at least one week of fishing contributions (or his preceding regular benefit period was also designated as F).

- (1) A claimant eligible to have the waiting period waived could draw seasonal benefit for the week commencing November 28.
- (2) Where fewer than 12 weeks remain between the date of establishing the claim and May 20, the duration authorized will be equal to that number of weeks. For SB claims established subsequent to March 4 the duration will be under 12 weeks.
- (3) Section 47 (2a) of the Act is not applicable to seasonal benefit claims. This section was added in September 1959 in order to minimize the impact of short-term employment on the weekly rate for subsequent regular claims filed within a two-year period.
- (4) During the seasonal benefit period, claimants classed as fishermen will be considered available and unemployed in respect to any activity in commercial fishing or in the repair of fishing gear, equipment or boat. However, income from fishing is taken into consideration in determining the amount of benefit payable.

Table 3a. - Seasonal Benefit Claimants Currently Reporting to Local Offices on the Last Working Day of the Month, by Sex and Province.

Prov.	1961 - March - 1960					
	Total	Male	Female	Total	Male	Female
Canada -	265,788	213,898	51,890	248,541	199,898	48,643
Nfld.	18,968	18,319	649	18,237	17,708	529
P.E.I.	4,063	3,579	484	4,064	3,598	466
N.S.	16,629	14,616	2,013	17,186	15,187	1,999
N.B.	19,266	16,671	2,595	18,709	16,132	2,577
Que.	86,568	71,436	15,132	81,463	67,212	14,251
Ont.	65,581	46,260	19,321	60,779	42,713	18,066
Man.	10,265	8,474	1,791	9,978	7,982	1,996
Sask.	8,377	6,917	1,460	7,824	6,414	1,410
Alta.	10,418	8,468	1,950	9,009	7,060	1,949
B.C.	25,653	19,158	6,495	21,292	15,892	5,400

Table 3b. - Fishing Seasonal Benefit Claimants included in Table 3a.

Prov.	1961 - March - 1960					
	Total	Male	Female	Total	Male	Female
Canada -	23,941	23,869	72	23,908	23,845	63
Nfld.	8,807	8,807	-	8,473	8,471	2
P.E.I.	1,509	1,480	29	1,565	1,537	28
N.S.	5,194	5,187	7	5,285	5,284	1
N.B.	3,485	3,478	7	3,288	3,275	13
Que.	1,062	1,061	1	1,376	1,374	2
Ont.	362	358	4	533	529	4
Man.	292	292	-	526	525	1
Sask.	3	3	-	2	2	-
Alta.	30	30	-	23	23	-
B.C.	3,197	3,173	24	2,837	2,825	12

APPENDIX

Glossary of Terms

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme.

Claimant population: The count of persons currently reporting to the local offices as at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of

unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Claimants currently reporting to local offices: All persons currently reporting to local offices to claim unemployment insurance benefit, either regular, seasonal or fishing. Under the Unemployment Insurance Act a person may claim benefit for any week during which he did not work a full working week.

Number of weeks on claim: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous claim document to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no disqualification imposed and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that the claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and

constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Failure rate: The number of initial claims on which a benefit period was not established in a month expressed as a per cent of initial claims cleared during that month. During the period when seasonal benefit is effective, the failure rate represents the net cases with insufficient contributions to qualify for either regular, seasonal or fishing benefit. In some cases additional contributions are located necessitating a recomputation whereby the claimant subsequently establishes a benefit period. No account is taken of such cases.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$15.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$17.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.

Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of regular benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks. For purposes of seasonal benefit, however, any claimant whose qualifying contributions include even one fishing contribution week is classed as a fishing claimant.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

CATALOGUE No.

73-001

MONTHLY



STATISTICAL REPORT ON THE OPERATION OF
THE UNEMPLOYMENT INSURANCE ACT
APRIL 1961

(Compiled from material supplied by the Unemployment Insurance Commission)

Published by Authority of
The Honourable George Hees, Minister of Trade and Commerce

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Labour Division
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Vol. 19—No. 4

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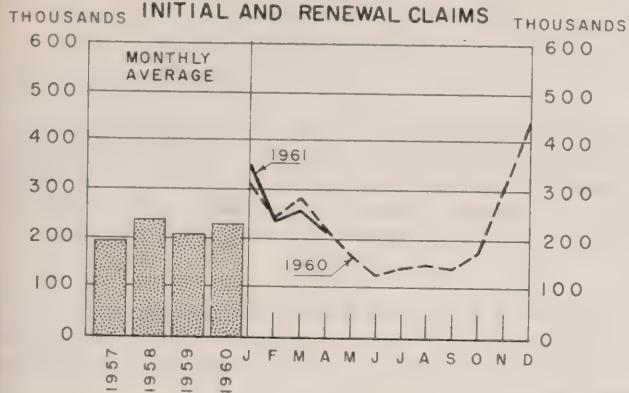
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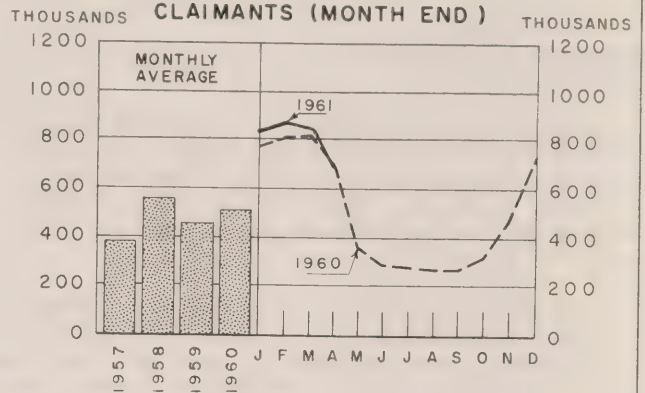
For information regarding the personal characteristics, occupational and industrial status of both the insured population and persons establishing claims, see the "Annual Report on Benefit Periods Established and Terminated under the Unemployment Insurance Act", D.B.S. Labour Division, Unemployment Insurance Section.

UNEMPLOYMENT INSURANCE ACTIVITIES

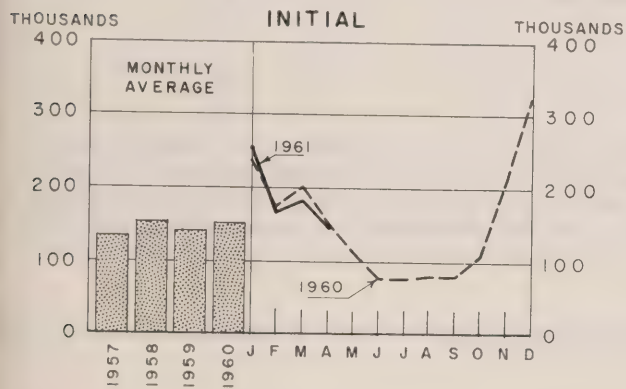
INITIAL AND RENEWAL CLAIMS



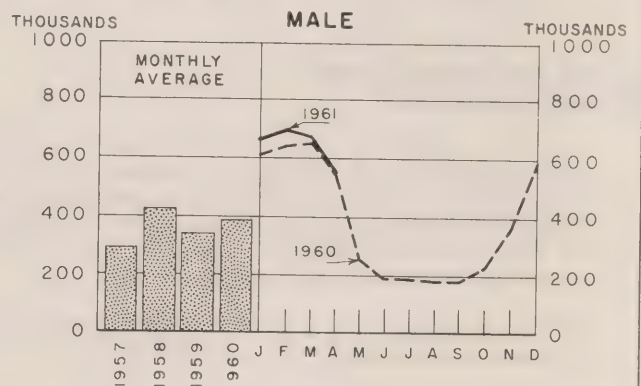
CLAIMANTS (MONTH END)



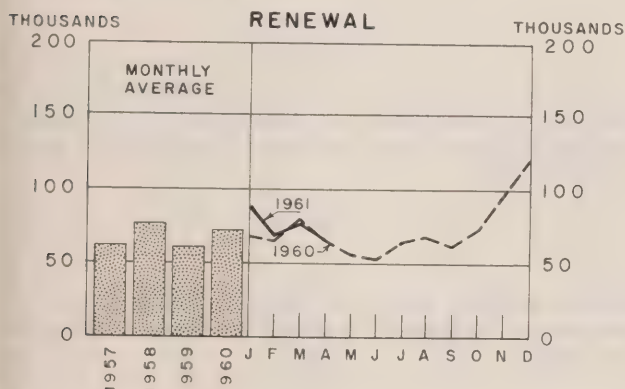
INITIAL



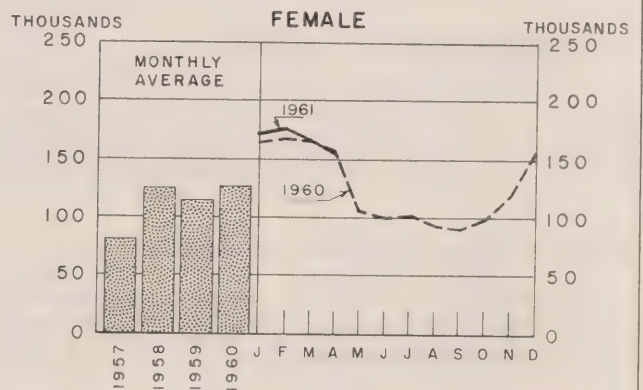
MALE



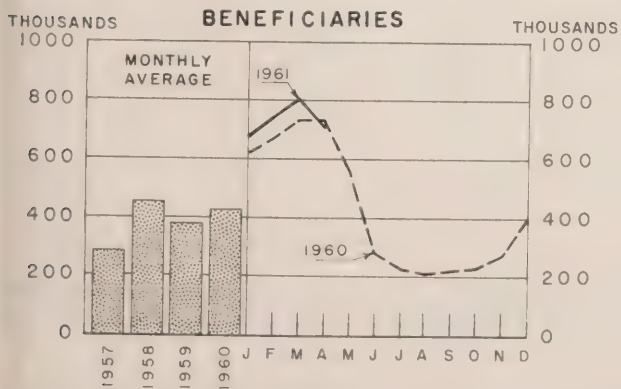
RENEWAL



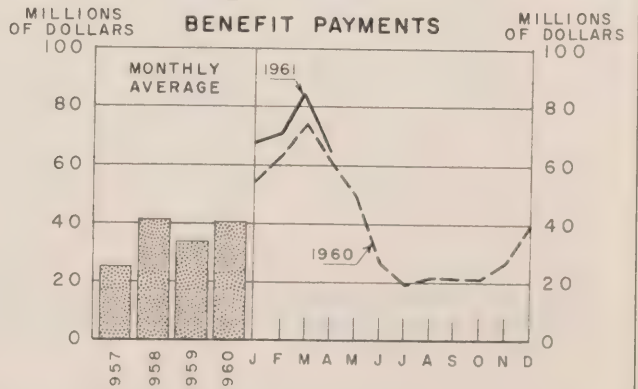
FEMALE



BENEFICIARIES



BENEFIT PAYMENTS



CLAIMS AND BENEFIT PAYMENTS

April 1961

Claimants at month end:
volume and type

Claimants for unemployment insurance benefit on April 28 numbered 713,100, a decline of 125,000 from the March 31 total of 838,000, but virtually unchanged from last year's April 29 count of 714,900. Regular claimants on April 28 totalled 466,400, a decrease of 106,000 from the end of March. On April 29, 1960, there were 486,300 claimants classed as regular. Seasonal benefit claimants also showed a decline on April 28, when they numbered 246,800 as against 265,800 on March 31. One year ago this total was 228,600.

As of April 28 the average claimant had been on continuous claim about 14.5 weeks; for males, the average was 14.2 weeks, in comparison with 15.4 weeks for females. Almost one-quarter of the April 28 claimants had been continuously reporting more than 20 weeks. For females, this proportion was 30 per cent, whereas only 22 per cent of males were thus classified.

Initial and renewal claims:
receipt and disposal

A total of 209,600 initial and renewal claims were filed in local offices of the Unemployment Insurance Commission during April, almost 50,000 fewer than in March and 5,000 below last April's intake of 214,600. It is estimated that about half of the 144,000 initial claims filed in April were from claimants terminating regular benefit and requesting re-establishment of credits, under either regular or seasonal benefit; in about 80 per cent of the cases, an extension would be granted under the seasonal benefit(1) provisions, class B.

The failure rate on initial claims processed in April was 8.4 per cent, up from 7.0 for March and slightly under last April (9.2 per cent).

Beneficiaries and benefit payments

The average weekly estimate of beneficiaries was 708,200 for April, in comparison with 807,100 for March and 732,900 for April 1960. Benefit payments amounted to \$64.5 million during April, in comparison with \$85.2(2) million during March and \$61.8 million during April 1960. The average weekly benefit was \$23.98 for April, \$23.99 for March and \$22.18 for April 1960.

Claims and benefit payments, by province

The month-end claimant count declined in all provinces between March and April. While the national total was unchanged from a year ago, small percentage increases occurred in all provinces except Nova Scotia and Quebec where there was a slight decline.

- (1) Seasonal benefit class A is inoperative on claims filed subsequent to March 31; however, claimants terminating on regular and unable to re-establish under the regular provisions would qualify automatically for SBB.
- (2) In order to obtain a fiscal year balance on payments, the March data include supplementary payments which, in other months, would be included in the month following.

Percentage change in month-end claimant count

	<u>March 31 to</u> <u>April 28, 1961</u>			<u>April 29, 1960</u> <u>to</u> <u>April 28, 1961</u>			<u>March 31 to</u> <u>April 29, 1960</u>		
	<u>Total</u>	<u>Male</u>	<u>Female</u>	<u>Total</u>	<u>Male</u>	<u>Female</u>	<u>Total</u>	<u>Male</u>	<u>Female</u>
Canada	- 15	- 17	- 7	-	-	- 2	- 13	- 15	- 5
Nfld.	- 17	- 18	- 4	+ 5	+ 4	+ 17	- 18	- 19	- 5
P.E.I.	- 28	- 29	- 19	+ 2	-	+ 10	- 31	- 33	- 19
N.S.	- 19	- 20	- 8	- 3	- 3	-	- 8	- 8	- 8
N.B.	- 9	- 10	- 8	+ 5	+ 6	-	- 9	- 10	- 6
Que.	- 15	- 17	- 5	- 6	- 7	- 5	- 11	- 13	- 3
Ont.	- 14	- 17	- 6	+ 2	+ 4	- 2	- 15	- 18	- 5
Man.	- 12	- 14	- 5	+ 10	+ 15	- 6	- 15	- 17	- 7
Sask.	- 23	- 26	- 11	+ 1	+ 1	+ 3	- 23	- 25	- 15
Alta.	- 13	- 14	- 13	+ 3	+ 3	+ 3	- 13	- 15	- 10
B.C.	- 16	- 18	- 9	+ 5	+ 5	+ 5	- 12	- 15	- 4

The claim intake for April was down from March in all provinces except Prince Edward Island and Nova Scotia where a slight increase occurred. The percentage decline was substantially lower (below 10 per cent) in Newfoundland and New Brunswick than elsewhere, where it ranged between 20 and 30 per cent.

Percentage change in claims filed

	<u>March to</u> <u>April 1961</u>			<u>April 1960</u> <u>to</u> <u>April 1961</u>			<u>March to</u> <u>April 1960</u>		
	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>
Canada	- 19	- 21	- 14	- 2	- 4	+ 1	- 24	- 26	- 20
Nfld.	- 9	- 7	- 22	+ 6	+ 7	+ 5	- 12	- 13	- 6
P.E.I.	+ 2	+ 2	-	+ 19	+ 21	+ 10	- 22	- 27	+ 6
N.S.	+ 8	-	+ 23	-	- 6	+ 11	+ 19	+ 1	+ 80
N.B.	- 5	- 12	+ 18	+ 7	+ 4	+ 17	- 18	- 21	- 6
Que.	- 23	- 26	- 12	- 6	- 8	- 1	- 29	- 32	- 21
Ont.	- 20	- 21	- 18	-	- 2	+ 4	- 28	- 27	- 31
Man.	- 30	- 33	- 18	- 3	- 2	- 4	- 26	- 29	- 13
Sask.	- 22	- 22	- 19	- 2	- 3	-	- 25	- 25	- 22
Alta.	- 23	- 22	- 24	+ 1	- 1	+ 8	- 26	- 26	- 24
B.C.	- 23	- 21	- 27	- 8	- 5	- 14	- 18	- 18	- 17

.. Figures not available.

- Nil.

Summary table

Activity	April 1961	March 1961	April 1960	% Change from		Cumulative data			
				March 1961	April 1960	Calendar year		12 months ending April	
						1961	1960	1961	1960
	(Thousands)					(Thousands)		(Thousands)	
Insured population as at month-end	..	4,226	4,222	..	..	..	4,283*	..	4,135*
Initial and renewal claims filed	210	259	215	- 19	- 2	1,048	1,045	2,703	2,498
Claimants currently reporting to local offices	713	838	715	- 15	-	818*	784*	530*	469*
Regular	466	572	486	- 18	- 4				
SB	247	266	229	- 7	+ 8				
SB Fishing	13	24	13	- 45	+ 1				
Beneficiaries (weekly average)	708	807	733	- 12	- 3	731*	691*	444*	388*
Weeks compensated	2,691	3,551	2,785	- 24	- 3	12,017	11,482	22,136	19,345
Benefit paid	\$ 64,540	85,188	61,768	- 24	+ 4	288,377	253,543	516,670	417,079
Average weekly benefit	\$ 23.98	23.99	22.18	-	+ 8	24.00	22.08	23.34	21.56

* Monthly average.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

End of:	Total	Employed	Claimants
1961 - March	4,226,000	3,388,000	838,000
February	4,273,000	3,400,200	872,800
January	4,270,000	3,423,100	846,900
1960 - December	4,288,000	3,533,900	754,100
November	4,151,000	3,665,800	485,200
October	4,042,000	3,711,800	330,200
September	4,037,000	3,757,500	279,500
August	4,040,000	3,759,800	280,200
July	4,024,000	3,729,900	294,100
June	4,048,000	3,751,600	296,400
May	3,988,000	3,623,700	364,300
April	4,222,000	3,507,100	714,900
March	4,307,000	3,484,000	823,000

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province. (1)

Prov.	1961 - April - 1960					
	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	209,551	144,114	65,437	214,623	149,886	64,737
Nfld.	6,185	5,225	960	5,823	4,905	918
P.E.I.	1,233	1,034	199	1,034	853	181
N.S.	13,819	8,367	5,452	13,820	8,927	4,893
N.B.	11,344	8,161	3,183	10,585	7,868	2,717
Que.	62,843	44,234	18,609	66,981	48,164	18,817
Ont.	67,670	44,598	23,072	67,822	45,599	22,223
Man.	8,033	5,921	2,112	8,260	6,053	2,207
Sask.	5,553	4,441	1,112	5,694	4,579	1,115
Alta.	12,087	8,573	3,514	11,914	8,653	3,261
B.C.	20,784	13,560	7,224	22,690	14,285	8,405

(1) In addition, revised claims received numbered 42,461

Table 3. - Claimants Currently Reporting to Local Offices by Number of Weeks on Claim, Province and Sex, and Percentage Postal.

(Counted on last working day of the month)

Prov. and Sex	Total claimants	Number of weeks on claim							Percent- age Postal	April 29, 1960 Total claimants
		2 or Less	3-4	5-8	9-12	13-16	17-20	Over 20		
	April 28, 1961									
CANADA -	713,147	106,630	51,530	93,601	89,335	99,877	102,055	170,119	39.5	714,894
MALE	556,963	81,629	41,265	74,853	71,324	79,262	85,599	123,031	43.7	555,885
FEMALE	156,184	25,001	10,265	18,748	18,011	20,615	16,456	47,088	24.4	159,009
Nfld.	30,423	1,802	1,168	3,038	3,992	4,916	7,511	7,996	79.0	28,991
Male	28,490	1,599	1,084	2,863	3,766	4,588	7,304	7,286	80.9	27,345
Female	1,933	203	84	175	226	328	207	710	49.9	1,646
P.E.I.	5,059	390	178	363	470	813	1,519	1,326	72.9	4,975
Male	4,230	329	148	289	417	696	1,323	1,028	76.0	4,222
Female	829	61	30	74	53	117	196	298	56.8	753
N.S.	38,539	5,888	2,475	3,485	3,907	6,670	6,956	9,158	54.3	39,743
Male	33,357	5,326	2,178	2,981	3,300	5,793	6,319	7,460	56.0	34,556
Female	5,182	562	297	504	607	877	637	1,698	43.1	5,187
N.B.	39,218	4,803	2,665	4,590	4,648	6,359	7,128	9,025	67.6	37,428
Male	33,788	4,170	2,419	4,054	4,108	5,584	6,477	6,976	69.8	32,003
Female	5,430	633	246	536	540	775	651	2,049	53.9	5,425
Que.	228,346	31,728	15,497	31,039	32,295	32,876	32,694	52,217	42.9	244,031
Male	183,117	23,024	12,088	25,971	27,889	27,860	28,107	38,178	47.3	196,218
Female	45,229	8,704	3,409	5,068	4,406	5,016	4,587	14,039	24.8	47,813
Ont.	213,303	36,268	16,049	28,421	23,849	26,376	27,087	55,253	23.8	208,962
Male	152,934	26,661	12,184	20,799	16,744	18,726	20,701	37,119	25.7	147,155
Female	60,369	9,607	3,865	7,622	7,105	7,650	6,386	18,134	19.0	61,807
Man.	32,514	4,820	2,750	5,188	5,382	5,255	4,314	4,805	34.6	29,612
Male	25,443	3,740	2,184	4,002	4,108	4,113	3,626	3,670	39.6	22,064
Female	7,071	1,080	566	1,186	1,274	1,142	688	1,135	16.7	7,548
Sask.	20,446	2,672	1,408	2,523	2,592	3,427	3,377	4,447	52.9	20,167
Male	16,188	2,140	1,156	1,993	2,028	2,611	2,869	3,391	57.3	16,042
Female	4,258	532	252	530	564	816	508	1,056	35.9	4,125
Alta.	37,687	6,891	3,640	5,984	5,359	5,487	4,128	6,198	36.5	36,544
Male	30,061	5,657	3,072	4,906	4,219	4,252	3,412	4,543	39.4	29,172
Female	7,626	1,234	568	1,078	1,140	1,235	716	1,655	24.8	7,372
B.C.	67,612	11,368	5,700	8,970	6,841	7,698	7,341	19,694	32.6	64,441
Male	49,355	8,983	4,752	6,995	4,745	5,039	5,461	13,380	36.0	47,108
Female	18,257	2,385	948	1,975	2,096	2,659	1,880	6,314	23.3	17,333

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.*

Prov.	A d j u d i c a t e d					P e n d i n g	
	Total	Entitled to Benefit		Not Entitled to Benefit		Initial	Renewal
		Initial	Renewal	Initial	Renewal		
<u>April - 1961</u>							
Canada -	234,788	139,561	65,909	25,019	4,299	32,629	12,266
Nfld.	6,444	4,643	919	765	117	1,597	246
P.E.I.	1,270	941	191	123	15	184	32
N.S.	15,148	8,061	5,611	1,257	219	2,391	345
N.B.	12,492	8,207	3,156	1,027	102	1,661	453
Que.	70,653	43,795	18,526	7,280	1,052	11,401	4,024
Ont.	74,530	42,614	22,359	7,899	1,658	9,510	4,346
Man.	9,289	5,727	2,187	1,198	177	842	446
Sask.	6,115	4,134	1,106	787	88	883	250
Alta.	15,096	8,804	4,132	1,930	230	1,365	750
B.C.	23,751	12,635	7,722	2,753	641	2,795	1,374

<u>April - 1960</u>							
Canada -	232,894	139,747	64,810	24,838	3,499	42,280	11,989
Nfld.	6,527	4,840	1,006	638	43	1,857	265
P.E.I.	1,227	950	192	73	12	142	19
N.S.	12,830	6,859	4,862	934	175	3,699	367
N.B.	10,631	6,772	2,690	1,083	86	2,403	461
Que.	75,922	48,416	19,057	7,507	942	13,411	3,642
Ont.	72,297	41,019	21,870	8,112	1,296	12,133	3,927
Man.	8,615	5,497	2,048	953	117	1,238	470
Sask.	5,993	4,147	1,056	719	71	1,245	300
Alta.	14,306	8,675	3,591	1,857	183	2,478	1,077
B.C.	24,546	12,572	8,438	2,962	574	3,674	1,461

* In addition 43,515 revised claims were disposed of. Of these, 5,164 were special requests not granted and 1,350 were appeals by claimants. There were 10,793 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during April 1961 and 1960 with Chief Reasons for Non-entitlement.

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Benefit period not established	1961*	13,756	386	65	512	679	4,297	4,135	598	364	1,062	1,658
	1960	15,145	421	50	562	829	4,766	4,592	591	394	1,167	1,773
Claimants disqualified	1961	29,807	897	175	1,471	928	9,397	9,904	1,231	797	1,804	3,203
	1960	25,913	596	89	993	725	8,723	8,976	906	656	1,525	2,724
Not unemployed	1961	1,032	26	8	21	30	376	289	47	83	83	69
	1960	900	37	7	15	16	377	214	23	76	61	74
Not capable of and not available for work	1961	8,807	157	27	264	229	2,746	3,347	323	203	500	1,011
	1960	7,868	131	15	264	205	2,416	3,205	270	197	460	705
Loss of work due to a labour dispute	1961	297	-	-	95	-	79	77	40	-	-	6
	1960	247	-	-	74	2	35	120	12	-	-	4
Refused offer of work and neglected opportunity to work	1961	2,100	13	20	109	59	605	816	81	73	139	185
	1960	1,909	17	5	119	76	557	722	117	71	121	104
Discharged for misconduct	1961	1,266	36	7	49	34	406	486	48	20	70	110
	1960	1,220	22	2	36	27	436	487	36	10	52	112
Voluntarily left employment without just cause	1961	6,302	122	28	245	167	1,901	1,954	410	196	596	683
	1960	6,697	159	25	192	170	1,901	2,297	296	179	551	927
Other reasons	1961	10,003	543	85	688	409	3,284	2,935	282	222	416	1,139
	1960	7,072	230	35	293	229	3,001	1,931	152	123	280	798
* Previously failed on initial claim but subsequently established on revised claim												
during April 1961		5,457	172	28	139	235	2,245	1,612	121	96	277	532

Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average per week	
	1961 - April - 1960	
	(in thousands)	
Canada -	708.2	732.9
Newfoundland	37.6	37.4
Prince Edward Island	6.2	7.3
Nova Scotia	39.1	40.8
New Brunswick	39.8	43.3
Quebec	230.3	250.2
Ontario	203.1	209.6
Manitoba	30.5	29.0
Saskatchewan	20.9	21.7
Alberta	34.9	33.0
British Columbia	65.8	60.6

Table 7. - Benefit Payments, by Province.

Prov.	1961 - April - 1960			
	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)
Canada -	2,691,331	64,540,203	2,785,064	61,767,881
Nfld.	143,066	3,503,835	142,122	3,137,737
P.E.I.	23,514	519,910	27,830	568,631
N.S.	148,456	3,354,173	155,222	3,148,682
N.B.	151,407	3,422,306	164,418	3,479,173
Que.	875,214	21,082,701	950,601	21,467,455
Ont.	771,878	18,416,372	796,577	17,656,624
Man.	115,932	2,813,566	110,202	2,404,644
Sask.	79,569	1,913,302	82,319	1,828,677
Alta.	132,445	3,264,754	125,440	2,849,164
B.C.	249,850	6,249,284	230,333	5,227,094

Table 8. - Number of Weeks of Benefit, by Province.

Province	Complete Weeks	Partial Weeks	
		T o t a l	Due to Excess Earnings

April - 1961

Canada -	2,525,460	165,871	118,161
Newfoundland	137,616	5,450	3,734
Prince Edward Island	22,356	1,158	723
Nova Scotia	134,521	13,935	10,960
New Brunswick	142,778	8,629	5,418
Quebec	828,964	46,250	30,963
Ontario	720,851	51,027	37,173
Manitoba	108,942	6,990	5,231
Saskatchewan	74,877	4,692	3,586
Alberta	123,327	9,118	6,402
British Columbia	231,228	18,622	13,971

April - 1960

Canada -	2,633,684	151,380	102,773
Newfoundland	135,867	6,255	4,577
Prince Edward Island	26,690	1,140	771
Nova Scotia	142,198	13,024	10,226
New Brunswick	155,470	8,948	5,651
Quebec	908,154	42,447	25,655
Ontario	752,485	44,092	30,718
Manitoba	104,444	5,758	4,236
Saskatchewan	78,028	4,291	3,014
Alberta	117,330	8,110	5,404
British Columbia	213,018	17,315	12,521

Seasonal benefit, 1960-61 period

The provisions regulating the operation of seasonal benefit are unchanged from last year. Effective November 20, 1960, to May 20, 1961, claims failing the regular contribution requirements are considered for seasonal benefit. Benefit is not payable under these terms for unemployment occurring before December 5 (1). Only one seasonal benefit period may be established by a claimant during this period. As a result, claimants exhausting their right to seasonal benefit during this interval would be tested under the regular provisions if they wished to be re-considered for benefit. However, since the minimum establishment is 12 weeks, (2) exhaustions would not occur before February 18.

In testing for seasonal benefit, claims failing the regular requirements are considered first under class A, i.e. a minimum of 15 contribution weeks since the preceding March 31. It follows, then, that no claims can be established in this class after March 31, 1961. Total entitlement for claimants qualifying in this class will be based entirely on contributions during this qualifying period. The duration will be 5 weeks of benefit for every 6 weeks of contribution, or a minimum of 13 weeks (subject to the exception in footnote 2).

Cases failing under class A are then examined for possible qualification under class B which represents an extension of benefit for those for whom a regular benefit period terminated during the interval since May 21, 1960. The duration will be that shown on the preceding regular benefit, subject to the maximum of 25 weeks (2). The weekly rate (3) will be that of the preceding claim, adjusted, if necessary, for any change in dependency status.

Claimants for seasonal benefit (except fishermen)(4) must comply with all the provisions of the Act and Regulations, except where mentioned above.

Fishing Claimants

Table 3b, Fishing seasonal benefit claimants, includes those seasonal benefit claimants whose claim documents carry the identification F, for fishing. This indicates that the person is eligible for seasonal benefit by virtue of fishing contributions, i.e. his countable contributions for the 15 weeks included at least one week of fishing contributions (or his preceding regular benefit period was also designated as F).

- (1) A claimant eligible to have the waiting period waived could draw seasonal benefit for the week commencing November 28.
- (2) Where fewer than 12 weeks remain between the date of establishing the claim and May 20, the duration authorized will be equal to that number of weeks. For SB claims established subsequent to March 4 the duration will be under 12 weeks.
- (3) Section 47 (2a) of the Act is not applicable to seasonal benefit claims. This section was added in September 1959 in order to minimize the impact of short-term employment on the weekly rate for subsequent regular claims filed within a two-year period.
- (4) During the seasonal benefit period, claimants classed as fishermen will be considered available and unemployed in respect to any activity in commercial fishing or in the repair of fishing gear, equipment or boat. However, income from fishing is taken into consideration in determining the amount of benefit payable.

Table 3a. - Seasonal Benefit Claimants Currently Reporting to Local Offices on the Last Working Day of the Month, by Sex and Province.

Prov.	1961 - April - 1960					
	Total	Male	Female	Total	Male	Female
Canada -	246,770	196,899	49,871	228,551	182,300	46,251
Nfld.	15,229	14,586	643	14,370	13,885	485
P.E.I.	2,885	2,464	421	2,878	2,512	366
N.S.	14,617	12,796	1,821	13,912	12,073	1,839
N.B.	17,647	15,496	2,151	16,405	14,118	2,287
Que.	82,671	68,155	14,516	80,743	66,831	13,912
Ont.	64,238	44,967	19,271	57,364	39,909	17,455
Man.	10,402	8,621	1,781	9,232	7,448	1,784
Sask.	7,252	5,957	1,295	6,980	5,748	1,232
Alta.	9,843	7,879	1,964	8,944	7,147	1,797
B.C.	21,986	15,978	6,008	17,723	12,629	5,094

Table 3b. - Fishing Seasonal Benefit Claimants included in Table 3a.

Prov.	1961 - April - 1960					
	Total	Male	Female	Total	Male	Female
Canada -	13,226	13,190	36	13,066	13,041	25
Nfld.	5,001	5,001	-	4,869	4,868	1
P.E.I.	577	562	15	628	619	9
N.S.	3,069	3,066	3	3,056	3,054	2
N.B.	1,762	1,757	5	1,575	1,572	3
Que.	632	631	1	879	879	-
Ont.	147	144	3	175	174	1
Man.	441	441	-	542	542	-
Sask.	3	3	-	1	1	-
Alta.	26	26	-	17	17	-
B.C.	1,568	1,559	9	1,324	1,315	9

APPENDIX

Glossary of Terms

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme.

Claimant population: The count of persons currently reporting to the local offices as at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of

unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Claimants currently reporting to local offices: All persons currently reporting to local offices to claim unemployment insurance benefit, either regular, seasonal or fishing. Under the Unemployment Insurance Act a person may claim benefit for any week during which he did not work a full working week.

Number of weeks on claim: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous claim document to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no disqualification imposed and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that the claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and

constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Failure rate: The number of initial claims on which a benefit period was not established in a month expressed as a per cent of **initial** claims cleared during that month. During the period when seasonal benefit is effective, the failure rate represents the net cases with insufficient contributions to qualify for either regular, seasonal or fishing benefit. In some cases additional contributions are located necessitating a recomputation whereby the claimant subsequently establishes a benefit period. No account is taken of such cases.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$15.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$17.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.

Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of regular benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks. For purposes of seasonal benefit, however, any claimant whose qualifying contributions include even one fishing contribution week is classed as a fishing claimant.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

CATALOGUE No.

73-001

MONTHLY



STATISTICAL REPORT ON THE OPERATION OF
THE UNEMPLOYMENT INSURANCE ACT
MAY 1961

(Compiled from material supplied by the Unemployment Insurance Commission)

Published by Authority of
The Honourable George Hees, Minister of Trade and Commerce

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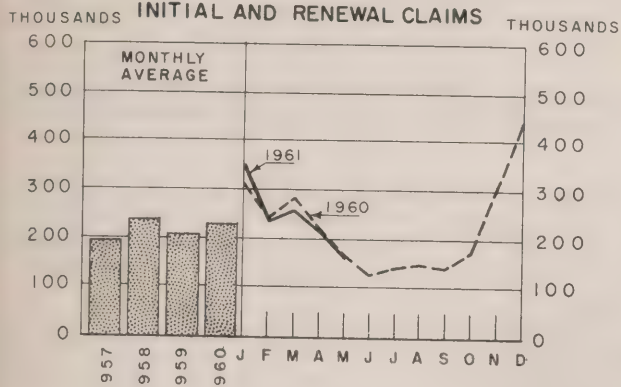
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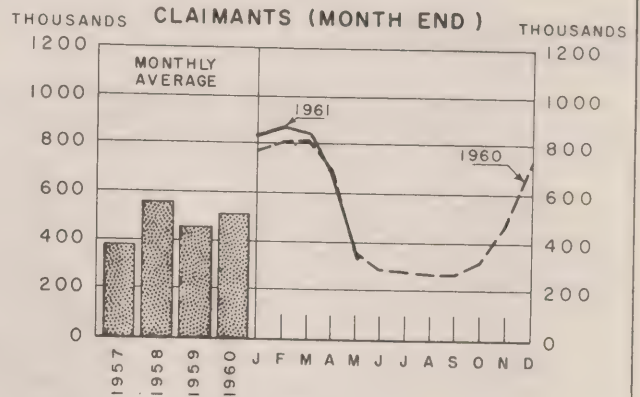
For information regarding the personal characteristics, occupational and industrial status of both the insured population and persons establishing claims, see the "Annual Report on Benefit Periods Established and Terminated under the Unemployment Insurance Act", D.B.S. Labour Division, Unemployment Insurance Section.

UNEMPLOYMENT INSURANCE ACTIVITIES

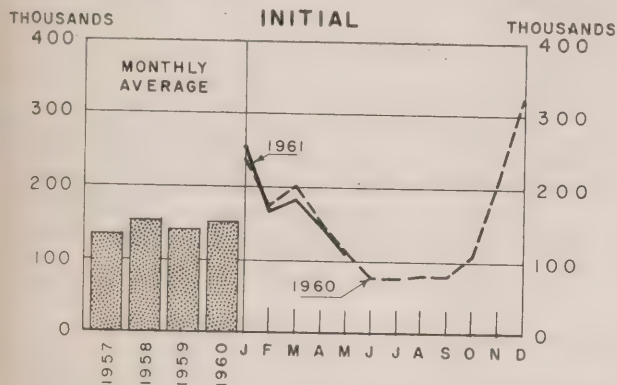
INITIAL AND RENEWAL CLAIMS



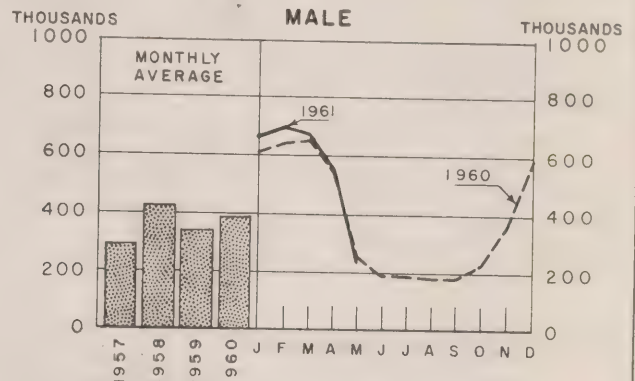
CLAIMANTS (MONTH END)



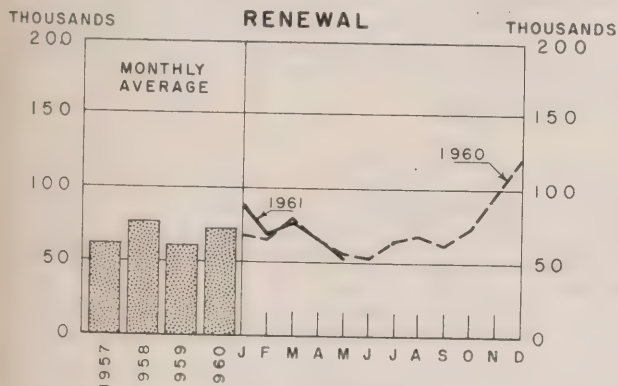
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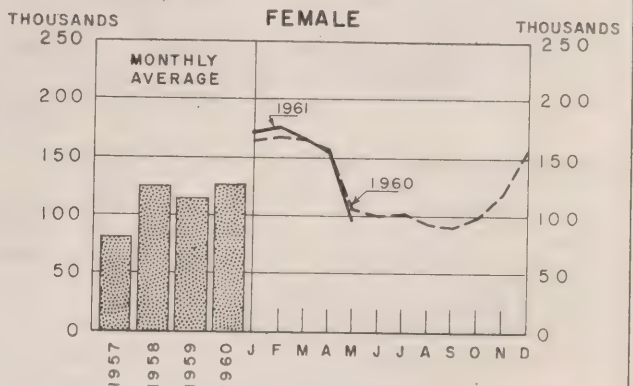
MALE



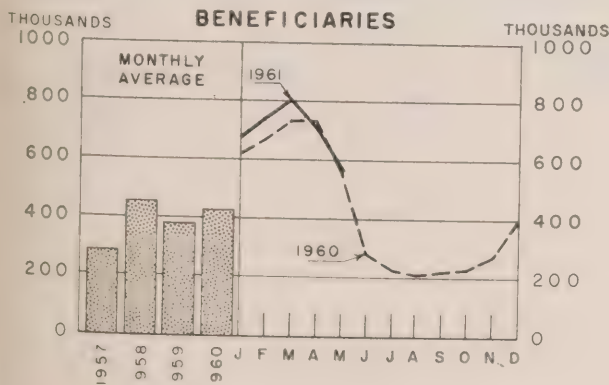
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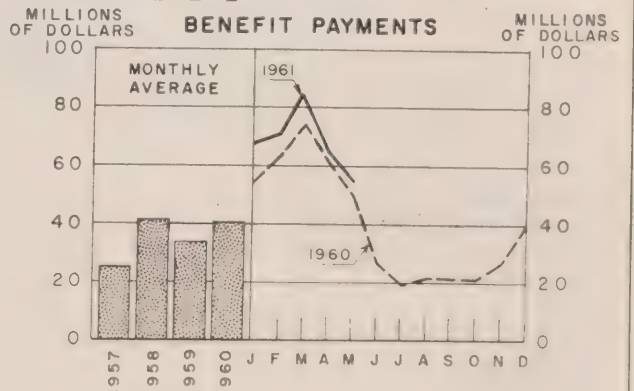
FEMALE



BENEFICIARIES



BENEFIT PAYMENTS



CLAIMS AND BENEFIT PAYMENTS

May 1961

Claimants at month-end:
volume and type

The interval during which seasonal benefit was operative terminated on May 20 (May 21 one year ago). The claimant count for the end of May therefore represents claimants for regular benefit only, whereas April figures include seasonal benefit.

Claimants for regular benefit totalled 341,000 on May 31, in comparison with 364,300 on May 31, 1960. On April 28, the claimant count was 713,100, comprising 466,400 identified as regular and 246,800 as seasonal benefit. Regular claimants thus declined by 125,400 during the month, and were 23,300 fewer than at the same date last year. Males accounted for almost 95 per cent of the April-to-May decline in regular claimants.

Postal claimants accounted for 32 per cent of the total on May 31, virtually unchanged from last year. On April 28, 35 per cent of regular claimants were postal.

Initial and renewal claims:
receipt and disposal

The volume of initial and renewal claims, at 162,100 during May, was almost 25 per cent below the April total of 209,600. During May 1960 the total was 165,600. It is estimated that between 45,000 and 50,000 or close to 50 per cent of the initial claims filed during the month were from persons terminating their benefit rights and seeking to re-establish a subsequent benefit period. More than 90 per cent of the seasonal benefit claims processed during May were in this category. Such claims do not represent new separations from employment.

Beneficiaries and Benefit payments

The average weekly estimate of beneficiaries was 563,500 in May, in comparison with 708,200 in April and 560,800 in May 1960. Benefit payments amounted to \$58.7 million for May, as against \$64.5 million for April and \$52.2 million for May 1960. The average benefit payment per week compensated was \$23.68 for May, \$23.98 for April and \$22.17 for May 1960.

Claims and Benefit Payments, by province

Variations in the relative importance of seasonal benefit have their impact on the April to May changes in the month-end claimant count by province. For this reason, month-to-month percentage changes are not shown. Year-over-year percentage changes were less than 10 per cent in all provinces except Prince Edward Island (+ 12 per cent), Nova Scotia and Quebec, where declines of 16 and 12 per cent respectively were shown.

Percentage change in month-end claimant count (regular only)May 1960 to May 1961

	<u>Total</u>	<u>Male</u>	<u>Female</u>
Canada	- 6	- 6	- 7
Newfoundland	+ 7	+ 9	- 2
Prince Edward Island	+ 12	+ 14	+ 6
Nova Scotia	- 16	- 20	+ 7
New Brunswick	+ 5	+ 7	- 5
Quebec	- 12	- 12	- 12
Ontario	- 6	- 4	- 10
Manitoba	+ 4	+ 9	- 6
Saskatchewan	- 1	- 3	+ 5
Alberta	- 1	- 4	+ 7
British Columbia	- 2	- 2	- 1

The April-to-May decline in claims was shared by all provinces, the percentage decline being in excess of the national rate (23 per cent) everywhere except Quebec (20 per cent), Ontario (15 per cent) and British Columbia (11 per cent). In general, the percentage decline was greater for initial than renewal claims and this is associated with the termination of the seasonal benefit period on May 20.* Year-over-year comparison of the claim intake by province indicates a higher level this year in all provinces except Nova Scotia, Quebec, Ontario and British Columbia.

Percentage change in claims filed

	<u>April to May 1961</u>			<u>May 1960 to May 1961</u>			<u>April to May 1960</u>		
	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>
Canada	- 23	- 24	- 19	- 2	- 1	- 4	- 23	- 26	- 14
Nfld.	- 35	- 32	- 52	+ 11	+ 13	- 2	- 38	- 36	- 49
P.E.I.	- 53	- 54	- 45	+ 25	+ 29	+ 9	- 55	- 57	- 45
N.S.	- 51	- 42	- 65	- 19	+ 22	- 56	- 40	- 55	- 11
N.B.	- 46	- 40	- 61	+ 4	+ 8	- 9	- 44	- 42	- 50
Que.	- 20	- 22	- 15	-	- 1	+ 4	- 25	- 27	- 19
Ont.	- 15	- 19	- 7	- 6	- 8	- 4	- 9	- 13	-
Man.	- 25	- 25	- 24	+ 12	+ 12	+ 9	- 35	- 35	- 34
Sask.	- 41	- 43	- 34	+ 2	+ 6	- 9	- 44	- 48	- 28
Alta.	- 30	- 33	- 20	+ 10	+ 8	+ 13	- 35	- 39	- 24
B.C.	- 11	- 14	- 5	- 1	- 2	- 1	- 17	- 17	- 18

* During the interval when seasonal benefit is operative, persons on claim when their regular benefit rights terminate are eligible for an extension under the seasonal benefit provisions. However, regulations require that the basic claim document be completed and an initial claim is recorded. In the main, this practice would discontinue after May 13.

.. Figures not available.

... Figures not applicable.

- Nil.

Summary table

Activity	May 1961	Apr. 1961	May 1960	% Change from		Cumulative data			
				Apr. 1961	May 1960	January to May		12 months ending May	
						1961	1960	1961	1960
	(Thousands)					(Thousands)		(Thousands)	
Insured population as at month-end	..	4,147	4,110	..	..	..	4,249*	..	4,138*
Initial and renewal claims filed	162	210	166	- 23	- 2	1,210	1,211	2,700	2,529
Claimants currently reporting to local offices									
Regular only	341	466	364	- 27	- 6				
SB only	...	247	...	...	...	
Regular and SB	...	713	...	...	...	722*	700*	528*	476*
Beneficiaries (weekly average)	564	708	561	- 20	+ 1	698*	665*	444*	394*
Weeks compensated	2,479	2,691	2,355	- 8	+ 5	14,496	13,837	22,260	19,757
Benefit paid \$	58,704	64,540	52,206	- 9	+ 12	347,081	305,749	523,169	428,838
Average weekly benefit \$	23.68	23.98	22.17	- 1	+ 7	23.94	22.10	23.50	21.71

* Monthly average.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.
(Revised) (1)

End of:	Total	Employed	Claimants
1961 - April	4,147,000	3,433,900	713,100
March	4,210,000	3,372,000	838,000
February	4,247,000	3,374,200	872,800
January	4,240,000	3,393,100	846,900
1960 - December	4,251,000	3,496,900	754,100
November	4,110,000	3,624,800	485,200
October	4,002,000	3,671,800	330,200
September	3,998,000	3,718,500	279,500
August	4,003,000	3,722,800	280,200
July	3,985,000	3,690,900	294,100
June	4,014,000	3,717,600	296,400
May	4,109,580	3,591,520	518,060(2)
April	4,222,000	3,507,100	714,900

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province. (3)

Prov.	1961 - May - 1960					
	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	162,059	109,152	52,907	165,635	110,237	55,398
Altd.	4,008	3,549	459	3,610	3,144	466
P.E.I.	584	475	109	467	367	100
N.S.	6,778	4,859	1,919	8,356	3,981	4,375
N.B.	6,177	4,932	1,245	5,919	4,552	1,367
Que.	50,434	34,699	15,735	50,378	35,200	15,178
Ont.	57,779	36,329	21,450	61,769	39,523	22,246
Man.	6,023	4,427	1,596	5,400	3,939	1,461
Sask.	3,287	2,553	734	3,211	2,403	808
Alta.	8,519	5,716	2,803	7,779	5,309	2,470
B.C.	18,470	11,613	6,857	18,746	11,819	6,927

- 1) Revised on the basis of June 1, 1960 book renewal.
- 2) The number of persons reporting to local offices as claimants during the first two weeks of book renewal. For other months, the claimants are as shown in Table 3.
- 3) In addition, revised claims received numbered 42,454.

Table 3. - Claimants Currently Reporting to Local Offices by Number of Weeks on Claim, Province and Sex, and Percentage Postal.

(Counted on last working day of the month)

Prov. and Sex	Total claimants	Number of weeks on claim							Percent- age Postal	May 31, 1960 Total claimants
		2 or Less	3-4	5-8	9-12	13-16	17-20	Over 20		
	May 31, 1961									
CANADA -	340,950	69,437	30,615	52,437	42,753	36,807	32,002	76,899	32.2	364,323
MALE	242,648	49,325	21,528	38,513	32,113	26,943	22,305	51,921	36.1	258,117
FEMALE	98,302	20,112	9,087	13,924	10,640	9,864	9,697	24,978	22.5	106,206
Nfld.	9,982	871	642	1,341	1,476	1,640	1,280	2,732	71.1	9,295
Male	8,936	755	564	1,242	1,381	1,498	1,137	2,359	73.2	8,229
Female	1,046	116	78	99	95	142	143	373	53.2	1,066
P.E.I.	1,171	161	111	172	128	133	127	339	65.2	1,046
Male	838	114	87	132	91	104	89	221	70.9	732
Female	333	47	24	40	37	29	38	118	51.1	314
N.S.	15,683	2,319	1,074	2,529	1,826	1,545	1,873	4,517	46.3	18,626
Male	12,583	1,818	814	2,108	1,496	1,223	1,492	3,632	48.6	15,733
Female	3,100	501	260	421	330	322	381	885	36.6	2,893
N.B.	14,859	1,791	1,059	3,107	1,983	1,626	1,487	3,806	60.3	14,167
Male	12,074	1,395	881	2,753	1,666	1,370	1,176	2,833	63.0	11,237
Female	2,785	396	178	354	317	256	311	973	48.7	2,930
Que.	106,536	22,347	9,464	15,439	13,673	12,606	9,818	23,189	33.9	120,681
Male	77,061	15,460	6,499	11,009	10,843	10,141	7,354	15,755	38.1	87,285
Female	29,475	6,887	2,965	4,430	2,830	2,465	2,464	7,434	23.1	33,396
Ont.	114,757	26,562	10,971	17,536	13,535	11,180	10,155	24,818	21.7	122,049
Male	76,768	18,473	7,429	12,103	9,285	7,213	6,479	15,786	23.4	79,996
Female	37,989	8,089	3,542	5,433	4,250	3,967	3,676	9,032	18.1	42,053
Man.	13,692	1,884	1,291	2,320	2,116	1,853	1,419	2,809	26.2	13,180
Male	9,374	1,277	914	1,623	1,414	1,268	987	1,891	30.5	8,566
Female	4,318	607	377	697	702	585	432	918	17.1	4,614
Sask.	7,629	1,255	575	1,177	903	847	896	1,976	46.0	7,674
Male	5,046	824	360	846	613	562	561	1,280	51.7	5,206
Female	2,583	431	215	331	290	285	335	696	35.0	2,468
Alta.	18,753	3,925	1,778	2,909	2,532	2,141	1,821	3,647	36.5	18,945
Male	13,451	2,934	1,349	2,216	1,873	1,517	1,230	2,332	42.0	13,969
Female	5,302	991	429	693	659	624	591	1,315	22.7	4,976
B.C.	37,888	8,322	3,650	5,907	4,581	3,236	3,126	9,066	28.3	38,660
Male	26,517	6,275	2,631	4,481	3,451	2,047	1,800	5,832	31.4	27,164
Female	11,371	2,047	1,019	1,426	1,130	1,189	1,326	3,234	21.3	11,496

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.*

Prov.	A d j u d i c a t e d					P e n d i n g	
	Total	Entitled to Benefit		Not Entitled to Benefit		Initial	Renewal
		Initial	Renewal	Initial	Renewal		
May - 1961							
Canada -	172,745	90,307	50,316	27,238	4,884	24,236	9,973
Nfld.	4,992	3,430	486	946	130	770	89
P.E.I.	714	513	111	81	9	65	21
N.S.	8,256	5,354	1,795	958	149	938	320
N.B.	7,161	4,646	1,215	1,062	238	885	245
Que.	53,771	30,075	15,374	7,139	1,183	8,886	3,202
Ont.	59,147	27,218	19,782	10,184	1,963	8,437	4,051
Man.	6,504	3,664	1,534	1,123	183	482	325
Sask.	3,857	2,388	738	625	106	423	140
Alta.	9,134	4,334	2,803	1,746	251	1,001	499
B.C.	19,209	8,685	6,478	3,374	672	2,349	1,081
May - 1960							
Canada -	180,704	99,122	53,585	23,979	4,018	29,416	9,784
Nfld.	4,919	3,669	590	612	48	720	93
P.E.I.	557	414	83	48	12	47	24
N.S.	11,205	5,947	4,319	801	138	932	285
N.B.	7,416	5,059	1,429	829	99	1,067	300
Que.	54,424	31,962	14,864	6,478	1,120	10,171	2,836
Ont.	62,689	31,710	20,848	8,630	1,501	11,316	3,824
Man.	6,230	3,565	1,487	1,001	177	611	267
Sask.	4,191	2,645	868	605	73	398	167
Alta.	9,809	5,181	2,754	1,623	251	1,192	655
B.C.	19,264	8,970	6,343	3,352	599	2,962	1,333

* In addition 43,804 revised claims were disposed of. Of these, 4,901 were special requests not granted and 1,595 were appeals by claimants. There were 9,443 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during May 1961 and 1960 with Chief Reasons for Non-entitlement.

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Benefit period not established	1961	16,428	479	35	510	641	4,075	6,370	683	281	1,128	2,226
	1960	13,695	436	18	445	518	3,731	4,799	597	280	925	1,946
Claimants disqualified	1961	31,305	869	135	1,105	1,135	10,291	11,049	1,164	795	1,604	3,158
	1960	28,790	540	91	1,017	1,007	9,466	10,074	1,126	709	1,679	3,081
Not unemployed	1961	747	30	7	34	31	227	244	24	37	52	61
	1960	725	19	2	18	25	185	319	28	42	33	54
Not capable of and not available for work	1961	9,520	122	32	308	226	2,989	3,737	388	248	444	1,026
	1960	8,895	120	20	249	268	2,785	3,543	342	238	529	801
Loss of work due to a labour dispute	1961	357	-	-	17	177	61	70	-	32	-	-
	1960	408	-	-	7	-	152	29	2	-	-	218
Refused offer of work and neglected opportunity to work	1961	2,380	12	29	109	79	830	848	95	82	116	180
	1960	2,352	9	4	139	169	747	772	177	103	121	111
Discharged for misconduct	1961	1,285	26	3	52	23	467	472	48	20	62	112
	1960	1,099	5	3	34	23	405	466	24	15	42	82
Voluntarily left employment without just cause	1961	6,967	131	21	217	204	2,031	2,337	396	231	571	828
	1960	7,513	141	21	230	187	2,079	2,689	365	218	582	1,001
Other reasons	1961	10,049	548	43	368	395	3,686	3,341	213	145	359	951
	1960	7,798	246	41	340	335	3,113	2,256	188	93	372	814

* Previously failed on initial claim but subsequently established on revised claim during May 1961

	118	16	99	133	1,698	1,551	111	47	184	490
	4,447									

Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average per week	
	1961 - May - 1960	
	(in thousands)	
Canada -	563.5	560.8
Newfoundland	26.9	22.7
Prince Edward Island	4.1	3.2
Nova Scotia	29.9	25.7
New Brunswick	34.1	28.7
Quebec	177.5	194.9
Ontario	169.8	168.8
Manitoba	25.1	22.5
Saskatchewan	15.3	15.9
Alberta	28.2	27.2
British Columbia	52.5	51.2

Table 7. - Benefit Payments, by Province.

Prov.	1961 - May - 1960			
	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)
Canada -	2,479,275	58,704,099	2,355,280	52,205,580
Nfld.	118,341	3,050,684	95,321	2,169,954
P.E.I.	18,246	398,265	13,578	275,645
N.S.	131,580	2,944,140	107,857	2,198,857
N.B.	149,984	3,442,333	120,772	2,585,391
Que.	781,070	18,322,431	818,477	18,315,464
Ont.	747,099	17,625,363	709,135	15,608,139
Man.	110,483	2,573,238	94,314	2,043,395
Sask.	67,495	1,594,477	66,722	1,440,135
Alta.	123,953	3,094,541	114,074	2,657,960
B.C.	231,024	5,658,627	215,030	4,910,640

Table 8. - Number of Weeks of Benefit, by Province.

Province	Complete Weeks	Partial Weeks	
		T o t a l	Due to Excess Earnings

May - 1961

Canada -	2,303,535	175,740	132,361
Newfoundland	111,451	6,890	5,174
Prince Edward Island	17,149	1,097	750
Nova Scotia	117,415	14,165	11,898
New Brunswick	139,559	10,425	7,348
Quebec	732,706	48,364	34,798
Ontario	693,774	53,325	40,506
Manitoba	102,627	7,856	6,077
Saskatchewan	62,804	4,691	3,717
Alberta	114,679	9,274	6,872
British Columbia	211,371	19,653	15,221

May - 1960

Canada -	2,211,955	143,325	103,473
Newfoundland	89,399	5,922	4,397
Prince Edward Island	12,703	875	662
Nova Scotia	96,203	11,654	9,521
New Brunswick	111,618	9,154	6,767
Quebec	775,548	42,929	29,514
Ontario	666,881	42,254	30,790
Manitoba	87,879	6,435	4,993
Saskatchewan	62,644	4,078	3,157
Alberta	108,658	5,416	3,150
British Columbia	200,422	14,608	10,522

Seasonal Benefit

Tables I - VII SB, pages 14 to 19, contain information relating to the operation of the seasonal benefit provisions during the 1960-61 and 1959-60 periods. More than 600,000 initial claims were considered under these provisions in 1960-61, in comparison with 580,000 in the 1959-60 period. The total volume of initial claims (including regular) handled during December 1960 to May 1961 was however slightly lower than for the same interval last year. This is reflected in Table II which provides the proportion of initial claims considered for seasonal benefit. Marked differences occur in the relative significance of these claims by province and month. More than two-thirds of the initial claims processed in Newfoundland and Prince Edward Island over this interval were considered for seasonal benefit. For New Brunswick the proportion was 60 per cent, Nova Scotia 51 per cent and British Columbia 50 per cent. The sharp upward turn for March and April represents, largely, a change in classification as claimants terminating regular are considered for seasonal benefit.

From Table III it will be seen that while the March and the April volume of claims established is almost as large as January, this is true only for non-fishing seasonal claims. Claims representing a change in classification from regular to seasonal are primarily from persons whose contributory employment is other than fishing. The majority of persons eligible for seasonal benefit by virtue of employment in fishing establish the right to benefit during the opening weeks of the season. Three-quarters of these claims arise in the Atlantic provinces (Table IV).

The month-end count of seasonal benefit claimants reaches its peak in March but for those classed as fishing claimants it is February (Table V). Comparison of the claimant count, the end of December with the end of April, indicates that non-fishing claimants more than doubled whereas fishing claimants declined by a third. Provincial variations in the relationship between the end of April and the end of December claimant totals can be seen from Table VI.

On the average, more than a quarter of the persons on claim at the end of each month, December 30, 1960 to April 28, 1961, were identified as seasonal benefit. For Prince Edward Island the proportion was 53 per cent. Newfoundland ranked next, 48 per cent, while for New Brunswick it was 40 per cent. Elsewhere the proportion was between 20 and 30 per cent.

Current statistics are not maintained separately for payments under the seasonal benefit terms but will be available in the Annual Report on Benefit Periods Established and Terminated under the Unemployment Insurance Act.*

* Prepared in the Labour Division, Unemployment Insurance Section, D.B.S.

Seasonal Benefit, December to May, 1960-61 and 1959-60

Table 1 - (S.B.) Initial Claims Considered* under the Seasonal Benefit Provisions 1960-61 and 1959-60 Periods, by Province.

Seasonal Benefit Period and Month	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
	in thousands										
<u>1960-61 Period</u>											
December	602.8	34.7	6.9	32.2	38.1	193.2	160.4	24.5	18.7	28.1	66.0
January	188.6	15.7	3.2	10.1	12.0	52.0	49.2	6.6	5.5	7.7	26.7
February	116.0	5.9	1.3	8.5	7.8	38.2	30.4	4.3	3.3	5.0	11.2
March	76.9	3.0	0.5	3.6	4.4	27.0	21.4	3.4	2.2	3.9	7.6
April	85.4	3.3	0.7	3.2	5.0	29.6	23.2	4.4	3.2	4.4	8.3
May	85.7	3.7	0.8	4.4	5.7	27.9	24.1	3.7	3.0	5.0	7.5
	50.1	3.0	0.4	2.4	3.2	18.4	12.1	2.1	1.6	2.1	4.8
<u>1959-60 Period</u>											
December	580.4	33.6	6.9	33.1	37.0	189.5	157.0	22.4	18.3	25.9	56.8
January	164.7	12.3	3.3	10.3	11.7	46.8	44.1	5.3	4.8	6.1	20.0
February	113.1	8.4	1.3	9.1	6.8	34.7	29.8	4.3	3.3	4.7	10.7
March	75.9	3.1	0.5	3.6	5.0	26.6	20.9	3.3	2.3	3.6	6.9
April	90.2	3.2	0.8	3.9	5.9	32.5	24.8	4.2	3.2	4.4	7.4
May	82.2	3.7	0.8	4.0	4.6	29.7	22.0	3.3	2.9	4.5	6.6
	54.4	2.9	0.3	2.3	3.0	19.3	15.3	2.0	1.7	2.5	5.1

* Includes cases processed during November but excludes residual cases processed after May 31

TABLE II - (S.B.) Initial Claims Considered under the Seasonal Benefit Provisions as a Percentage of Initial Claims Processed, 1960-61 and 1959-60 Periods.

Seasonal Benefit Period and Month	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.

Table III - (S.B.) Number of Claims Established⁽¹⁾ under the Seasonal Benefit Provisions, by Month, 1960-61 and 1959-60 Periods.

Seasonal Benefit Period	Total for the period	Dec. (2)	Jan.	Feb.	Mar.	Apr.	May (2)
in thousands							
<u>1960-61 Period</u>							
Total	468.5	136.2	84.7	60.7	73.3	72.0	41.7
Non-fishing	438.3	116.8	76.9	59.1	72.3	71.7	41.7
Fishing	30.2	19.4	7.8	1.6	1.0	0.3	-
<u>1959-60 Period</u>							
Total	442.4	118.0	79.8	57.9	76.0	67.0	43.7
Non-fishing	412.6	100.6	70.4	56.1	75.1	66.7	43.7
Fishing	29.8	17.4	9.4	1.8	0.9	0.3	-

- (1) The contribution requirement of 15 weeks since the preceding March 31 was proven or a regular benefit period had terminated since the Saturday following the week in which May 15 occurred.
- (2) Includes cases processed during November but excludes residual cases processed after May 31.

Table IV - (S.B.) Number of Claims Established under the Seasonal Benefit Provisions, by Province, 1960-61 and 1959-60 Periods.

Seasonal Benefit Period	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
in thousands											
<u>1960-61 Period</u>											
Total	468.5	28.9	6.2	26.9	31.2	150.0	123.4	19.2	14.9	20.9	47.0
Non-fishing	438.3	18.5	4.2	20.7	27.1	148.7	122.7	18.6	14.8	20.8	42.1
Fishing	30.2	10.4	2.0	6.1	4.1	1.3	0.7	0.6	-	-	4.9
<u>1959-60 Period</u>											
Total	442.4	27.9	6.2	26.5	29.5	146.9	115.6	17.3	14.2	18.4	40.1
Non-fishing	412.6	17.6	4.3	20.5	25.2	145.4	114.9	16.6	14.2	18.4	35.6
Fishing	29.8	10.3	1.9	6.0	4.3	1.5	0.7	0.7	-	-	4.5

Table V - (S.B.) Seasonal Benefit Claimants Reporting to Local Offices on the Last Working Day of the Month, 1960-61, and 1959-60 periods.

Seasonal Benefit Period	Average for the period	December	January	February	March	April
in thousands						
<u>1960-61 Period</u>						
Total Claimants	220.2	134.1	205.0	249.6	265.8	246.8
Male	176.0	106.1	163.2	199.8	213.9	196.9
Female	44.3	28.0	41.8	49.7	51.9	49.9
Non-fishing	197.4	114.1	177.2	220.2	241.8	233.5
Male	153.2	86.2	135.5	170.6	190.0	183.7
Female	44.2	27.9	41.7	49.6	51.8	49.8
Fishing	22.9	20.0	27.9	29.4	23.9	13.2
Male	22.8	19.9	27.8	29.2	23.9	13.2
Female	0.1	0.1	0.1	0.1	0.1	-
<u>1959-60 Period</u>						
Total Claimants	197.6	116.5	177.1	217.1	248.5	228.6
Male	157.1	91.8	139.9	171.6	199.9	182.3
Female	40.5	24.7	37.2	45.5	48.6	46.3
Non-fishing	175.6	98.7	151.1	187.9	224.6	215.5
Male	135.2	74.1	114.0	142.5	176.1	169.3
Female	40.4	24.6	37.1	45.4	48.5	46.3
Fishing	22.0	17.8	26.0	29.2	23.9	13.1
Male	21.9	17.7	25.9	29.1	23.8	13.0
Female	0.1	0.1	0.1	0.1	0.1	-

Table VI - (S.B.) Seasonal Benefit Claimants Reporting to Local Offices on the Last Working Day of the Month, by Province, 1960-61 and 1959-60 Periods.

Seasonal Benefit Period	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
in thousands											
<u>1960-61 Period</u>											
Average for the Period	220.2	17.2	3.6	14.1	16.1	69.8	54.9	8.1	6.3	8.1	22.1
December	134.1	13.4	2.8	8.1	9.4	40.1	32.5	4.2	3.6	4.2	15.7
January	205.0	17.9	4.0	14.7	15.4	62.5	50.4	6.5	5.5	6.9	21.2
February	249.6	20.3	4.4	16.6	18.8	77.2	61.7	9.0	6.8	9.0	25.7
March	265.8	19.0	4.1	16.6	19.3	86.6	65.6	10.3	8.4	10.4	25.7
April	246.8	15.2	2.9	14.6	17.6	82.7	64.2	10.4	7.3	9.8	22.0
<u>1959-60 Period</u>											
Average for the Period	197.6	15.9	3.5	14.1	15.2	62.6	48.3	7.2	5.9	7.1	17.9
December	116.5	10.4	3.0	8.2	9.4	34.1	28.0	4.0	3.2	3.8	12.5
January	177.1	16.8	3.1	14.4	13.9	52.5	42.6	5.4	5.1	6.0	17.5
February	217.1	19.5	4.5	16.6	17.6	64.1	52.6	7.4	6.6	7.4	20.9
March	248.5	18.2	4.1	17.2	18.7	81.5	60.8	10.0	7.8	9.4	20.9
April	228.6	14.4	2.9	13.9	16.4	80.7	57.4	9.2	7.0	8.9	17.7

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APPENDIX

Glossary of Terms

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme.

Claimant population: The count of persons currently reporting to the local offices as at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of

unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Claimants currently reporting to local offices: All persons currently reporting to local offices to claim unemployment insurance benefit, either regular, seasonal or fishing. Under the Unemployment Insurance Act a person may claim benefit for any week during which he did not work a full working week.

Number of weeks on claim: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous claim document to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no disqualification imposed and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that the claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and

constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Failure rate: The number of initial claims on which a benefit period was not established in a month expressed as a per cent of **initial** claims cleared during that month. During the period when seasonal benefit is effective, the failure rate represents the net cases with insufficient contributions to qualify for either regular, seasonal or fishing benefit. In some cases additional contributions are located necessitating a recomputation whereby the claimant subsequently establishes a benefit period. No account is taken of such cases.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$15.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$17.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.

Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of regular benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks. For purposes of seasonal benefit, however, any claimant whose qualifying contributions include even one fishing contribution week is classed as a fishing claimant.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

CATALOGUE No.

73-001

MONTHLY

Canada, Statistics, Bureau of



STATISTICAL REPORT ON THE OPERATION OF THE UNEMPLOYMENT INSURANCE ACT JUNE 1961

(Compiled from material supplied by the Unemployment Insurance Commission)



Published by Authority of
The Honourable George Hees, Minister of Trade and Commerce

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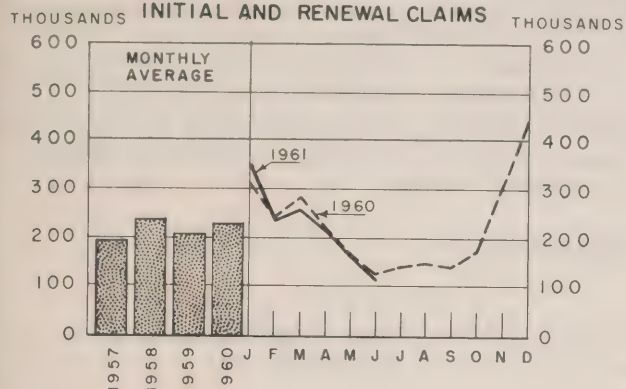
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Annual data for the calendar years 1959 and 1960 are included in the January 1961 issue in this series.

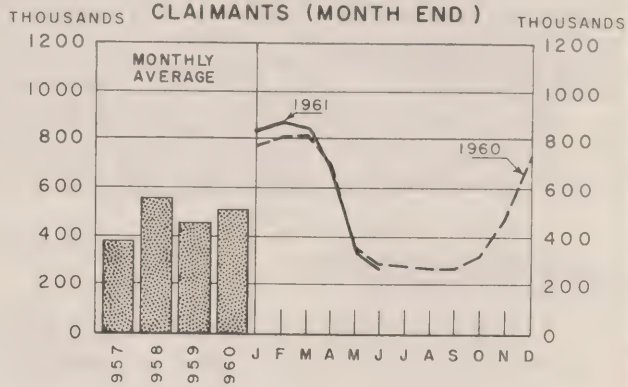
For information regarding the personal characteristics, occupational and industrial status of both the insured population and persons establishing claims, see the "Annual Report on Benefit Periods Established and Terminated under the Unemployment Insurance Act", D.B.S. Labour Division, Unemployment Insurance Section.

UNEMPLOYMENT INSURANCE ACTIVITIES

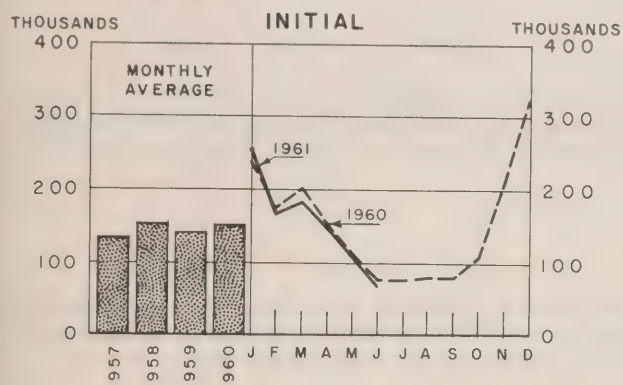
INITIAL AND RENEWAL CLAIMS



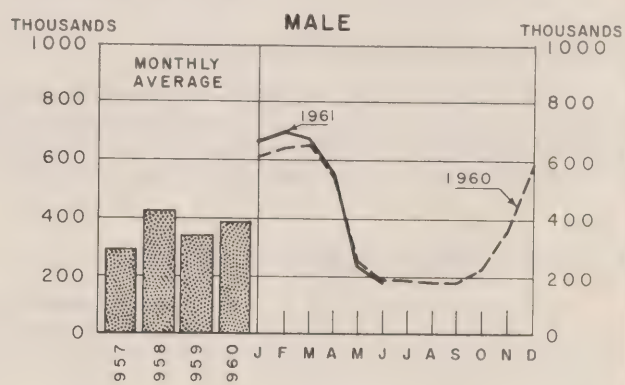
CLAIMANTS (MONTH END)



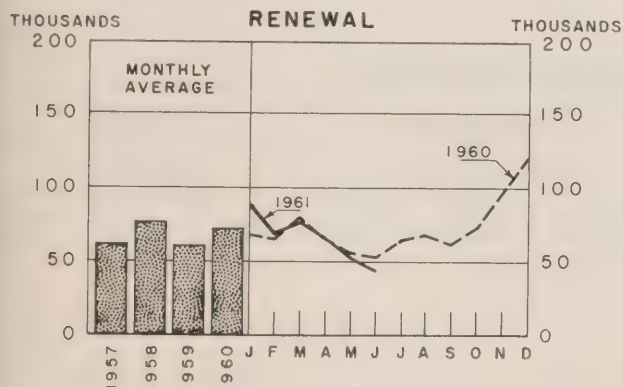
INITIAL



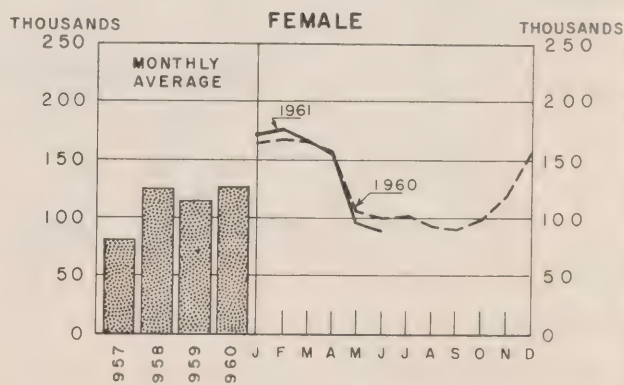
MALE



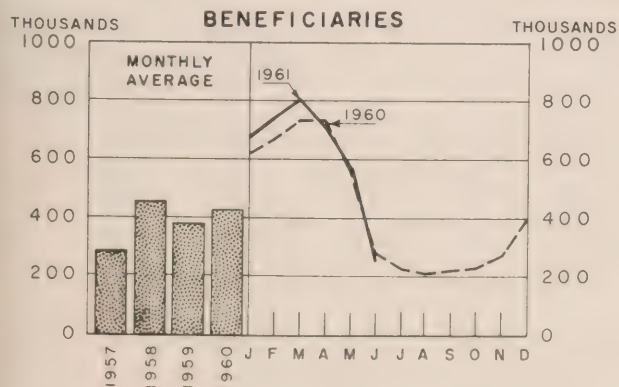
RENEWAL



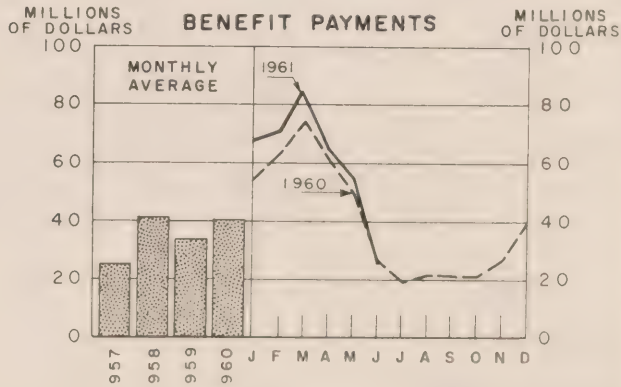
FEMALE



BENEFICIARIES



BENEFIT PAYMENTS



CLAIMS AND BENEFIT PAYMENTS

June 1961

Claimants at month-end:
volume and type

Claimants for unemployment insurance benefit numbered 266,900 on June 30, down 22 per cent from 341,000 on May 31 and 10 per cent below the 296,400 recorded on June 30, 1960. Males were down by 65,500, accounting for about 90 per cent of the month-to-month decline.

Initial and renewal claims:
receipt and disposal

A total of 112,800 initial and renewal claims were filed during June. This represents a 30 per cent decline from the 162,100 received during May and is 10 per cent below last June.

Beneficiaries and Benefit Payments

The average weekly estimate of beneficiaries was 249,600 in comparison with 563,500 for May and 275,900 for June 1960. Total payments amounted to \$25.9 million for June, as against \$58.7 million for May and \$26.8 million for June 1960. The average benefit payment per week compensated was \$23.57 for June, \$23.68 for May and \$22.11 for June 1960.

Claims and Benefit Payments, by province

All provinces shared in the month-to-month decline in the claimant count which was substantially greater for males (27 per cent) than for females (9 per cent). The relative decline in Nova Scotia and Ontario (18 per cent) and British Columbia (15 per cent) was less than the national rate of 22 per cent.

Percentage change in month-end claimant count

	May 31 ' to June 30, 1961			June 30, 1960 to June 30, 1961			May 31 to June 30, 1960		
	<u>Total</u>	<u>Male</u>	<u>Female</u>	<u>Total</u>	<u>Male</u>	<u>Female</u>	<u>Total</u>	<u>Male</u>	<u>Female</u>
Canada	- 22	- 27	- 9	- 10	- 10	- 11	- 19	- 24	- 5
Newfoundland	- 36	- 39	- 5	+ 5	+ 7	- 6	- 34	- 38	- 1
Prince Edward Island	- 31	- 38	- 12	- 8	- 9	- 6	- 16	- 23	- 1
Nova Scotia	- 18	- 19	- 16	- 12	- 14	- 2	- 22	- 24	- 9
New Brunswick	- 35	- 42	- 5	+ 2	+ 3	+ 1	- 33	- 39	- 10
Quebec	- 22	- 29	- 6	- 10	- 9	- 12	- 24	- 31	- 6
Ontario	- 18	- 23	- 8	- 15	- 16	- 15	- 9	- 12	- 3
Manitoba	- 22	- 29	- 6	+ 20	+ 31	+ 6	- 32	- 41	- 17
Saskatchewan	- 26	- 34	- 10	-	+ 2	- 2	- 27	- 37	- 4
Alberta	- 35	- 40	- 22	- 14	- 17	- 6	- 25	- 30	- 11
British Columbia	- 15	- 17	- 12	- 5	- 4	- 8	- 13	- 16	- 6

The claim volume declined by 40 per cent or more during June in all provinces except Nova Scotia (17 per cent), Quebec (31 per cent), Ontario (27 per cent) and British Columbia (17 per cent). Initial claims declined by 60 per cent or more in Newfoundland, Prince Edward Island, and New Brunswick, while the intake in the Prairie provinces was about 50 per cent lower than May. Quebec initial claims were down by almost 40 per cent, Ontario (30 per cent) and British Columbia (between 20-25 per cent). All provinces showed a reduced volume of renewal claims during June except Nova Scotia where there was an increase of more than 40 per cent. This is associated with reduced employment in the Nova Scotia coal mines.

Percentage change in claims filed

	<u>May to June</u> <u>1961</u>			<u>June 1960</u> <u>to</u> <u>June 1961</u>			<u>May to June</u> <u>1960</u>		
	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>
Canada	- 30	- 38	- 15	- 12	- 12	- 13	- 22	- 30	- 7
Nfld.	- 57	- 63	- 16	+ 2	- 4	+ 31	- 54	- 56	- 37
P.E.I.	- 60	- 67	- 27	- 36	- 28	- 47	- 21	- 41	+ 51
N.S.	- 17	- 40	+ 42	+ 1	- 20	+ 42	- 33	- 8	- 56
N.B.	- 52	- 60	- 19	- 13	- 6	- 24	- 42	- 54	- 3
Que.	- 31	- 39	- 14	- 1	- 2	+ 1	- 30	- 38	- 11
Ont.	- 27	- 31	- 21	- 24	- 21	- 29	- 10	- 20	+ 7
Man.	- 41	- 48	- 21	+ 14	+ 12	+ 16	- 42	- 48	- 26
Sask.	- 40	- 49	- 9	- 2	- 1	- 4	- 37	- 45	- 14
Alta.	- 46	- 50	- 37	- 18	- 15	- 21	- 28	- 36	- 10
B.C.	- 17	- 23	- 5	- 4	- 5	- 2	- 15	- 21	- 4

.. Figures not available.

- Nil.

Summary table

Activity	June 1961	May 1961	June 1960	% Change from		Cumulative data			
				May 1961	June 1960	January to June		12 months ending June	
						1961	1960	1961	1960
	(Thousands)					(Thousands)		(Thousands)	
Insured population as at month-end	..	3,898	4,014	..	..	..	4,209*	..	4,142*
Initial and renewal claims filed	113	162	128	- 30	- 12	1,323	1,339	2,684	2,550
Claimants currently reporting to local offices	267	341	296	- 22	- 10	646*	633*	525*	482*
Beneficiaries (weekly average)	250	564	276	- 56	- 10	623*	600*	442*	400*
Weeks compensated	1,098	2,479	1,214	- 56	- 10	15,594	15,051	22,144	20,105
Benefit paid	\$ 25,890	58,704	26,842	- 56	- 4	372,972	332,591	522,217	437,523

Average weekly benefit \$	23.57	23.68	22.11	-	+ 7	23.92	22.10	23.58	21.76
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* Monthly average.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

End of:	Total	Employed	Claimants
1961 - May	3,898,000	3,557,000	341,000
April	4,126,000	3,412,900	713,100
March	4,210,000	3,372,000	838,000
February	4,247,000	3,374,200	872,800
January	4,240,000	3,393,100	846,900
1960 - December	4,251,000	3,496,900	754,100
November	4,110,000	3,624,800	485,200
October	4,002,000	3,671,800	330,200
September	3,998,000	3,718,500	279,500
August	4,003,000	3,722,800	280,200
July	3,985,000	3,690,900	294,100
June	4,014,000	3,717,600	296,400
May	4,109,580	3,591,520	518,060(1)

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province. (2)

Prov.	1961 - June - 1960					
	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	112,845	67,970	44,875	128,465	76,949	51,516
Alfld.	1,708	1,323	385	1,671	1,377	294
N.E.I.	236	156	80	368	217	151
S.	5,649	2,920	2,729	5,591	3,669	1,922
B.	2,978	1,969	1,009	3,419	2,098	1,321
Que.	34,837	21,284	13,553	35,285	21,801	13,484
Ont.	41,900	24,954	16,946	55,364	31,645	23,719
Man.	3,550	2,291	1,259	3,122	2,041	1,081
Sask.	1,980	1,310	670	2,021	1,325	696
Alta.	4,635	2,878	1,757	5,621	3,402	2,219
B.C.	15,372	8,885	6,487	16,003	9,374	6,629

(1) The number of persons reporting to local offices as claimants during the first two weeks of book renewal. For other months, the claimants are as shown in Table 3.

(2) In addition, revised claims received numbered 35,491.

Table 3. - Claimants Currently Reporting to Local Offices by Number of Weeks on Claim, Province and Sex, and Percentage Postal.

(Counted on last working day of the month)

Prov. and Sex	Total claimants	Number of weeks on claim							Percent- age Postal	June 30, 1960 Total claimants
		2 or Less	3-4	5-8	9-12	13-16	17-20	Over 20		
	June 30, 1961									
CANADA -	266,876	70,370	26,365	37,142	32,029	24,073	18,594	58,303	27.6	296,445
MALE	177,195	49,102	17,446	24,013	21,722	16,275	11,995	36,642	30.1	196,066
FEMALE	89,681	21,268	8,919	13,129	10,307	7,798	6,599	21,661	22.7	100,379
Nfld.	6,427	838	374	708	850	828	646	2,183	66.3	6,147
Male	5,435	676	303	597	735	748	564	1,812	68.9	5,089
Female	992	162	71	111	115	80	82	371	52.1	1,058
P.E.I.	808	151	68	147	103	66	54	219	56.8	876
Male	516	105	45	102	69	39	33	123	63.2	566
Female	292	46	23	45	34	27	21	96	45.5	310
N.S.	12,842	3,494	1,131	1,362	1,699	1,067	791	3,298	35.8	14,570
Male	10,242	3,012	927	1,022	1,380	804	578	2,519	35.0	11,926
Female	2,600	482	204	340	319	263	213	779	38.7	2,644
N.B.	9,625	1,621	792	1,220	1,783	1,030	633	2,546	52.6	9,437
Male	6,980	1,145	537	886	1,485	771	461	1,695	55.3	6,808
Female	2,645	476	255	334	298	259	172	851	45.3	2,629
Que.	82,611	21,432	9,175	11,978	9,569	7,797	5,990	16,670	28.5	91,831
Male	54,861	14,177	6,019	7,730	6,513	5,619	4,205	10,598	31.1	60,361
Female	27,750	7,255	3,156	4,248	3,056	2,178	1,785	6,072	23.2	31,470
Ont.	93,959	26,126	9,478	13,255	10,808	7,832	6,157	20,303	20.0	111,104
Male	59,060	17,577	6,037	8,216	6,707	4,861	3,565	12,097	20.6	70,284
Female	34,899	8,549	3,441	5,039	4,101	2,971	2,592	8,206	18.9	40,820
Man.	10,695	2,298	884	1,730	1,432	1,227	930	2,194	20.6	8,907
Male	6,647	1,535	520	1,069	883	733	550	1,357	24.9	5,072
Female	4,048	763	364	661	549	494	380	837	13.5	3,835
Sask.	5,652	1,166	461	816	774	551	424	1,460	43.2	5,635
Male	3,336	735	267	462	514	334	214	810	47.0	3,267
Female	2,316	431	194	354	260	217	210	650	37.7	2,368
Alta.	12,219	3,077	908	1,858	1,676	1,233	975	2,492	32.4	14,173
Male	8,081	2,113	584	1,203	1,137	801	604	1,639	36.7	9,759
Female	4,138	964	324	655	539	432	371	853	24.0	4,414
B.C.	32,038	10,167	3,094	4,068	3,335	2,442	1,994	6,938	26.2	33,765
Male	22,037	8,027	2,207	2,726	2,299	1,565	1,221	3,992	28.6	22,934
Female	10,001	2,140	887	1,342	1,036	877	773	2,946	20.9	10,831

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.*

Prov.	A d j u d i c a t e d					P e n d i n g	
	Total	Entitled to Benefit		Not Entitled to Benefit		Initial	Renewal
		Initial	Renewal	Initial	Renewal		

June - 1961

Canada -	118,433	43,577	41,038	29,775	4,043	18,854	9,767
Nfld.	2,130	843	285	930	72	320	117
P.E.I.	253	96	69	77	11	48	21
N.S.	5,680	1,851	2,580	1,063	186	944	283
N.B.	3,484	1,477	951	933	123	444	180
Que.	37,556	14,514	12,793	9,208	1,041	6,448	2,921
Ont.	43,258	15,448	15,227	10,930	1,653	7,013	4,117
Man.	3,681	1,503	1,071	984	123	286	390
Sask.	2,105	822	591	609	83	302	136
Alta.	4,975	1,853	1,591	1,356	175	670	490
B.C.	15,311	5,170	5,880	3,685	576	2,379	1,112

June - 1960

Canada -	133,641	51,985	47,804	30,220	3,632	24,160	9,864
Nfld.	2,042	1,028	272	710	32	359	83
P.E.I.	340	105	140	87	8	72	27
N.S.	4,523	1,705	1,741	941	136	1,955	330
N.B.	3,921	1,611	1,186	1,013	111	541	324
Que.	37,496	15,795	11,869	8,862	970	7,315	3,481
Ont.	57,091	21,251	22,822	11,627	1,391	10,083	3,330
Man.	3,469	1,446	1,062	836	125	370	161
Sask.	2,082	862	607	529	84	332	172
Alta.	6,213	2,355	2,198	1,483	177	911	596
B.C.	16,464	5,827	5,907	4,132	598	2,222	1,360

* In addition 36,720 revised claims were disposed of. Of these, 4,346 were special requests not granted and 1,410 were appeals by claimants. There were 8,214 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during June 1961 and 1960 with Chief Reasons for Non-entitlement.

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Benefit period not established	1961 1960	20,150 20,712	594 550	37 54	720 628	640 695	6,356 6,117	7,341 8,014	627 484	342 288	816 907	2,677 2,975
Claimants disqualified	1961 1960	27,303 26,262	663 425	92 69	901 809	823 924	8,985 9,292	10,119 9,198	930 888	678 575	1,297 1,297	2,815 2,785
Not unemployed	1961 1960	950 570	43 28	5 7	67 30	49 35	187 160	430 195	26 17	31 18	40 29	72 51
Not capable of and not available for work	1961 1960	8,457 8,044	113 107	18 14	243 213	184 235	2,720 2,590	3,294 3,206	341 319	215 231	422 447	907 682
Loss of work due to a labour dispute	1961 1960	262 367	- -	1 -	1 2	10 -	122 127	81 105	- 1	44 -	- -	3 132
Refused offer of work and neglected opportunity to work	1961 1960	1,871 2,583	10 14	7 6	58 69	49 88	660 1,429	699 616	83 97	62 48	105 101	138 115
Discharged for misconduct	1961 1960	1,137 1,065	15 17	5 3	35 32	34 29	401 381	453 431	29 28	29 7	53 31	83 106
Voluntarily left employment without just cause	1961 1960	6,655 7,265	131 123	31 26	192 220	185 243	2,011 2,035	2,302 2,667	316 289	196 186	458 502	833 974
Other reasons	1961 1960	7,971 6,368	351 136	25 13	305 243	312 294	2,884 2,570	2,860 1,978	135 137	101 85	219 187	779 725

* Previously failed on initial claim but subsequently established on revised claim during June 1961

151	20	140	180	1,340	1,434	52	37	127	414
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Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average per week	
	1961 - June - 1960	
	(in thousands)	
Canada -	249.6	275.9
Newfoundland	7.8	9.6
Prince Edward Island	1.2	1.1
Nova Scotia	12.4	13.3
New Brunswick	11.9	10.7
Quebec	73.9	85.6
Ontario	86.0	93.3
Manitoba	10.6	10.6
Saskatchewan	6.1	6.8
Alberta	13.5	15.4
British Columbia	26.2	29.5

Table 7. - Benefit Payments, by Province.

Prov.	1961 - June - 1960			
	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)
Canada -	1,098,256	25,890,434	1,214,155	26,841,961
Nfld.	34,528	922,542	42,255	942,061
P.E.I.	5,344	113,215	4,840	95,093
N.S.	54,598	1,279,394	58,611	1,276,851
N.B.	52,531	1,201,301	47,096	1,011,033
Que.	325,174	7,573,391	376,859	8,245,917
Ont.	378,193	8,872,112	410,315	9,121,077
Man.	46,603	1,083,403	46,836	1,021,925
Sask.	26,778	601,754	29,788	632,762
Alta.	59,370	1,432,708	67,833	1,486,492
B.C.	115,137	2,810,614	129,722	3,008,750

Table 8. - Number of Weeks of Benefit, by Province.

Province	Complete Weeks	Partial Weeks	
		T o t a l	Due to Excess Earnings

June - 1961

Canada -	991,835	106,421	81,357
Newfoundland	30,953	3,575	2,970
Prince Edward Island	4,849	495	406
Nova Scotia	45,916	8,682	7,360
New Brunswick	45,066	7,465	6,091
Quebec	298,134	27,040	19,367
Ontario	344,182	34,011	25,595
Manitoba	42,267	4,336	3,422
Saskatchewan	24,399	2,379	1,877
Alberta	53,439	5,931	4,556
British Columbia	102,630	12,507	9,713

June - 1960

Canada -	1,115,504	98,651	73,968
Newfoundland	38,548	3,707	3,045
Prince Edward Island	4,485	355	281
Nova Scotia	51,112	7,499	6,311
New Brunswick	41,878	5,218	4,097
Quebec	349,048	27,811	19,766
Ontario	380,100	30,215	21,954
Manitoba	42,669	4,167	3,399
Saskatchewan	27,630	2,158	1,689
Alberta	62,546	5,287	3,822
British Columbia	117,488	12,234	9,604

APPENDIX

Glossary of Terms

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme.

Claimant population: The count of persons currently reporting to the local offices as at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of

unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Claimants currently reporting to local offices: All persons currently reporting to local offices to claim unemployment insurance benefit, either regular, seasonal or fishing. Under the Unemployment Insurance Act a person may claim benefit for any week during which he did not work a full working week.

Number of weeks on claim: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous claim document to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no disqualification imposed and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that the claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and

constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Failure rate: The number of initial claims on which a benefit period was not established in a month expressed as a per cent of initial claims cleared during that month. During the period when seasonal benefit is effective, the failure rate represents the net cases with insufficient contributions to qualify for either regular, seasonal or fishing benefit. In some cases additional contributions are located necessitating a recomputation whereby the claimant subsequently establishes a benefit period. No account is taken of such cases.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$15.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$17.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.

Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of regular benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks. For purposes of seasonal benefit, however, any claimant whose qualifying contributions include even one fishing contribution week is classed as a fishing claimant.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

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MONTHLY



CANADA

STATISTICAL REPORT ON THE OPERATION OF THE UNEMPLOYMENT INSURANCE ACT JULY 1961

(Compiled from material supplied by the Unemployment Insurance Commission)

SPECIAL FEATURE IN THIS ISSUE

TWENTY YEARS
OF
UNEMPLOYMENT INSURANCE



Published by Authority of
The Honourable George Hees, Minister of Trade and Commerce

DOMINION BUREAU OF STATISTICS

Labour Division
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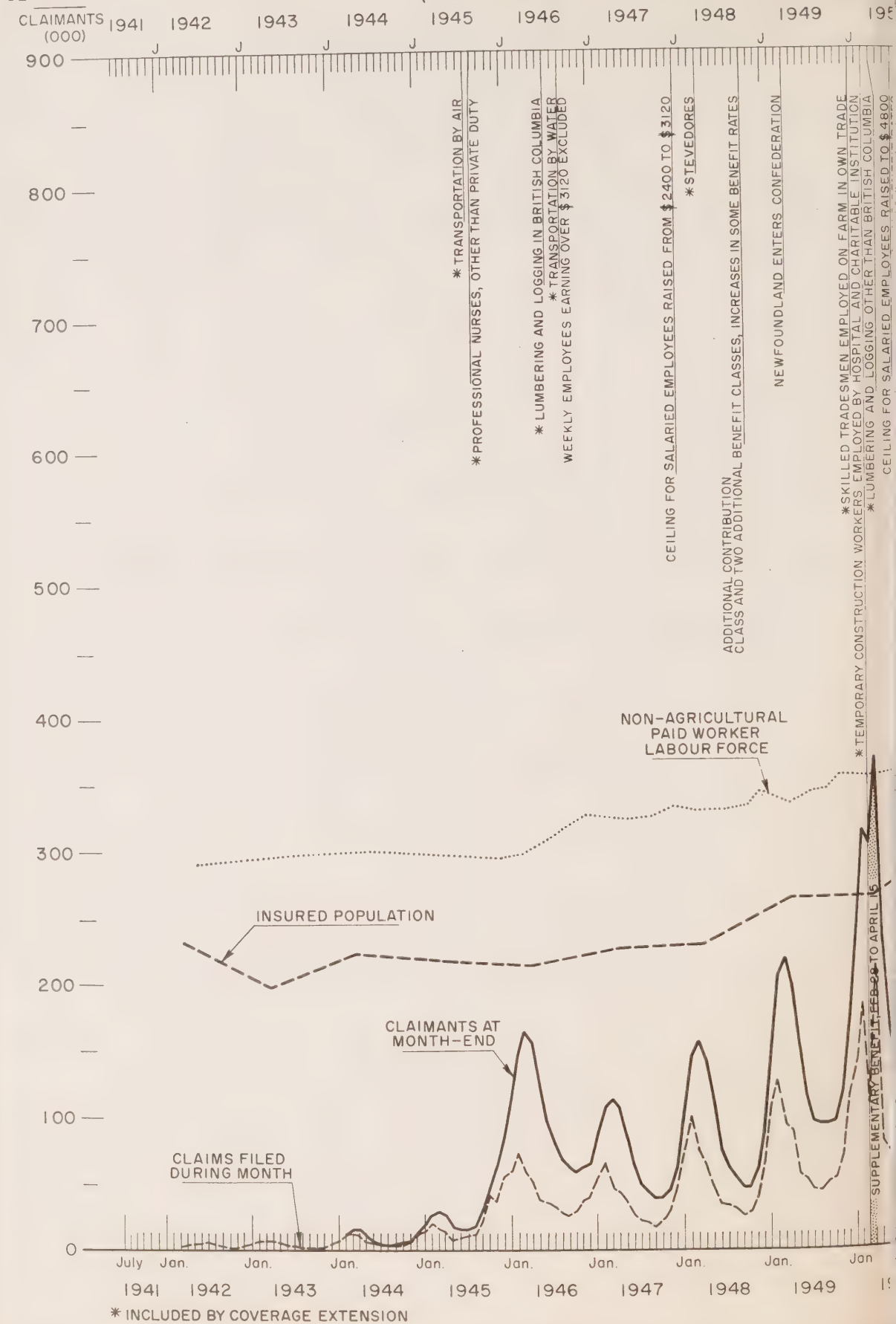
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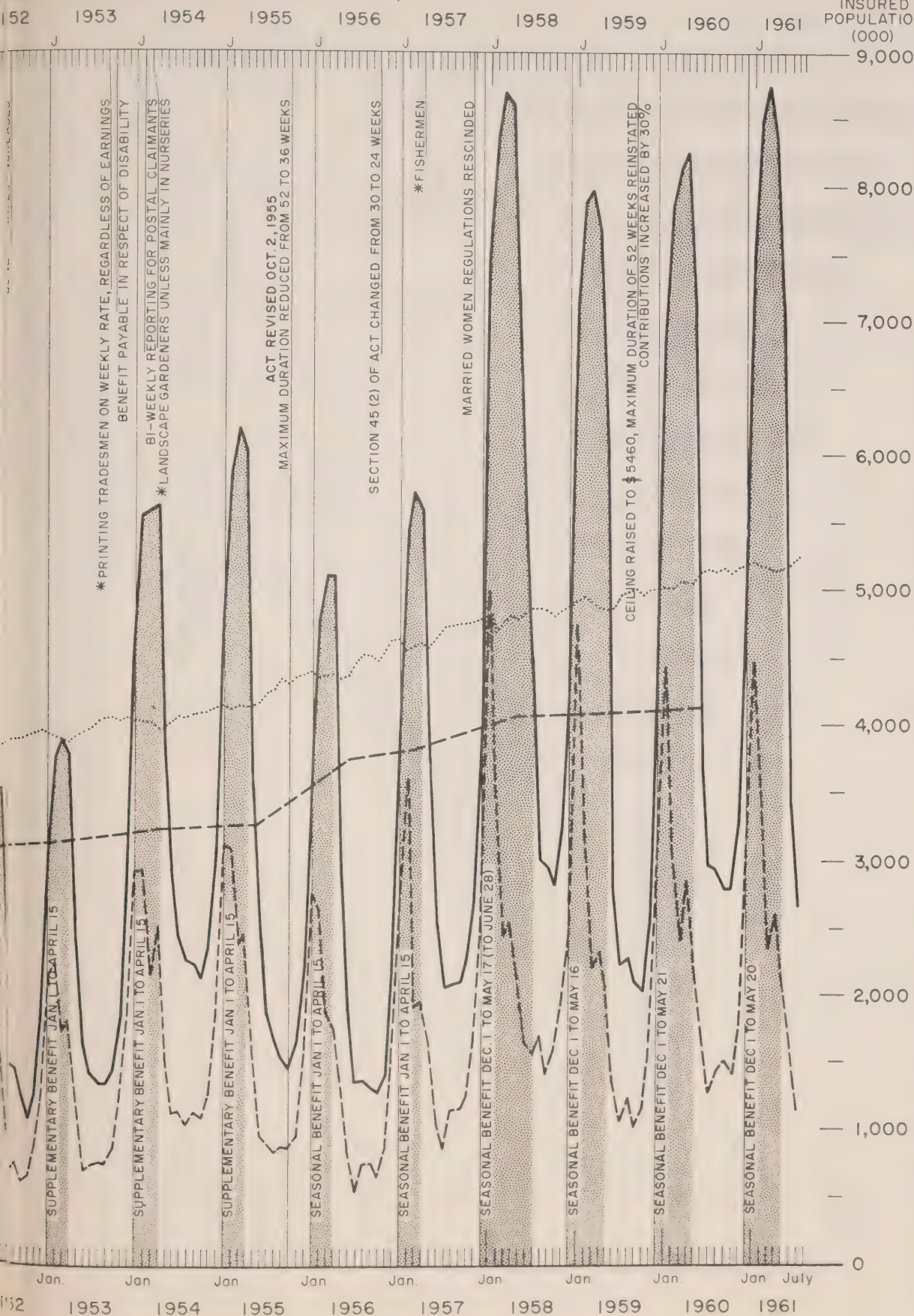
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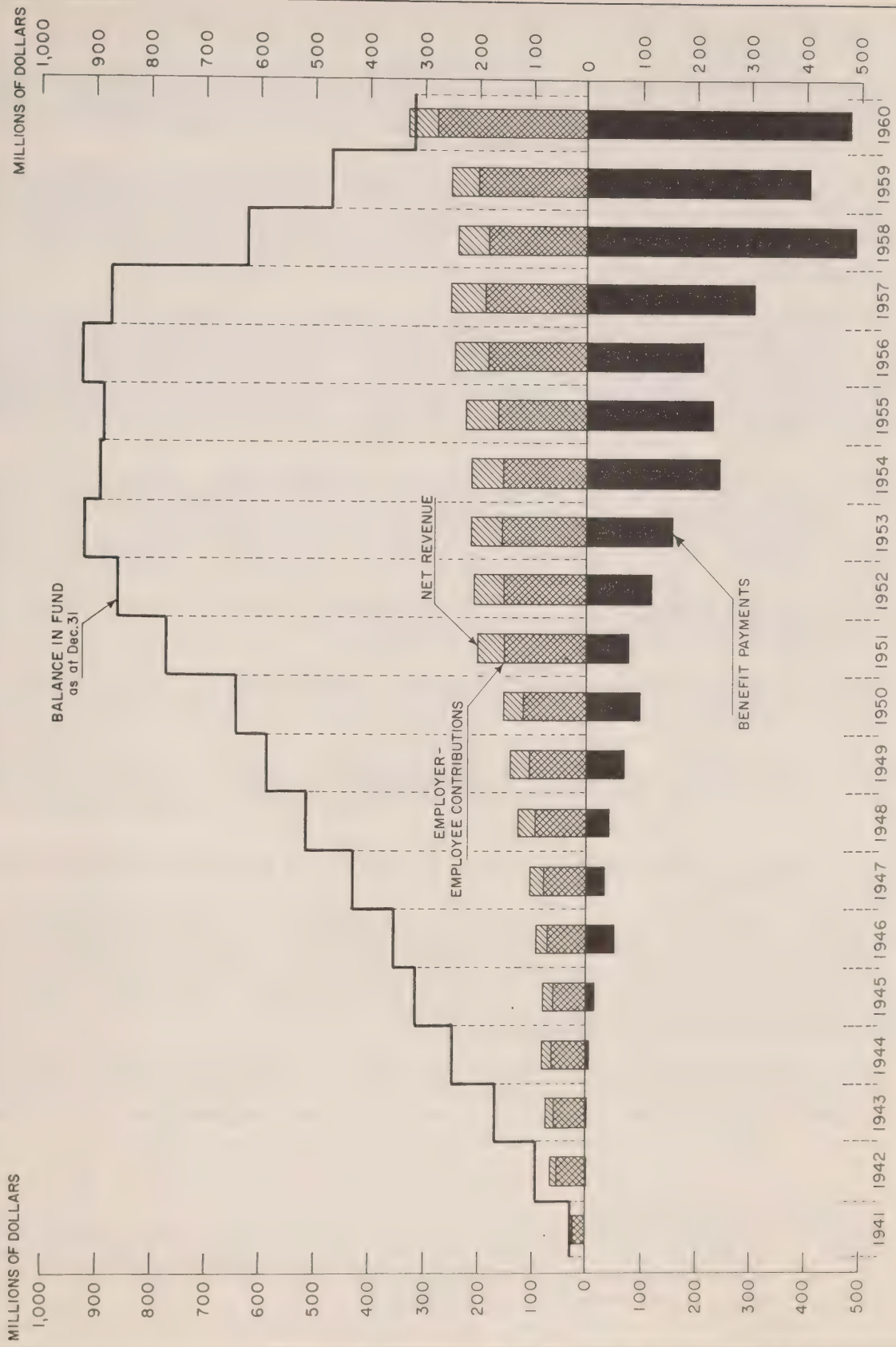
CULTURAL PAID WORKER LABOUR FORCE)

NON-AGRIC
PAID WORKER
LABOUR FORCE

INSURED
POPULATION
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THE UNEMPLOYMENT INSURANCE FUND



Twenty Years of Unemployment Insurance in Canada

Unemployment Insurance has been operative in Canada since July 1, 1941. The original Act, given Royal Assent on August 7, 1940, was given a major revision, effective October 2, 1955. During the 20 years since the inception of the 1940 Act, cumulative payments from the Fund have exceeded \$3 1/4 billion. Annual payments now total over \$400 million.

The Act is compulsory and until April 1, 1957 applied only to persons engaged under a contract of service. The extension of coverage to the fishing industry, as of April 1, 1957, however, brought under the Act not only the fishermen who worked under a contract of service but also those who worked as "lone workers" or "self-employed". Coverage within the fishing industry is thus more comprehensive than for any other industry.

The Act is specific regarding exclusions from coverage and reference should be made to it for the complete list. Identified as non-insurable are such employments as agriculture, domestic service, school teaching and those employed on other than an hourly, daily, piece or mileage basis with annual earnings exceeding \$5,460. Persons employed on an hourly, daily, piece or mileage basis are insured regardless of earnings level. Equal contributions are required from employers and employees, the specific amount varying with the employee's weekly earnings. The Federal Government contributes an additional one-fifth of this total and pays administration costs.

The weekly benefit rate is related to the weekly contribution which varies between defined earnings classes. In this way, the insurance payment is related to the loss incurred by the insured person. Weekly contributions for employees range from 10 cents where weekly earnings are under \$9 to 94 cents in respect of earnings of \$69 and over. Maximum weekly benefit rates are \$27 to individuals claiming at the single person rate and \$36 for those with a dependent. The duration formula allows one week of benefit for every two contribution weeks within the two years previous except where a second claim follows within two years, in which case the duration is somewhat reduced. An allowable earnings feature provides that where earnings in a week exceed 50 per cent of the claimant's benefit rate, his weekly benefit payment is reduced by this excess.

Under the seasonal benefit provisions of the Act, the regular contribution requirements are relaxed somewhat during a 5 1/2 month period commencing with the first week of December each year. This permits workers unable to fulfil the normal requirements for benefit to draw seasonal benefit if they have at least 15 weeks in insured employment during the fiscal year, or have terminated benefit since the previous mid-May. A claimant who draws the maximum duration on regular benefit (52 weeks) and then qualifies for seasonal benefit at the opening of the period in December may have benefit extended for another 24 (or 25) weeks, or an overall 76 (or 77) weeks, provided, of course, he fulfils the other conditions for the receipt of benefit.

The accompanying tables and charts provide a review of the main operations of the Act during the 20 years of operation.

Chart No. 1(1) provides a resumé of the major amendments and coverage extensions to the Act since its inception. The upper horizontal line represents the non-agricultural paid worker labour force (including those estimated as unemployed,) representing, in the main, that part of the labour force to which the Act applies. Roughly parallel to that line and slightly under it is the insured population, as recorded at book renewal dates each year. The monthly operations of the Act are reflected in the claims filed and the month-end claimant count.

Despite the increases in coverage(2) over the years, the insured population in 1960 accounted for roughly the same proportion of the non-agricultural paid worker segment of the labour force as in 1942 (80 per cent). This would indicate that increases in coverage have been offset by the growth of the

(1) Included under separate cover.

(2) Several of the groups to which coverage has been extended, such as seamen, longshoremen and fishermen, although of some significance from the claims standpoint, are small in relation to the total insured population. Even the loggers, the largest group brought into the scheme, hardly account for 2 per cent of the paid workers.

non-insured workers. For example, marked expansion has occurred within certain segments of the service industry, such as education and hospitals, where coverage is low. With the continuing trend to higher earnings, it is quite probable that a higher proportion of wage-earners are excluded because of the earnings ceiling, even though the ceiling has been raised to \$5,460. Another reason for the widening gap is the high unemployment rate for teenagers for whom a low claim rate due to insufficient credits lessen the chance of their being included within the concept of the insured population.

The marked seasonal character of the claim intake is reflected in the sharp rise which occurs during the fall and winter months each year. The contracting phases of the business cycles, 1948-49, 1953-54, 1957-58 and 1960, were reflected by a substantial rise in the claim load. Commencing with the winter 1957-58, the peak claim load has occurred in December; prior to that winter, it was in January. To some extent this is associated with commencing the payment of seasonal benefit(1) in December rather than January, as it was prior to 1957-58. The month of lowest claim fluctuates between July and August.

From Table 1 it will be seen that during 4 of the 10 years 1951-60 the claim rate has been well above 600 per 1,000 insured persons and for two other years it was just under 600. However, claims filed are not synonymous with persons filing claims. In general, a claim is filed each time an insured person, confronted with a new period of unemployment, decides to apply for benefit. If benefit rights are currently in existence for him, a renewal claim will be taken, otherwise it will be an initial claim. One person may therefore file several claims during the course of the year, hence, total claims would substantially overstate the number of persons.

Assessment of the factors contributing to the secular growth in the claim rate merits a deeper analysis of the developments in the labour force and insured population than is possible within this context. However, it is useful to consider the marked expansion in construction and trade, industries characterized by considerable seasonal variation in employment, as against the more moderate rate of expansion in manufacturing.

The employment of women, especially married women, has increased substantially with the expansion of service industries. Married women comprise slightly over half the female insured population, but they are relatively more important among claimants. For instance, in 1959, married women accounted for 61 per cent of the regular benefit periods terminated for females and 67 per cent of the weeks paid in respect of females. Their employment pattern is also shorter than for other women. Thus, in 1958 only a third of the married women(2) contributed 52 weeks whereas 45 per cent of other women had this record.

Furthermore, extension of coverage to persons engaged in the seasonal industries such as logging and fishing and inland water transportation increased the claim potential. The introduction of seasonal benefit is also significant in this respect.

The foregoing remarks are especially important in an examination of the chart line representing the month-end claimant count (Table 111). The seasonal rise in the claimant count follows that for claims filed, with a lag of a couple of months. The peak claimant total usually occurs in February. However, there are differences which require elaboration. In a general way, additional claims in a month are reflected by a rise in the claimant count, but the numerical increase in the month-end claimant count is less than the monthly claim intake. In the first place, the claimant count is like a two-way street where some are coming and others are going. In the second place, a new claim may be taken in respect of a person already on claim, in which case there is no increase at all in the claimant count. This is especially true during the months when seasonal benefit is operative and when large numbers of claimants terminating regular benefit become eligible for an extension under seasonal benefit. A new initial claim is taken in such cases and while a new unemployment ledger is placed in the reporting file, it is only a replacement ledger for the one removed when the regular credits terminated.

The movement within the claimant series is influenced partly by economic factors, but also by the terms of the Act and its Regulations. A striking example is the reduction in claimants at the end of the month in which the seasonal benefit period terminates. At present, a sharp reduction occurs between April and May, due partly to the termination of seasonal benefit, and partly to the pick-up in employment opportunities. Prior to 1958, this sharp change occurred between March and April. Changes in duration also affect the claimant count. When exhaustions rise, the claimant count is likely to fall. Increasing the maximum duration tends to lower the exhaustion rate and, other things being equal, to maintain the claimant level.

Table IV presents the amount of benefit paid on an annual and monthly basis, while Table V provides the average weekly benefit per week compensated each month. These tables should be examined along with

(1) See the chart for dates of seasonal benefit.

(2) Exclusive of new additions to insured employment that year.

the details on major amendments to the Act as portrayed in Chart 1 and with the changing schedules of benefit rates in Appendix I.

Increases in benefit payments over the years are a function of several factors. These include higher claim loads; increases in benefit rates together with the trend to higher earnings; amendments to the Act, such as an extension of the period during which seasonal benefit is operative; and inclusion of new groups with a high claim potential, e.g. loggers and fishermen.

Seasonal variations in the average rates are due chiefly to a changing proportion of male claimants many of whom draw at the higher(1) rates. The usual trend to higher rates in the last quarter is reversed in 1955, when the rates in that quarter show a perceptible decline. This is associated with a difference in the concept of weeks, as between the 1940 and the 1955 Acts. Under the 1940 Act, benefit was on a daily basis and conversion to weeks was accomplished by dividing to the number of benefit days paid by six. Under the 1955 Act, however, benefit rates are on a weekly basis and this new concept consists of full and partial weeks. Inclusion of partial weeks lowers the average.

The secular increase in the average weekly payment is associated with the trend to higher earnings together with successive increases in the benefit rates. As to the current level of these rates, it is worth pointing out that, in the first place, the impact of higher earnings is relatively less for the insured population than for all non-agricultural paid workers because of the ceiling for insured workers. Secondly, there is a very heavy concentration of insured workers in the top earnings class. In 1960 it is estimated that for one-third of the contributors, average weekly earnings were \$69 or over. Since the claim rate for this group is substantially lower than for the other earnings classes, average earnings for claimants would be somewhat lower than the average, either for all insured persons or for all non-agricultural paid workers.

Annual payments are shown on the lower portion of Chart 2 which has been designed to present a comprehensive summary of changes to the Fund over the 20 year period.

- (1) This is because a relatively higher proportion of males draw at dependency rates and is also a reflection of higher earnings predicated upon shorter annual periods of employment.

- .. Figures not available
- ... Figures not applicable
- Nil

TABLE 1. Insured Population(1) and Claims Filed(2) per 1,000 Insured Persons.

1942 - 1960

Year	Insured Population 000's	Claims per 1,000 insured	Year	Insured Population 000's	Claims per 1,000 insured
1942	2,302.5	11.7	1951	3,007.9	380.4
1943	1,997.7	18.4	1952	3,090.2	450.2
1944	2,209.9	41.1	1953	3,150.7	533.1
1945	2,198.8	134.8	1954	3,231.1	650.6
1946	2,128.7	229.6	1955	3,256.9	592.5
1947	2,280.2	194.2	1956	3,726.3	436.2
1948	2,298.3	282.4	1957	3,807.3	623.3
1949	2,610.2	357.8	1958	4,055.1	685.7
1950	2,618.6	439.2	1959	4,072.9	596.2
			1960	4,109.6	657.1

(1) Prior to 1955 the date was April 1. Commencing with 1955, the date is June 1, except for 1957 when it was May 1.

(2) Initial and renewal claims.

TABLE II - Initial and Renewal Claims for Unemployment Insurance Benefit
by Month, February 1942 - July 1961.

(thousands)

Month	1942	1943	1944	1945	1946	1947	1948	1949	1950	1951
12 month total	26.9	36.7	90.9	296.4	488.7	442.9	649.1	933.9	1,150.2	1,144.1
January	-	4.6	11.8	20.4	71.9	63.7	100.3	126.6	182.1	172.6
February .....	) 4.8	4.8	12.3	15.0	59.1	47.1	76.7	93.5	109.3	110.5
March .....	)	5.0	10.7	13.3	50.7	43.7	63.9	88.8	211.4	111.1
April	2.9	4.0	6.5	8.4	35.8	35.9	49.0	58.1	80.4	75.2
May	2.8	2.0	4.7	8.9	34.8	27.6	33.6	52.7	71.6	56.4
June	4.6	1.8	3.2	10.9	30.6	21.4	31.5	44.8	51.3	58.2
July	2.7	1.1	3.1	10.9	27.6	20.0	30.5	43.5	43.9	59.0
August	1.9	1.4	3.2	20.6	25.1	17.3	25.0	50.3	61.5	57.9
September	1.1	1.0	3.7	40.5	28.6	20.9	28.1	51.9	49.2	62.5
October	1.1	1.5	6.2	36.7	34.9	29.4	38.1	69.3	62.2	82.9
November	1.7	2.9	11.8	53.3	37.1	42.4	66.4	114.9	93.0	122.6
December	3.3	6.6	13.8	57.6	52.5	73.6	105.9	139.4	134.2	175.0

	1952	1953	1954	1955	1956	1957	1958	1959	1960	1961
12 month total	1,391.3	1,679.7	2,102.2	1,929.8	1,625.4	2,373.2	2,780.5	2,428.3	2,700.4	...
January	212.7	223.7	293.2	311.0	263.8	361.1	367.4	317.5	306.6	344.2
February	141.3	172.6	216.1	238.7	188.6	192.7	243.9	220.9	240.3	234.6
March	155.5	181.5	250.8	247.1	176.5	195.2	253.3	230.1	283.5	259.4
April	101.0	117.9	159.5	155.9	139.1	163.5	217.5	206.9	214.6	209.6
May	83.8	71.5	113.4	97.6	84.1	104.3	165.1	134.4	165.6	162.1
June	68.8	72.8	114.8	90.4	55.2	86.4	155.7	107.1	128.5	112.8
July	75.3	75.9	106.3	81.6	73.5	114.1	167.4	122.3	140.4	126.2
August	61.0	74.1	112.7	88.6	75.0	115.3	139.7	102.4	149.6	
September	64.7	85.6	109.5	87.6	65.0	124.9	157.6	115.1	140.3	
October	88.0	123.2	127.6	94.7	87.9	167.4	191.2	151.2	178.2	
November	123.4	188.9	187.7	159.8	151.4	249.1	246.6	278.6	304.4	
December	215.9	292.3	310.6	276.7	265.2	499.2	475.2	441.6	448.3	

TABLE III - Claimants Reporting to Local Offices on the Last Working Day of each Month, September 30, 1943 to July 31, 1961.

(thousands)

Year	12, Month Average	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.
1943	-	12	16	16	12	7	5	4	5	1	1	2	6
1944	10	27	30	27	19	17	17	19	29	6	8	13	19
1945	41	146	162	155	124	99	82	69	62	48	62	85	113
1946	98	106	112	107	86	63	50	43	39	58	63	67	87
1947	71	145	153	142	112	77	62	53	47	39	45	62	102
1948	95	203	216	198	150	115	95	94	94	47	60	88	151
1949	149	313	304	368	230	166	127	106	111	95	115	172	243
1950	188	256	253	236	149	101	101	100	101	89	102	139	202
% S.B.		11	14	18	23	101	101	100	101	109	128	187	3
1951	167	358	351	352	249	182	149	144	125	109	128	182	288
% S.B.		9	11	13	13	165	142	134	134	143	185	283	3
1952	219	376	389	379	240	293	245	228	223	214	236	307	304
% S.B.		11	14	17	17	241	186	168	153	145	163	220	4
1953	253	556	559	561	379	293	245	228	223	214	236	307	452
% S.B.		10	14	18	18	241	186	168	153	145	163	220	4
1954	357	587	620	605	354	241	186	168	153	145	163	220	479
% S.B.		14	21	26	292	189	136	138	132	128	139	215	7
1955	319	477	511	511	292	250	205	206	209	227	268	403	388
% S.B.		23	28	29	374	551	445	301	295	283	324	419	12
1956	272	546	572	559	374	250	205	206	209	227	268	403	398
% S.B.		13	18	19	722	551	445	301	295	283	324	419	7
1957	380	785	796	767	611	279	221	226	210	202	251	418	744
% S.B.		20	24	27	31	33	30	226	210	202	251	418	12
1958	552	835	869	860	722	551	445	301	295	283	324	419	18
% S.B.		26	31	34	37	364	296	294	280	280	330	485	686
1959	454	783	814	823	715	364	296	294	280	280	330	485	17
% S.B.		23	27	30	32	341	267	255					754
1960	518	847	873	838	713	341	267	255					18
% S.B.	-	24	29	32	35								
1961													
% S.B.													

TABLE IV - Amount of Benefit Paid(1), by Month, 1942 to 1961

(million dollars)

Year	12 Month Total	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.
1942	0.37	-	(2)	0.03	0.04	0.05	0.04	0.04	0.04	0.03	0.03	0.03	0.04
1943	0.94	0.07	0.13	0.20	0.14	0.13	0.07	0.05	0.03	0.02	0.02	0.03	0.05
1944	3.29	0.13	0.30	0.76	0.36	0.47	0.25	0.14	0.11	0.12	0.13	0.18	0.34
1945	14.57	0.55	0.82	1.52	0.59	0.67	0.58	0.60	0.69	0.88	1.71	2.51	3.45
1946	51.08	4.49	5.90	7.21	7.01	5.22	4.47	3.30	2.86	3.40	2.46	2.24	2.51
1947	32.04	4.01	3.92	4.48	3.78	3.07	2.15	1.96	1.52	1.51	1.54	1.56	2.54
1948	40.27	3.92	5.02	6.63	5.18	3.67	2.60	2.08	1.84	1.69	1.76	2.28	3.59
1949	69.35	6.73	8.16	10.40	7.61	5.51	4.11	3.37	3.72	3.67	3.85	5.05	7.18
1950	98.98	11.78	13.61	16.64	13.71	10.50	6.66	4.76	4.41	3.84	3.57	4.18	5.31
1951	76.66	9.83	10.68	12.14	8.35	5.66	3.51	3.43	3.67	3.46	3.90	5.11	6.92
1952	118.83	13.98	15.57	16.89	13.95	10.39	6.73	6.29	6.24	5.71	5.71	6.44	10.93
1953	157.97	18.43	20.60	24.00	19.19	12.39	8.41	7.15	6.41	6.74	7.60	10.17	16.88
1954	241.11	25.15	29.68	37.19	29.84	21.13	15.72	12.72	12.06	12.40	11.78	14.02	19.43
1955	229.12	28.37	34.90	45.44	33.78	20.02	12.64	8.94	8.73	8.18	7.54	8.66	11.94
1956	210.33	24.63	32.19	38.17	33.20	19.16	9.93	7.93	8.17	7.09	8.07	9.28	12.53
1957	305.08	33.44	38.60	44.13	40.39	26.27	14.36	13.80	13.03	13.81	16.33	18.99	31.93
1958	492.90	60.76	63.31	72.38	66.68	51.65	36.99	26.82	19.49	19.85	20.27	21.14	33.56
1959	406.10	58.65	58.08	65.87	59.97	40.45	18.16	14.53	13.12	13.37	13.77	17.48	32.66
1960	481.84	54.35	62.59	74.85	61.77	52.21	26.84	19.70	21.36	21.19	20.65	26.58	39.77
1961	-	67.66	70.99	85.19	64.54	58.70	25.89	18.55					

(1) Benefit paid under the seasonal benefit provisions is included. The dates during which these provisions were operative, maximum weeks payable each period and amount of benefit paid are as follows:

February 28 to April 15, 1950 - 6 weeks - \$4.5 million
 January 1 to March 31, 1951 - 13 weeks - \$3.9 million
 January 1 to March 31, 1952 - 13 weeks - \$4.6 million
 January 1 to April 15, 1953 - 15 weeks - \$9.2 million
 January 1 to April 15, 1954 - 15 weeks - \$14.1 million
 January 1 to April 15, 1955 - 15 weeks - \$28.9 million
 January 1 to April 21, 1956 - 16 weeks - \$38.1 million
 January 1 to April 20, 1957 - 16 weeks - \$29.6 million
 December 1, 1957 to June 28, 1958 - 30 weeks - \$109.8 million
 December 1, 1958 to May 16, 1959 - 24 weeks - \$98.4 million
 November 30, 1959 to May 21, 1960 - 25 weeks - \$99.1 million
 November 28, 1960 to May 20, 1961 - 25 weeks - \$114.7 million (preliminary)
 Less than \$10,000.

(2)

TABLE V - Average Weekly Benefit per Week Compensated, by Month,
1942-1961.

Month	1942	1943	1944	1945	1946	1947	1948	1949	1950	1951
12 month average	10.82	10.92	11.41	11.73	12.03	11.62	11.88	13.47	14.18	14.68
January	-	11.28	11.28	11.64	12.29	11.89	11.77	13.21	14.35	14.64
February	10.92	11.28	11.40	11.70	12.21	11.71	11.83	13.11	14.62	14.45
March	10.92	11.34	11.70	11.64	12.49	11.66	11.82	13.39	14.39	14.36
April	10.92	11.28	11.88	11.64	12.21	11.67	11.81	13.42	13.89	14.59
May	10.80	11.28	11.82	11.52	11.52	11.64	11.66	13.37	14.07	14.60
June	10.68	11.04	11.52	11.46	11.96	11.51	11.55	13.30	14.23	14.23
July	10.62	10.86	11.40	11.40	11.87	11.53	11.67	13.26	13.80	14.52
August	10.44	10.32	11.34	11.46	11.85	11.49	11.66	13.51	13.75	14.83
September	10.50	10.56	11.34	11.70	11.83	11.36	11.66	13.67	14.12	15.05
October	10.86	10.56	11.28	12.18	11.82	11.38	12.05	13.77	13.91	14.94
November	11.22	10.44	10.44	12.12	11.77	11.47	12.38	13.91	14.09	15.07
December	11.16	10.80	11.52	12.30	11.86	11.61	12.77	14.05	14.53	15.49
12 month average	16.37	18.09	18.38	18.49	18.82	20.94	21.29	21.18	22.32	...
January	15.81	18.23	18.58	18.82	18.06	20.82	21.58	21.38	21.91	23.96
February	15.64	17.87	18.16	18.92	18.57	21.08	21.51	21.56	22.00	24.07
March	15.55	17.73	17.91	18.87	19.01	21.08	21.48	21.58	22.20	23.99
April	15.92	17.61	17.87	18.85	19.04	21.13	21.59	21.29	22.18	23.98
May	16.05	18.52	18.75	18.80	19.05	20.96	21.10	20.81	22.17	23.68
June	15.89	18.47	18.63	18.45	18.46	20.24	20.72	20.95	22.11	23.57
July	16.34	17.99	18.44	18.13	18.15	20.12	20.67	20.04	21.81	23.13
August	17.41	17.98	18.46	18.01	18.09	20.01	20.79	20.19	22.01	...
September	17.75	18.13	18.72	18.14	18.82	20.80	21.10	20.54	22.65	...
October	17.73	18.20	18.70	17.20	19.20	20.91	20.88	20.51	22.85	...
November	17.89	18.29	18.64	16.76	19.39	20.92	21.19	20.85	23.19	...
December	18.28	18.71	18.83	16.98	20.21	21.63	21.53	21.51	23.51	...

APPENDIX I

Schedules of Contribution and Benefit Rates

Range of earnings	Daily rates							
	Employee Contri- bution	Benefit rates						
		Effective to Sept. 30, 1946		Effective Oct.1, 1946		Effective Oct.4,1948		
		No dependent	With dependent	No dependent	With dependent	No dependent	With dependent	
Effective up to July 2, 1950		cents		dollars				
While earning in a week:								
Less than \$5.40(or under 16 years of age(1))	1.5(2)	-	-	-	-	-	-	
\$ 5.40 but less than \$ 7.50	2.0	0.68	0.80	0.70	0.80	0.70	0.80	
\$ 7.50 " " " \$ 9.60	2.5	0.85	1.00	0.85	1.00	0.85	1.05	
\$ 9.60 " " " \$12.00	3.0	1.02	1.20	1.00	1.20	1.00	1.25	
\$12.00 " " " \$15.00	3.5	1.19	1.40	1.20	1.40	1.20	1.50	
\$15.00 " " " \$20.00	4.0	1.26	1.60	1.35	1.60	1.35	1.70	
\$20.00 " " " \$26.00	5.0	1.70	2.00	1.55(4)	1.80(4)	1.55(4)	1.95(4)	
\$26.00 or more in a week	6.0	2.04	2.40	1.70	2.00	1.70	2.15	
Those earning \$34.00 or more in a week com- mencing October 4, 1948	7.0			1.85(4)	2.20(4)	1.85(4)	2.40(4)	
				2.05	2.40	2.05	2.60	
						2.20(4)	2.85(4)	
						2.40	3.05	
Effective July 3, 1950		Employee Contri- bution		Effective July 3, 1950		Effective July 4, 1952		
While earning in a week:				No dependent With dependent		No dependent With dependent		
Less than \$9.00	3.0	0.70	0.80	0.70	0.80			
\$ 9.00 - \$14.99	4.0	1.00	1.25	1.00	1.25			
\$15.00 - \$20.99	5.0	1.35	1.70	1.45	2.00			
\$21.00 - \$26.99	6.0	1.70	2.15	1.80	2.50			
\$27.00 - \$33.99	7.0	2.05	2.60	2.15	3.00			
\$34.00 - \$47.99	8.0	2.40	3.05	2.50	3.50			
\$48.00 or more	9.0	2.70(3)	3.50(3)	2.85	4.00			
Effective October 2, 1955		Weekly employee Contri- bution		Benefit schedule		Allowable earnings		
While earning in a week:		Range of average weekly contributions		Weekly rate of benefit				
		cents		cents		No dependent With dependent		
						\$ \$		
Less than \$ 9.00	8							
\$ 9.00 and under \$15.00	16	Less than	20	6.00	8.00	2.00		
\$15.00 " " \$21.00	24	20 and under	27	9.00	12.00	3.00		
\$21.00 " " \$27.00	30	27 " "	33	11.00	15.00	4.00		
\$27.00 " " \$33.00	36	33 " "	39	13.00	18.00	5.00		
\$33.00 " " \$39.00	42	39 " "	45	15.00	21.00	6.00		
\$39.00 " " \$45.00	48	45 " "	50	17.00	24.00	7.00		
\$45.00 " " \$51.00	52	50 " "	54	19.00(5)	26.00(5)	9.00		
\$51.00 " " \$57.00	56	54 " "	58	21.00(5)	28.00(5)	11.00		
\$57.00 and over	60	58 to	60	23.00(5)	30.00(5)	13.00		

1. Abolished October 4, 1948.

2. Paid on his behalf by employer.

3. These rates effective July 3, 1951 only.

4. These benefit rates payable where average contribution rates were 4.5, 5.5 and 6.5 respectively.

5. Effective November 28, 1955.

APPENDIX I - Concluded

Schedules of Contribution and Benefit Rates

Range of earnings	Weekly employee contri- bution	Range of average weekly contributions		Weekly rate of benefit		Allowable earnings	
	cents	cents		No dependent \$	With dependent \$	No dependent \$	With dependent \$
Effective September 27, 1959							
While earning in a week:							
Less than \$ 9.00	10						
\$ 9.00 and under \$15.00	20	Less than	25	6.00	8.00	3.00	4.00
\$15.00 " " \$21.00	30	25 and under	34	9.00	12.00	5.00	6.00
\$21.00 " " \$27.00	38	34 " "	42	11.00	15.00	6.00	8.00
\$27.00 " " \$33.00	46	42 " "	50	13.00	18.00	7.00	9.00
\$33.00 " " \$39.00	54	50 " "	57	15.00	21.00	8.00	11.00
\$39.00 " " \$45.00	60	57 " "	63	17.00	24.00	9.00	12.00
\$45.00 " " \$51.00	66	63 " "	69	19.00	26.00	10.00	13.00
\$51.00 " " \$57.00	72	69 " "	73	21.00	28.00	11.00	14.00
\$57.00 " " \$63.00	78	73 " "	82	23.00	30.00	12.00	15.00
\$63.00 " " \$69.00	86	82 " "	90	25.00	33.00	13.00	17.00
\$69.00 and over	94	90 and over		27.00	36.00	14.00	18.00

APPENDIX II

The Unemployment Insurance Fund

(million dollars)

Calendar Year	Net Revenue	Employer-employee contributions	Balance in Fund as at Dec. 31
1941	28.5	23.6	28.5
1942	67.5	55.1	95.5
1943	76.0	60.4	170.5
1944	82.8	64.3	250.0
1945	80.5	62.2	315.9
1946	92.3	70.9	357.2
1947	104.6	79.5	429.8
1948	128.0	97.2	517.7
1949	141.1	106.0	589.4
1950	157.4	118.6	647.8
1951	202.3	151.9	773.5
1952	209.1	154.7	863.8
1953	215.2	159.4	921.2
1954	214.6	158.0	896.6
1955	223.2	165.1	890.9
1956	246.0	183.1	926.8
1957	255.5	190.9	877.5
1958	240.4	185.5	625.4
1959	251.7	203.5	471.1
1960	331.6	278.2	320.9

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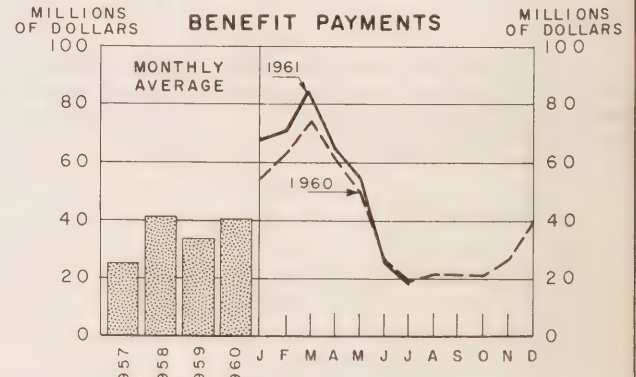
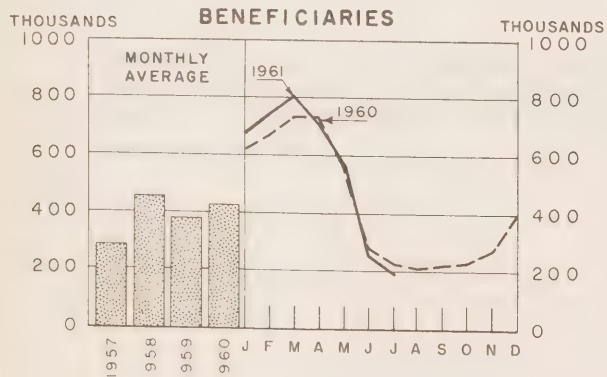
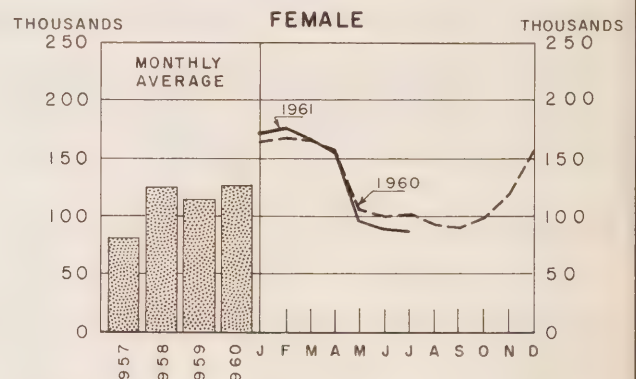
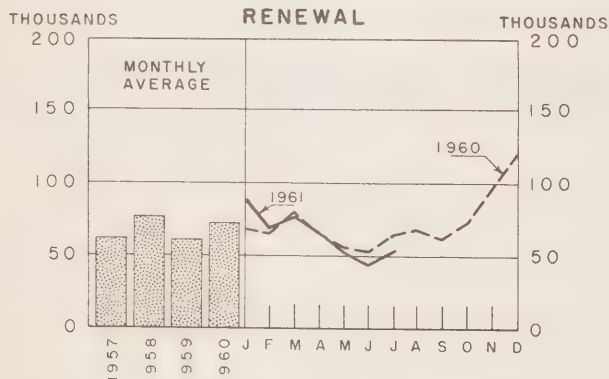
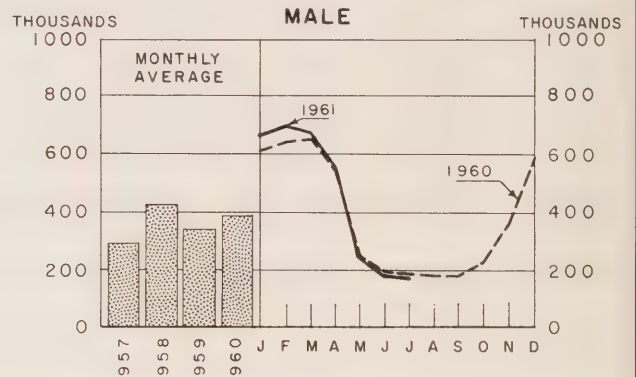
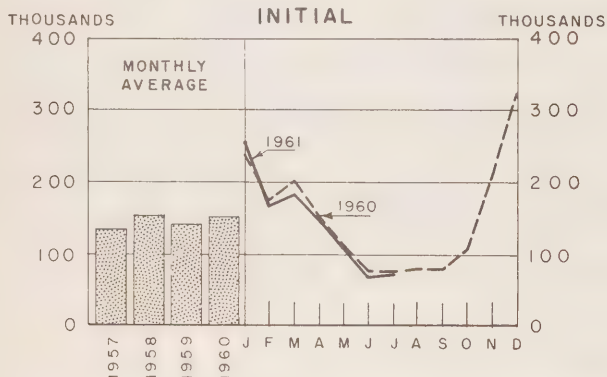
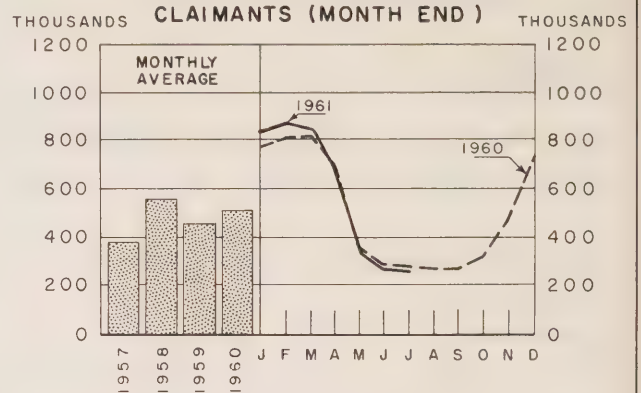
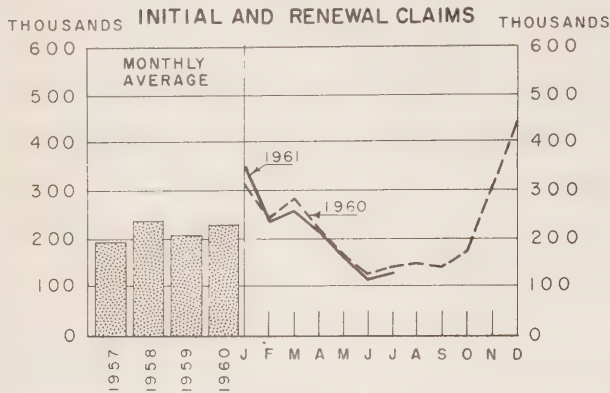
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Annual data for the calendar years 1959 and 1960 are included in the January 1961 issue in this series.

For information regarding the personal characteristics, occupational and industrial status of both the insured population and persons establishing claims, see the "Annual Report on Benefit Periods Established and Terminated under the Unemployment Insurance Act", D.B.S. Labour Division, Unemployment Insurance Section.

UNEMPLOYMENT INSURANCE ACTIVITIES



CLAIMS AND BENEFIT PAYMENTSJuly 1961Claimants at month-end:
volume and type

Claimants for unemployment insurance benefit on July 31 numbered 255,300, down slightly from 266,900 on June 30. In comparison with the July 1960 total of 294,100 the current count represents a 13 per cent decline.

Initial and renewal claims:
receipt and disposal

A total of 126,200 initial and renewal claims were filed during July. This constitutes a 12 per cent increase over June (112,800) but is still 10 per cent below the 140,400 received last July. The June to July increase is associated, in the main, with plants closing for annual holidays.

Beneficiaries and benefit payments

The average weekly estimate of beneficiaries was 191,000 in comparison with 249,600 for June and 225,900 for July 1960. Total payments amounted to \$18.6 million for July, as against \$25.9 million for June and \$19.7 million for July 1960. The average benefit payment per week compensated was \$23.13 for July, \$23.57 for June and \$21.81 for July 1960.

Claims and Benefit Payments, by province

The June to July decline in the claimant count was nationwide, except for Prince Edward Island and Ontario where there was a slight increase.

Percentage change in month-end claimant count

	June 30 to July 31, 1961			July 29, 1960 to July 31, 1961			June 30 to July 29, 1960		
	Total	Male	Female	Total	Male	Female	Total	Male	Female
Canada	- 4	- 5	- 2	- 13	- 13	- 14	- 1	- 2	+ 2
Nfld.	- 15	- 16	- 7	-	+ 5	- 17	- 11	- 14	+ 5
P.E.I.	+ 1	- 3	+ 8	- 5	- 11	+ 6	- 2	- 1	- 5
N.S.	- 18	- 21	- 3	+ 2	+ 5	- 6	- 29	- 35	+ 1
N.B.	- 15	- 18	- 9	- 11	- 11	- 11	- 3	- 5	+ 3
Que.	- 5	- 8	-	- 15	- 14	- 15	-	- 3	+ 4
Ont.	+ 3	+ 6	- 2	- 18	- 17	- 18	+ 6	+ 7	+ 3
Man.	- 9	- 8	- 10	+ 17	+ 31	- 2	- 6	- 7	- 4
Sask.	- 7	- 11	-	+ 10	+ 14	+ 5	- 15	- 20	- 7
Alta.	- 8	- 13	+ 2	- 7	- 9	- 3	- 15	- 21	- 1
B.C.	- 9	- 10	- 8	- 15	- 16	- 12	+ 1	+ 3	- 3

More than 95 per cent of the monthly increase in claims occurred in Ontario, reflecting curtailed activity due to vacation shut-down periods, particularly in plants manufacturing transportation equipment.

Percentage change in claims filed

	<u>June to</u> <u>July 1961</u>			<u>July 1960</u> <u>to July 1961</u>			<u>June to</u> <u>July 1960</u>		
	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>
Canada	+ 12	+ 6	+ 21	- 10	- 6	- 15	+ 9	- 1	+ 24
Nfld.	+ 16	- 17	+ 128	+ 21	- 8	+ 101	- 2	- 13	+ 48
P.E.I.	+ 26	+ 29	+ 21	+ 2	+ 7	- 7	- 21	- 14	- 31
N.S.	+ 18	+ 9	+ 27	+ 27	+ 30	+ 25	- 6	- 33	+ 45
N.B.	+ 1	- 9	+ 20	- 21	- 25	- 13	+ 11	+ 14	+ 5
Que.	+ 1	- 3	+ 7	- 15	- 14	- 17	+ 18	+ 10	+ 30
Ont.	+ 30	+ 25	+ 38	- 10	+ 1	- 22	+ 10	- 3	+ 26
Man.	- 4	- 8	+ 3	+ 17	+ 13	+ 24	- 7	- 8	- 3
Sask.	+ 5	-	+ 16	+ 24	+ 21	+ 31	- 17	- 18	- 15
Alta.	+ 6	-	+ 17	- 4	- 8	+ 3	- 9	- 8	- 9
B.C.	- 9	- 15	-	- 20	- 19	- 20	+ 9	- 1	+ 23

Summary table

Activity	July 1961	June 1961	July 1960	% Change from		Cumulative data			
				June 1961	July 1960	January to July		12 months ending July	
						1961	1960	1961	1960
	(Thousands)					(Thousands)		(Thousands)	
Insured population as at month-end	..	3,917	3,985	..	..	..	4,177*	..	4,142*
Initial and renewal claims filed	126	113	140	+ 12	- 10	1,449	1,480	2,670	2,569
Claimants currently report- ing to local offices	255	267	294	- 4	- 13	591*	584*	522*	488*
Beneficiaries (weekly average)	191	250	226	- 23	- 15	561*	547*	439*	406*
Weeks compensated	802	1,098	904	- 27	- 11	16,396	15,955	22,043	20,284
Benefit paid	\$ 18,551	25,890	19,703	- 28	- 6	391,522	352,294	521,065	442,695
Average weekly benefit	\$ 23.13	23.57	21.81	- 2	+ 6	23.88	22.08	23.64	21.82

* Monthly average.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

End of:	Total	Employed	Claimants
1961 - June	3,917,000	3,650,100	266,900
May	3,891,000	3,550,000	341,000
April	4,126,000	3,412,900	713,100
March	4,210,000	3,372,000	838,000
February	4,247,000	3,374,200	872,800
January	4,240,000	3,393,100	846,900
1960 - December	4,251,000	3,496,900	754,100
November	4,110,000	3,624,800	485,200
October	4,002,000	3,671,800	330,200
September	3,998,000	3,718,500	279,500
August	4,003,000	3,722,800	280,200
July	3,985,000	3,690,900	294,100
June	4,014,000	3,717,600	296,400

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province. (1)

Prov.	1961 - July- 1960					
	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	126,156	71,948	54,208	140,435	76,506	63,929
Nfld.	1,982	1,104	878	1,638	1,202	436
P.E.I.	298	201	97	291	187	104
N.S.	6,659	3,181	3,478	5,245	2,454	2,791
N.B.	3,001	1,795	1,206	3,780	2,387	1,393
Que.	35,141	20,641	14,500	41,571	24,066	17,505
Ont.	54,639	31,227	23,412	60,731	30,817	29,914
Man.	3,405	2,108	1,297	2,918	1,870	1,048
Sask.	2,082	1,305	777	1,675	1,081	594
Alta.	4,934	2,870	2,064	5,128	3,115	2,013
B.C.	14,015	7,516	6,499	17,458	9,327	8,131

(1) In addition, revised claims received numbered 30,021

Table 3. - Claimants Currently Reporting to Local Offices by Number of Weeks on Claim, Province and Sex, and Percentage Postal.

(Counted on last working day of the month)

Prov. and Sex	Total claimants	Number of weeks on claim							Percent- age Postal	July 29, 1960 Total claimants
		2 or Less	3-4	5-8	9-12	13-16	17-20	Over 20		
	July 31, 1961									
CANADA -	255,278	82,778	26,699	35,789	25,375	21,758	14,024	48,855	26.2	294,137
MALE	167,546	59,695	17,529	22,495	15,564	13,839	8,720	29,704	27.8	191,686
FEMALE	87,732	23,083	9,170	13,294	9,811	7,919	5,304	19,151	23.1	102,451
Nfld.	5,487	1,525	408	568	505	543	367	1,571	63.5	5,466
Male	4,562	1,317	336	449	412	458	300	1,290	65.4	4,353
Female	925	208	72	119	93	85	67	281	54.1	1,113
P.E.I.	815	199	83	124	110	72	46	181	60.6	857
Male	500	138	56	74	71	42	24	95	66.8	561
Female	315	61	27	50	39	30	22	86	50.8	296
N.S.	10,571	2,537	1,278	1,361	995	1,221	628	2,551	36.6	10,389
Male	8,056	2,009	1,005	1,021	734	968	464	1,855	36.6	7,707
Female	2,515	528	273	340	261	253	164	696	36.3	2,682
N.B.	8,146	1,872	732	1,104	869	1,229	480	1,860	48.7	9,185
Male	5,752	1,423	504	711	598	1,011	319	1,186	50.5	6,489
Female	2,394	449	228	393	271	218	161	674	44.4	2,696
Que.	78,172	24,332	8,060	11,775	8,268	6,691	4,555	14,491	26.3	91,476
Male	50,384	16,453	5,161	7,339	5,136	4,274	2,968	9,053	27.9	58,723
Female	27,788	7,879	2,899	4,436	3,132	2,417	1,587	5,438	23.5	32,753
Ont.	96,693	35,813	10,338	12,578	8,761	7,204	4,624	17,375	19.8	117,429
Male	62,323	26,379	6,685	7,447	5,084	4,112	2,652	9,964	20.0	75,264
Female	34,370	9,434	3,653	5,131	3,677	3,092	1,972	7,411	19.5	42,165
Man.	9,777	2,427	976	1,442	1,327	1,088	724	1,793	20.0	8,389
Male	6,144	1,606	603	891	776	681	439	1,148	22.6	4,696
Female	3,633	821	373	551	551	407	285	645	15.5	3,693
Sask.	5,278	1,303	560	722	628	513	321	1,231	41.0	4,811
Male	2,961	775	345	375	338	308	187	633	45.5	2,606
Female	2,317	528	215	347	290	205	134	598	35.3	2,205
Alta.	11,257	3,209	1,012	1,568	1,324	1,139	748	2,257	30.3	12,060
Male	7,018	2,198	593	939	801	729	429	1,329	34.6	7,676
Female	4,239	1,011	419	629	523	410	319	928	23.3	4,384
B.C.	29,082	9,561	3,252	4,547	2,588	2,058	1,531	5,545	26.4	34,075
Male	19,846	7,397	2,241	3,249	1,614	1,256	938	3,151	28.3	23,611
Female	9,236	2,164	1,011	1,298	974	802	593	2,394	22.4	10,464

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.*

Prov.	A d j u d i c a t e d					P e n d i n g	
	Total	Entitled to Benefit		Not Entitled to Benefit		Initial	Renewal
		Initial	Renewal	Initial	Renewal		
July - 1961							
Canada -	120,053	44,716	47,438	23,790	4,109	22,296	12,428
Nfld.	1,605	423	561	526	95	475	339
P.E.I.	291	130	71	73	17	46	30
N.S.	6,950	2,686	3,279	830	155	609	327
N.B.	2,844	1,090	991	653	110	496	285
Que.	34,380	13,047	12,506	7,613	1,214	6,429	3,701
Ont.	49,973	18,967	20,873	8,576	1,557	10,697	5,099
Man.	3,434	1,372	1,187	741	134	281	366
Sask.	1,957	697	625	561	74	349	214
Alta.	4,680	1,560	1,733	1,181	206	799	615
B.C.	13,939	4,744	5,612	3,036	547	2,115	1,452
July - 1960							
Canada -	137,448	50,681	58,795	24,751	3,221	25,234	11,777
Nfld.	1,535	760	344	386	45	415	130
P.E.I.	305	119	101	76	9	64	21
N.S.	6,415	2,806	2,612	861	136	742	373
N.B.	3,328	1,271	1,268	704	85	953	364
Que.	41,116	15,614	16,486	8,146	870	7,621	3,630
Ont.	58,014	20,466	27,273	8,999	1,276	11,435	4,695
Man.	2,897	1,282	874	642	99	316	236
Sask.	1,814	697	571	474	72	242	123
Alta.	5,407	2,113	1,959	1,178	157	847	552
B.C.	16,617	5,553	7,307	3,285	472	2,599	1,653

* In addition 29,028 revised claims were disposed of. Of these, 3,275 were special requests not granted and 1,036 were appeals by claimants. There were 9,207 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during July 1961 and 1960 with Chief Reasons for Non-entitlement.

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P. E. I.	N. S.	N. B.	Que.	Ont.	Man.	Sask.	Alta.	B. C.
Benefit period 1961* 1960 not established		14,994 16,841	377 272	36 38	476 520	422 465	5,049 6,029	5,196 5,820	387 333	314 251	628 711	2,109 2,402
Claimants disqualified	1961 1960	24,660 20,799	434 362	98 74	983 887	681 624	8,082 6,572	9,004 7,900	1,109 795	512 465	1,215 1,000	2,542 2,120
Not unemployed	1961 1960	802 464	39 52	6 7	64 34	32 15	138 113	395 149	16 16	19 10	32 17	61 51
Not capable of and not available for work	1961 1960	8,639 6,842	84 88	25 19	256 245	210 183	2,744 2,050	3,181 2,864	608 275	199 181	431 311	901 626
Loss of work due to a labour dispute	1961 1960	349 316	- -	- -	2 4	1 -	78 40	261 250	- 1	1 10	1 2	5 9
Refused offer of work and neglected opportunity to work	1961 1960	1,748 1,607	14 5	6 1	58 87	33 44	753 728	565 409	58 117	41 35	86 80	134 101
Discharged for misconduct	1961 1960	1,019 894	19 10	3 2	39 35	16 23	347 269	385 371	39 27	20 10	57 40	94 107
Voluntarily left employment without just cause	1961 1960	5,916 5,849	97 86	28 29	205 217	150 173	1,834 1,680	2,027 2,131	253 229	172 156	442 414	708 734
Other reasons	1961 1960	6,187 4,827	181 121	30 16	359 265	239 186	2,188 1,692	2,190 1,726	135 130	60 63	166 136	639 492

* Previously failed on initial claim but subsequently established on revised claim during July 1961

2,457 79 10 99 115 916 829 48 18 86 257

Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average per week	
	1961 - July - 1960	
	(in thousands)	
Canada -	191.0	225.9
Newfoundland	3.9	4.3
Prince Edward Island	0.6	0.8
Nova Scotia	8.7	9.2
New Brunswick	6.7	7.3
Quebec	58.9	70.7
Ontario	71.0	86.8
Manitoba	7.3	6.9
Saskatchewan	3.8	4.3
Alberta	8.6	10.8
British Columbia	21.3	24.8

Table 7. - Benefit Payments, by Province.

Prov.	1961 - July - 1960			
	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)
Canada -	802,080	18,550,593	903,575	19,702,607
Nfld.	16,393	376,593	17,117	364,685
P.E.I.	2,680	53,573	3,112	60,088
N.S.	36,530	809,639	36,688	779,012
N.B.	28,346	622,986	29,266	612,764
Que.	247,516	5,629,833	282,940	5,979,174
Ont.	298,061	6,959,640	347,211	7,721,264
Man.	30,857	684,281	27,571	566,651
Sask.	15,893	375,340	17,312	359,917
Alta.	36,282	847,219	43,132	962,179
B.C.	89,522	2,191,489	99,226	2,296,873

Table 8. - Number of Weeks of Benefit, by Province.

Province	Complete Weeks	Partial Weeks	
		T o t a l	Due to Excess Earnings
<u>July - 1961</u>			
Canada -	729,184	72,896	51,211
Newfoundland	14,625	1,768	1,413
Prince Edward Island	2,480	200	148
Nova Scotia	31,848	4,682	3,763
New Brunswick	25,118	3,228	2,792
Quebec	228,082	19,434	12,585
Ontario	271,771	26,290	18,264
Manitoba	28,121	2,736	2,041
Saskatchewan	14,603	1,290	923
Alberta	32,980	3,302	2,300
British Columbia	79,556	9,966	6,982
<u>July - 1960</u>			
Canada -	833,351	70,224	48,887
Newfoundland	15,500	1,617	1,324
Prince Edward Island	2,950	162	113
Nova Scotia	31,843	4,845	4,066
New Brunswick	26,164	3,102	2,270
Quebec	264,143	18,797	12,163
Ontario	320,626	26,585	18,345
Manitoba	25,278	2,293	1,663
Saskatchewan	16,164	1,148	782
Alberta	39,980	3,152	2,131
British Columbia	90,703	8,523	6,030

Glossary of Terms

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme.

Claimant population: The count of persons currently reporting to the local offices as at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of

unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Claimants currently reporting to local offices: All persons currently reporting to local offices to claim unemployment insurance benefit, either regular, seasonal or fishing. Under the Unemployment Insurance Act a person may claim benefit for any week during which he did not work a full working week.

Number of weeks on claim: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous claim document to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no disqualification imposed and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that the claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and

constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Failure rate: The number of initial claims on which a benefit period was not established in a month expressed as a per cent of **initial** claims cleared during that month. During the period when seasonal benefit is effective, the failure rate represents the net cases with insufficient contributions to qualify for either regular, seasonal or fishing benefit. In some cases additional contributions are located necessitating a recomputation whereby the claimant subsequently establishes a benefit period. No account is taken of such cases.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$15.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$17.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.

Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of regular benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks. For purposes of seasonal benefit, however, any claimant whose qualifying contributions include even one fishing contribution week is classed as a fishing claimant.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

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CATALOGUE No.

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MONTHLY

Canada. Statistics, Bureau of



CANADA

STATISTICAL REPORT ON THE OPERATION OF
THE UNEMPLOYMENT INSURANCE ACT
AUGUST 1961

(Compiled from material supplied by the Unemployment Insurance Commission)



Published by Authority of
The Honourable George Hees, Minister of Trade and Commerce

DOMINION BUREAU OF STATISTICS

Labour Division

Unemployment Insurance Section

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Vol. 19—No. 8

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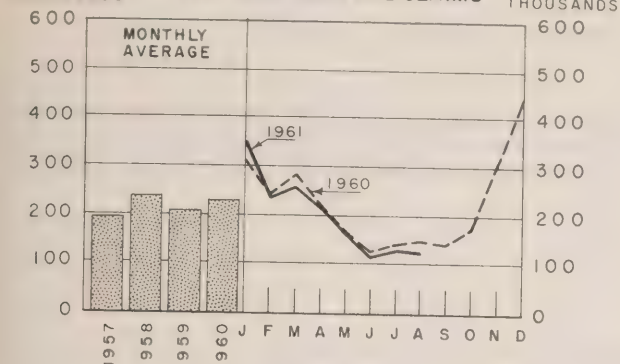
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Historical data since 1941 are contained in the July 1961 issue in this series.

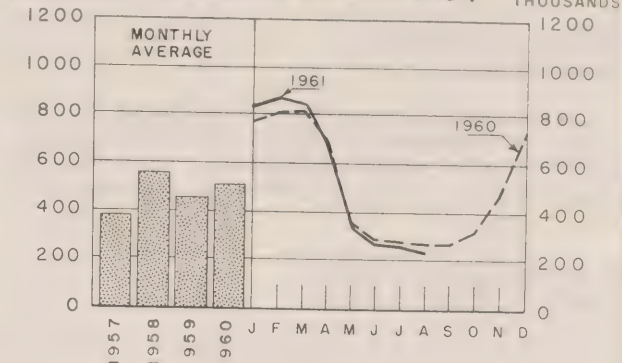
For information regarding the personal characteristics, occupational and industrial status of both the insured population and persons establishing claims, see the "Annual Report on Benefit Periods Established and Terminated under the Unemployment Insurance Act", D.B.S. Labour Division, Unemployment Insurance Section.

UNEMPLOYMENT INSURANCE ACTIVITIES

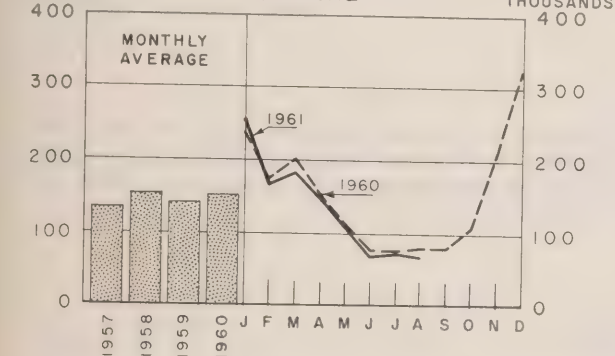
THOUSANDS INITIAL AND RENEWAL CLAIMS



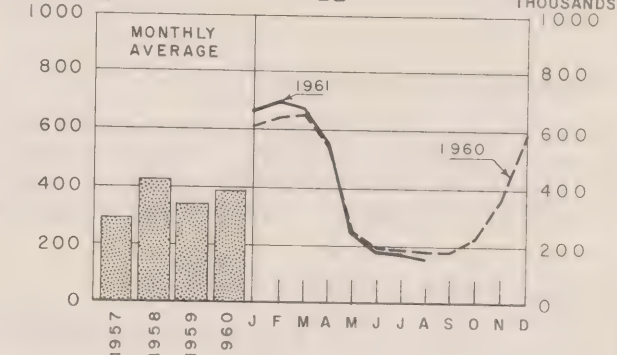
THOUSANDS CLAIMANTS (MONTH END)



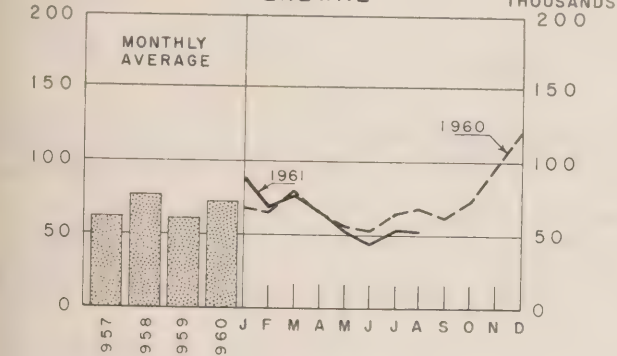
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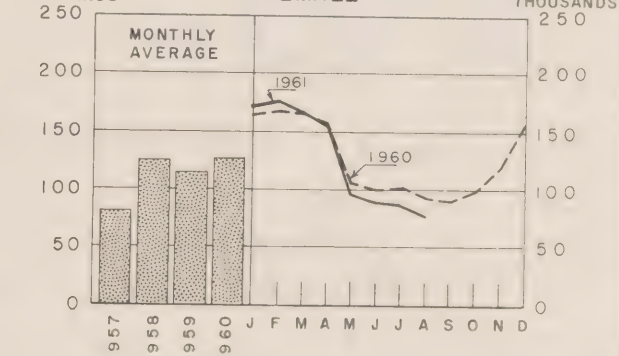
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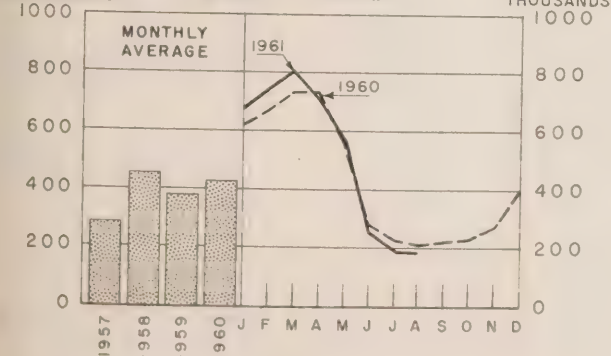
THOUSANDS RENEWAL



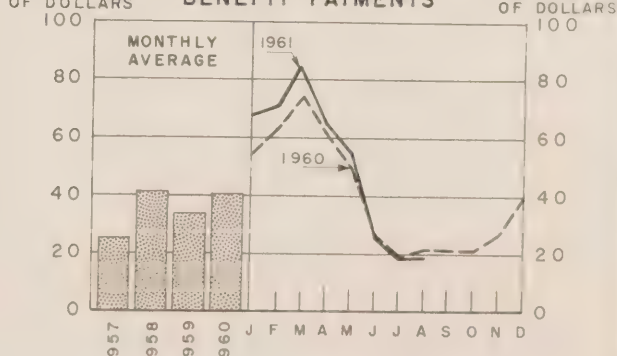
THOUSANDS FEMALE



THOUSANDS BENEFICIARIES



MILLIONS OF DOLLARS BENEFIT PAYMENTS



CLAIMS AND BENEFIT PAYMENTSAugust 1961Claimants at month-end:
volume and type

Claimants for unemployment insurance benefit on August 31 numbered 229,300, down 10 per cent from the 255,278 recorded on July 31 and almost 20 per cent below the total of 280,200 for August 31, 1960. Both males and females contributed to the decline. The proportion of males, at 66 per cent, remained constant for the three periods under review.

Initial and renewal claims:
receipt and disposal

During August 121,200 initial and renewal claims were filed in local offices across Canada. This is slightly below the 126,200 claims for July and is 20 per cent less than August 1960 when the total was 149,600.

Beneficiaries and benefit payments

The average weekly estimate of beneficiaries was 186,600 for August compared with 191,000 for July and 210,900 for August 1960. Benefit payments amounted to \$18.9 million during August as against \$18.6 million for July and \$21.4 million for August 1960. The average benefit payment per week compensated was \$22.98 for August, \$23.13 for July and \$22.01 for August 1960.

Claims and Benefit Payments by Province

All provinces except Nova Scotia, Saskatchewan and British Columbia contributed to the August decline in the claimant count.

Percentage change in month-end claimant count

	<u>July 31 to</u> <u>Aug. 31, 1961</u>			<u>Aug. 31, 1960</u> <u>to Aug. 31, 1961</u>			<u>July 29 to</u> <u>Aug. 31, 1960</u>		
	<u>Total</u>	<u>Male</u>	<u>Female</u>	<u>Total</u>	<u>Male</u>	<u>Female</u>	<u>Total</u>	<u>Male</u>	<u>Female</u>
Canada	- 10	- 9	- 12	- 18	- 19	- 17	- 5	- 3	- 9
Nfld.	- 4	- 10	+ 27	+ 4	+ 4	+ 3	- 7	- 10	+ 2
P.E.I.	- 12	- 13	- 10	- 8	- 14	+ 3	- 9	- 10	- 7
N.S.	+ 13	+ 16	+ 2	+ 2	+ 4	- 2	+ 12	+ 17	- 2
N.B.	- 8	- 9	- 6	- 20	- 24	- 8	+ 1	+ 5	- 9
Que.	- 13	- 11	- 16	- 18	- 17	- 20	- 9	- 7	- 11
Ont.	- 16	- 16	- 15	- 27	- 29	- 23	- 5	- 2	- 9
Man.	- 13	- 15	- 11	+ 12	+ 25	- 5	- 10	- 11	- 8
Sask.	+ 2	+ 5	- 1	+ 20	+ 34	+ 5	- 7	- 11	- 2
Alta.	- 11	- 18	+ 1	- 15	- 24	-	- 1	- 1	- 2
B.C.	+ 4	+ 8	- 5	- 11	- 10	- 14	-	+ 1	- 3

While the overall claim load for August was down from July, this was not true for Nova Scotia, New Brunswick, the Prairie Provinces and British Columbia. The relatively large increase in Nova Scotia is due mainly to reduced activity in the mines.

Percentage change in claims filed

	<u>July to August 1961</u>			<u>August 1960 to August 1961</u>			<u>July to August 1960</u>		
	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>
Canada	- 4	- 6	- 2	- 19	- 16	- 23	+ 7	+ 5	+ 8
Nfld.	- 8	-	- 19	+ 5	- 1	+ 17	+ 6	- 6	+ 39
P.E.I.	- 20	- 34	+ 8	- 7	- 10	- 5	- 12	- 22	+ 6
N.S.	+ 47	+ 7	+ 83	- 1	+ 15	- 8	+ 88	+ 21	+147
N.B.	+ 2	+ 3	-	- 28	- 31	- 25	+ 13	+ 11	+ 15
Que.	- 9	- 9	- 8	- 19	- 16	- 22	- 5	- 6	- 2
Ont.	- 15	- 14	- 16	- 25	- 20	- 31	+ 2	+ 9	- 4
Man.	+ 15	+ 15	+ 16	+ 15	+ 15	+ 15	+ 17	+ 12	+ 25
Sask.	+ 20	+ 17	+ 25	+ 30	+ 30	+ 31	+ 15	+ 9	+ 25
Alta.	+ 5	+ 7	+ 2	- 20	- 14	- 27	+ 26	+ 14	+ 45
B.C.	+ 14	+ 15	+ 13	- 19	- 20	- 19	+ 13	+ 15	+ 12

.. Figures not available

- Nil

Summary table

Activity	August 1961	July 1961	August 1960	% Change from		Cumulative data			
				July 1961	August 1960	January to August		12 months ending August	
						1961	1960	1961	1960
	(Thousands)					(Thousands)		(Thousands)	
Insured population as at month-end	..	3,978	4,003	..	..	..	4,156*	..	4,144*
Initial and renewal claims filed	121	126	150	- 4	- 19	1,570	1,629	2,641	2,616
Claimants currently report- ing to local offices	229	255	280	- 10	- 18	545*	546*	518*	494*
Beneficiaries (weekly average)	187	191	211	- 2	- 11	515*	505*	437*	410*
Weeks compensated	821	802	970	+ 2	- 15	17,217	16,925	21,893	20,604
Benefit paid	\$ 18,866	18,551	21,357	+ 2	- 12	410,388	373,650	518,574	450,928
Average weekly benefit	\$ 22.98	23.13	22.01	- 1	+ 4	23.84	22.08	23.69	21.89

* Monthly average

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

End of:	Total	Employed	Claimants
1961 - July	3,978,000	3,722,700	255,300
June	3,943,000	3,676,100	266,900
May	3,891,000	3,550,000	341,000
April	4,126,000	3,412,900	713,100
March	4,210,000	3,372,000	838,000
February	4,247,000	3,374,200	872,800
January	4,240,000	3,393,100	846,900
1960 - December	4,251,000	3,496,900	754,100
November	4,110,000	3,624,800	485,200
October	4,002,000	3,671,800	330,200
September	3,998,000	3,718,500	279,500
August	4,003,000	3,722,800	280,200
July	3,985,000	3,690,900	294,100

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province. (1)

Prov.	1961 - August - 1960					
	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	121,174	67,959	53,215	149,574	80,605	68,969
Nfld.	1,820	1,109	711	1,732	1,124	608
P.E.I.	237	132	105	256	146	110
N.S.	9,780	3,408	6,372	9,876	2,969	6,907
N.B.	3,053	1,846	1,207	4,259	2,660	1,599
Que.	32,139	18,867	13,272	39,669	22,582	17,087
Ont.	46,580	26,983	19,597	62,179	33,596	28,583
Man.	3,925	2,416	1,509	3,410	2,098	1,312
Sask.	2,499	1,529	970	1,918	1,175	743
Alta.	5,172	3,058	2,114	6,465	3,553	2,912
B.C.	15,969	8,611	7,358	19,810	10,702	9,108

(1) In addition, revised claims received numbered 40,678

Table 3. - Claimants Currently Reporting to Local Offices by Number of Weeks on Claim, Province and Sex, and Percentage Postal.

(Counted on last working day of the month)

Prov. and Sex	Total claimants	Number of weeks on claim							Percent- age Postal	August 31, 1960 Total claimants
		2 or Less	3-4	5-8	9-12	13-16	17-20	Over 20		
	August 31, 1961									
CANADA -	229,318	67,783	24,741	36,482	25,436	17,971	14,146	42,759	26.6	280,195
MALE	151,855	49,979	17,371	24,075	15,419	10,633	8,490	25,888	27.9	186,456
FEMALE	77,463	17,804	7,370	12,407	10,017	7,338	5,656	16,871	24.0	93,739
Nfld.	5,277	1,178	598	903	463	393	369	1,373	62.6	5,075
Male	4,105	940	489	762	324	287	282	1,021	67.3	3,935
Female	1,172	238	109	141	139	106	87	352	46.3	1,140
P.E.I.	716	147	63	144	96	77	48	141	58.7	777
Male	434	95	41	96	54	48	24	76	63.8	503
Female	282	52	22	48	42	29	24	65	50.7	274
N.S.	11,934	4,217	983	1,623	1,084	808	825	2,394	30.8	11,647
Male	9,361	3,601	767	1,239	783	582	643	1,746	29.6	9,021
Female	2,573	616	216	384	301	226	182	648	35.3	2,626
N.B.	7,482	1,842	655	1,228	863	624	770	1,500	47.2	9,298
Male	5,230	1,416	472	858	534	392	619	939	49.9	6,844
Female	2,252	426	183	370	329	232	151	561	40.9	2,454
Que.	68,250	19,385	7,129	10,295	8,214	6,046	4,519	12,662	27.1	83,378
Male	44,911	14,251	4,976	6,712	4,930	3,686	2,688	7,668	28.4	54,367
Female	23,339	5,134	2,153	3,583	3,284	2,360	1,831	4,994	24.6	29,011
Ont.	81,486	24,902	9,164	13,470	8,212	6,026	4,582	15,130	20.1	112,079
Male	52,263	18,113	6,319	8,663	4,534	3,347	2,476	8,811	20.0	73,897
Female	29,223	6,789	2,845	4,807	3,678	2,679	2,106	6,319	20.4	38,182
Man.	8,471	2,307	798	1,289	1,046	851	550	1,630	20.9	7,586
Male	5,220	1,523	479	762	588	501	325	1,042	22.6	4,170
Female	3,251	784	319	527	458	350	225	588	18.0	3,416
Sask.	5,395	1,316	607	919	632	474	343	1,104	39.7	4,483
Male	3,106	866	370	498	346	243	196	587	42.7	2,312
Female	2,289	450	237	421	286	231	147	517	35.7	2,171
Alta.	10,072	2,865	1,118	1,488	1,120	928	701	1,852	29.4	11,910
Male	5,775	1,732	674	801	619	523	405	1,021	34.1	7,607
Female	4,297	1,133	444	687	501	405	296	831	23.2	4,303
B.C.	30,235	9,624	3,626	5,123	3,706	1,744	1,439	4,973	27.3	33,962
Male	21,450	7,442	2,784	3,684	2,707	1,024	832	2,977	29.2	23,800
Female	8,785	2,182	842	1,439	999	720	607	1,996	22.8	10,162

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.*

Prov.	A d j u d i c a t e d					P e n d i n g	
	Total	Entitled to Benefit		Not Entitled to Benefit		Initial	Renewal
		Initial	Renewal	Initial	Renewal		

August - 1961

Canada -	125,729	45,155	49,383	26,182	5,009	18,918	11,251
Nfld.	2,154	561	742	694	157	329	151
P.E.I.	261	87	102	58	14	33	19
N.S.	8,831	1,770	6,042	833	186	1,414	471
N.B.	3,085	1,018	1,103	823	141	501	248
Que.	33,662	11,839	12,394	8,026	1,403	5,431	3,176
Ont.	50,693	20,927	18,504	9,362	1,900	7,391	4,292
Man.	3,741	1,368	1,321	868	184	461	370
Sask.	2,462	958	817	588	99	332	268
Alta.	5,213	1,735	1,915	1,349	214	773	600
B.C.	15,627	4,892	6,443	3,581	711	2,253	1,656

August - 1960

Canada -	149,223	54,820	63,762	26,440	4,201	24,579	12,783
Nfld.	1,794	708	564	475	47	356	127
P.E.I.	270	101	89	70	10	39	32
N.S.	9,646	1,845	6,578	1,055	168	811	534
N.B.	4,430	2,032	1,455	828	115	753	393
Que.	39,829	14,503	15,894	8,262	1,170	7,438	3,653
Ont.	62,826	24,617	26,926	9,660	1,623	10,754	4,729
Man.	3,194	1,250	1,023	741	180	423	345
Sask.	1,842	659	625	470	88	288	153
Alta.	6,010	2,236	2,439	1,139	196	1,140	898
B.C.	19,382	6,869	8,169	3,740	604	2,577	1,919

* In addition 36,879 revised claims were disposed of. Of these, 3,772 were special requests not granted and 1,169 were appeals by claimants. There were 13,006 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during August, 1961 and 1960 with Chief Reasons for Non-entitlement.

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Benefit period not established	1961* 1960	16,153 17,396	501 312	23 28	456 666	508 515	5,174 5,670	5,541 6,205	483 368	306 244	709 638	2,452 2,750
Claimants disqualified	1961 1960	31,589 26,365	744 495	123 70	1,275 1,056	1,066 784	10,529 8,566	11,116 9,956	1,125 969	694 636	1,450 1,212	3,467 2,621
Not unemployed	1961 1960	646 446	38 45	2 -	38 28	29 15	160 131	228 131	20 15	23 7	36 20	72 54
Not capable of and not available for work	1961 1960	9,290 8,351	111 109	23 17	291 268	196 229	3,088 2,538	3,414 3,548	417 321	231 218	524 372	995 731
Loss of work due to a labour dispute	1961 1960	308 284	- 59	- -	- -	1 -	103 12	166 209	- 3	14 -	- -	24 1
Refused offer of work and neglected opportunity to work	1961 1960	2,028 1,930	17 7	11 1	57 113	21 47	922 794	642 579	71 73	32 78	71 100	184 138
Discharged for misconduct	1961 1960	1,239 1,203	27 12	- 8	42 48	36 45	429 515	467 392	37 41	21 9	72 41	108 92
Voluntarily left employment without just cause	1961 1960	6,778 6,985	111 118	32 35	237 288	261 243	2,169 2,154	2,119 2,348	291 304	199 170	479 453	880 872
Other reasons	1961 1960	11,300 7,166	440 145	55 9	610 311	522 205	3,658 2,422	4,080 2,749	289 212	174 154	268 226	1,204 733

* Previously failed on initial claim but subsequently established on revised claim during August.

Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average per week	
	1961 - August - 1960	
	(in thousands)	
Canada -	186.6	210.9
Newfoundland	4.2	3.9
Prince Edward Island	0.6	0.6
Nova Scotia	8.3	8.5
New Brunswick	6.2	6.7
Quebec	56.1	63.8
Ontario	68.5	81.9
Manitoba	7.1	6.2
Saskatchewan	4.7	3.9
Alberta	8.3	10.0
British Columbia	22.6	25.4

Table 7. - Benefit Payments, by Province.

Prov.	1961 - August - 1960			
	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)
Canada -	820,925	18,865,698	970,369	21,356,560
Nfld.	18,317	422,270	17,942	389,355
P.E.I.	2,700	53,136	2,923	56,058
N.S.	36,515	802,327	38,997	849,259
N.B.	27,210	583,589	30,757	645,439
Que.	246,680	5,549,789	293,689	6,298,103
Ont.	301,483	6,954,305	376,820	8,451,803
Man.	31,354	704,498	28,473	585,790
Sask.	20,495	444,268	18,112	372,872
Alta.	36,638	852,985	45,925	925,580
B.C.	99,533	2,498,531	116,731	2,782,301

Table 8. - Number of Weeks of Benefit, by Province.

Province	Complete Weeks	Partial Weeks	
		T o t a l	Due to Excess Earnings
<u>August - 1961</u>			
Canada -	746,420	74,505	49,671
Newfoundland	16,365	1,952	1,426
Prince Edward Island	2,514	186	155
Nova Scotia	31,676	4,839	3,789
New Brunswick	24,032	3,178	2,202
Quebec	227,837	18,843	11,374
Ontario	272,629	28,854	18,825
Manitoba	28,851	2,503	1,764
Saskatchewan	19,008	1,487	998
Alberta	33,393	3,245	2,205
British Columbia	90,115	9,418	6,933
<u>August - 1960</u>			
Canada -	892,668	77,701	52,339
Newfoundland	16,020	1,922	1,629
Prince Edward Island	2,788	135	105
Nova Scotia	34,807	4,190	3,218
New Brunswick	27,919	2,838	1,901
Quebec	272,164	21,525	13,623
Ontario	346,151	30,669	20,588
Manitoba	26,342	2,131	1,420
Saskatchewan	17,005	1,107	758
Alberta	42,441	3,484	2,239
British Columbia	107,031	9,700	6,858

Glossary of Terms

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme.

Claimant population: The count of persons currently reporting to the local offices as at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of

unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Claimants currently reporting to local offices: All persons currently reporting to local offices to claim unemployment insurance benefit, either regular, seasonal or fishing. Under the Unemployment Insurance Act a person may claim benefit for any week during which he did not work a full working week.

Number of weeks on claim: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous claim document to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no **disqualification imposed** and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that the claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and

constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Failure rate: The number of initial claims on which a benefit period was not established in a month expressed as a per cent of **initial** claims cleared during that month. During the period when seasonal benefit is effective, the failure rate represents the net cases with insufficient contributions to qualify for either regular, seasonal or fishing benefit. In some cases additional contributions are located necessitating a recomputation whereby the claimant subsequently establishes a benefit period. No account is taken of such cases.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$15.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$17.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.

Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of regular benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks. For purposes of seasonal benefit, however, any claimant whose qualifying contributions include even one fishing contribution week is classed as a fishing claimant.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

CATALOGUE No.

73-001

MONTHLY

Canada. Statistics, Bureau of



STATISTICAL REPORT ON THE OPERATION OF THE UNEMPLOYMENT INSURANCE ACT SEPTEMBER 1961

(Compiled from material supplied by the Unemployment Insurance Commission)



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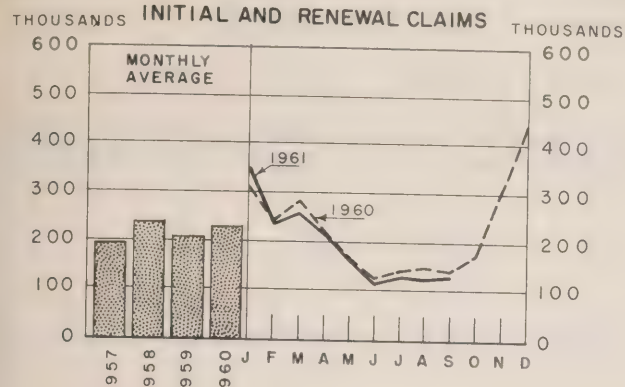
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Historical data since 1941 are contained in the July 1961 issue in this series.

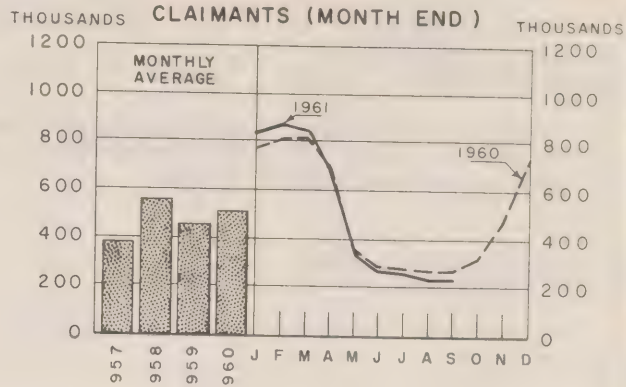
For information regarding the personal characteristics, occupational and industrial status of both the insured population and persons establishing claims, see the "Annual Report on Benefit Periods Established and Terminated under the Unemployment Insurance Act", D.B.S. Labour Division, Unemployment Insurance Section.

UNEMPLOYMENT INSURANCE ACTIVITIES

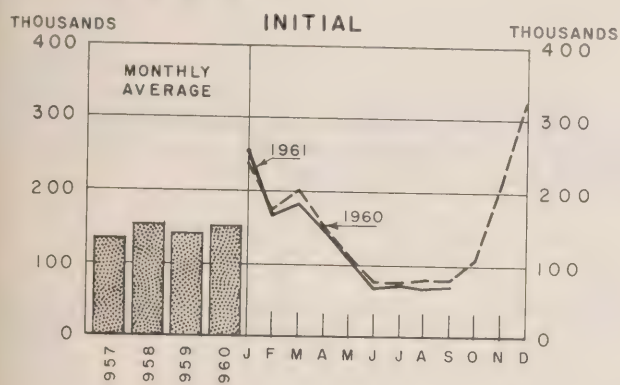
INITIAL AND RENEWAL CLAIMS



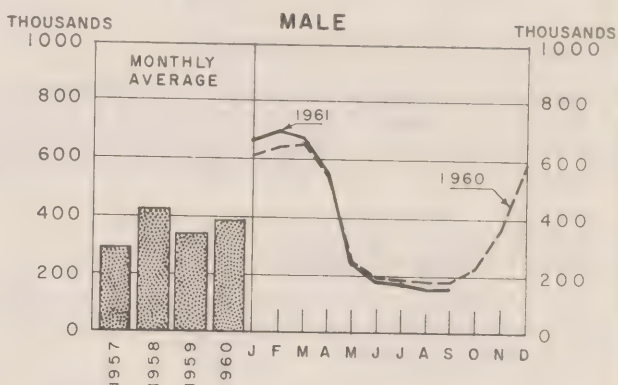
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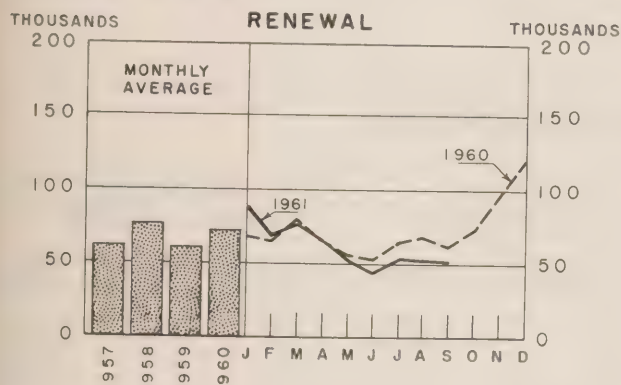
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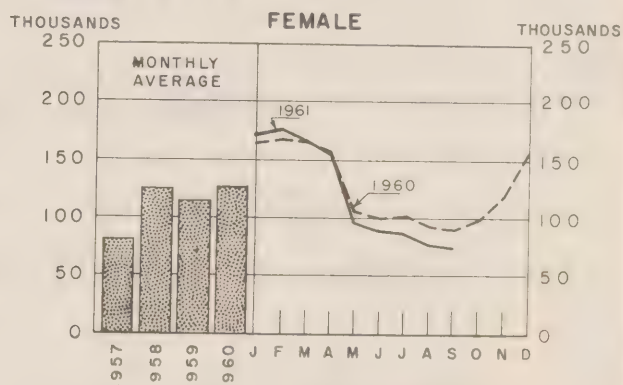
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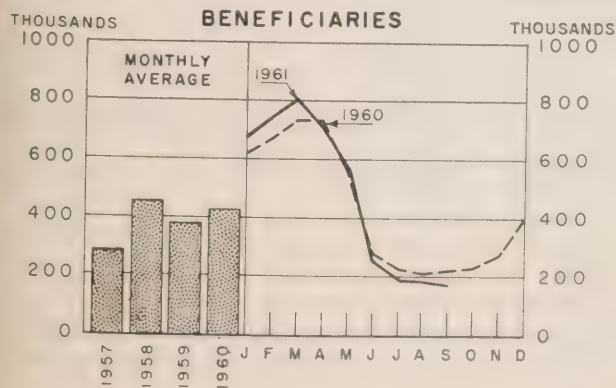
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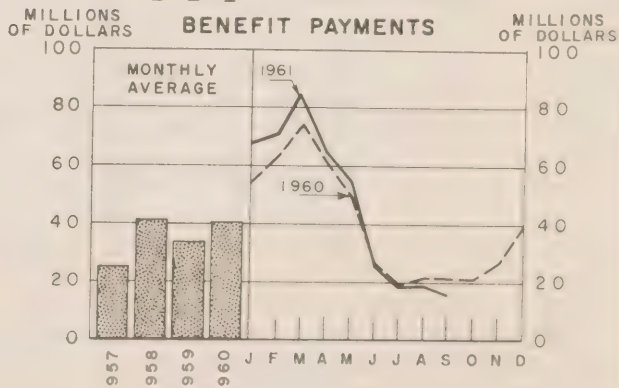
FEMALE



BENEFICIARIES



BENEFIT PAYMENTS



CLAIMS AND BENEFIT PAYMENTS

September 1961

Claimants at month-end: volume and type

On September 29 claimants for unemployment insurance benefit numbered 229,200. This was unchanged from the previous month and 50,000 less than for the same date one year ago. Males accounted for almost two-thirds of the year-to-year decline.

Initial and renewal claims: receipt and disposal

The September volume of claims, at 122,000, was unchanged from August and almost 20,000 fewer than September 1960.

Beneficiaries and benefit payments

The average weekly estimate of beneficiaries was 173,200 for September, 186,600 for August and 222,700 for September 1960. A total of \$16.1 million was paid during September, in comparison with \$18.9 million during August and \$21.2 million during September 1960. The average benefit payment per week compensated was \$23.22 for September, \$22.98 for August and \$22.65 for September 1960.

Claims and benefit payments by province

The September 29 claimant count was slightly above August 31 in Ontario and the Prairie provinces. Elsewhere the current count was either unchanged or down. In relation to one year ago, only Saskatchewan showed an increase.

Percentage change in month-end claimant count

	<u>Aug. 31 to</u> <u>Sept. 29, 1961</u>			<u>Sept. 30, 1960</u> <u>to Sept. 29, 1961</u>			<u>Aug. 31 to</u> <u>Sept. 30, 1960</u>		
	<u>Total</u>	<u>Male</u>	<u>Female</u>	<u>Total</u>	<u>Male</u>	<u>Female</u>	<u>Total</u>	<u>Male</u>	<u>Female</u>
Canada	-	+ 1	- 3	- 18	- 17	- 19	-	-	-
Nfld.	- 13	- 12	- 16	- 13	- 12	- 13	+ 3	+ 4	- 1
P.E.I.	- 10	- 10	- 11	- 18	- 19	- 17	+ 1	- 4	+ 11
N.S.	- 8	- 10	- 2	- 12	- 12	- 10	+ 7	+ 7	+ 6
N.B.	-	- 1	+ 3	- 18	- 23	- 1	- 2	- 1	- 4
Que.	- 1	+ 1	- 5	- 20	- 19	- 22	+ 2	+ 4	- 2
Ont.	+ 6	+ 11	- 4	- 19	- 15	- 25	- 6	- 7	- 3
Man.	+ 3	+ 7	- 2	- 1	+ 8	- 13	+ 16	+ 23	+ 8
Sask.	+ 8	+ 9	+ 6	+ 23	+ 37	+ 8	+ 5	+ 7	+ 3
Alta.	+ 4	+ 5	+ 2	- 21	- 25	- 13	+ 11	+ 7	+ 17
B.C.	- 11	- 18	+ 4	- 23	- 28	- 12	+ 3	+ 3	+ 2

The September intake of claims was up over August in all provinces except Newfoundland, Prince Edward Island, Nova Scotia and British Columbia. In comparison with one year ago, all provinces were down except Manitoba and Saskatchewan.

Percentage change in claims filed

	<u>August to September 1961</u>			<u>September 1960 to September 1961</u>			<u>August to September 1960</u>		
	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>
Canada	+ 1	+ 3	- 2	- 3	- 12	- 15	- 6	- 2	- 11
Nfld.	- 6	+ 2	- 19	- 10	- 10	- 10	+ 9	+ 11	+ 6
P.E.I.	-	+ 8	- 9	- 25	- 28	- 20	+ 23	+ 34	+ 9
N.S.	- 50	- 22	- 65	- 24	- 14	- 34	- 35	+ 4	- 52
N.B.	+ 12	+ 8	+ 19	- 11	- 12	- 9	- 9	- 15	- 1
Que.	+ 2	+ 1	+ 2	- 19	- 17	- 21	+ 2	+ 2	+ 1
Ont.	+ 9	+ 2	+ 18	- 7	- 10	- 5	- 12	- 10	- 15
Man.	+ 10	+ 13	+ 4	+ 3	+ 8	- 5	+ 23	+ 21	+ 26
Sask.	+ 17	+ 26	+ 1	+ 28	+ 29	+ 26	+ 19	+ 28	+ 4
Alta.	+ 11	+ 14	+ 7	- 22	- 16	- 30	+ 14	+ 17	+ 10
B.C.	- 3	+ 7	- 14	- 18	- 14	- 24	- 4	+ 1	- 9

.. Figures not available.

- Nil.

Summary table

Activity	Sept. 1961	Aug. 1961	Sept. 1960	% Change from		Cumulative data			
				Aug. 1961	Sept. 1960	January to September		12 months ending September	
						1961	1960	1961	1960
	(Thousands)					(Thousands)		(Thousands)	
Insured population as at month-end	..	3,945	3,998	..	..	..	4,138*	..	4,142*
Initial and renewal claims filed	122	121	140	+ 1	- 13	1,692	1,769	2,623	2,641
Claimants currently reporting to local offices	229	229	280	-	- 18	510*	517*	514*	500*
Beneficiaries (weekly average)	173	187	223	- 7	- 22	477*	473*	433*	416*
Weeks compensated	693	821	935	- 16	- 26	17,910	17,861	21,650	20,888
Benefit paid	\$ 16,082	18,866	21,186	- 15	- 24	426,470	394,836	513,470	458,743
Average weekly benefit	\$ 23.22	22.98	22.65	+ 1	+ 3	23.81	22.11	23.72	21.96

Monthly average.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

End of:	Total	Employed	Claimants
1961 - August	3,945,000	3,715,700	229,300
July	3,971,000	3,715,700	255,300
June	3,943,000	3,676,100	266,900
May	3,891,000	3,550,000	341,000
April	4,126,000	3,412,900	713,100
March	4,210,000	3,372,000	838,000
February	4,247,000	3,374,200	872,800
January	4,240,000	3,393,100	846,900
1960 - December	4,251,000	3,496,900	754,100
November	4,110,000	3,624,800	485,200
October	4,002,000	3,671,800	330,200
September	3,998,000	3,718,500	279,500
August	4,003,000	3,722,800	280,200

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province. (1)

Prov.	1961 - September - 1960					
	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	121,980	69,836	52,144	140,328	79,173	61,155
Nfld.	1,702	1,127	575	1,894	1,252	642
P.E.I.	238	142	96	316	196	120
N.S.	4,866	2,663	2,203	6,424	3,081	3,343
N.B.	3,434	1,997	1,437	3,855	2,272	1,583
Que.	32,647	19,102	13,545	40,299	23,117	17,182
Ont.	50,571	27,411	23,160	54,644	30,296	24,348
Man.	4,307	2,737	1,570	4,198	2,544	1,654
Sask.	2,912	1,933	979	2,280	1,504	776
Alta.	5,736	3,476	2,260	7,361	4,151	3,210
B.C.	15,567	9,248	6,319	19,057	10,760	8,297

(1) In addition, revised claims received numbered 37,640.

Table 3. - Claimants Currently Reporting to Local Offices by Number of Weeks on Claim, Province and Sex, and Percentage Postal.

(Counted on last working day of the month)

Prov. and Sex	Total claimants	Number of weeks on claim							Percent- age Postal	September 30, 1960 Total claimants
		2 or Less	3-4	5-8	9-12	13-16	17-20	Over 20		
	September 29, 1961									
CANADA -	229,197	83,875	24,653	31,972	21,872	16,023	12,021	38,781	25.8	279,531
MALE	153,887	62,774	17,252	21,073	13,021	9,089	6,911	23,767	26.5	186,162
FEMALE	75,310	21,101	7,401	10,899	8,851	6,934	5,110	15,014	24.4	93,369
Nfld.	4,583	1,148	449	755	507	307	252	1,165	60.1	5,244
Male	3,599	943	355	619	390	214	180	898	62.1	4,112
Female	984	205	94	136	117	93	72	267	52.8	1,132
P.E.I.	641	135	76	89	107	64	45	125	57.9	785
Male	391	87	46	58	74	35	29	62	65.0	482
Female	250	48	30	31	33	29	16	63	46.8	303
N.S.	10,966	3,033	1,379	1,625	1,041	795	606	2,487	32.6	12,417
Male	8,451	2,371	1,114	1,274	768	551	453	1,920	32.6	9,632
Female	2,515	662	265	351	273	244	153	567	32.8	2,785
N.B.	7,515	2,287	812	1,032	771	571	424	1,618	47.4	9,122
Male	5,194	1,701	594	695	498	341	249	1,116	49.8	6,767
Female	2,321	586	218	337	273	230	175	502	42.1	2,355
Que.	67,696	22,976	7,354	9,525	7,025	5,343	4,020	11,453	27.0	84,717
Male	45,481	17,038	5,428	6,469	4,179	3,036	2,314	7,017	27.7	56,271
Female	22,215	5,938	1,926	3,056	2,846	2,307	1,706	4,436	25.5	28,446
Ont.	85,990	36,030	8,563	11,518	7,413	5,214	3,898	13,354	19.7	105,656
Male	58,071	27,742	5,789	7,486	4,362	2,825	2,129	7,738	19.4	68,643
Female	27,919	8,288	2,774	4,032	3,051	2,389	1,769	5,616	20.2	37,013
Man.	8,755	2,605	1,027	1,249	1,036	776	567	1,495	23.3	8,837
Male	5,562	1,785	649	760	592	432	330	1,014	24.7	5,148
Female	3,193	820	378	489	444	344	237	481	21.0	3,689
Sask.	5,806	1,747	669	928	650	456	351	1,005	40.4	4,707
Male	3,376	1,159	407	536	335	227	189	523	43.2	2,466
Female	2,430	588	262	392	315	229	162	482	36.5	2,241
Alta.	10,442	3,664	1,012	1,593	1,021	779	656	1,717	27.6	13,178
Male	6,078	2,387	583	850	509	417	362	970	30.6	8,146
Female	4,364	1,277	429	743	512	362	294	747	23.5	5,032
B.C.	26,803	10,250	3,312	3,658	2,301	1,718	1,202	4,362	24.0	34,868
Male	17,684	7,561	2,287	2,326	1,314	1,011	676	2,509	24.9	24,495
Female	9,119	2,689	1,025	1,332	987	707	526	1,853	22.3	10,373

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.*

Prov.	A d j u d i c a t e d					P e n d i n g	
	Total	Entitled to Benefit		Not Entitled to Benefit		Initial	Renewal
		Initial	Renewal	Initial	Renewal		
<u>September - 1961</u>							
Canada -	115,995	38,964	45,734	26,826	4,471	22,964	13,190
Nfld.	1,695	544	493	565	93	347	140
P.E.I.	234	77	82	61	14	37	19
N.S.	5,622	2,368	2,093	986	175	723	406
N.B.	3,188	1,086	1,159	837	106	575	420
Que.	31,378	10,582	11,952	7,690	1,154	6,261	3,615
Ont.	45,964	14,897	20,061	9,242	1,764	10,663	5,627
Man.	4,365	1,619	1,406	1,189	151	390	383
Sask.	2,768	1,040	826	748	154	477	267
Alta.	5,725	1,967	2,053	1,456	249	826	558
B.C.	15,056	4,784	5,609	4,052	611	2,665	1,755
<u>September - 1960</u>							
Canada -	143,276	52,738	56,482	29,605	4,451	21,409	13,005
Nfld.	1,740	637	543	497	63	474	163
P.E.I.	306	114	117	62	13	59	22
N.S.	6,315	1,827	3,207	1,086	195	979	475
N.B.	4,070	1,547	1,516	874	133	604	327
Que.	41,451	15,287	15,960	8,961	1,243	6,307	3,632
Ont.	56,778	22,148	22,260	10,679	1,691	8,223	5,126
Man.	4,107	1,540	1,509	915	143	512	347
Sask.	2,175	851	667	583	74	358	188
Alta.	7,385	2,644	2,842	1,612	287	1,217	1,119
B.C.	18,949	6,143	7,861	4,336	609	2,676	1,606

* In addition 40,908 revised claims were disposed of. Of these, 3,896 were special requests not granted and 1,448 were appeals by claimants. There were 9,738 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during September 1961 and 1960 with Chief Reasons for Non-entitlement.

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Benefit period not established	1961*	17,334	353	34	618	560	5,226	5,470	751	448	813	3,061
	1960	20,060	336	32	722	577	6,368	6,943	459	307	1,000	3,316
Claimants disqualified	1961	33,624	570	88	1,057	703	11,549	12,618	1,006	908	1,784	3,341
	1960	28,746	487	118	1,057	871	9,326	10,812	1,074	653	1,523	2,825
Not unemployed	1961	594	20	3	41	22	179	158	33	35	34	69
	1960	491	23	1	23	26	170	166	15	14	18	35
Not capable of and not available for work	1961	8,772	132	23	272	201	2,655	3,410	335	261	610	873
	1960	8,764	148	25	269	253	2,690	3,665	352	238	447	677
Loss of work due to a labour dispute	1961	252	-	-	3	2	89	55	-	52	42	9
	1960	474	-	1	3	1	90	193	48	-	120	18
Refused offer of work and neglected opportunity to work	1961	2,297	6	22	91	25	880	892	57	29	105	190
	1960	2,178	16	25	81	39	841	799	97	39	111	130
Discharged for misconduct	1961	1,201	24	7	36	20	432	470	34	19	63	96
	1960	1,241	30	4	39	31	479	479	30	13	50	86
Voluntarily left employment without just cause	1961	6,862	119	17	248	187	2,137	2,350	306	185	479	834
	1960	7,052	104	18	289	219	2,104	2,509	282	169	481	877
Other reasons	1961	13,646	269	16	366	246	5,177	5,283	241	327	451	1,270
	1960	8,546	166	44	353	302	2,952	3,001	250	180	296	1,002

* Previously failed on initial claim but subsequently established on revised claim during September.

Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average per week	
	1961 - September - 1960	
	(in thousands)	
Canada -	173.2	222.7
Newfoundland	3.5	3.8
Prince Edward Island	0.6	0.7
Nova Scotia	9.5	9.2
New Brunswick	6.0	7.6
Quebec	51.9	66.5
Ontario	62.5	89.9
Manitoba	6.8	6.2
Saskatchewan	4.3	3.7
Alberta	7.1	9.0
British Columbia	20.8	26.1

Table 7. - Benefit Payments, by Province.

Prov.	1961 - September - 1960			
	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)
Canada -	692,684	16,082,313	935,396	21,186,260
Nfld.	13,972	317,605	15,876	348,895
P.E.I.	2,499	49,828	2,963	56,623
N.S.	38,145	889,849	38,492	817,107
N.B.	24,083	509,759	32,125	678,914
Que.	207,632	4,764,191	279,371	6,070,122
Ont.	250,193	5,845,200	377,449	8,861,929
Man.	27,017	602,352	26,184	553,504
Sask.	17,244	374,793	15,326	315,924
Alta.	28,550	674,941	37,988	855,515
B.C.	83,349	2,053,795	109,622	2,627,727

Table 8. - Number of Weeks of Benefit, by Province.

Province	Complete Weeks	Partial Weeks	
		T o t a l	Due to Excess Earnings

September - 1961

Canada -	627,365	65,319	46,202
Newfoundland	12,148	1,824	1,466
Prince Edward Island	2,335	164	125
Nova Scotia	32,895	5,250	3,937
New Brunswick	20,776	3,307	2,421
Quebec	191,117	16,515	10,640
Ontario	226,945	23,248	16,508
Manitoba	24,922	2,095	1,456
Saskatchewan	15,839	1,405	993
Alberta	25,769	2,781	1,890
British Columbia	74,619	8,730	6,766

September - 1960

Canada -	861,148	74,248	51,985
Newfoundland	14,028	1,848	1,586
Prince Edward Island	2,786	177	151
Nova Scotia	33,002	5,490	4,485
New Brunswick	28,274	3,851	2,824
Quebec	259,734	19,637	12,603
Ontario	350,461	26,988	18,676
Manitoba	24,152	2,032	1,408
Saskatchewan	14,236	1,090	768
Alberta	34,729	3,259	2,252
British Columbia	99,746	9,876	7,232

Glossary of Terms

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme.

Claimant population: The count of persons currently reporting to the local offices as at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of

unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Claimants currently reporting to local offices: All persons currently reporting to local offices to claim unemployment insurance benefit, either regular, seasonal or fishing. Under the Unemployment Insurance Act a person may claim benefit for any week during which he did not work a full working week.

Number of weeks on claim: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous claim document to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no disqualification imposed and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that the claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and

constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Failure rate: The number of initial claims on which a benefit period was not established in a month expressed as a per cent of **initial** claims cleared during that month. During the period when seasonal benefit is effective, the failure rate represents the net cases with insufficient contributions to qualify for either regular, seasonal or fishing benefit. In some cases additional contributions are located necessitating a recomputation whereby the claimant subsequently establishes a benefit period. No account is taken of such cases.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings; resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$15.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$17.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.

Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

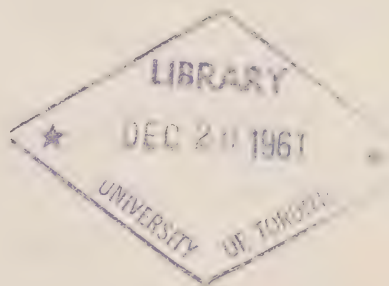
Fishermen: For purposes of regular benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks. For purposes of seasonal benefit, however, any claimant whose qualifying contributions include even one fishing contribution week is classed as a fishing claimant.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.



STATISTICAL REPORT ON THE OPERATION OF THE UNEMPLOYMENT INSURANCE ACT OCTOBER 1961

(Compiled from material supplied by the Unemployment Insurance Commission)



Published by Authority of
The Honourable George Hees, Minister of Trade and Commerce

DOMINION BUREAU OF STATISTICS

Labour Division

Unemployment Insurance Section

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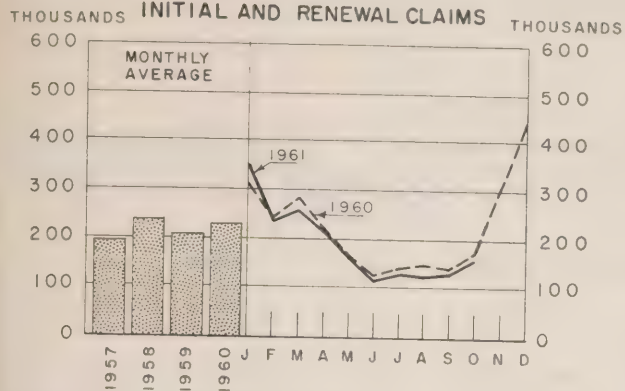
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Historical data since 1941 are contained in the July 1961 issue in this series.

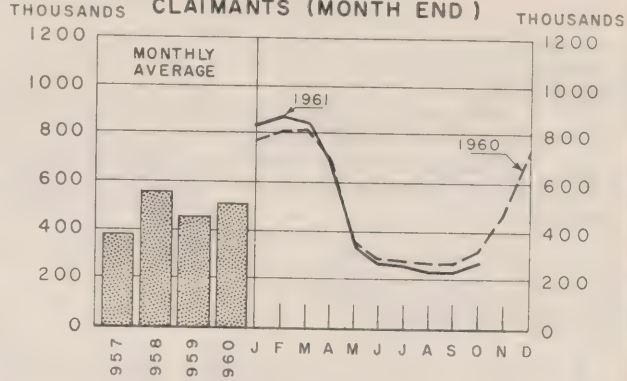
For information regarding the personal characteristics, occupational and industrial status of both the insured population and persons establishing claims, see the "Annual Report on Benefit Periods Established and Terminated under the Unemployment Insurance Act", D.B.S. Labour Division, Unemployment Insurance Section.

UNEMPLOYMENT INSURANCE ACTIVITIES

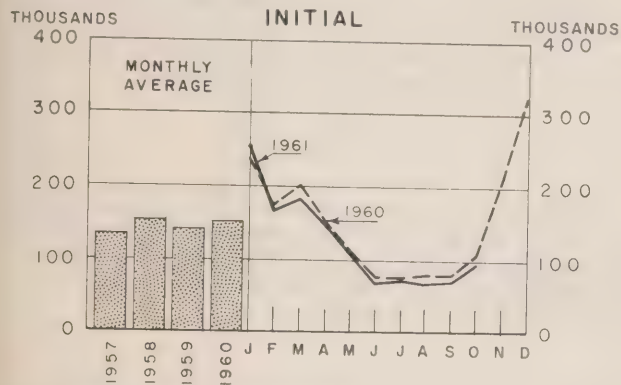
INITIAL AND RENEWAL CLAIMS



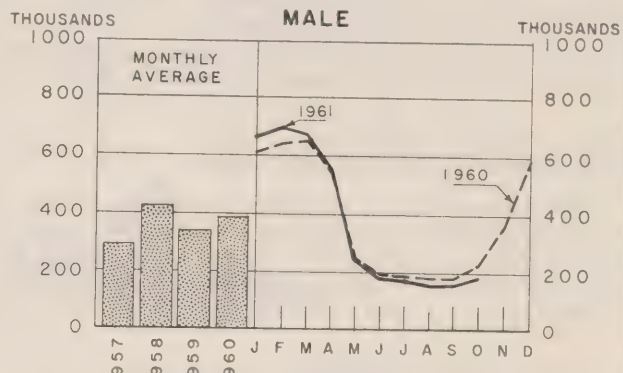
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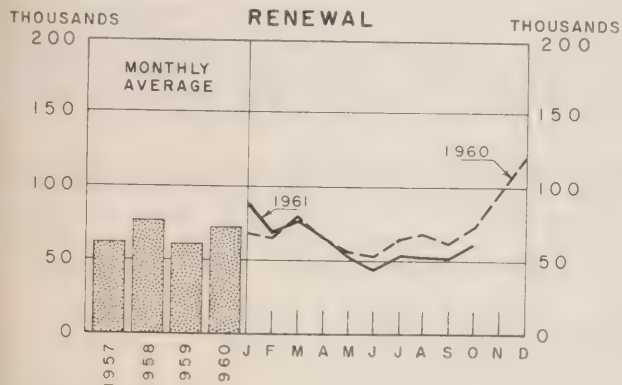
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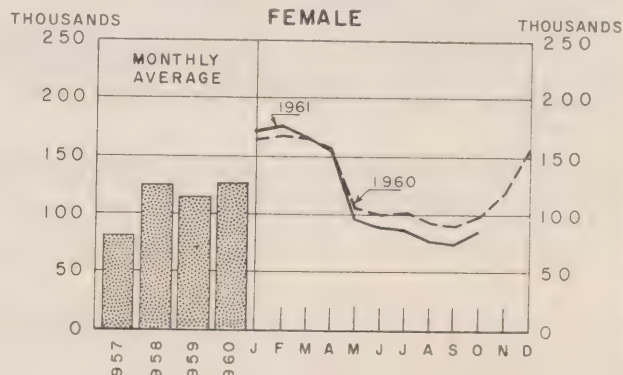
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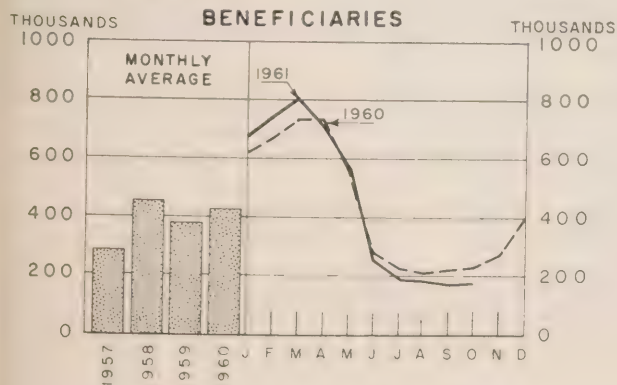
RENEWAL



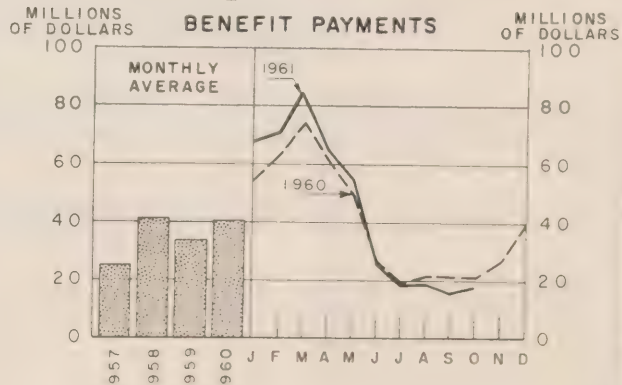
FEMALE



BENEFICIARIES



BENEFIT PAYMENTS



CLAIMS AND BENEFIT PAYMENTS

October 1961

Claimants at month-end: volume and type

Claimants for unemployment insurance benefit on October 31 numbered 268,700. While this represents an increase of 39,500 over the 229,200 recorded on September 29, it is 61,500 below the total of 330,200 for the corresponding date last year. Eight out of ten of the additional claimants on October 31 were males.

Initial and renewal claims: receipt and disposal

A total of 158,100 initial and renewal claims was filed during October. This compares with 122,000 for September and 178,200 for October 1960. The proportion of initial claims rose slightly to 61 per cent during October, versus 57 per cent for September and 58 per cent for October 1960. A rise in claims is usually accompanied by a relatively greater increase in initial claims; however, the September to October increase in initial claims this year was somewhat greater than last year.

Beneficiaries and Benefit Payments

The average weekly estimate of beneficiaries was 173,300 for October, unchanged from September and almost 53,000 below the estimate of 225,900 for October 1960. Benefit payments amounted to \$17 million during October, versus \$16 million for September and \$21 million during October 1960. The average benefit payment per week compensated was \$23.52 for October, \$23.22 for September and \$22.86 for October 1960.

Claims and Benefit Payments by province

The September-to-October increase in the month-end claimant count was relatively greater in the Prairie provinces and British Columbia than elsewhere. In all provinces but Nova Scotia and Ontario the percentage increase exceeded the national rate. The increase for males was more pronounced than for females.

In relation to the same month last year all provinces showed a decline except Manitoba and Saskatchewan, where small increases occurred.

Percentage change in month-end claimant count

	September 29 to October 31, 1961			October 31, 1960 to October 31, 1961			September 30 to October 31, 1960		
	Total	Male	Female	Total	Male	Female	Total	Male	Female
Canada	+ 17	+ 21	+ 11	- 19	- 19	- 17	+ 18	+ 24	+ 7
Nfld.	+ 19	+ 25	- 4	- 21	- 21	- 19	+ 31	+ 39	+ 3
P.E.I.	+ 19	+ 20	+ 18	- 15	- 20	- 5	+ 14	+ 22	+ 2
N.S.	+ 11	+ 10	+ 11	- 14	- 17	-	+ 13	+ 17	-
N.B.	+ 23	+ 25	+ 20	- 18	- 23	- 1	+ 24	+ 25	+ 20
Que.	+ 18	+ 22	+ 8	- 20	- 18	- 23	+ 17	+ 21	+ 9
Ont.	+ 5	+ 4	+ 8	- 24	- 24	- 22	+ 12	+ 16	+ 5
Man.	+ 57	+ 76	+ 23	+ 11	+ 20	- 5	+ 39	+ 59	+ 11
Sask.	+ 27	+ 44	+ 3	+ 6	+ 9	+ 2	+ 47	+ 81	+ 10
Alta.	+ 41	+ 56	+ 20	- 11	- 16	+ 2	+ 25	+ 39	+ 3
B.C.	+ 31	+ 39	+ 16	- 19	- 24	- 7	+ 25	+ 32	+ 10

The October claim intake constituted a rise in excess of 40 per cent in all provinces except Ontario (8 per cent) and Nova Scotia (14 per cent). Nova Scotia experienced the sharpest decline from last year's claim load, the current level being 45 per cent lower than last October.

Percentage change in claims filed

	<u>September to October 1961</u>			<u>October 1960 to October 1961</u>			<u>September to October 1960</u>		
	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>
Canada	+ 30	+ 39	+ 17	- 11	- 7	- 18	+ 27	+ 31	+ 21
Nfld.	+ 64	+ 76	+ 41	- 17	- 14	- 24	+ 79	+ 85	+ 66
P.E.I.	+ 62	+ 85	+ 27	- 17	- 13	- 23	+ 47	+ 55	+ 33
N.S.	+ 14	+ 25	+ 1	- 45	- 27	- 60	+ 57	+ 48	+ 66
N.B.	+ 47	+ 53	+ 38	- 10	- 12	- 7	+ 46	+ 54	+ 35
Que.	+ 42	+ 47	+ 34	- 9	- 6	- 13	+ 26	+ 29	+ 22
Ont.	+ 8	+ 18	- 5	- 13	- 10	- 17	+ 14	+ 19	+ 9
Man.	+ 65	+ 69	+ 59	+ 1	-	+ 2	+ 68	+ 81	+ 49
Sask.	+ 60	+ 65	+ 49	+ 11	+ 16	+ 2	+ 83	+ 83	+ 83
Alta.	+ 71	+ 81	+ 55	- 1	+ 7	- 12	+ 34	+ 42	+ 24
B.C.	+ 42	+ 47	+ 34	- 9	- 4	- 17	+ 27	+ 31	+ 23

Industrial Classification(1) of persons filing
new claims for Unemployment Insurance during September

Special monthly tabulations have recently been instituted to record the number of new claimants for unemployment insurance benefit. These have been designed to indicate the distribution of new unemployment among the insured population by large industrial groups for each province. Changes in the industrial composition of new claimants should be more sensitive indicators of the industrial source of unemployment than total counts of claimants. This series should become increasingly useful as historical data are accumulated.

The industrial classification of the new claimants is based on information given by the claimant regarding his most recent employment. This is noted on the document (UIC 417) completed in conjunction with the filing of an initial claim. The period of employment with this employer may have been short, and therefore may not be representative of his usual industrial attachment. However, in examining the documents for industrial attachment no allowance was made for such cases.

The primary purpose of this analysis is to provide information on provincial distribution of the new claimants by industry. This information is not available from any other source on a monthly basis although "The Labour Force"(2) at intervals does provide an industry distribution. No classification by province and industry is available, however, from this source. Further, such data do not distinguish between the newly unemployed and those whose current spell of unemployment commenced in an earlier month.

The present investigation relates only to the insured unemployed. However, since the Unemployment Insurance Act covers about 80 per cent of all non-agricultural paid workers, these data are representative of a large segment of the Canadian workers.

Only the new cases were examined, i.e. the study excludes transitional cases in respect of persons terminating one claim and seeking to re-establish a subsequent one.

During September separations from manufacturing, trade, construction and service were significant in all provinces. The relative importance of an industry within a province was to some extent associated with the industrial structure of the province.

(1) See Technical Note in Glossary of Terms.

(2) Prepared in the Special Surveys Division of D.B.S.

More than a third of the cases in Nova Scotia, Quebec and Ontario were from manufacturing. In Ontario transportation equipment industries accounted for a substantial proportion of manufacturing layoffs. Steel and fish processing plants contributed the major part of separations in this industry in Nova Scotia. In Quebec manufacturing separations were not concentrated to the same extent. However, sawmills, clothing factories and paper products plants were responsible for appreciable numbers.

All provinces showed a substantial concentration of separations from trade ranging from about 33 per cent in Prince Edward Island to about 14 per cent in Quebec. Claimants terminating employment in the service industries were less important in the Atlantic provinces than elsewhere in keeping with the relatively smaller numbers in this industry.

Between 15 and 20 per cent of the new cases in Newfoundland, Prince Edward Island, Quebec, Saskatchewan and Alberta were from construction; elsewhere the number of cases was relatively lower.

The per cent distribution of cases by industry and province is as follows:

	<u>Nfld.</u>	<u>P.E.I.</u>	<u>N.S.</u>	<u>N.B.</u>	<u>Que.</u>	<u>Ont.</u>	<u>Man.</u>	<u>Sask.</u>	<u>Alta.</u>	<u>B.C.</u>
	Per cent									
Forestry	3.4	-	3.3	10.0	3.2	1.4	4.5	0.4	1.1	3.7
Fishing & trapping	1.1	-	2.2	0.4	-	-	0.3	-	0.1	0.2
Mining	5.5	1.7	2.4	2.1	1.0	1.7	2.3	1.9	3.7	6.5
Manufacturing	15.8	5.4	35.5	27.4	34.0	43.2	20.4	9.3	14.8	25.2
Construction	19.5	15.5	9.6	10.4	18.7	10.7	13.8	17.8	17.6	11.5
Transportation communication & other utilities	14.0	16.4	8.4	10.9	6.6	5.3	13.3	9.2	5.9	8.5
Trade	21.2	32.6	17.8	18.6	13.6	16.1	16.9	23.9	21.5	17.6
Wholesale	5.2	10.3	3.6	4.4	3.3	3.4	7.1	6.9	7.8	5.5
Retail	16.0	22.3	14.2	14.2	10.3	12.7	9.8	17.0	13.7	12.1
Finance, Insurance & Real Estate	1.4	6.0	2.2	2.3	2.6	2.3	3.1	3.0	2.4	3.3
Service	6.9	14.6	10.3	12.4	15.7	13.0	15.8	22.5	19.4	16.8
Public Administration & Defence	10.0	7.8	7.1	4.0	3.8	5.0	7.6	6.9	10.7	5.8
Other	0.8	-	0.8	1.6	1.5	1.3	2.3	4.9	2.6	1.0
Total	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0

.. Figures not available.

- Nil.

Summary table

Activity	Oct. 1961	Sept. 1961	Oct. 1960	% Change from		Cumulative data			
				Sept. 1961	Oct. 1960	January to October		12 months ending October	
						1961	1960	1961	1960
	(Thousands)					(Thousands)		(Thousands)	
Insured population as at month-end	..	3,948	4,002	..	..	..	4,125*	..	4,139*
Initial and renewal claims filed	158	122	178	+ 30	- 11	1,850	1,948	2,603	2,668
Claimants currently reporting to local offices	269	229	330	+ 17	- 19	486*	498*	508*	507*
Beneficiaries (weekly average)	173	173	226	-	- 23	446*	449*	428*	421*
Weeks compensated	728	693	903	+ 5	- 19	18,638	18,764	21,475	21,121
Benefit paid \$	17,115	16,082	20,651	+ 6	- 17	443,585	415,487	509,935	465,628
Average weekly benefit \$	23.52	23.22	22.86	+ 1	+ 3	23.80	22.14	23.75	22.05

* Monthly average.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

End of:	Total	Employed	Claimants
1961 - September	3,948,000	3,718,800	229,200
August	3,987,000	3,757,700	229,300
July	3,971,000	3,715,700	255,300
June	3,943,000	3,676,100	266,900
May	3,891,000	3,550,000	341,000
April	4,126,000	3,412,900	713,100
March	4,210,000	3,372,000	838,000
February	4,247,000	3,374,200	872,800
January	4,240,000	3,393,100	846,900
1960 - December	4,251,000	3,496,900	754,100
November	4,110,000	3,624,800	485,200
October	4,002,000	3,671,800	330,200
September	3,998,000	3,718,500	279,500

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province. (1)

Prov.	1961 - October - 1960					
	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	158,060	96,870	61,190	178,211	103,919	74,292
Nfld.	2,797	1,986	811	3,386	2,319	1,067
P.E.I.	385	263	122	463	304	159
N.S.	5,549	3,333	2,216	10,098	4,562	5,536
N.B.	5,045	3,057	1,988	5,634	3,493	2,141
Que.	46,260	28,130	18,130	50,828	29,924	20,904
Ont.	54,436	32,429	22,007	62,406	35,963	26,443
Man.	7,109	4,615	2,494	7,060	4,603	2,457
Sask.	4,648	3,194	1,454	4,175	2,754	1,421
Alta.	9,782	6,286	3,496	9,878	5,900	3,978
B.C.	22,049	13,577	8,472	24,283	14,097	10,186

(1) In addition, revised claims received numbered 38,732

Table 3. - Claimants Currently Reporting to Local Offices by Number of Weeks on Claim, Province and Sex, and Percentage Postal.

(Counted on last working day of the month)

Prov. and Sex	Total claimants	Number of weeks on claim							Percent- age Postal	October 31, 1960 Total claimants
		2 or Less	3-4	5-8	9-12	13-16	17-20	Over 20		
	October 31, 1961									
CANADA -	268,682	104,835	34,446	40,863	23,799	16,323	11,584	36,832	26.7	330,223
MALE	185,454	80,254	24,754	27,473	14,800	9,421	6,380	22,372	27.8	230,025
FEMALE	83,228	24,581	9,692	13,390	8,999	6,902	5,204	14,460	24.3	100,198
Nfld.	5,461	2,052	564	717	437	323	235	1,133	62.7	6,886
Male	4,513	1,843	455	565	341	229	161	919	64.8	5,718
Female	948	209	109	152	96	94	74	214	52.7	1,168
P.E.I.	765	289	73	115	64	50	46	128	55.3	896
Male	471	212	44	63	36	30	21	65	59.0	588
Female	294	77	29	52	28	20	25	63	49.3	308
N.S.	12,134	3,558	1,509	2,041	1,273	789	569	2,395	36.1	14,069
Male	9,332	2,845	1,176	1,553	970	548	395	1,845	37.0	11,277
Female	2,802	713	333	488	303	241	174	550	33.0	2,792
N.B.	9,272	3,341	1,259	1,392	766	573	393	1,548	51.8	11,286
Male	6,484	2,559	882	969	481	349	228	1,016	53.6	8,456
Female	2,788	782	377	423	285	224	165	532	47.7	2,830
Que.	79,590	30,585	10,200	12,022	7,171	5,089	3,845	10,678	27.3	99,111
Male	55,591	23,481	7,648	8,407	4,542	2,931	2,090	6,492	28.2	67,991
Female	23,999	7,104	2,552	3,615	2,629	2,158	1,755	4,186	25.1	31,120
Ont.	90,451	35,051	11,749	13,761	8,158	5,451	3,765	12,516	20.3	118,603
Male	60,316	25,962	8,092	8,993	5,006	3,149	1,963	7,151	20.1	79,761
Female	30,135	9,089	3,657	4,768	3,152	2,302	1,802	5,365	20.6	38,842
Man.	13,703	6,471	1,284	1,820	1,051	882	613	1,582	19.1	12,294
Male	9,782	5,122	886	1,187	672	513	370	1,032	20.4	8,185
Female	3,921	1,349	398	633	379	369	243	550	15.9	4,109
Sask.	7,356	2,573	1,051	1,238	740	494	323	937	42.1	6,917
Male	4,846	1,974	752	787	419	258	163	493	44.9	4,463
Female	2,510	599	299	451	321	236	160	444	36.7	2,454
Alta.	14,717	6,304	1,877	2,104	1,373	865	560	1,634	27.8	16,468
Male	9,474	4,820	1,207	1,166	685	411	284	901	30.7	11,305
Female	5,243	1,484	670	938	688	454	276	733	22.4	5,163
B.C.	35,233	14,611	4,880	5,653	2,766	1,807	1,235	4,281	24.9	43,693
Male	24,645	11,436	3,612	3,783	1,648	1,003	705	2,458	26.1	32,281
Female	10,588	3,175	1,268	1,870	1,118	804	530	1,823	22.1	11,412

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.*

Prov.	A d j u d i c a t e d					P e n d i n g	
	Total	Entitled to Benefit		Not Entitled to Benefit		Initial	Renewal
		Initial	Renewal	Initial	Renewal		
<u>October - 1961</u>							
Canada -	146,330	51,689	50,948	37,588	6,105	30,557	17,327
Nfld.	2,302	816	605	803	78	714	268
P.E.I.	328	139	97	74	18	87	26
N.S.	5,137	1,796	1,884	1,255	202	1,005	536
N.B.	4,580	1,576	1,779	1,075	150	981	479
Que.	40,450	13,807	14,301	10,394	1,948	10,190	5,496
Ont.	54,723	19,773	19,288	13,248	2,414	10,071	5,932
Man.	6,157	2,467	1,830	1,652	208	886	839
Sask.	4,010	1,543	1,172	1,183	112	945	437
Alta	8,292	3,141	2,686	2,211	254	1,760	1,114
B.C.	20,351	6,631	7,306	5,693	721	3,918	2,200
<u>October - 1960</u>							
Canada -	162,512	56,913	65,418	35,991	4,190	32,424	17,689
Nfld.	2,729	1,036	842	783	68	974	320
P.E.I.	387	136	134	107	10	120	37
N.S.	9,168	2,572	4,889	1,512	195	1,457	927
N.B.	4,906	1,847	1,801	1,127	131	1,123	536
Que.	46,246	16,672	18,440	10,033	1,101	9,526	4,995
Ont.	58,080	20,190	23,797	12,584	1,509	11,412	6,263
Man.	6,071	2,379	1,978	1,522	192	1,214	634
Sask.	3,453	1,263	1,132	967	91	882	386
Alta.	9,449	3,488	3,786	1,963	212	1,611	1,060
B.C.	22,023	7,330	8,619	5,393	681	4,105	2,531

* In addition 37,739 revised claims were disposed of. Of these, 4,559 were special requests not granted and 1,730 were appeals by claimants. There were 10,731 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during October, 1961 and 1960 with Chief Reasons for Non-entitlement.

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Benefit period not established	1961*	26,408	573	42	916	798	7,194	8,694	1,184	833	1,611	4,563
	1960	27,539	594	66	1,149	894	7,890	9,329	1,033	661	1,407	4,516
Claimants disqualified	1961	32,591	518	129	985	781	10,835	12,476	1,148	893	1,487	3,339
	1960	25,661	501	117	1,023	801	7,906	9,708	1,023	629	1,363	2,590
Not unemployed	1961	697	27	4	26	20	179	220	29	61	45	86
	1960	487	18	1	44	20	136	130	22	33	34	49
Not capable of and not available for work	1961	8,478	136	27	227	242	2,466	3,170	379	385	436	1,010
	1960	7,234	118	19	264	198	2,046	2,985	329	219	453	603
Loss of work due to a labour dispute	1961	2,903	-	-	3	1	1,644	1,253	1	-	-	1
	1960	196	3	-	1	-	96	87	2	-	4	3
Refused offer of work and neglected opportunity to work	1961	1,741	7	37	85	48	632	630	31	37	86	148
	1960	1,504	3	18	65	59	506	539	80	54	99	81
Discharged for misconduct	1961	1,206	23	3	44	25	457	448	35	23	49	99
	1960	1,123	24	4	33	24	394	472	23	13	42	94
Voluntarily left employment without just cause	1961	7,068	140	24	245	193	2,061	2,452	359	225	476	893
	1960	6,582	146	32	259	224	1,878	2,224	356	191	459	813
Other reasons	1961	10,498	185	34	355	252	3,396	4,303	314	162	395	1,102
	1960	8,535	189	43	357	276	2,850	3,271	211	119	272	947

* Previously failed on initial claim but subsequently established on revised claim during October

Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average per week	
	1961 - October - 1960	
	(in thousands)	
Canada -	173.3	225.9
Newfoundland	3.4	4.0
Prince Edward Island	0.5	0.6
Nova Scotia	8.4	10.5
New Brunswick	5.8	7.7
Quebec	51.2	67.2
Ontario	63.6	85.9
Manitoba	7.2	7.1
Saskatchewan	4.4	3.9
Alberta	7.9	10.8
British Columbia	21.0	28.2

Table 7. - Benefit Payments, by Province.

Prov.	1961 - October - 1960			
	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)
Canada -	727,724	17,115,047	903,403	20,650,922
Nfld.	14,126	302,577	15,799	342,739
P.E.I.	2,031	40,030	2,462	46,856
N.S.	35,380	799,782	41,903	917,198
N.B.	24,286	513,213	30,700	657,156
Que.	214,945	4,982,307	268,984	5,948,623
Ont.	267,220	6,421,034	343,642	8,072,034
Man.	30,058	695,539	28,274	617,230
Sask.	18,369	418,546	15,750	333,182
Alta.	32,998	788,271	43,115	983,653
B.C.	88,311	2,153,748	112,774	2,732,251

Table 8. - Number of Weeks of Benefit, by Province.

Province	Complete Weeks	Partial Weeks	
		T o t a l	Due to Excess Earnings
<u>October - 1961</u>			
Canada -	659,029	68,695	49,174
Newfoundland	12,122	2,004	1,644
Prince Edward Island	1,871	160	122
Nova Scotia	30,232	5,148	4,112
New Brunswick	20,742	3,544	2,695
Quebec	196,654	18,291	11,915
Ontario	242,183	25,037	17,699
Manitoba	27,630	2,428	1,763
Saskatchewan	16,896	1,473	1,043
Alberta	30,179	2,819	1,980
British Columbia	80,520	7,791	6,201
<u>October - 1960</u>			
Canada -	831,188	72,215	50,984
Newfoundland	13,903	1,896	1,576
Prince Edward Island	2,287	175	131
Nova Scotia	36,355	5,548	4,631
New Brunswick	27,071	3,629	2,695
Quebec	249,027	19,957	13,091
Ontario	318,906	24,736	17,112
Manitoba	26,137	2,137	1,516
Saskatchewan	14,677	1,073	748
Alberta	39,808	3,307	2,281
British Columbia	103,017	9,757	7,203

Glossary of Terms

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme.

Claimant population: The count of persons currently reporting to the local offices as at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of

unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Claimants currently reporting to local offices: All persons currently reporting to local offices to claim unemployment insurance benefit, either regular, seasonal or fishing. Under the Unemployment Insurance Act a person may claim benefit for any week during which he did not work a full working week.

Number of weeks on claim: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous claim document to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no disqualification imposed and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that the claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and

constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$15.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$17.00 his benefit will be reduced to \$23.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.

Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class 3 is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of regular benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks. For purposes of seasonal benefit, however, any claimant whose qualifying contributions include even one fishing contribution week is classed as a fishing claimant.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

Industrial Classification of persons filing new claims for Unemployment Insurance: This information is based on a sample of documents in respect of initial claims filed in local offices during a month. To ensure that all such claims have an equal chance of being included in the study, the documents are accumulated until the end of the third week following the month in which the claim was filed.

The sampling ratio varies from one hundred per cent in the Atlantic provinces (during the period of low claim) to five per cent in Ontario. The sample embraces all new initial claims without regard to benefit status, i.e. failures as well as disqualifications are included.

At the present time only the new separations requiring an initial claim are included in this study, as these are the only documents forwarded to the Bureau for analysis. The ratio of initial to renewal claims fluctuates with the claim load, so that during the months of heavy claim, it is approximately 3.1.



STATISTICAL REPORT ON THE OPERATION OF THE UNEMPLOYMENT INSURANCE ACT NOVEMBER 1961

(Compiled from material supplied by the Unemployment Insurance Commission)



Published by Authority of
The Honourable George Hees, Minister of Trade and Commerce

DOMINION BUREAU OF STATISTICS

Labour Division

Unemployment Insurance Section

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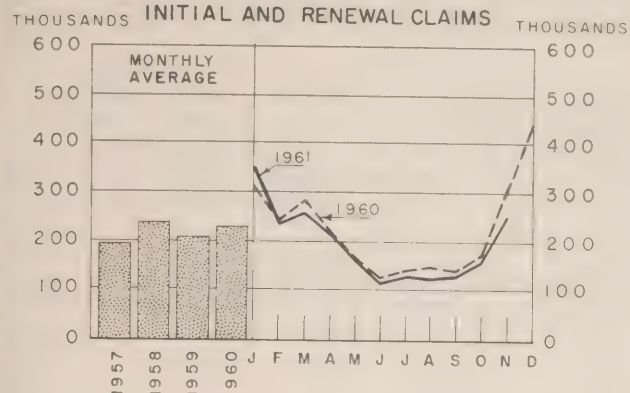
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Historical data since 1941 are contained in the July 1961 issue in this series.

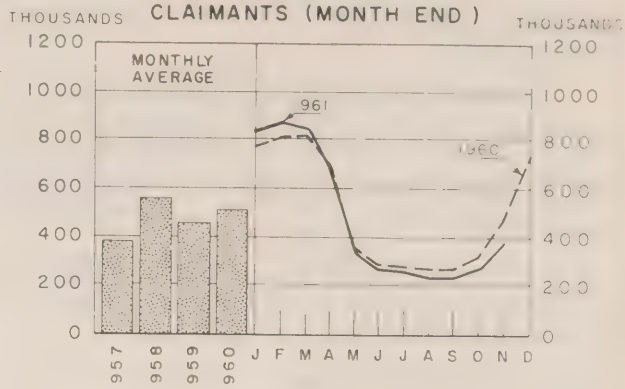
For information regarding the personal characteristics, occupational and industrial status of both the insured population and persons establishing benefit periods, see the "Annual Report on Benefit Periods Established and Terminated under the Unemployment Insurance Act", D.B.S. Labour Division, Unemployment Insurance Section.

UNEMPLOYMENT INSURANCE ACTIVITIES

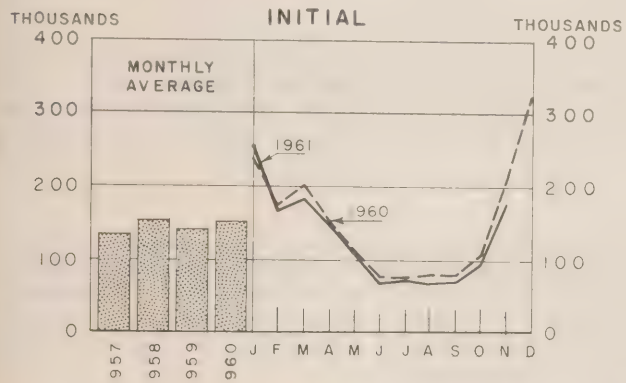
INITIAL AND RENEWAL CLAIMS



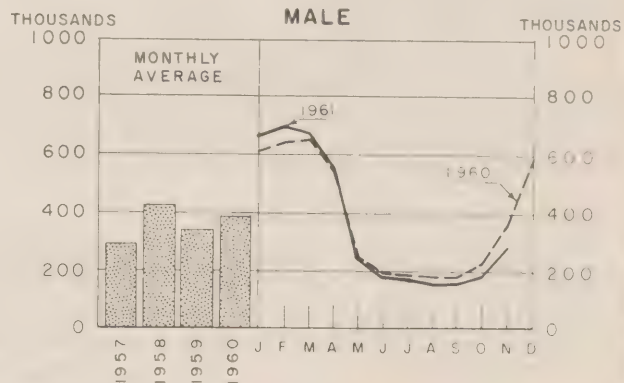
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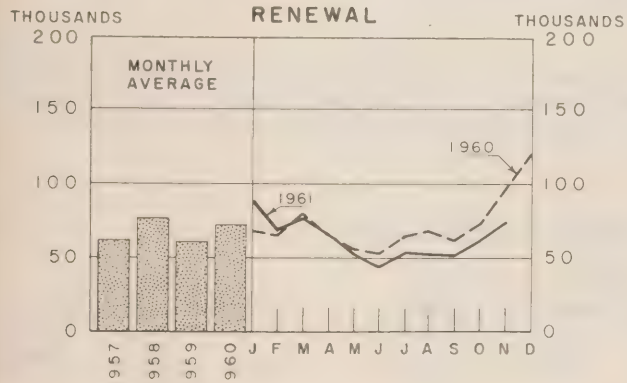
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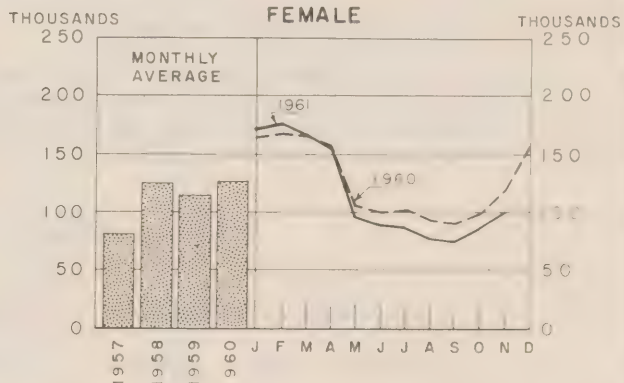
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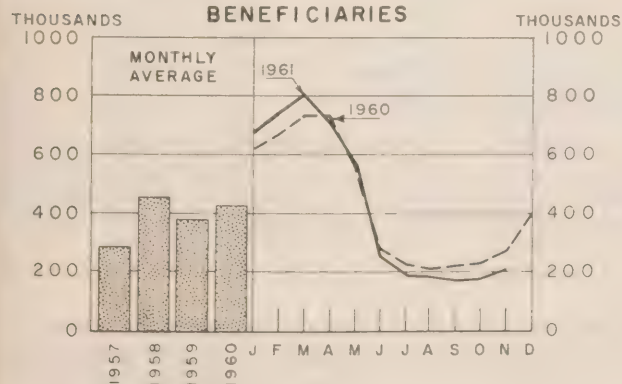
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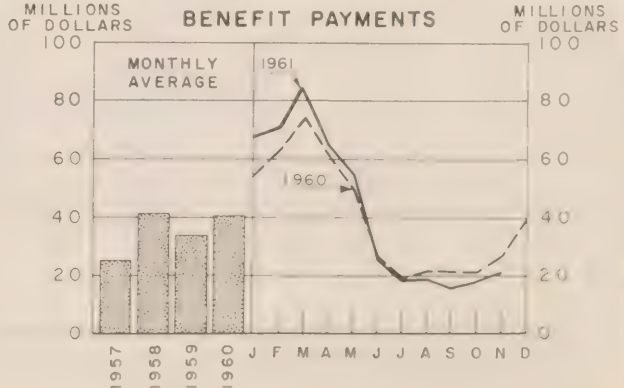
FEMALE



BENEFICIARIES



BENEFIT PAYMENTS



CLAIMS AND BENEFIT PAYMENTSNovember 1961Claimants at month-end:
volume and type

Claimants for unemployment insurance benefit on November 30 totalled 386,000. While this represents an increase of 117,300 from the 268,700 recorded on October 31, it is still about 100,000 below the total of 485,200 for November 30, 1960. Four out of five of the new claimants during November were males, whereas only 65 per cent of persons on claim more than 4 weeks were males. Some 15,000 of the current total were identified as seasonal benefit*, about the same volume as on this date last year.

The marked increase in the volume of male claimants during November was accompanied by a rise in the proportion classed as postal, which stood at 31.5 per cent on November 30 in comparison with 26.7 per cent on October 31.

Initial and renewal claims:
receipt and disposal

A total of 252,600 claims were filed at local offices during November, up 94,500 over the October total of 158,100, but about 52,000 fewer than the 304,400 claims received during November 1960. Slightly more than 70 per cent of the claims were initial, compared with 68 per cent last November and 61 per cent for October. The proportion of initial claims increases with the heavier volume of claims during the late fall and winter season.

Beneficiaries and benefit payments

The average weekly estimate of beneficiaries was 209,800 for November, 173,300 for October and 272,900 for November 1960. Benefit payments totalled \$20.9 million during November, some 20 per cent above the \$17.1 million paid out during October. Payments last November amounted to \$26.6 million. The average weekly payment per week compensated was \$23.76 for November, \$23.52 for October and \$23.19 for November 1960.

Claims and benefit payments by province

The October-to-November rise in the month-end claimant count was substantially greater for Newfoundland, Prince Edward Island and Saskatchewan than elsewhere; this was particularly true for the males. The largest relative increase in the number of female claimants occurred in Prince Edward Island, but the numbers involved were small.

Percentage change in month-end claimant count

	<u>October 31 to</u> <u>November 30, 1961</u>			<u>November 30, 1960</u> <u>to November 30, 1961</u>			<u>October 31 to</u> <u>November 30, 1960</u>		
	<u>Total</u>	<u>Male</u>	<u>Female</u>	<u>Total</u>	<u>Male</u>	<u>Female</u>	<u>Total</u>	<u>Male</u>	<u>Female</u>
Canada	+ 44	+ 54	+ 20	- 20	- 21	- 18	+ 47	+ 58	+ 21
Nfld.	+ 153	+ 180	+ 23	- 16	- 15	- 21	+ 138	+ 161	+ 26
P.E.I.	+ 142	+ 188	+ 68	- 28	- 32	- 15	+ 188	+ 240	+ 87
N.S.	+ 53	+ 63	+ 19	- 18	- 21	- 1	+ 60	+ 70	+ 21
N.B.	+ 61	+ 76	+ 26	- 20	- 24	- 7	+ 66	+ 77	+ 34
Que.	+ 35	+ 40	+ 24	- 23	- 23	- 23	+ 41	+ 49	+ 24
Ont.	+ 35	+ 44	+ 16	- 22	- 22	- 22	+ 31	+ 39	+ 15
Man.	+ 35	+ 43	+ 15	- 17	- 19	- 9	+ 81	+ 111	+ 21
Sask.	+ 87	+ 122	+ 21	-	- 1	+ 1	+ 100	+ 143	+ 22
Alta.	+ 55	+ 79	+ 10	- 17	- 20	- 7	+ 67	+ 88	+ 20
B.C.	+ 49	+ 60	+ 25	- 20	- 23	- 9	+ 50	+ 59	+ 27

* Payments under the seasonal benefit provisions of the Act cannot be made for any week of unemployment prior to November 26. However, claims processed after mid-November and failing the regular requirements are re-computed immediately under the seasonal benefit provisions and post-dated to November 26.

To some extent, the relatively heavier increment in the claimant count on November 30 for the Atlantic provinces is associated with the commencement of the seasonal benefit period and the relatively greater importance of these claims in that area. However, other developments such as curtailment of highway work contributed materially to the situation.

Significant variations in the claim load by province are shown below:

Percentage change in claims filed

	<u>October to November 1961</u>			<u>November 1960 to November 1961</u>			<u>October to November 1960</u>		
	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>
Canada	+ 60	+ 84	+ 21	- 17	- 14	- 24	+ 71	+ 100	+ 31
Nfld.	+ 249	+ 322	+ 70	- 19	- 18	- 25	+ 258	+ 343	+ 72
P.E.I.	+ 281	+ 358	+ 113	- 26	- 27	- 21	+ 330	+ 447	+ 106
N.S.	+ 98	+ 124	+ 57	- 24	- 8	- 44	+ 42	+ 77	+ 13
N.B.	+ 88	+ 133	+ 17	- 18	- 15	- 26	+ 105	+ 139	+ 48
Que.	+ 45	+ 67	+ 10	- 21	- 20	- 25	+ 67	+ 95	+ 27
Ont.	+ 44	+ 63	+ 16	- 16	- 12	- 22	+ 49	+ 67	+ 24
Man.	+ 103	+ 123	+ 65	- 2	- 1	- 3	+ 107	+ 126	+ 73
Sask.	+ 109	+ 125	+ 73	- 4	- 4	- 6	+ 143	+ 171	+ 88
Alta.	+ 60	+ 70	+ 42	- 16	- 13	- 22	+ 90	+ 109	+ 61
B.C.	+ 62	+ 93	+ 12	- 17	- 14	- 25	+ 77	+ 115	+ 24

It is worth noting that while the October-to-November increases this year were relatively lower than one year ago, initial claims constitute a slightly greater proportion of the claim intake this November.

Percentage of claims classed as initial

	<u>November</u>	
	<u>1961</u>	<u>1960</u>
Canada	70.6	68.1
Nfld.	85.8	84.8
P.E.I.	82.3	83.5
N.S.	68.2	56.4
N.B.	75.4	72.5
Que.	70.2	68.8
Ont.	67.4	64.6
Man.	71.3	70.9
Sask.	74.1	73.7
Alta.	68.3	65.9
B.C.	73.4	70.5

Industrial classification⁽¹⁾ of persons filing
new claims for Unemployment Insurance during October

The most recent industrial attachment for persons separating from employment and filing initial claims during October indicated a marked concentration of cases in the four industries of manufacturing, service, trade and construction. However, these four industry groups accounted for over 80 per cent of the non-agricultural paid worker segment of the Canadian labour force⁽²⁾ during October.

(1) See Technical Note in Glossary of Terms.

(2) Source: Special table prepared from the labour force sample in the Special Surveys Division, D.B.S.

With the exception of Newfoundland two-thirds or more of the cases in each province showed previous attachment to one of these four industries. In Newfoundland, only about 45 per cent could be thus classified. The single industry accounting for the greatest number of cases in this province was transportation, (reflecting completion of road maintenance operations).

The heaviest concentration was in manufacturing for 7 provinces; for 6 of these, the proportion from this industry was from one-quarter to one-third of the cases.

Within the manufacturing industry, the nature of business given for the former employer varied from province to province. Food processing was significant in all provinces, but more marked in the Atlantic provinces and British Columbia. Claims from persons formerly employed in saw and planing mills accounted for the largest volume of cases within manufacturing in British Columbia. Durable goods accounted for about 50 per cent of the recorded separations from manufacturing in Nova Scotia, Quebec, Ontario and British Columbia.

Construction was recorded as the previous employment for about a quarter of the cases in Quebec, Saskatchewan and Alberta; elsewhere the proportion was appreciably less.

In Prince Edward Island, Ontario, Manitoba, Alberta and British Columbia the service industry accounted for between 15 and 20 per cent of the cases; elsewhere except for Newfoundland (where the proportion was less than 5 per cent) this industry comprised between 10 and 15 per cent of the cases.

The percentage distribution of cases by industry and province is as follows:

	<u>Nfld.</u>	<u>P.E.I.</u>	<u>N.S.</u>	<u>N.B.</u>	<u>Que.</u>	<u>Ont.</u>	<u>Man.</u>	<u>Sask.</u>	<u>Alta.</u>	<u>B.C.</u>
	Per cent									
Forestry	4.5	-	3.9	6.9	5.5	2.0	4.2	0.1	1.8	4.7
Fishing & trapping	1.7	2.3	0.7	0.8	0.1	-	0.8	-	0.4	0.3
Mining	17.3	0.5	2.5	6.7	0.5	1.1	3.0	2.2	6.0	4.3
Manufacturing	11.2	24.2	32.5	27.7	29.4	33.1	20.0	9.5	12.7	29.7
Construction	17.9	9.9	13.3	13.4	24.5	17.1	18.0	26.0	26.0	14.6
Transportation communication & other utilities	22.7	6.3	8.7	9.2	6.4	6.5	9.7	11.3	9.0	10.2
Trade	12.7	15.4	14.1	13.5	12.7	13.0	12.1	20.2	13.8	8.5
Wholesale	2.9	2.3	3.9	4.2	2.2	4.5	4.7	7.9	4.3	3.0
Retail	9.8	13.1	10.2	9.3	10.5	8.5	7.4	12.3	9.5	5.5
Finance, Insurance & Real Estate	0.4	2.7	1.6	2.7	1.7	2.2	2.4	2.0	2.3	1.7
Service	4.0	18.0	13.9	10.8	12.7	18.3	16.4	14.4	15.4	18.2
Public Administration & Defence	6.8	16.3	6.3	4.1	3.6	3.9	11.5	11.8	9.9	4.6
Other	0.4	4.6	2.4	4.1	2.8	3.2	2.0	2.4	2.5	2.9
Total	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0

.. Figures not available.

- Nil.

Summary table

Activity	November 1961	October 1961	November 1960	% Change from		Cumulative data			
				October 1961	November 1960	January to November		12 months ending November	
						1961	1960	1961	1960
	(Thousands)					(Thousands)		(Thousands)	
Insured population as at month-end	..	4,006	4,110	..	..	..	4,123*	..	4,138*
Initial and renewal claims filed	253	158	304	+ 60	- 17	2,103	2,252	2,551	2,694
Claimants currently reporting to local offices	386	269	485	+ 44	- 20	477*	497*	500*	513*
Beneficiaries (weekly average)	210	173	273	+ 21	- 23	425*	433*	423*	427*
Weeks compensated	881	728	1,146	+ 21	- 23	19,519	19,910	21,210	21,428
Benefit paid	\$ 20,938	17,115	26,584	+ 22	- 21	464,524	442,071	504,289	474,732
Average weekly benefit	\$ 23.76	23.52	23.19	+ 1	+ 2	23.80	22.20	23.78	22.15

* Monthly average.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

End of:	Total	Employed	Claimants
1961 - October	4,006,000	3,737,300	268,700
September	3,966,000	3,736,800	229,200
August	3,987,000	3,757,700	229,300
July	3,971,000	3,715,700	255,300
June	3,943,000	3,676,100	266,900
May	3,891,000	3,550,000	341,000
April	4,126,000	3,412,900	713,100
March	4,210,000	3,372,000	838,000
February	4,247,000	3,374,200	872,800
January	4,240,000	3,393,100	846,900
1960 - December	4,251,000	3,496,900	754,100
November	4,110,000	3,624,800	485,200
October	4,002,000	3,671,800	330,200

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province. (1)

Prov.	1961 - November - 1960					
	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	252,551	178,400	74,151	304,416	207,409	97,007
Nfld.	9,762	8,380	1,382	12,115	10,276	1,839
P.E.I.	1,465	1,205	260	1,990	1,662	328
N.S.	10,964	7,476	3,488	14,347	8,096	6,251
N.B.	9,466	7,136	2,330	11,527	8,360	3,167
Que.	67,055	47,047	20,008	84,982	58,461	26,521
Ont.	78,401	52,819	25,582	92,992	60,083	32,909
Man.	14,397	10,270	4,127	14,635	10,380	4,255
Sask.	9,704	7,188	2,516	10,126	7,458	2,668
Alta.	15,687	10,710	4,977	18,759	12,353	6,406
B.C.	35,650	26,169	9,481	42,943	30,280	12,663

(1) In addition, revised claims received numbered 41,020.

Table 3. - Claimants Currently Reporting to Local Offices by Number of Weeks on Claim, Province and Sex, and Percentage Postal.

(Counted on last working day of the month)

Prov. and Sex	Total claimants	Number of weeks on claim							Percent- age Postal	November 30, 1960 Total claimants
		2 or Less	3-4	5-8	9-12	13-16	17-20	Over 20		
	November 30, 1961									
CANADA -	385,964	180,727	49,564	56,335	31,361	18,402	12,317	37,258	31.5	485,177
MALE	286,374	146,424	38,702	40,395	20,244	11,207	7,196	22,206	33.5	364,136
FEMALE	99,590	34,303	10,862	15,940	11,117	7,195	5,121	15,052	25.9	121,041
Nfld.	13,810	9,007	1,245	1,328	564	354	250	1,062	75.1	16,401
Male	12,647	8,691	1,141	1,120	432	261	167	835	77.1	14,928
Female	1,163	316	104	208	132	93	83	227	52.9	1,473
P.E.I.	1,850	1,178	190	170	100	53	34	125	68.1	2,576
Male	1,357	927	146	115	61	27	16	65	71.3	1,999
Female	493	251	44	55	39	26	18	60	59.0	577
N.S.	18,546	8,100	2,310	2,367	1,782	1,002	595	2,390	40.6	22,561
Male	15,203	7,077	1,949	1,824	1,364	739	418	1,832	41.2	19,190
Female	3,343	1,023	361	543	418	263	177	558	37.5	3,371
N.B.	14,962	6,803	1,963	2,373	1,196	621	442	1,564	58.9	18,745
Male	11,436	5,625	1,625	1,736	781	393	258	1,018	60.2	14,954
Female	3,526	1,178	338	637	415	228	184	546	54.9	3,791
Que.	107,561	49,873	13,076	15,352	8,943	5,340	3,639	11,338	31.2	140,109
Male	77,910	39,254	9,967	11,157	5,934	3,207	1,998	6,393	33.0	101,468
Female	29,651	10,619	3,109	4,195	3,009	2,133	1,641	4,945	26.6	38,641
Ont.	121,689	55,117	15,311	18,227	10,149	6,221	4,128	12,536	21.9	155,506
Male	86,773	43,242	11,492	12,401	6,295	3,726	2,440	7,177	22.2	110,964
Female	34,916	11,875	3,819	5,826	3,854	2,495	1,688	5,359	21.3	44,542
Man.	18,497	8,405	2,766	2,745	1,534	866	650	1,531	28.3	22,218
Male	13,989	6,727	2,186	1,985	1,046	585	441	1,019	32.0	17,240
Female	4,508	1,678	580	760	488	281	209	512	16.9	4,978
Sask.	13,790	6,369	2,116	2,133	1,150	643	419	960	49.4	13,834
Male	10,759	5,533	1,737	1,586	750	373	249	531	53.5	10,847
Female	3,031	836	379	547	400	270	170	429	35.1	2,987
Alta.	22,738	10,863	3,434	3,562	1,712	1,048	590	1,529	32.4	27,471
Male	16,968	9,173	2,653	2,482	935	555	289	881	35.1	21,271
Female	5,770	1,690	781	1,080	777	493	301	648	24.5	6,200
B.C.	52,521	25,012	7,153	8,078	4,231	2,254	1,570	4,223	26.7	65,756
Male	39,332	20,175	5,806	5,989	2,646	1,341	920	2,455	27.8	51,275
Female	13,189	4,837	1,347	2,089	1,585	913	650	1,768	23.5	14,481

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.*

Prov.	A d j u d i c a t e d					P e n d i n g	
	Total	Entitled to Benefit		Not Entitled to Benefit		Initial	Renewal
		Initial	Renewal	Initial	Renewal		
<u>November - 1961</u>							
Canada -	212,546	93,039	66,425	46,953	6,129	68,965	18,924
Nfld.	6,603	4,272	1,050	1,179	102	3,643	498
P.E.I.	781	452	182	133	14	707	90
N.S.	8,377	3,780	3,131	1,257	209	3,444	684
N.B.	7,327	3,766	2,065	1,352	144	2,999	600
Que.	57,131	24,869	18,130	12,164	1,968	20,204	5,406
Ont.	68,822	28,808	23,213	14,484	2,317	19,598	5,984
Man.	11,843	5,933	3,537	2,143	230	3,080	1,199
Sask.	7,935	3,834	2,111	1,861	129	2,438	713
Alta.	13,732	6,116	4,453	2,871	292	3,483	1,346
B.C.	29,995	11,209	8,553	9,509	724	9,369	2,404
<u>November - 1960</u>							
Canada -	250,461	110,467	87,057	48,046	4,891	81,320	22,748
Nfld.	7,268	4,274	1,497	1,391	106	5,585	556
P.E.I.	1,150	726	263	136	25	920	77
N.S.	12,247	4,615	5,919	1,511	202	3,427	1,057
N.B.	9,266	4,892	2,908	1,327	139	3,264	656
Que.	69,427	31,194	24,086	12,842	1,305	23,951	6,125
Ont.	79,326	33,200	29,647	14,804	1,675	23,491	7,850
Man.	12,406	6,213	3,360	2,597	236	2,784	1,293
Sask.	7,998	4,003	2,118	1,727	150	2,610	786
Alta.	16,078	7,155	5,675	2,936	312	3,873	1,479
B.C.	35,295	14,195	11,584	8,775	741	11,415	2,869

* In addition 41,988 revised claims were disposed of. Of these, 5,272 were special requests not granted and 2,129 were appeals by claimants. There were 9,763 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during November 1961 and 1960 with Chief Reasons for Non-entitlement.

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Benefit period not established	1961*	35,593	918	84	879	1,023	8,696	10,307	1,653	1,437	2,192	8,404
	1960	38,620	1,143	98	1,113	1,004	10,370	11,639	1,898	1,314	2,279	7,762
Claimants disqualified	1961	31,204	601	100	959	839	10,296	11,773	1,279	810	1,441	3,106
	1960	27,565	671	102	992	821	8,537	9,938	1,382	811	1,473	2,838
Not unemployed	1961	843	32	4	39	27	193	260	65	81	64	78
	1960	627	18	1	31	20	184	159	52	50	52	60
Not capable of and not available for work	1961	8,864	159	30	233	228	2,529	3,422	590	275	411	987
	1960	7,196	122	27	264	227	2,026	2,842	346	307	425	610
Loss of work due to a labour dispute	1961	1,982	-	-	2	3	1,575	373	-	-	-	29
	1960	614	129	-	26	-	63	78	137	-	114	67
Refused offer of work and neglected opportunity to work	1961	1,525	8	13	80	37	534	642	35	23	57	96
	1960	1,439	8	13	33	21	448	683	66	46	64	57
Discharged for misconduct	1961	1,469	24	3	57	51	518	564	41	32	69	110
	1960	1,266	22	4	44	35	470	489	37	16	49	100
Voluntarily left employment without just cause	1961	7,375	157	29	242	214	2,264	2,455	366	228	530	890
	1960	7,047	211	31	269	220	2,096	2,155	469	238	513	845
Other reasons	1961	9,146	221	21	306	279	2,683	4,057	182	171	310	916
	1960	9,376	161	26	325	298	3,250	3,532	275	154	256	1,099

* Previously failed on initial claim but subsequently established on revised claim during November 1961

5,726	217	25	224	279	1,905	1,615	184	232	337	708
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Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average per week	
	1961 - November - 1960	
	(in thousands)	
Canada -	209.8	272.9
Newfoundland	4.2	5.7
Prince Edward Island	0.6	0.8
Nova Scotia	9.7	10.9
New Brunswick	7.8	9.8
Quebec	60.1	80.7
Ontario	71.3	98.2
Manitoba	10.4	10.2
Saskatchewan	6.7	6.1
Alberta	11.8	14.4
British Columbia	27.2	36.1

Table 7. - Benefit Payments, by Province.

Prov.	1961 - November - 1960			
	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)
Canada -	881,230	20,938,313	1,146,188	26,583,608
Nfld.	17,435	385,140	24,008	551,713
P.E.I.	2,639	53,833	3,148	61,797
N.S.	40,534	911,350	45,978	967,140
N.B.	32,962	698,283	41,076	885,243
Que.	252,564	5,864,116	339,048	7,648,821
Ont.	299,659	7,331,052	412,446	9,746,054
Man.	43,733	1,029,893	42,777	980,260
Sask.	27,940	641,919	25,504	568,348
Alta.	49,636	1,181,896	60,473	1,415,631
B.C.	114,128	2,840,831	151,730	3,758,601

Table 8. - Number of Weeks of Benefit, by Province.

Province	Complete Weeks	Partial Weeks	
		T o t a l	Due to Excess Earnings
<u>November - 1961</u>			
Canada -	797,457	83,773	58,856
Newfoundland	14,927	2,508	2,060
Prince Edward Island	2,385	254	192
Nova Scotia	34,684	5,850	4,451
New Brunswick	28,336	4,626	3,447
Quebec	229,020	23,544	15,433
Ontario	271,678	27,981	19,272
Manitoba	40,072	3,661	2,491
Saskatchewan	25,669	2,271	1,550
Alberta	45,213	4,423	2,906
British Columbia	105,473	8,655	7,054
<u>November - 1960</u>			
Canada -	1,052,792	93,396	65,050
Newfoundland	21,315	2,693	2,141
Prince Edward Island	2,930	218	176
Nova Scotia	39,913	6,065	5,040
New Brunswick	36,265	4,811	3,407
Quebec	312,076	26,972	17,717
Ontario	382,189	30,257	20,883
Manitoba	39,585	3,192	2,145
Saskatchewan	23,703	1,801	1,207
Alberta	55,950	4,523	3,023
British Columbia	138,866	12,864	9,311

Glossary of Terms

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme.

Claimant population: The count of persons currently reporting to the local offices as at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of

unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Claimants currently reporting to local offices: All persons currently reporting to local offices to claim unemployment insurance benefit, either regular, seasonal or fishing. Under the Unemployment Insurance Act a person may claim benefit for any week during which he did not work a full working week.

Number of weeks on claim: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous claim document to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no disqualification imposed and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that the claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and

constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$15.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$17.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.

Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of regular benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks. For purposes of seasonal benefit, however, any claimant whose qualifying contributions include even one fishing contribution week is classed as a fishing claimant.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

Industrial Classification of persons filing new claims for Unemployment Insurance: This information is based on a sample of documents in respect of initial claims filed in local offices during a month. To ensure that all such claims have an equal chance of being included in the study, the documents are accumulated until the end of the third week following the month in which the claim was filed.

The sampling ratio varies from one hundred per cent in the Atlantic provinces (during the period of low claim) to five per cent in Ontario. The sample embraces all new initial claims without regard to benefit status, i.e. failures as well as disqualifications are included.

At the present time only the new separations requiring an initial claim are included in this study, as these are the only documents forwarded to the Bureau for analysis. The ratio of initial to renewal claims fluctuates with the claim load, so that during the months of heavy claim, it is approximately 3:1.

CATALOGUE No.

73-001

MONTHLY

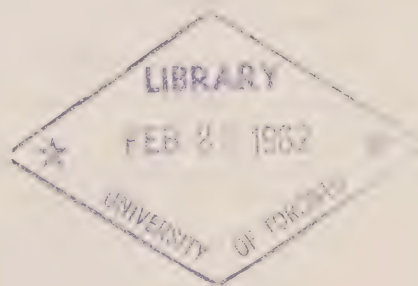
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CANADA

STATISTICAL REPORT ON THE OPERATION OF
THE UNEMPLOYMENT INSURANCE ACT
DECEMBER 1961

(Compiled from material supplied by the Unemployment Insurance Commission)



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The Honourable George Hees, Minister of Trade and Commerce

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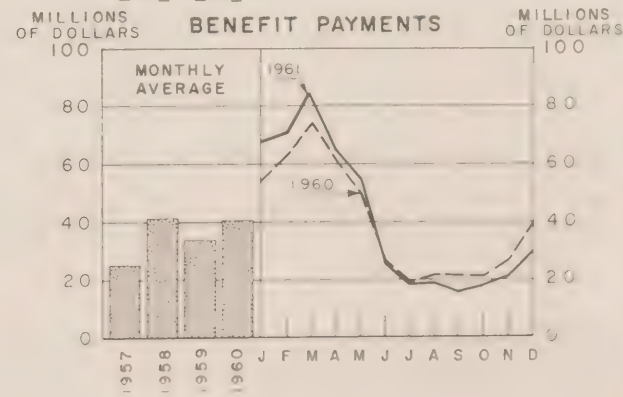
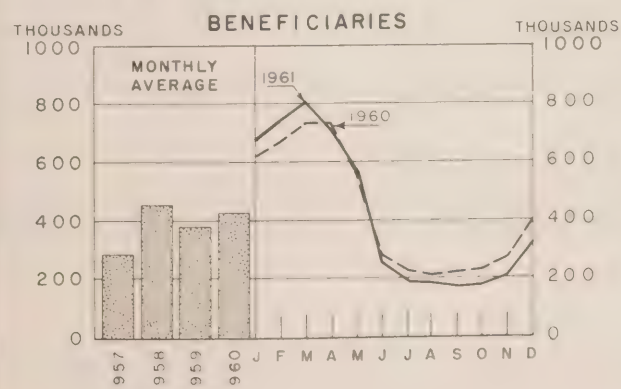
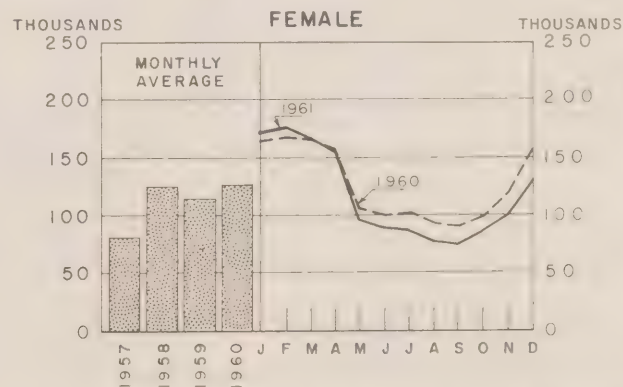
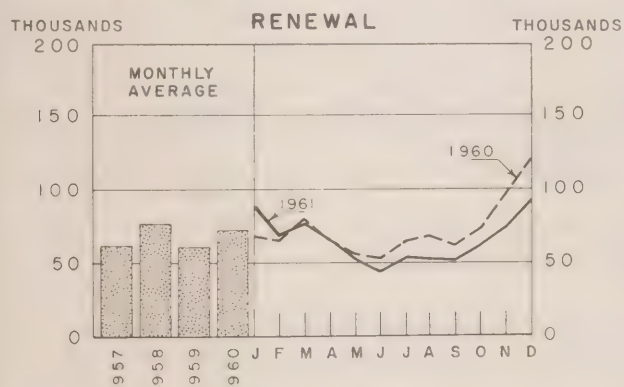
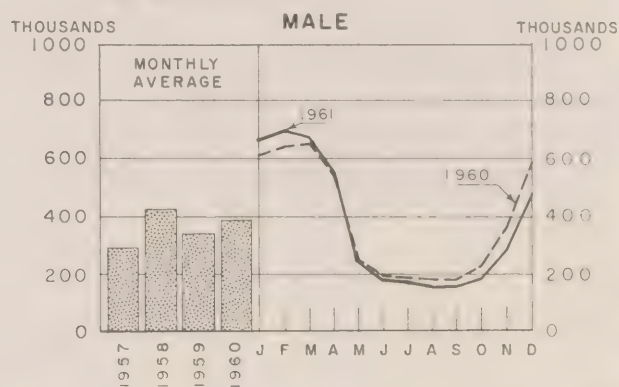
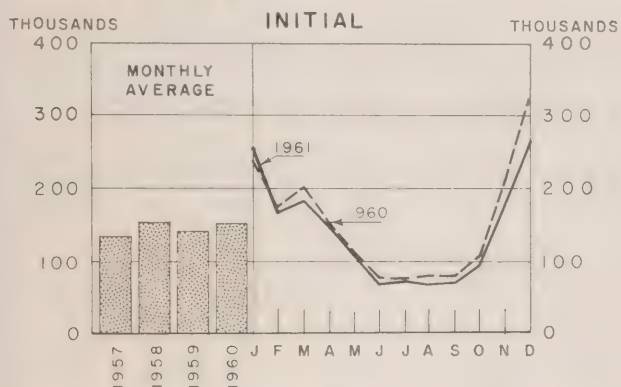
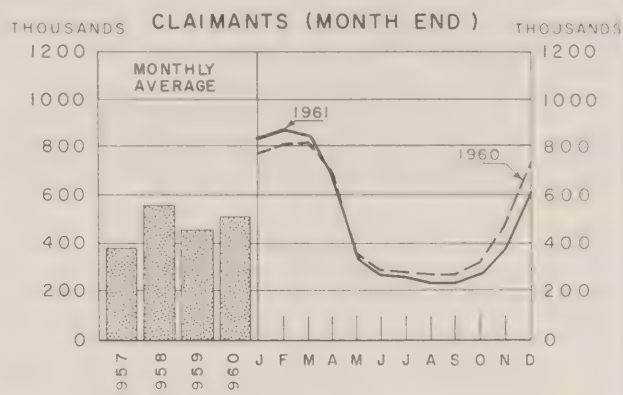
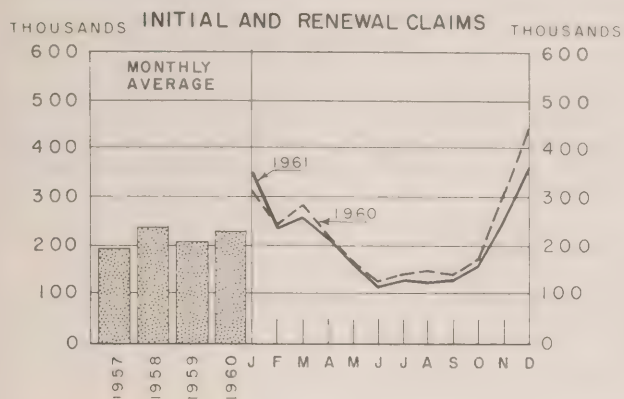
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Historical data since 1941 are contained in the July 1961 issue in this series.	

For information regarding the personal characteristics, occupational and industrial status of both the insured population and persons establishing benefit periods, see the "Annual Report on Benefit Periods Established and Terminated under the Unemployment Insurance Act", D.B.S. Labour Division, Unemployment Insurance Section.

UNEMPLOYMENT INSURANCE ACTIVITIES



CLAIMS AND BENEFIT PAYMENTS

December 1961

Claimants at month-end: volume and type

Claimants for unemployment insurance benefit on December 29 numbered 601,200, a 20 per cent decline from the 754,100 recorded on December 30, 1960. These totals include 108,500 identified as seasonal benefit this year, and 134,100 one year ago. On November 30, the claimant count was 386,000, including about 15,000 cases of seasonal benefit.*

While the November-to-December increase in the claimant count reflects reduced employment conditions associated with the advance of winter, the impact of the seasonal benefit period must not be overlooked. Because of the relaxation of the contribution requirements during December to mid-May, persons otherwise not eligible under the regular provisions become eligible for seasonal benefit. Fifteen weeks of work in insurable employment since March 31 are sufficient under the Class A provisions; if the claimant had a regular benefit period terminate since mid-May, then he can qualify under Class B without any contributions in that interval.

As of the end of November, the claimant count represented less than 10 per cent of the total insured, as against close to 12 per cent for the same date in 1960. From Table 1 it will be seen that the estimate of insured, at 4,110,000 on November 30, is unchanged from last year, the increase in the employed segment being offset by a decline of similar magnitude in the claimants.

The additional claimants at this season of the year are predominantly male. This will be readily seen from the following table:

Sex composition of the claimant group, according
to the number of weeks on continuous claim.

		<u>Weeks on claim</u> <u>December 29, 1961</u>						
	Total	2 or less	3-4	5-8	9-12	13-16	17-20	Over 20
Total	100	100	100	100	100	100	100	100
Male	79	84	82	80	71	65	62	60
Female	21	16	18	20	29	35	38	40
		<u>September 29, 1961**</u>						
Total	100	100	100	100	100	100	100	100
Male	67	75	70	66	60	57	57	61
Female	33	25	30	34	40	43	43	39

This table illustrates the marked change which occurred in the sex composition of the claimant groups during the last quarter. It is worth noting that the proportion of females in the "over 20" category remained relatively stable. Almost 90 per cent of the December 29 male claimants had come on claim within the last quarter, and slightly over 5 per cent had been on over 20 weeks; for females, these proportions were 75 per cent and 13 per cent, respectively.

Seasonal benefit claimants account for 18 per cent of the December 29 total, this year and last.

Initial and renewal claims: receipt and disposal

The December claim volume was 357,900, some 90,000 below the 448,300 total for one year ago. During the current month, some 132,000 initial claims failing the regular contribution requirements were

* While the seasonal benefit period commenced only on November 27, claims failing the regular requirements during the last two weeks of the month are automatically computed under the seasonal benefit provisions.

** September was selected for comparison because the count turned upwards after this date.

considered under the seasonal benefit provisions; of this total, 35,000* were unable to qualify for seasonal benefit.

Beneficiaries and benefit payments

The average weekly number of beneficiaries was estimated at 320,200 for December, in comparison with 209,800 for November and 402,600 for December 1960. The sum of \$29.4 million was paid out during December, versus \$20.9 million for November and \$39.8 million for December 1960. The average payment per week compensated was \$24.20 for December, \$23.76 for November and \$23.51 for December 1960.

Claims and benefit payments, by province

The November-to-December increase in the month-end claimant count was relatively heavier in the Atlantic provinces than elsewhere, while the smallest percentage increase occurred in British Columbia.

Percentage change in month-end claimant count

	<u>November 30 to December 29, 1961</u>			<u>December 30, 1960 to December 29, 1961</u>			<u>November 30 to December 30, 1960</u>		
	<u>Total</u>	<u>Male</u>	<u>Female</u>	<u>Total</u>	<u>Male</u>	<u>Female</u>	<u>Total</u>	<u>Male</u>	<u>Female</u>
Canada	+ 56	+ 65	+ 30	- 20	- 21	- 19	+ 55	+ 63	+ 32
Nfld.	+ 102	+ 108	+ 32	- 14	- 14	- 13	+ 98	+ 106	+ 21
P.E.I.	+ 219	+ 263	+ 99	- 8	- 9	- 4	+ 149	+ 169	+ 78
N.S.	+ 63	+ 72	+ 25	- 23	- 26	+ 1	+ 75	+ 84	+ 23
N.B.	+ 95	+ 110	+ 47	- 15	- 18	- 4	+ 84	+ 95	+ 42
Que.	+ 62	+ 74	+ 32	- 24	- 24	- 24	+ 64	+ 75	+ 33
Ont.	+ 47	+ 53	+ 32	- 24	- 23	- 25	+ 51	+ 56	+ 38
Man.	+ 69	+ 79	+ 36	- 3	- 4	+ 2	+ 45	+ 52	+ 21
Sask.	+ 58	+ 66	+ 27	- 5	- 6	- 2	+ 66	+ 75	+ 31
Alta.	+ 40	+ 50	+ 10	- 12	- 13	- 5	+ 31	+ 38	+ 8
B.C.	+ 33	+ 39	+ 18	- 19	- 21	- 13	+ 32	+ 34	+ 24

While the November-to-December increases, generally, are influenced by the operation of the less-rigid seasonal benefit provisions, the markedly higher percentages in the Atlantic provinces reflect, to some extent, the relatively greater importance of those claims in that region. The varying impact of seasonal benefit, by province, is seen in the following table:

Per cent distribution of claims established,** separately for regular and seasonal benefit

	<u>1961</u>		<u>December 1960</u>		<u>Per cent established on S.B.</u>	
	<u>Regular</u>	<u>Seasonal</u>	<u>Regular</u>	<u>Seasonal</u>	<u>1961</u>	<u>1960</u>
Canada	100.0	100.0	100.0	100.0	45.8	44.8
Nfld.	3.1	9.8	3.0	9.4	72.9	71.8
P.E.I.	1.0	2.4	0.7	2.3	67.8	70.9
N.S.	4.7	6.9	4.0	6.0	55.6	55.0
N.B.	4.7	8.0	4.3	7.0	58.9	57.3
Que.	29.7	24.9	30.6	27.9	41.4	42.4
Ont.	30.7	23.7	32.6	25.9	39.4	39.2
Man.	5.8	4.2	4.9	3.1	37.6	33.6
Sask.	4.1	3.0	3.8	2.7	38.7	36.4
Alta.	5.9	3.6	5.4	3.5	34.2	34.2
B.C.	10.3	13.4	10.6	12.2	52.4	48.4

* In many cases failure occurs because the claimant did not produce the current book before the claim was forwarded to the regional office for computation. Such claims are re-computed, upon production of the required documents.

** i.e., fulfilled the specific requirements for either regular or seasonal benefit.

The Atlantic provinces accounted for 27 per cent of the seasonal benefit periods established, but only half that proportion of the regular. In Newfoundland, for example, almost three-quarters of the benefit periods established in December were seasonal benefit; elsewhere, this proportion is substantially smaller. Fishing seasonal benefit claimants are very heavily concentrated in Newfoundland, where they comprise almost 60 per cent of the seasonal benefit claimants.

Percentage changes in claims filed during December, by province and by type of claim, are as follows:

Percentage change in claims filed

	<u>November to December 1961</u>			<u>December 1960 to December 1961</u>			<u>November to December 1960</u>		
	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>
Canada	+ 42	+ 49	+ 24	- 20	- 18	- 25	+ 47	+ 57	+ 27
Nfld.	+ 93	+ 105	+ 21	- 1	+ 1	- 8	+ 56	+ 66	- 1
P.E.I.	+ 195	+ 228	+ 45	- 2	-	- 19	+ 122	+ 138	+ 42
N.S.	+ 74	+ 98	+ 21	- 29	- 12	- 58	+ 87	+ 108	+ 60
N.B.	+ 97	+ 120	+ 28	- 13	- 11	- 20	+ 86	+ 112	+ 18
Que.	+ 60	+ 67	+ 43	- 23	- 23	- 24	+ 64	+ 74	+ 43
Ont.	+ 34	+ 39	+ 25	- 25	- 25	- 26	+ 52	+ 63	+ 31
Man.	+ 10	+ 15	- 2	- 8	- 6	- 12	+ 17	+ 21	+ 7
Sask.	+ 25	+ 30	+ 13	- 8	- 8	- 5	+ 30	+ 37	+ 13
Alta.	+ 9	+ 15	- 4	- 11	- 8	- 18	+ 2	+ 8	- 9
B.C.	+ 11	+ 10	+ 12	- 15	- 14	- 18	+ 9	+ 11	+ 3

Industrial classification of persons filing initial
claims(1) for Unemployment Insurance benefit during November

Distribution of November claims by most recent industrial attachment places manufacturing in the lead in 5 provinces, construction in 3 and fishing in 2. Between 25 and 30 per cent of the cases in Nova Scotia, New Brunswick, Quebec, Ontario and British Columbia represented separations from manufacturing. Construction ranked first in the Prairie provinces, with proportions ranging from slightly under 30 per cent in Manitoba to just over 35 per cent in Alberta. Fishing accounted for a quarter of the cases in Prince Edward Island and almost a third in Newfoundland.

Percentage distribution of claims by industry
and province, November 1961

	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Forestry (mainly logging)	15	*	6	12	9	1	5	-	1	9
Fishing & trapping	31	25	9	6	*	-	2	*	*	6
Mining	1	-	4	4	2	1	2	1	4	2
Manufacturing	14	20	28	26	29	29	18	8	13	26
Construction	10	17	15	16	23	25	29	33	36	16
Transportation, commun. & other utilities	17	12	13	10	7	8	11	13	9	9
Trade	6	12	9	11	9	12	11	12	13	10
Wholesale	2	5	3	5	4	4	5	5	5	5
Retail	4	7	6	6	5	8	6	7	8	5
Service	3	6	10	7	12	15	11	11	11	13
Public Admin.(2) & Defence	3	6	4	5	5	4	10	20	9	4
Other	1	3	4	3	4	5	2	2	4	5
Total	100	100	100	100	100	100	100	100	100	100

* less than 1.0 per cent

(1) Data cover new cases only; i.e. exclude initial claims taken on behalf of persons exhausting benefit and seeking re-establishment of credits. See technical note in glossary of terms.

(2) Includes all basic government service except Post Office, which is now included with communication.

Manufacturing accounts for 10 per cent or more of the cases in 9 provinces, construction in all 10. They rank first and second respectively in Nova Scotia, New Brunswick, Quebec, Ontario and British Columbia. In Manitoba and Alberta this order is reversed (in Alberta trade is represented equally with manufacturing). In Newfoundland, claims from persons engaged in fishing, transportation and forestry were more numerous. In Prince Edward Island the fishing industry ranked first. It is worth noting that the prominence of claims from fishing in Newfoundland and Prince Edward Island is associated with the taking of claims under the seasonal benefit provisions.

Within the manufacturing industry, there was a marked concentration in durable goods and in the food processing segment of non-durables. This is shown in the following table giving details on cases classified as from manufacturing:

Percent	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
All manufacturing	14	20	28	26	29	29	18	8	13	26
Durable	2	1	15	6	10	15	7	4	7	11
Non-durables										
Food processing	9	19	10	17	4	5	3	2	3	12
Other	3	-	3	3	14	9	8	2	3	3

While the analysis of the claim documents is intended to provide information on the single characteristic of industrial attachment, some inferences on the sex composition of these emerging cases of recorded unemployment may be made. In the first place, the prominence of industries such as construction, fishing, and, to a lesser degree, durable goods manufacturing, suggests a heavy proportion of males. This is in fact borne out by examination of data contained in Table 3 of the October and November issue of this bulletin. At the end of October, males as a per cent of all claimants currently reporting to local offices, by province, were as follows:

Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
83	62	77	70	70	67	71	66	64	70

If for the end of November, however, the group who would have come on claim during November (i.e. the group shown as on claim 4 weeks or less as of November 30) is selected, it will be seen that the proportion of males is substantially higher:

Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
96	78	87	83	78	78	80	86	83	81

.. Figures not available

- Nil

Summary table

Activity	Dec. 1961	Nov. 1961	Dec. 1960	% Change from		Cumulative data			
				Nov. 1961	Dec. 1960	January to December		12 months ending December	
						1961	1960	1961	1960
			(Thousands)			(Thousands)		(Thousands)	
Insured population as at month-end	..	4,110	4,251	..	..	..	4,134*	..	4,134*
Initial and renewal claims filed	358	253	448	+42	-20	2,460	2,700	2,460	2,700
Claimants currently reporting to local offices	601	386	754	+56**	-20	487*	518*	487*	518*
Regular	493	371	620	+33	-21				
SB	109	15	134	**	-19				
SB Fishing	17	..	20	**	-15				
Beneficiaries (weekly average)	320	210	403	+53	-20	416*	430*	416*	430*
Weeks compensated	1,217	881	1,691	+38	-28	20,735	21,601	20,735	21,601
Benefit paid	\$ 29,447	20,938	39,766	+41	-26	493,971	481,836	493,971	481,836
Average weekly benefit	\$ 24.20	23.76	23.51	+ 2	+ 3	23.82	22.31	23.82	22.31

* Monthly average.

** November to December comparisons affected by commencement of seasonal benefit on November 27.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

End of:	Total	Employed	Claimants
1961 - November	4,110,000	3,724,000	386,000(1)
October	3,991,000	3,722,300	268,700
September	3,966,000	3,736,800	229,200
August	3,987,000	3,757,700	229,300
July	3,971,000	3,715,700	255,300
June	3,943,000	3,676,100	266,900
May	3,891,000	3,550,000	341,000
April	4,126,000	3,412,900	713,100
March	4,210,000	3,372,000	838,000
February	4,247,000	3,374,200	872,800
January	4,240,000	3,393,100	846,900
1960 - December	4,251,000	3,496,900	754,100
November	4,110,000	3,624,800	485,200

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province. (2)

Prov.	1961 - December - 1960					
	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	357,873	265,868	92,005	448,319	325,011	123,308
Nfld.	18,832	17,162	1,670	18,847	17,025	1,822
P.E.I.	4,325	3,948	377	4,414	3,948	466
N.S.	19,024	14,801	4,223	26,853	16,833	10,020
N.B.	18,694	15,709	2,985	21,485	17,735	3,750
Que.	107,304	78,724	28,580	139,588	101,736	37,852
Ont.	105,107	73,230	31,877	140,941	97,990	42,951
Man.	15,867	11,839	4,028	17,156	12,596	4,560
Sask.	12,175	9,325	2,850	13,203	10,190	3,013
Alta.	17,060	12,278	4,782	19,193	13,336	5,857
B.C.	39,485	28,852	10,633	46,639	33,622	13,017

(1) By virtue of seasonal benefit class B, the claimant count during the seasonal benefit period may include a number of persons who were not represented in the insured population within the last six months. This explains, in part, unequal variations in the month-to-month movement of the employed and claimants.

(2) In addition, revised claims received numbered 47,683.

Table 3. - Claimants Currently Reporting to Local Offices by Number of Weeks on Claim, Province and Sex, and Percentage Postal.

(Counted on last working day of the month)

Prov. and Sex	Total claimants	Number of weeks on claim							Percent- age Postal	December 30, 1960 Total claimants
		2 or Less	3-4	5-8	9-12	13-16	17-20	Over 20		
	December 29, 1961									
CANADA -	601,210	239,722	130,844	97,376	47,190	27,119	15,688	43,271	36.6	754,117
MALE	472,040	200,323	107,094	77,559	33,721	17,678	9,682	25,983	39.3	594,232
FEMALE	129,170	39,399	23,750	19,817	13,469	9,441	6,006	17,288	26.8	159,885
Nfld.	27,909	14,980	6,900	2,855	1,201	510	295	1,168	83.0	32,463
Male	26,369	14,593	6,578	2,649	1,024	394	223	908	84.5	30,688
Female	1,540	387	322	206	177	116	72	260	58.5	1,775
P.E.I.	5,910	2,762	2,082	592	186	94	50	144	79.7	6,415
Male	4,927	2,429	1,735	462	136	62	24	79	81.5	5,386
Female	983	333	347	130	50	32	26	65	70.9	1,029
N.S.	30,259	11,636	7,050	4,617	2,009	1,518	866	2,563	54.1	39,439
Male	26,076	10,590	6,217	3,989	1,549	1,167	664	1,900	56.3	35,284
Female	4,183	1,046	833	628	460	351	202	663	40.4	4,155
N.B.	29,237	11,374	8,062	4,483	1,972	1,123	523	1,700	68.3	34,568
Male	24,043	10,088	6,725	3,720	1,428	685	322	1,075	69.7	29,181
Female	5,194	1,286	1,337	763	544	438	201	625	62.1	5,387
Que.	174,500	74,281	35,487	26,363	12,676	7,595	4,910	13,188	35.4	229,345
Male	135,317	61,103	28,708	20,754	9,161	4,983	3,008	7,600	38.2	177,854
Female	39,183	13,178	6,779	5,609	3,515	2,612	1,902	5,588	25.7	51,491
Ont.	178,629	70,448	35,917	29,225	14,800	8,390	4,991	14,858	23.1	234,136
Male	132,416	55,387	27,702	22,460	10,001	5,154	2,931	8,781	23.8	172,570
Female	46,213	15,061	8,215	6,765	4,799	3,236	2,060	6,077	21.1	61,566
Man.	31,175	10,764	7,044	6,809	2,779	1,406	701	1,672	29.2	32,127
Male	25,039	8,960	5,837	5,507	2,131	1,038	529	1,037	31.4	26,119
Female	6,136	1,804	1,207	1,302	648	368	172	635	20.5	6,008
Sask.	21,733	7,722	5,053	4,523	1,861	1,003	503	1,068	51.8	22,937
Male	17,898	6,617	4,403	3,872	1,402	682	309	613	55.6	19,033
Female	3,835	1,105	650	651	459	321	194	455	33.9	3,904
Alta.	31,826	11,336	6,729	6,351	3,151	1,586	879	1,794	33.0	35,985
Male	25,460	9,856	5,791	5,146	2,200	949	489	1,029	34.5	29,306
Female	6,366	1,480	938	1,205	951	637	390	765	27.1	6,679
B.C.	70,032	24,419	16,520	11,558	6,555	3,894	1,970	5,116	31.7	86,702
Male	54,495	20,700	13,398	9,000	4,689	2,564	1,183	2,961	33.3	68,811
Female	15,537	3,719	3,122	2,558	1,866	1,330	787	2,155	26.0	17,891

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.*

Prov.	A d j u d i c a t e d					P e n d i n g	
	Total	Entitled to Benefit		Not Entitled to Benefit		Initial	Renewal
		Initial	Renewal	Initial	Renewal		
<u>December - 1961</u>							
Canada -	331,514	198,914	80,085	48,154	4,361	87,765	26,483
Nfld.	15,945	12,495	1,329	2,033	88	6,277	751
P.E.I.	4,107	3,300	346	441	20	914	101
N.S.	17,501	11,520	3,778	2,018	185	4,707	944
N.B.	17,641	12,637	2,522	2,256	226	3,815	837
Que.	93,881	54,432	24,009	14,273	1,167	30,223	8,810
Ont.	97,562	54,348	27,693	13,933	1,588	24,547	8,580
Man.	16,277	9,974	3,903	2,246	154	2,699	1,170
Sask.	11,557	7,074	2,613	1,758	112	2,931	838
Alta.	16,679	9,591	4,504	2,360	224	3,810	1,400
B.C.	40,364	23,543	9,388	6,836	597	7,842	3,052
<u>December - 1960</u>							
Canada -	429,960	257,146	113,349	55,059	4,406	94,126	28,301
Nfld.	20,110	14,911	1,822	3,227	150	4,472	406
P.E.I.	4,587	3,734	435	393	25	741	83
N.S.	24,949	12,813	9,846	2,108	182	5,339	1,049
N.B.	20,489	14,385	3,289	2,660	155	3,954	962
Que.	126,778	75,401	33,384	16,795	1,198	33,491	9,395
Ont.	132,929	76,159	39,422	15,755	1,593	29,567	9,786
Man.	16,943	10,427	4,203	2,075	238	2,878	1,412
Sask.	13,086	8,323	2,856	1,790	117	2,687	826
Alta.	20,185	11,616	5,824	2,518	227	3,075	1,285
B.C.	49,904	29,377	12,268	7,738	521	7,922	3,097

* In addition 42,033 revised claims were disposed of. Of these, 5,126 were special requests not granted and 1,380 were appeals by claimants. There were 15,413 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during December, 1961 and 1960 with Chief Reasons for Non-entitlement.

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P. E. I.	N. S.	N. B.	Que.	Ont.	Man.	Sask.	Alta.	B. C.
Benefit period not established	1961* 1960	35,081 42,136	1,515 2,373	327 285	1,471 1,635	1,742 2,171	10,363 12,778	9,911 11,845	1,490 1,394	1,181 1,251	1,596 1,842	5,485 6,562
Claimants disqualified	1961 1960	28,319 30,717	791 1,309	175 183	1,224 1,027	1,089 1,031	8,912 10,254	9,289 10,301	1,342 1,417	945 949	1,496 1,425	3,056 2,821
Not unemployed	1961 1960	1,298 1,233	20 21	15 16	47 30	47 29	368 476	331 345	110 64	157 98	91 82	112 72
Not capable of and not available for work	1961 1960	8,856 8,159	173 269	72 58	342 284	333 322	2,741 2,487	3,037 3,011	443 361	311 286	406 387	998 694
Loss of work due to a labour dispute	1961 1960	483 331	- -	- -	- 19	79 -	136 123	257 101	- 33	- -	- 51	11 4
Refused offer of work and neglected opportunity to work	1961 1960	1,385 1,781	8 14	6 9	115 98	34 30	440 461	507 843	54 60	29 59	72 94	120 113
Discharged for misconduct	1961 1960	1,467 1,333	17 26	3 8	54 41	42 32	565 427	498 548	46 35	30 24	76 62	136 130
Voluntarily left employment without just cause	1961 1960	6,514 7,267	200 331	34 43	245 245	248 289	2,164 2,515	1,811 1,998	357 456	216 252	476 469	763 669
Other reasons	1961 1960	8,316 10,613	373 648	45 49	421 310	306 329	2,498 3,765	2,848 3,455	332 408	202 230	375 280	916 1,139

* Previously failed on initial claim but subsequently established on revised claim during December

Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average per week	
	1961 - December - 1960	
	(in thousands)	
Canada -	320.2	402.6
Newfoundland	7.2	10.6
Prince Edward Island	1.7	2.3
Nova Scotia	14.0	16.7
New Brunswick	11.8	15.8
Quebec	91.4	120.6
Ontario	105.9	132.2
Manitoba	17.1	18.2
Saskatchewan	11.7	11.6
Alberta	18.8	22.7
British Columbia	40.5	51.9

Table 7. - Benefit Payments, by Province.

Prov.	1961 - December - 1960			
	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)
Canada -	1,216,603	29,447,393	1,691,081	39,765,534
Nfld.	27,362	651,515	44,634	1,079,506
P.E.I.	6,342	133,840	9,677	198,370
N.S.	53,304	1,222,566	69,978	1,496,185
N.B.	44,851	972,471	66,313	1,441,301
Que.	347,397	8,280,628	506,653	11,596,805
Ont.	402,489	9,789,182	555,332	13,226,431
Man.	65,008	1,602,108	76,461	1,736,699
Sask.	44,320	1,089,237	48,481	1,147,749
Alta.	71,535	1,772,277	95,490	2,335,499
B.C.	153,995	3,933,569	218,062	5,506,989

Table 8. - Number of Weeks of Benefit, by Province.

Province	Complete Weeks	Partial Weeks	
		T o t a l	Due to Excess Earnings
<u>December - 1961</u>			
Canada -	1,110,327	106,276	73,622
Newfoundland	24,403	2,959	2,301
Prince Edward Island	5,803	539	416
Nova Scotia	47,255	6,049	4,690
New Brunswick	39,178	5,673	3,918
Quebec	316,540	30,857	19,689
Ontario	367,766	34,723	23,689
Manitoba	59,969	5,039	3,512
Saskatchewan	41,225	3,095	2,080
Alberta	65,709	5,826	3,852
British Columbia	142,479	11,516	9,475
<u>December - 1960</u>			
Canada -	1,556,771	134,310	91,227
Newfoundland	40,983	3,651	2,584
Prince Edward Island	9,030	647	477
Nova Scotia	61,280	8,698	6,820
New Brunswick	59,578	6,735	4,319
Quebec	467,876	38,777	24,778
Ontario	512,834	42,498	28,471
Manitoba	70,173	6,288	4,493
Saskatchewan	45,073	3,408	2,380
Alberta	88,380	7,110	4,830
British Columbia	201,564	16,498	12,075

Seasonal benefit, 1961-62 period

The provisions regulating the operation of seasonal benefit are unchanged from last year. Effective November 20, 1961, to mid-May 1962, claims failing the regular contribution requirements are considered for seasonal benefit. Benefit is not payable under these terms for unemployment occurring before December 4 (1). Only one seasonal benefit period may be established by a claimant during this period. As a result, claimants exhausting their right to seasonal benefit during this interval would be tested under the regular provisions if they wished to be re-considered for benefit. However, since the minimum establishment is 12 weeks, (2) exhaustions would not occur before February 17.

In testing for seasonal benefit, claims failing the regular requirements are considered first under class A, i.e. a minimum of 15 contribution weeks since the preceding March 31. It follows, then, that no claims can be established in this class after March 31, 1962. Total entitlement for claimants qualifying in this class will be based entirely on contributions during this qualifying period. The duration will be 5 weeks of benefit for every 6 weeks of contribution, or a minimum of 13 weeks (subject to the exception in footnote 2).

Cases failing under class A are then examined for possible qualification under class B which represents an extension of benefit for those for whom a regular benefit period terminated during the interval since May 20, 1961. The duration will be that shown on the preceding regular benefit, or the number of weeks which remain in the seasonal benefit period, whichever is the lesser. The weekly rate (3) will be that of the preceding claim, adjusted, if necessary, for any change in dependency status.

Claimants for seasonal benefit (except fishermen) (4) must comply with all the provisions of the Act and Regulations, except where mentioned above.

Fishing Claimants

Table 3b, Fishing seasonal benefit claimants, includes those seasonal benefit claimants whose claim documents carry the identification F, for fishing. This indicates that the person is eligible for seasonal benefit by virtue of fishing contributions, i.e. his countable contributions for the 15 weeks included at least one week of fishing contributions (or his preceding regular benefit period was also designated as F.).

- (1) A claimant eligible to have the waiting period waived could draw seasonal benefit for the week commencing November 27.
- (2) Twelve weeks is the minimum on SBB claims. Where fewer than 12 weeks remain between the date of establishing the claim and May 19, the duration authorized will be equal to that number of weeks. For SB claims established subsequent to March 3 the duration will be under 12 weeks.
- (3) Section 47 (2a) of the Act is not applicable to seasonal benefit claims. This section was added in September 1959 in order to minimize the impact of short-term employment on the weekly rate for subsequent regular claims filed within a two-year period.
- (4) During the seasonal benefit period, claimants classed as fishermen will be considered available and unemployed in respect to any activity in commercial fishing or in the repair of fishing gear, equipment or boat. However, income from fishing is taken into consideration in determining the amount of benefit payable.

Table 3a. - Seasonal Benefit Claimants Currently Reporting to Local Offices on the Last Working Day of the Month, by Sex and Province.

Prov.	1961 - December - 1960					
	Total	Male	Female	Total	Male	Female
Canada -	108,505	86,992	21,513	134,052	106,082	27,970
Nfld.	10,840	10,520	320	13,399	13,012	387
P.E.I.	2,442	2,051	391	2,807	2,409	398
N.S.	7,162	6,284	878	8,109	7,201	908
N.B.	8,659	7,053	1,606	9,435	7,765	1,670
Que.	28,819	22,433	6,386	40,088	30,883	9,205
Ont.	24,493	17,458	7,035	32,472	22,369	10,103
Man.	4,683	3,875	808	4,208	3,485	723
Sask.	3,242	2,707	535	3,595	2,973	622
Alta.	3,678	3,087	591	4,223	3,511	712
B.C.	14,487	11,524	2,963	15,716	12,474	3,242

Table 3b. - Fishing Seasonal Benefit Claimants included in Table 3a.

Prov.	1961 - December - 1960					
	Total	Male	Female	Total	Male	Female
Canada -	17,079	16,974	105	19,997	19,886	111
Nfld.	6,440	6,436	4	8,257	8,257	-
P.E.I.	1,368	1,319	49	1,525	1,488	37
N.S.	2,057	2,052	5	2,712	2,708	4
N.B.	2,282	2,261	21	2,708	2,675	33
Que.	682	681	1	744	742	2
Ont.	301	298	3	404	396	8
Man.	22	22	-	42	42	-
Sask.	2	2	-	4	4	-
Alta.	4	4	-	9	9	-
B.C.	3,921	3,899	22	3,592	3,565	27

Glossary of Terms

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme.

Claimant population: The count of persons currently reporting to the local offices as at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of

unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Claimants currently reporting to local offices: All persons currently reporting to local offices to claim unemployment insurance benefit, either regular, seasonal or fishing. Under the Unemployment Insurance Act a person may claim benefit for any week during which he did not work a full working week.

Number of weeks on claim: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous claim document to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no disqualification imposed and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that the claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and

constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$15.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$17.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.

Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class 3 is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of regular benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks. For purposes of seasonal benefit, however, any claimant whose qualifying contributions include even one fishing contribution week is classed as a fishing claimant.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

Industrial Classification of persons filing new claims for Unemployment Insurance: This information is based on a sample of documents in respect of initial claims filed in local offices during a month. To ensure that all such claims have an equal chance of being included in the study, the documents are accumulated until the end of the third week following the month in which the claim was filed.

The sampling ratio varies from one hundred per cent in the Atlantic provinces (during the period of low claim) to five per cent in Ontario. The sample embraces all new initial claims without regard to benefit status, i.e. failures as well as disqualifications are included.

At the present time only the new separations requiring an initial claim are included in this study, as these are the only documents forwarded to the Bureau for analysis. The ratio of initial to renewal claims fluctuates with the claim load, so that during the months of heavy claim, it is approximately 3:1.

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